1		THE OFFICE OF THE LEE COUNTY	
2		HEARING EXAMINER	
3		CASE NO.: DCI2020-00010	
4			
5	IN RE: LEE COUNTY HOMES ASSOCIATES, I, LLLP, (BUCKINGHAM 345 RPD)		
6		/ ODECHALL	
7		ORIGINAL	
8	PROCEEDINGS:	PUBLIC HEARING	
9	BEFORE:	AMANDA RIVERA Hearing Examiner	
10	DATE:	February 11, 2021	
11	TIME:	9:00 a.m. to 10:49 a.m.	
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HEARING EXAMINER RIVERA: Good morning. My name is Amanda Rivera. I'm the Hearing Examiner for today's hearing. Today is February 11, 2021, and this is case DCI2020-00010. It is an amendment to the Buckingham 345 RPD.

Because this is a quasi-judicial hearing, all evidence and testimony must be taken under oath. So if you intend to speak today, if you could please raise your hand.

(Witnesses sworn en masse.)

HEARING EXAMINER RIVERA: Thank you.

Do we have any members of the public here this morning?

MEMBER OF THE PUBLIC: (Raises hand.)

HEARING EXAMINER RIVERA: Thank you, sir. Would you like for me to go through the procedure of how things will proceed this morning?

MEMBER OF THE PUBLIC: If you could, please.

HEARING EXAMINER RIVERA: Certainly.

First we're going to hear from the Applicant.

They will provide their case in chief and present any witnesses that they may have to support the request that they have before us.

After that, we will hear from the Staff. They

will go over their Staff report and their recommendation in this case, and they are recommending approval with the exception of one deviation, to my knowledge. We'll hear about that as they go forward.

After that, it will be the public's opportunity to speak. So at that time I will call you forward. There is a form to fill out by the door. If you have an opportunity to complete that and hand it to the staff person, then I can call you by name. There is only one opportunity to speak, so I would encourage you to take notes as we go through things this morning so that you can make the most of your time at the podium.

After the conclusion of that, we will go back to the Staff and the Applicant for any closing comments that they have and any rebuttal that they might want to address.

We will take breaks as we go through this morning, so we'll break about every two hours or so depending on how much testimony we have; and we will break for lunch, if that's necessary, and resume in the afternoon.

So with that, we can begin with the Applicant.

MR. HARTSELL: Thank you, Madam Hearing Examiner.

My name is Steve Hartsell. I am with Pavese Law Firm.

And I am here on behalf of the Applicant and the owner

of the property, Lee County Homes Associates I, LLLP.

They're an affiliated entity of GL Homes, a company
that you might be more familiar with.

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We're here today with regard to the RPD amendment for the Buckingham 345 RPD. It was first approved in 2000, then it was later amended in 2005. This RPD amendment is running concurrently with a comp plan amendment and a text amendment that changes the existing sub-outlying suburban land use on the property to the outlying suburban land use category, permits, basically, a slight increase from two units to three units per acre.

We submit that the application demonstrates compliance and consistency with the proposed outlying suburban land use category, and it will show the compatibility through a graduated increase in density away from the adjacent Buckingham Rural Preserve.

With me today are the team members, as you can see on the screen. Representing GL Homes and sitting in the audience is Kevin Ratterree, the vice president, and John Asher, our project manager, in the back. Also on the project team: Tina Ekblad, planning director at Morris-Depew; Heather Urwiller, principal planner with Morris-Depew; Ted Treesh, president of TR Transportation; Lauren Edinger of Passarella &

Associates, our ecologist; and Bill Morris, project engineer, also with Morris-Depew.

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As I said, our request is simply to amend the existing RPD, which — as you understand, but for the benefit of the gentleman from the public — it's already been found consistent with the comprehensive plan with regard to actually putting a planned development in this location. So we're beginning with what I'll call a little momentum from the existing approval so the propriety of the development itself really isn't at issue here. What we're really looking to address are the changes from the additional 325 units that are being proposed.

At this time I am going to introduce Heather

Urwiller to orient you and provide some of the project

background and urban services analysis. Just to keep

things moving, when Heather is done, Laura Edinger will

be up to address the environmental issues, then Ted

Treesh will address transportation, and Tina Ekblad

will wrap it up with the Lee Plan analysis and discuss

the conditions that we've agreed with Staff.

One of the benefits here is that at this stage, with the 48-hour letter, Staff has informed us that they agree with the minor revisions that we've provided in the 48-hour letter. Tina Ekblad will be addressing

that and those exhibits, so I'll wait until she gets there.

What I would like to do, perhaps, to speed things along with regard to qualifying the expert witnesses, I don't believe that the Staff has any objection to the witnesses that we have proposed who will be testifying as experts in their field. I provided them as experts on the witness list. And so at this time I would submit all of the professional consultants as experts in the field with regard to the expertise that I outlined on the witness list.

HEARING EXAMINER RIVERA: Thank you.

Did Staff have any objections --

MR. BADAMTCHIAN: No.

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HEARING EXAMINER RIVERA: -- or any questions?

I think the only person that I didn't have the resumé on file for was Kevin Ratterree; is that correct?

MR. HARTSELL: Yes.

HEARING EXAMINER RIVERA: So I'll go ahead -we'll submit that as part of the record -- this is
already an exhibit -- into our records, but just so you
know we'll have that on file now for the HEX --

MR. HARTSELL: Excellent.

HEARING EXAMINER RIVERA: -- list of witnesses.

1	
1	And do you have a copy of the PowerPoint that
2	you'll be submitting this morning?
3	MS. URWILLER: (Nods head.)
4	MR. HARTSELL: Yes, I do. Would you like
5	HEARING EXAMINER RIVERA: Could I go ahead
6	MR. HARTSELL: that now?
7	HEARING EXAMINER RIVERA: and get that, please?
8	Thank you.
9	MR. HARTSELL: Heather will provide that to you
10	right now.
11	HEARING EXAMINER RIVERA: That will be Applicant's
12	Exhibit 1. Thank you.
13	(Applicant's Exhibit 1 submitted.)
14	MR. HARTSELL: So if we have qualified all of them
15	as experts
16	HEARING EXAMINER RIVERA: Yes.
17	MR. HARTSELL: then I won't do that six more
18	times.
19	HEARING EXAMINER RIVERA: Thank you. I appreciate
20	that for efficiency.
21	MR. HARTSELL: At this time I will turn it over to
22	Heather.
23	HEARING EXAMINER RIVERA: Good morning.
24	MS. URWILLER: Good morning. My name is Heather
25	Urwiller. I am a principal planner with Morris and

Depew. I have been previously qualified as an expert, and I'm here just to provide a general background on the property.

MR. BADAMTCHIAN: Sorry, ma'am.

MS. URWILLER: Okay. There we go. Okay.

Okay. This application, this is located about a mile and a quarter south of the Palm Beach Boulevard intersection with Buckingham Road. We're in the Caloosahatchee Shores Planning Community, and this is the subject property here.

You'll recognize the property above here as

Portico, and this southern boundary here is just the
boundary line between the Caloosahatchee Shores

Planning Community and the Buckingham Planned

Community.

This is an existing residential planned development. It was -- it's been -- it's been zoned planned development since 2000, and at this time there are 690 units that are currently approved for the property shown here in red. It's approximately 344 acres.

Again, this is a -- you have to have a concurrent and complementary set of comprehensive plan amendments. There's a map amendment and a text amendment. And the existing future land use category on that property was

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sub-outlying suburban. It is being requested to go to outlying suburban. This was transmitted by the Board of County Commissioners on January 20th, 2021, and is currently under review by the -- by the Department of Economic Development.

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Again, we're in the Caloosahatchee Shores subdivision. This graphic is just provided to kind of — to orient you. This is the Portico project here, River Hall on the other side of that. Down in this corner is Lehigh Acres.

And this project essentially provides -- it's located in an area of existing -- existing development within Caloosahatchee Shores. It has -- it's consistent with the adjacent residential developments, which are all clustered developments. It's providing -- it's maintaining consistency with the existing surrounding development pattern.

Urban services. The urban services that are listed here for reference for the locations that are serving the site, essentially the urban services are sufficient to provide all of the public facilities necessary to sustain the development. For — excuse me. We're — along with this particular PD, we've also submitted the letters of availability that were actually provided as part of the comprehensive planning

amendment application, which are part of the package, which confirms that these facilities are -- are available to serve the site.

This is the LDC zoning criteria. We'll be providing these throughout the presentation. This is just -- we -- our opinion here is that based on the criteria of the code, Madam Hearing Examiner, you have the -- you have finding here to meet the requirement for urban services that are available to this facility or to this property.

And I'm just going to kind of go briefly through the components of our comp — residential planned development request here. Essentially, again, this is an existing planned development that will be utilizing the requested outlying suburban future land use, and we will be looking to add, as a result of that future land use, an additional 325 units to the property. That is not the maximum density that we can — we can actually put on this property based on that outlying suburban future land use. That's 1,035 units. We're only asking for 1,015 units here. So we're not actually asking for the maximum density that we can given the concurrent planned develop — concurrent comprehensive plan amendment, but the density here will be 2.9 dwelling units per acre, which is consistent with the

Portico site to the north, and the other residential planned developments either are higher density or in very close proximity to that 2- to 3-unit per acre density.

Essentially what we're doing with this master concept plan is we're clarifying the locations of the various uses. We have, basically, classified three different development tract areas, which we'll go into a little bit more — just a little bit more — into a little bit more detail a little bit later. We're amending the location for the amenity area, and we're also redesigning the transportation network from what was previously approved. And one of the — one of those issues will be discussed later, which had to deal with the access.

Essentially what's -- what's spurring this is the conditions in the area for the surrounding uses has somewhat changed. As a result of that, we're looking to update the existing planned development, provide internally additional units; however, the boundary of the property has not changed. It still remains the 344 acres that it was previously approved for in 2005.

And essentially what we're looking to do here is really just reflect the changes that have happened in the surrounding area and really create a consistent

project that will fit well within the existing projects that are in the area.

Again, this is just to demonstrate the surrounding uses, and this is based on the densities to kind of show the -- to demonstrate the densities. Essentially, the density in this area and this area is much higher. These are suburban land uses that allow for much higher densities. The Buckingham community to the -- to the south is a different planning community -- it has a little bit different pattern -- however, it's still residential uses that are predominantly there. And then the River Hall property here, and there's a couple of small -- smaller PDs here actually have lower densities. So essentially the north and west and the south and east have the higher densities, where the lower densities are found to the southwest and the northeast.

And, again, this project demonstrates infill development. It's in a suburban area. It's a transitional area. There's existing services available there. We're requesting the units in an existing planned development, which will be — remain inside that existing boundary. We're trying to promote, basically, the — the best use — or best and highest use for the public facilities and infrastructure that

are there, and the availability of land, and provide for the appropriate infill development.

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And, again, based on our opinion, Madam Hearing Examiner, you have the finding — or you have the ability to meet (sic) the findings here for the property is, in fact, compatible with the existing and planned uses in the surrounding area as the density is consistent and is, in fact, an infill project.

And with that, I'd like to introduce our ecologist, Lauren Edinger, to provide a little bit of background on the natural resources of the site.

HEARING EXAMINER RIVERA: Do you actually have an enlarged version of the revised master concept plan that was submitted? I printed it on a larger size, but it printed very blurry. Thank you.

MS. URWILLER: I think we've got one.

HEARING EXAMINER RIVERA: Okay. That will be Applicant's Exhibit 2 then. Thank you so much.

(Applicant's Exhibit 2 submitted.)

MS. URWILLER: You bet.

HEARING EXAMINER RIVERA: Good morning.

MS. EDINGER: Good morning, Madam Hearing

Examiner. My name is Lauren Edinger. I'm a senior

ecologist with the ecological consulting firm

Passarella & Associates.

So today I'm just going to kind of go over the natural resources within the subject site. So to start with, the existing site conditions, what you see here is a FLUCFCS map. We'll go into a little more detail in the following slides. But the primary features, in lay terms, of this site is that it's an active agricultural operation. Right now it's used for hay production. There's some agricultural support infrastructure designated as rural land over here, which just consists of some barns and structures and an unpaved gravel road here entering the site.

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There's also some disturbed upland and wetland habitat down here in the southwest corner, and a small area down here along the southern boundary, but, in general, about 95 percent of the site is considered nonindigenous according to the Land Development Code definition of indigenous habitat. It's surrounded by development, as Heather outlined a little earlier, so I won't go into too much detail on that; but the site wetlands have altered hydrology due to that surrounding development and existing agricultural uses on the site, and it's pretty heavily infested by exotic vegetation in some areas.

So according to the Florida Land Use, Cover and Forms -- also known as FLUCFCS -- map, the site totals

about 345 acres. 333 acres, or 97 percent of the project site, consists of uplands; about 11 acres consists of wetlands, which is about three percent of the total project site; and then there's about one acre of other surface waters or ditches, which are less than one percent.

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We did receive a South Florida Water Management
District wetland jurisdictional determination in
September, so the South Florida Water Management
District went ahead and signed off on this wetland
delineation.

To break it down in a little more detail by uplands, OSWs, and wetland habitats, again, the uplands are about 333 acres. They're primarily man-made or man-altered, used for hay production and support facilities. There's also some disturbed land. There is Brazilian pepper, which is just an exotic monoculture primarily located down here. And there's some hardwood/conifer mixed habitat generally located in this area.

The OSWs, again, they consist mainly of ditches which are throughout this area here. There's also some along the western boundary here and up here.

MR. HARTSELL: Just for the record, OSWs?

MS. EDINGER: I'm sorry. "Other surface waters"

is just a term for open body of water.

MR. HARTSELL: Thank you.

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MS. EDINGER: Thank you, Steve.

So the wetlands total about 11 acres. The wetland habitat consists of cypress, pine, cabbage palm, mixed habitats up here, and then there's some cypress heads in the center here and here, and then there's a small willow head down here. There's also some hydric Brazilian pepper, which is just an exotic monoculture of Brazilian pepper along the edges of the farm fields here, which is typical when you have disturbance on the edge of a wetland, and some hydric disturbed land here.

This is just a breakdown of the habitats that we just discussed with regards to whether they're indigenous or nonindigenous. There's about 17 and a half acres, or 5 percent of the project site, which consists of indigenous vegetation. About 9 and a half acres are upland, and about 8 acres are wetlands.

The upland indigenous habitat is the mixed hardwood/conifer, and it's denoted here in this orangish brown color. The 8 acres of indigenous wetlands are that cypress/pine/cabbage palm mixed habitat, cypress, and willow. They're in green here, down here at this southwest corner, and a tiny little tenth of an acre of willow head down here along the

southern boundary. Conversely, about 95 percent of the project site is nonindigenous, or 317 acres.

We did perform a protected species survey on the project site. Lee County protected species, or their sign which were observed, included two limpkin up here actually near the agricultural structures, and we did not directly observe a Florida black bear, but we did document a scratched tree. We also observed cardinal air plant and giant air plant, which are not designated protected by Lee County; however, they are designated by the State as endangered.

All the locations of the listed species down here, with exception of the limpkin, are located within areas that are proposed as indigenous preserve. And although we're not preserving the rural support structures where the limpkins were located, we are preserving cypress habitat which will provide habitat for the limpkin in the future.

With regard to natural resources and the master concept plan, I would submit that we've concentrated the development within these previously disturbed areas and maintained the majority of the indigenous areas on the site. We have minimized impact consistent with the Lee Plan and as required by the state agencies, as well, by preserving about 98 percent of the indigenous

wetlands over here.

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The wetland impacts are limited to that roughly tenth-of-an-acre willow head down here along the southern boundary, which was isolated and low-quality surrounded by hydric Brazilian pepper habitat. So we -- also, we'll be providing mitigation to offset any wetland impacts, whether they be indigenous or nonindigenous, as required by the Water Management District.

So it's my professional opinion that this project would not adversely affect environmentally critical areas, which is consistent with the finding in the Staff report, as well.

And that concludes my presentation. I'll be here if you have any questions.

HEARING EXAMINER RIVERA: Thank you.

MS. EDINGER: Thank you.

MS. URWILLER: Okay. I just wanted to provide a little bit of -- a little more detail on some of the major components of the residential planned development to really discuss some of the particulars of what's -- what's happening to make this site -- to kind of elucidate a little bit more the compatibility of this site and the development that we're proposing.

So essentially what's happening, as I said

previously, we broke this site into three different development areas. The first being the R-3 tract right along the southern boundary here with the Buckingham community -- again, this is the Caloosahatchee Shores boundary. This is the Buckingham community below.

This area that is shown here in pink, that area right there is the R-3 development tracts. Those are the larger lots that we've proposed.

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Again, right above that is then the R-1 tracts in this yellow color, and they're predominantly kind of in the middle of the layer cake. If you think about this as a layer cake, right at the bottom of the layer cake, starting from the southern boundary, is that larger R-3 lot size. Then we get into a little bit -- a little bit smaller lot size with this middle area in the -- in the R-1 area. And then, finally, in the northern portion of the property is the R-2 tract, which has the smallest of all of the lot sizes, which is consistent with the surrounding land use here, which is Portico. Portico kind of intrudes into the site. It has a similar development pattern as what's being proposed with these lots in the orange color here.

The other tract that we have here, again, is we've relocated the amenity tract. That's what this little green tract here is. That essentially has been more

centrally located to all of the different development tracts so everybody will have a better ability to utilize that site. Additionally, that plat being located right adjacent to the preserve area provides additional buffering for that preserve area from incoming traffic and some of the -- and some of the larger -- some of the smaller lots.

We've also maintained the existing school site that was reserved in the original zoning approval in 2005. That reservation remains, and that is located right here. That's a 13-acre reservation site. And, again, this is the preserve area here.

HEARING EXAMINER RIVERA: Not to interrupt you.

That reservation site, what is the legal status of that? It wasn't clear. And I went back to the 2005

Hearing Examiner discussion, and I couldn't delve much more out of it. I know the condition was carried forward pretty much as it was previously written, but is there some commitment that's been made to the School District?

MR. HARTSELL: Only -- Steve Hartsell for the record -- only that the site has been reserved, but it's not dedicated to the School Board, or there's no -- it's just there for them if they are interested in purchasing it.

HEARING EXAMINER RIVERA: So is there some triggering mechanism to know at what point you will know, as the developer, whether it's going to go to the School Board or whether you'll be putting residential units on it?

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MR. HARTSELL: I think the answer to that is when they tell us they are either going to purchase it or not. I'll let Tina elaborate.

HEARING EXAMINER RIVERA: Good morning.

MS. EKBLAD: Good morning. Tina Ekblad, for the record.

I did speak to a representative of the School
District earlier this week. In terms of the immediate
future, they have two other sites that they currently
own and are prioritizing for construction of elementary
schools. In order for this site to come online and be
purchased, it would have to be put into the work plan,
which is updated so many years very similar to the way
we handle transportation. So that would be the
triggering mechanism for the School District to begin
working with the property owner.

HEARING EXAMINER RIVERA: Okay. Because the build-out like for traffic purposes was 2028. So is there some time between now and 2028 that the School District would make that determination so that you

know, as a developer -- my concern was the way that it's written -- and, again, I understand it was carried forward, but the way that that condition is written removes the 13.2 acres, if it is given to the School District, but the density doesn't change, which actually puts you over -- it's like 3.06 or 3.07 units per acre. So if that -- if that site actually is conveyed out to the School District, I think there's a density concern that I have for the remainder of the site.

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So I could see it being written in the alternative, that if it's given to the School District, that it would be removed, and that can be done administratively certainly. But to use it for the calculation, and then just say it might be developed or it might not seems a little unclear.

MR. HARTSELL: Let me address that because essentially it's -- I mean, it's still part of the development, and the development shouldn't be penalized for providing for, you know, other public uses. I mean, if we were dedicating right-of-way, we don't get dinged for not being able to have the density. In much the same way here, even though it's possible that it could get sold to the School Board, the developer should still -- the owner of the property should still

be able to use the density from that.

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HEARING EXAMINER RIVERA: Well, is it going to be platted? Like when you do your platting, I assume that would be maybe the last phase that you would do. So it will just be reserved for a future school site until the last phase, and then at which point you'll decide you're either going to put residential units or you're not.

appreciate where I'm coming from. If you subtract 13 acres out of your overall acreage, you are, in effect, clustering the density over the course of the other 330 acres. And so I'm trying to get to the point where I understand if there's a way to write the conditions that there's some assurance that that's not going to happen and that it doesn't get reserved otherwise.

Because the way it's written -- you can't put units on that piece to exceed your 1,015 --

MR. HARTSELL: Yes.

HEARING EXAMINER RIVERA: -- the way that it's currently written. So if it's the last phase, and you've waited until the very last possible moment to put your units on it, you still can't exceed the 1,015.

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MS. EKBLAD: Correct.

MR. HARTSELL: Yes.

HEARING EXAMINER RIVERA: Right. So —— but at some point you, as the developer, are going to have to make the decision whether you're going to use that site or not; and if it's not going to be used for it, what is going to go there? Is it just going to remain a platted open lot to be used for the School District? We don't have to get into it now. I don't want to disrupt —

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MR. HARTSELL: Yeah. If we could -- could look at that, but I understand your question with regard to what about the future uses. We have agreed that 1,015 is the maximum number of units available for the entire site. So that's where I just wanted it to be clear that even if it's used for a school site and subsequently conveyed, we're still limited to the 1,015, which is less than the 3 units per acre for our total site.

HEARING EXAMINER RIVERA: Certainly. And I'll address it with Staff, too. We don't have to have a full conversation now. But since it was mentioned, I wanted to ask it because it was a curiosity that I had, and I could not locate anything in the prior record that got into too much more about it. But it does seem to me if you're conveying out 13 acres, then now you're -- you're reducing the acreage of your RPD, by

virtue of this condition, to 330, and now you've got

1,015 units on 330 acres instead of 1,015 units on 345

acres. So that's where my concern is coming from. Are
you following or not -
MS. EKBLAD: I am.

HEARING EXAMINER RIVERA: Okay.

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MS. EKBLAD: From a planning perspective, I am. What I'd like to say is your question is twofold, in my opinion: One is a timing issue, and the other is the density issue?

HEARING EXAMINER RIVERA: Correct.

MS. EKBLAD: So if we could, I can try to address some of it during my presentation, but I'd like to take a break so I can pull Kevin in from the timing perspective, as well.

HEARING EXAMINER RIVERA: Certainly, yes, and we don't have to get to it now because it's something I wanted to ask Staff about, as well. I recognize this was a prior condition that was approved and carried forward, which was my curiosity; but, again, it's something I wanted to mention because we were talking about the school site now. So definitely we can —

MS. EKBLAD: Yes.

HEARING EXAMINER RIVERA: -- get more clarification.

MS. EKBLAD: Okay.

HEARING EXAMINER RIVERA: Thank you.

MS. URWILLER: With that, I'm going to kind of go through the lots, and we'll just kind of discuss this later case that we've been -- we've been talking about as far as the -- the development for the residential tracts.

So, again, the area that -- it's hard to see here, but the area that we are talking about in this R-3 tract is this location here in the pink. This is the lot typical shown there. Now, this lot typical is kind of upside down from the way it will actually appear here on the actual land. This is the area here where you're adjacent to the Buckingham community up here, and then this would be the internal roadway down here. So, again, Buckingham is down here so just imagine this upside down.

And the reason why we're discussing it upside down is because one of the things that we're trying to accomplish here is to provide a physical separation between our development and that additional Buckingham community down here for compatibility. And so we are proposing a lot size that is an 80 by 70, which is a 13,600 square feet lot, which is a really good size lot, and we are additionally also providing a 45-foot

setback between the future building and below —— and the actual property line with Buckingham. Actually, this isn't even the property line with Buckingham.

That's the outer property line. There will actually be a buffer, as well, provided. So you'll —— you can see that here in the green. That is the buffer that runs the entire length, and we'll talk about that a little bit more as we move through the section. But essentially there's that buffer area that will be provided, then there will be the 45-foot setback, then there will be the line that kind of runs with the lots that will be this rear —— this rear —— this rear line. So that 45-foot separation provides that initial physical separation between the Buckingham community and basically where our lots will start.

And the density of just this particular area is about 2.2 dwelling units per acre, which is a little bit more consistent with actually the suburban — the existing sub-outlying suburban future land use; however, across the site the density is — you know, it's the gross density that we do across the site, so just this area is a little bit — it's at the 2.2 dwelling acres (sic).

Okay. Getting into the next layer, this is the R-1 shown again in the yellow here. That R-1 size is

quite a bit -- it's quite a bit smaller. It's a 50 by 130. That's a 7,500-square-foot lot, and the density there is 2.5 dwelling units per acre. This will have -- this won't have that exact 45-foot separation. It's more of a -- more consistent with what you see in Portico, the lot sizing in Portico, that essentially it will have a 10-foot setback. That's what you're going to see here in that yellow area.

THE REPORTER: Excuse me. Could you slow down a little bit? With the mask it's sometimes hard --

MS. URWILLER: Sure.

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THE REPORTER: -- to hear.

MS. URWILLER: I'm sorry. I forgot this was even on.

THE REPORTER: Sometimes I'm not catching everything.

MS. URWILLER: Okay. Going the wrong way.

Okay. The last lot size, again, this was the R-2 lot areas shown here in the orange here. This is the smaller lot — the smallest of all of the lot sizes, and it's a 45 by 100-foot lot size, so that's a 5,500-square-foot lot. And the density for this area here is 3.6 dwelling units per acre. And just to kind of put a caveat here, this excludes — the densities all exclude that school site. We are not factoring the

school site for these area densities that we're working on. We're assuming that that has kind of been reserved, and there's not going to be residential development on it; however, the condition, as we've discussed, does provide for lots to go there should the school site not — should the school not take — take us up on the offer for that site.

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Okay. And so here's just a really quick overview of the open space. Lauren did a great job kind of going over what's happening in the preserve areas. So this is the preserve area, and this is the recreational amenity. There are some other areas as far as buffers and things adjacent to other areas of the community that are factored into this 40 percent open space, but we are consistent with the requirement of the Land Development Code to provide that 40 foot — or that 40 percent open space. Our preserve is actually being maintained from the existing — it's slightly different — and there was a jurisdictional determination done, too, for the limits of the wetlands. So at this point that is the open space areas predominantly in this area.

HEARING EXAMINER RIVERA: On the recreational amenity tract, the commercial uses that are contemplated for there, is that more of like paseo

concept where there's going to -- the idea would be that there'd be like a common marketplace? Because there's restaurants, there's consumption on premises, there's a number of commercial uses that are --

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MS. URWILLER: Agreed. We're trying to get that concept to -- to provide a little bit of flexibility so that when they actually go in and build out this area, they can do something similar to that, provide those more convenient-type uses instead of just the typical clubhouse amenity, to provide, you know, things that are just -- just unique to this subdivision, you know, that just the residents of the subdivision would be utilizing those facilities.

HEARING EXAMINER RIVERA: How is that policed? Is there a gate entry that's --

MS. URWILLER: Yeah, this is gated -- this is a gated entry. There will be a gated entry here. That's what this little bubble area is here. That's -- the gate will be in this area for the primary access. And the secondary access, as they'll discuss later, also has a gate. So those -- both those entrances will be gated.

HEARING EXAMINER RIVERA: Okay. Thank you.

MS. URWILLER: Okay. So just to kind of go quickly through the buffering that's being provided

here, this is the Buckingham roadway, and this shows the two access points. Again, this is -- the gate will be down here. The gate's a little bit -- a little bit closer up here, but essentially this is the area right here where the buffer will run. And this particular buffer is an enhanced buffer, and essentially it's enhanced for two reasons: One, it's wider than what's required; and, two, the plantings are a little bit -are more enhanced than what's required. What we're -what we're proposing here -- and this was actually carried over from the previous approval, as well, is we're proposing that 25-foot Type D buffer with 10 oak trees per 100 linear feet, and there will be a berm and wall combination. So I kind of want to draw attention, because this is a common theme throughout all the buffering that's happening throughout the -- the project is we're providing that berm area and then the fence on top of the berm area. So ultimately this whole combination ends up being 8 feet -- a minimum of 8 feet. And that berm -- this may be a wall, or it may be a fence. So we're reserving the right to request fences, although there are areas of the subdivision that are required to have walls, and we'll get into that.

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And this is really just to, again, provide that

additional atmosphere for the Buckingham community, because the idea along Buckingham Road is that you're in a rural community. We want to preserve that as much as possible so we are doing that here with those. And, again, the entryways have been pushed back slightly, you know, making the attempt to try to provide that real appearance of a rural environment still along Buckingham. And this is — all of this is consistent with Condition 9B.

Okay. This is the southern buffer, and this is — this, again, is — I alluded to this when we were talking about this R-3 area here. This R-3 area, again, is that area that's adjacent to the Buckingham community, and this buffer here, what was originally approved was a 25-foot buffer. We have actually increased that by 5 feet. There's now a 30-foot buffer here. This 30-foot buffer, along with the 45-foot setback that we're requesting for that R-3 category, provides a 75-foot separation before you even get to the lots within the R-3 area. So that's really what's happening here.

And, again, this is an enhanced buffer.

We've increased it to 30 feet. There's 10 oaks

provided per 100 linear feet, and then unbroken hedge

with shrubs. And, again, it's got that same similar

1 berm and wall feel. So you're going to have the wall 2 or fence on top of that berm with a max height of -- a 3 minimum eight of 8 feet from the bottom of the berm to 4 the top of the wall or fence. 5 MR. HARTSELL: I'm sorry. Can -- Steve Hartsell for the record. 6 7 Can I get you to go back to that? And I 8 apologize, I might have missed it. Did you point out the distance between the property line and the building 9 would be a --10 The property line -- with 11 MS. URWILLER: Yes. the -- with the 30-foot buffer here --12 13 MR. HARTSELL: Right. MS. URWILLER: -- this is a 30-foot buffer, and 14 15 with the additional 45-foot buffer, that will be -- or, 16 sorry, the 45-foot separation that will be provided as 17 that rear setback within the R-3 category, that total 18 physical separation between the Buckingham community 19 and the start of the actual building envelopes for the -- for the housing in the R-3 tract will be 75 20 21 feet. 22 MR. HARTSELL: Okay. Thank you. I just wanted to make sure that was clear. 23 24 MS. URWILLER: We talked about the last one.

right. I think we're on -- okay.

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So now we're talking about the northern part of the site. Again, this is that R-2 tract in the north part of the site, and there is a buffer provided adjacent to the northern boundary along the boundary line here. It's a type -- it's a 15 Type B (sic) buffer, and it's adjacent to the school -- to an existing Buckingham exceptional school here, as well as there is a shared facility with the school buses in that area -- so this is a bus yard back here -- and we're providing that buffer between our community and that site to, again, provide for some consistency.

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And then the final buffer that we're providing is this enhanced 20-foot Type C buffer, and that's being provided along this area with Portico because of this primary road. Where this primary road is coming, this is closer than 100 -- 125 feet to the Portico community, to a residentially committed property. So as a result, we are providing that buffering there at the -- at the 20-foot Type C buffer. And with that, we are going to provide a berm, but in this case it will have a wall. We've confirmed that it's a wall that's required by the Land Development Code so we're being consistent with the Land Development Code in providing that berm and wall here. There will be plantings on both sides of that buffer, and that's what's provided

in the -- it's typical down here.

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And with that, I'd like to introduce Ted Treesh to talk about our transportation analysis. Thank you.

HEARING EXAMINER RIVERA: I'm going to take one minute, Ted -- I'm sorry -- before you get up. I'm going to grab my glasses.

MR. TREESH: Okay. No problem.

(Brief pause in proceedings)

(Applicant's Exhibit 3 submitted.)

HEARING EXAMINER RIVERA: All right. We're back on the record. This will be Applicant's Exhibit 3, I believe. It's a projection -- projected 2028 level of service analysis. Thank you.

MR. TREESH: Ted Treesh with TR Transportation

Consultants. We conducted the transportation analysis
as part of this application.

Again, we looked at the impacts of the full development on the project, but also specifically the impact of adding the increased units from what is currently approved, as was previously indicated.

We looked at 2028 -- and, again, we started this analysis back in 2019. The traffic study was submitted and dated April of 2020. So it has a little bit of older data in the traffic analysis that was submitted, and I want to submit some updated data as the County

produces new traffic data every year. So that's what this slide is going to represent.

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We did not specifically take into account the Portico project. As indicated, that project borders our site to the north. It's approved. It went through a very similar process that we're going through in terms of a comp plan amendment and a density request increase which was approved, and that project now is proceeding through development. I believe Lennar is developing that project. But we did look at the combined projects in the comp plan analysis, so it has been looked at for the long-range transportation planning impacts.

This — this table that I have included is basically an updated analysis that looks at the 2019 data, which is the most updated data we have from Lee County for the roadways, and it projects the volumes out to 2028. And what I have shown on the right-hand columns are the level of service analysis based on the approved 690 units, which is kind of in the — I don't even know what color you would call that. I should probably pick yellows that I can describe.

MR. HARTSELL: Call it yellow.

MR. TREESH: I'll call it light green.

And then the light blue is the level of service

analysis with the increase from 690 -- but, again, I did the zoning TIS based on 1,035 units because that's what we were asking for initially, but that request has been reduced to 1,015 units. So it would be slightly less than the volumes I have shown on this analysis, but overall the results are -- remain the same.

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So you can see in the 690, there's a couple roadways that are shown to operate at level of service F. And, again, reminding the Hearing Examiner, transportation concurrency is no longer a regulatory measure in the County. This is more of an informative analysis for the project for the County to determine what roadways in the future are going to need to be looked at in terms of capacity improvements to accommodate the growth.

And that's exactly what's happened, as well, since we have done our original study back in 2020. And the County has been looking at this area, you know, for the last five to — five to eight years, going back to when the original zonings of Portico and Buckingham 345 were approved. They knew that this — these projects were coming.

So some things have happened since then. In December of last year, the Lee County transportation planning organization (sic), the MPO, adopted the new

updated 2045 long-range transportation plan. Again, they update that periodically to look at what improvements are going to be needed in the future to accommodate growth.

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And that -- that long-range plan now includes improvements to all of these segments that are shown in this table that are shown to operate at level of Specifically, on this slide Buckingham service F. Road -- and this graph I have shown to you was presented to the Board of County Commissioners on February 2nd at their workshop, that Buckingham Road is now in a -- what they call the Tier Three project, meaning that it's on the radar for the County. don't have funding allocated yet. But as time progresses, Tier Two becomes projects that are obviously more important, and then Tier One projects are projects that are actually funded in their capital improvement program. So they are beginning the process of -- of looking at improvements to Buckingham Road from State Road 80 down to Orange River Boulevard -- or Orange River Road. That improvement includes widening the road from two to four lanes, and that will address the level of service issue on Buckingham Road.

HEARING EXAMINER RIVERA: And by "address," that will resolve it? It will --

MR. TREESH: Yes. 1 2 HEARING EXAMINER RIVERA: -- reduce it below F? 3 MR. TREESH: Yes. 4 HEARING EXAMINER RIVERA: Do you know what level it would be at? 5 I believe the last time I looked it 6 MR. TREESH: was a C. I believe I looked at -- in the comp plan I 7 looked at that. I believe it was a C. The four-lane 8 9 operated at a C. 10 HEARING EXAMINER RIVERA: Thank you. MR. TREESH: The State also has -- and the MPO 11 also has the widening of State Road 80 from Buckingham 1.2 13 Road to State Road 31. That's currently a four-lane road -- well, actually it's a five-lane road. 14 1.5 center lane isn't paved, a directional turn lane. 1.6 have that segment, as well, in the long-range plan to widen from four to six lanes. So those two 17 improvements in the long-range plan will help address 18 19 some transportation issues that everyone knows has been 20 coming based on the growth in this area of Lee County. Okay. What did I just do? I hit the wrong 21 button. Did I turn it off? 22 MR. BADAMTCHIAN: Yes. 23 MR. TREESH: 24 There we go. I was done. Let's wrap 25 it up.

Again, site-related improvements will be looked at at the time of development order. That includes turn lanes at our site access drive intersections pursuant to the Administrative Code requirements that the County has.

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We are continuing with the 20-foot-wide reservation along the full length of the project along Buckingham Road, and that will help, again, facilitate the future widening of Buckingham Road by the County.

And as the impact fees that are currently adopted, this project is estimated to pay about \$5.6 million in impact road fees which, again, will go to help offset and mitigate the impacts to Buckingham Road and the roadways in the area. And, again, that's at the current 55 percent impact fee reduction rate.

Obviously, that expires in March of '22 when the Board looks at the impact fees again. So if they go back to 100 percent impact fees, you know, it could be over \$11 million for the entire project.

So this project is consistent with the plans —
the goals and objectives of the Lee Plan and the Land
Development Code, and I'd be more than happy to answer
any questions —

HEARING EXAMINER RIVERA: Do you happen to have -MR. TREESH: -- and that concludes my comments.

HEARING EXAMINER RIVERA: -- a copy of the TIS? 2 apologize. It wasn't included in my --3 MR. TREESH: I saw that it wasn't. I have my 4 original. 5 HEARING EXAMINER RIVERA: Okay. MR. TREESH: I can have one either -- you can have 6 7 this and have her copy it, or I can have one emailed. 8 I presume -- I don't know if we're going to keep the record open. 9 HEARING EXAMINER RIVERA: I can leave the record 10 open for written submissions to obtain that. It's just 11 12 a matter of receiving it. I just don't have it in my 13 documents. My only other question was the -- your statements 14 were that it was failing with and without the project 15 on the slide that you showed, but the infrastructure 16 17 planning memo seem to suggest that it was a result --18 it would be failing as a result of the proposed development. Do you --19 MR. TREESH: Right. And that's --2.0 HEARING EXAMINER RIVERA: -- know what that's 21 22 based on? 2.3 MR. TREESH: -- that's why I wanted to refer to 24 this page. Without any of the units, without any of

the 690, there are no level of service issues, and the

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1 Staff is correct in that, but the 690 are already 2 approved. HEARING EXAMINER RIVERA: 3 Okay. MR. TREESH: So this slide was meant to show that 4 5 with the entitlements that exist today -- and, again, 6 we didn't take into account Portico, as well. Portico 7 is even a larger project than this, and their only access is to Buckingham Road. 8 9 So the roadway is going to fail with the -- with the improved entitlements of both Portico and this 10 11 project. So is it caused by this project? I think 12 it's caused by the cumulative development of the 13 projects in the area that are accessing that roadway. 14 HEARING EXAMINER RIVERA: Thank you --1.5 MR. HARTSELL: Just --HEARING EXAMINER RIVERA: -- for that 16 17 clarification. 18 I think Steve had a question. 19 MR. HARTSELL: Well, yes. I just wanted to make 2.0 sure that the record was clear that the proposed 21 amendments to this project are not triggering the 22 failure of the road; is that correct? MR. TREESH: That is correct. 2.3 MR. HARTSELL: Okay. So it fails with or without 24

our proposed amendments.

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MR. TREESH: Correct. 1 MR. HARTSELL: And you've coordinated that with --2. or you've confirmed that with Lili Wu --3 MR. TREESH: Yeah, I mailed this to Staff 4 yesterday so they would have the updated -- which is 5 typical if time lapsed between the time we did our 6 study and new County data came out, we usually like to 7 8 update it with the most current information. MR. HARTSELL: So, yes, we'll provide you with a 9 10 copy of that. An emailed copy to your staff? MR. TREESH: 11 12 HEARING EXAMINER RIVERA: Yes, that would be fine. 13 MR. TREESH: All right. HEARING EXAMINER RIVERA: Thank you. 14 15 MR. TREESH: Thank you. MR. HARTSELL: Thank you. 16 17 Ted, I'm sorry, could you click through two more 18 slides? MR. TREESH: Two more slides? 19 MR. HARTSELL: One more. Is it your professional 20 opinion, as an expert, that the expected impacts on 21 22 transportation facilities will be addressed by the 23 existing County regulations and conditions of approval, and that this project meets all of the Land Development 24 Code and the Lee Plan requirements? 25

Yes, it is my opinion. 1 MR. TREESH: 2 MR. HARTSELL: Thank you very much. 3 MR. TREESH: Thank you. I didn't know I had that 4 slide. 5 MR. HARTSELL: Thank you. HEARING EXAMINER RIVERA: Good morning. 6 7 MS. EKBLAD: Good morning. For the record, Tina 8 Ekblad with Morris-Depew Associates. You've heard a lot about what I would describe as 9 10 the more standard elements of the residential planned development being requested today. I would like to 11 take a step back and kind of talk about some of the 12 13 revisions that have been made since the time the Staff 14 report was published and the 48-hour letter was 1.5 submitted. As Attorney Hartsell mentioned, and I believe 16 Chahram can confirm, we did have some communication 17 18 back and forth, and Staff is in agreement with the 19 revisions to the master concept plan, which would effectuate a revision to division 5 -- excuse me, 20 2.1 Deviation 5. So I'm going to just kind of generally walk through that, as well as the cleanup we are 22 23 proposing to the conditions, and the Lee Plan 24 consistency.

So the first thing is revising the master concept

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plan. There are kind of two points in terms of the land plan that I want to point out. I think the first you've heard about already, which is the secondary access that's been added here. I'll get into the details of why this occurred, but it also promoted the R-1 tract here being extended. So there's more acreage to the R-1 tract in this vicinity that is helping us to also maintain our open space calculations to meet the minimum requirements.

made, I just want to put a reminder out that our initial proposal was to maintain the single access point that was approved in the current zoning resolution. According to the condition that was written, that primary — single primary access point could be maintained if emergency—only access was provided, so in the original master concept plan we had that located here. It was a stabilized access point, so it was just grass, and that's one of the reasons why it caused a change in open space.

The Staff report was published with a denial of that deviation on the premise that there was plenty of frontage. That may be true in terms of looking at the entire project. There is 2,286 feet of frontage for the entire project; however, approximately 859 feet of

that frontage is reserved for the school site. We didn't feel comfortable reducing that or changing the primary point of access. So when you maintain those two pieces, you're left with 1,295 feet of linear frontage to place those two access points. You'd need a little over 13,000 (sic) to maintain the 660 feet required by the Land Development Code.

MR. HARTSELL: You mean 1,300?

MS. EKBLAD: Yes.

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MR. HARTSELL: Thank you.

MS. EKBLAD: Sorry. I'm like in the wrong place.

So we started looking at the internal configuration of the master concept plan, again, considering the existing frontage that was reserved for the school, and also some of the other conditions and the actual written text of the Land Development Code. What we came up with was an extension of this -- it was previously a T intersection -- to create a second access here. That access has some conditions that are proposed to it, which I will get into on the -- the next slide, but what it does is it enables us to maintain at least 500 feet of separation from this existing access point associated with the development to the north, and it also gives enough separation to our primary access to the south.

So this was the best location we could provide in between these two -- I'll call this an existing access to our property and the existing constructed access to the development to the north. That means Deviation 5 has become an access connection/separation deviation.

Instead of allowing 660 feet, we're asking for 503.

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The design of the second access point is to allow exiting of residents only but ingress and egress of emergency access. Part of that is to be able to reduce conflicts on Buckingham Road. You don't want residents turning into this access point conflicting with our proposed access point to the south. So this would be egress only.

We've provided 110 feet of stacking for the residents that would be exiting. That shouldn't necessarily be necessary because they're exiting, but we are providing that. The gate will be a minimum of -- set back a minimum of 25 feet from where our right-of-way designation occurs. One of the conditions is that we provide right-of-way for Buckingham Road as part of this zoning approval. That would allow an ambulance to pull in and sit while using what's known as a Knox box to allow the gate to open so that emergency services could access the community.

Because this is a fairly specific design, we have

proposed additional language to Condition 13 whereby the separation and the Knox box are required so that when we do come in for the development order, Staff that are reviewing those plans can make sure the correct design is provided.

What this proposal would do is it would meet the intent of the Land Development Code, which states that subdivisions over five acres must provide ingress or egress. It would also enhance the planned development by providing that second access point for emergency services and exiting residents.

So I believe, while this was done through the 48-hour letter, a finding can still be made that it enhances the planned development and promotes public health, safety, and welfare to approve the deviation. It's also my opinion, Madam Hearing Examiner, that you can make the finding that the access is appropriate for the level of additional development that will be within the community.

Before I move on from there, did you have any questions about that revised access?

HEARING EXAMINER RIVERA:

MS. EKBLAD: Okay.

MR. HARTSELL: Just, Tina --

MS. EKBLAD: Yes.

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MR. HARTSELL: -- Steve Hartsell -- just to clarify so that we don't leave it off, or it's not clear. This is egress only, and that's important with regard to kind of the compromise of eliminating -- I'm sorry, of adding another access, which doesn't require ingress. It just requires either ingress or egress. And from a security standpoint and from the design of the community, we can add the egress but not an ingress point.

So if there are questions, we'll be glad to address those, but just wanted to make that clear on the record, that it is egress only.

HEARING EXAMINER RIVERA: Thank you.

MS. EKBLAD: Okay.

MR. HARTSELL: Thank you.

MS. EKBLAD: So moving on from there, we did have a few other revisions to the proposed conditions in the Staff report. I consider these mostly to be cleanup and consistency items.

So the first is the schedule of uses for the different tracts. We put in the square footage for the lot size just because otherwise you're relying on the typicals in the master concept plan, and we wanted everybody to be on the same page.

9.A.2 is part of the buffer condition -- one more

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time.

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MR. HARTSELL: I'm sorry. Steve Hartsell again.

Again, just for clarification with regard to this particular slide, we've got a typo for the Residential R-3, which is --

MS. EKBLAD: Oh, that was --

MR. HARTSELL: -- 13,600 square feet. That isn't a second R-2. It's supposed to be a 3. Thank you. Sorry.

MS. EKBLAD: I had my notes on the wrong slide, so sorry about that.

so the items on the bottom of the slide are related to the buffer deviation to -- excuse me, the buffer conditions. In 9.A.2., Ms. Urwiller talked a little bit about the minimum 8-foot berm wall combination. On this particular cross section, we have it noted that it could be a wall or a fence, so we are proposing to add "or a fence" for clarity with the cross section on the master concept plan.

And then again, as she mentioned, the buffer that's adjacent to Portico actually is required to have a wall by the Land Development Code because our internal road is less than 125 feet. So we were proposing to strike "or fence" in this location to demonstrate consistency with the LDC.

The last item for cleanup is the Condition 15 related to the public school site. We are proposing to add "school site reserved area" in all locations where the school site is referenced because it is basically a reserve. The School District has not chosen to purchase it. We wanted it to be very clear that they would need to purchase it, and it's simply on reserve.

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We also wanted to add that R-3 lots could be put in that location should the School District decide not to purchase the property.

I do have your questions about the density on note. I would still like to take a break and come back and address those.

HEARING EXAMINER RIVERA: Certainly.

MS. EKBLAD: Okay. So moving on from there, just to get into the Lee Plan consistency, as Ms. Urwiller noted in the beginning of the presentation, we do have a concurrent map amendment to outlying — outlying suburban future land use that is accompanied by a text amendment to address population accommodation. The requested amendment to the residential planned development is consistent with the density provided by outlying suburban, and I would like to note that it does provide what I would describe as a transition between the surrounding densities. So as we mentioned

earlier, in the northwest and southeast we have 6 units to the acre, and on the northeast and southwest side we have a range of 1 to 2 to 3. We're landing squarely in the middle at just under 3 dwelling units to the acre with this planned development. The testimony earlier was that it was 2.9 dwelling units.

For the record, the comprehensive plan amendments were submitted on March 4th of 2020, and they were transmitted to the Department of Economic Opportunity on January 20th. It is our expectation that this planned development and the comp plan would go to the Board for approval at the same time.

HEARING EXAMINER RIVERA: Was that January 20th of this year or January --

MS. EKBLAD: Yeah, it should say 2021.

HEARING EXAMINER RIVERA: Okay. Thank you.

MS. EKBLAD: I haven't caught up with the new year yet.

HEARING EXAMINER RIVERA: I know. I do that, also.

MS. EKBLAD: So moving on generally through the Comp Plan Goal 2 is -- of the Lee Plan is for growth management to simply ensure that the development being proposed in certain areas of the -- of the county is meeting the availability of infrastructure. It is my

professional opinion that this residential planned development amendment is consistent with Goal 2 and its supporting objectives and policies. Because we did a comprehensive plan amendment, we did receive letters of availability from all of the urban service providers demonstrating that either infrastructure was constructed and available or could be expanded to have capacity for this development. We did submit those as part of the record for this planned development.

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It is also my opinion that this project meets the definition of infill as described by the Lee Plan. You saw the graphic earlier in Ms. Urwiller's presentation that we are squarely within a number of existing planned developments with similar development patterns in terms of roadway network and location of residential lots. And also through the conditions that are proposed to be carried forward and some of the new enhancements, we are continuing to preserve and promote rural character within the Caloosahatchee Shores community and along that boundary with Buckingham, which is a consistency item within the Lee Plan, as well.

Moving on to Goal 4, which is the general development standards related to public water and sewer, the availability of reuse water for irrigation

and environmental resources. We did receive a letter of availability from Lee County Utilities. There is central water and sewer infrastructure available for the 1,015 units that are proposed.

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While reuse water is something that is evaluated at the time of DO due to the capacity demand, we will commit to be consistent with that.

And in terms of environmental, you have the testimony of Ms. Edinger to rely on, but we also did go through the process of getting a jurisdictional determination from the Water Management District, and we are preserving a majority of those wetlands on-site. And most of the protected species on-site will occur within that indigenous preserve area, as you heard during Ms. Edinger's presentation.

Goal 5 in the Lee Plan outlines the standards regarding residential development. It is my professional opinion that we are consistent with this goal. We are accommodating known population growth in an existing approved residential subdivision. There are no known physical constraints related to development on this property, I would say, other than the wetlands, which we've demonstrated that we are preserving a majority of those.

There is a mass transit route along Buckingham

(239) 245-8695

Road, and there is a commercial node at the intersection of Palm Beach and Buckingham. We are in proximity to that should people need to get out into the greater county for employment, or if they happen to work at that corner.

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While we have revised the internal layout, we are meeting all the requirements related to open space. We have maintained and enhanced many of the buffering conditions to promote compatibility. And as you saw earlier in Ms. Urwiller's presentation, we did adjust the location of the amenities to promote additional recreation adjacent to the buffer. So it is my opinion that we are consistent with Goal 5 with this planned development amendment.

The subject property is within Caloosahatchee

Shores Planning Community. The general goal of that

planning community is to maintain and enhance rural

character, but also maintain and enhance residential

development where it is currently approved. It is my

opinion that we are consistent with that goal and

Objective 21.3. We are currently a residential planned

development. We're simply proposing an amendment to

allow additional units.

I do want to note Policy 21.1.2 suggests that any deviations from landscaping, buffering, signage, or

architectural standards would require us to meet variance criteria. For the record, we are not requesting deviations from any of those elements so there is not a consistency issue here.

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We did host a public information session, as required, on July 6th. That was to present the comprehensive plan amendment and the planned development to the community. There — there were people in attendance. They were mostly from Portico wanting to understand what we were doing on the property. There weren't any major issues. Most of the conversation centered around buffers.

This project is a little bit unique in the sense that because we border the Buckingham planning community, there are some requirements in terms of public meetings and site design. So, generally speaking, the Buckingham planning community is similar to Caloosahatchee Shores in that they are trying to maintain their rural character and residential development in place. The — they have their own future land use category known as Rural Community Preserve, which is in the general location south of our property, and the density is 1 unit to the acre. Because of that, Buckingham prioritized cluster development and seeks to reduce the intensity of

residential.

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It also requires any project along Buckingham
Road, even if they are not within the Buckingham
planning community, to host a community meeting. We
did that on July 7th. There were a few folks in
attendance. There were some general questions about
drainage, but that would be something that we would
more appropriately address at the time of development
order and environmental resources permit.

There is one specific element that I do need to address related to the Buckingham planning community as it relates to our site plan, and that is Policy 20.1.6, which seeks for communities adjacent to the boundary of Buckingham, specifically the Rural Community Preserve, to graduate their density. So you heard Ms. Urwiller describe the R-3 residential tract and the larger lot size, and kind of go through how the lot sizes reduce the further we get from that southern property boundary. That was the foundational argument to the consistency with this policy.

So what we've done is a couple of things -- and, again, the Rural Community Preserve exists along our entire southern boundary. As a result of that, we have an enhanced 30-foot buffer. That's that berm with a wall or a fence and the increased plantings. We're

(239) 245-8695

maintaining the plantings from the existing approval. We're increasing the width of that buffer as part of this project. So what we believe that will do is provide a visual separation between Buckingham and our project.

Once you get past the buffer, you reach the R-3 tract where we have that extended rear setback of 45 feet to the physical residential home that is expected to be on the R-3 lots. When you take those two pieces together, we have 75 feet of separation between the Rural Community Preserve and a structure on our site.

The other factor in the R-3 lot typical is that the lot coverage is only 55 percent because those lots are so much larger. And we have colored this graphic so that you can physically see where each of these individual lot types are. So you have R-3 at 13,600 square feet -- do I have the comma in the right place?

Uh-huh.

MS. EKBLAD: Okay. Then we have the R-1, which is 6,500, and then R-2 in kind of the darker orange at 4,500 square feet. So you can see we're reducing that lot size the farther we get from the Buckingham community to demonstrate consistency with Policy

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(Sotto voce between Ms. Ekblad and Mr. Hartsell)

MS. URWILLER:

MS. EKBLAD: Okay. So generally, moving on to transportation, you heard Mr. Treesh's presentation whereby, unfortunately, Buckingham Road fails with or without the project, but we will be contributing to roadway impact fees to address that situation.

Impact fees are one of the many programs that, per

Impact fees are one of the many programs that, per the Lee Plan, Lee County is required to implement to ensure the transportation network is meeting the demand of development in the area. Some of the other measures are — and we talked about this in the Portico case, is that growth increment financing. This property will go from an agricultural exemption to residential. The increase in property value (sic) can be, for lack of a better term, skimmed off by the County for special projects. Roadways are one of the projects that are allocated for that.

MR. HARTSELL: I'm sorry. The taxes associated with the increased property values --

MS. EKBLAD: Yes.

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MR. HARTSELL: -- are what gets skimmed off.

 $\operatorname{MS.}$ EKBLAD: I missed that very important word sorry.

MR. HARTSELL: That's all right. Thank you. Just wanted it to be clear.

MS. EKBLAD: Yes, the taxes that the County

collects will increase incrementally.

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And then moving on to Policy 39.2.2, outlying suburban is a future suburban area. It is expected that transportation will most — mostly occur through vehicles, but that connective should also be provided for transit and bicycle and pedestrians. I talked a little bit already about the LeeTran route that runs along Buckingham that we have access to. Buckingham Road is also required to have sidewalks. At the time of development order, we would expect to interconnect into that existing system. And our roadway cross sections also include sidewalks internally, so there will be movement of residents through walking and biking, as well.

So with that, that concludes my presentation on Lee Plan consistency. It is my professional opinion that the proposed amendment does comply with the Lee Plan and meet the intent of the outlying suburban category.

I would also suggest, Madam Hearing Examiner, that you can make the findings required in 34-145 for a rezoning in a planned development. We've tried to touch on each one of these items as the testimony was given. And while I only touched on Deviation 5, given that Staff and the Applicant were in agreement on the

others, I do believe that they enhance the planned development and will promote public health, safety, and welfare.

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So with that, just some final notes. We are limiting our density to 1,015 dwelling units. There are existing urban services to support the existing approved units, as well as what we're proposing to add through this amendment.

We are consistent with those surrounding planned developments, and we are maintaining the rural character in Caloosahatchee Shores, as well as promoting compatibility with the Rural Community Preserve.

The presentation today demonstrates that the project is consistent with the requested future land use amendment and the Lee Plan, and we are not negatively impacting open space, wetlands, natural resources, or surface and groundwater.

With that, that concludes my presentation. I'm happy to take any questions. I don't know if you want to take a break now, or if you want the County Staff to present first.

HEARING EXAMINER RIVERA: Did you have any questions, or does that complete Applicant's presentation?

1 MR. HARTSELL: Yes. Steve Hartsell for the 2. record. I only wanted to add a clarification. And I know 3 that Chahram is going to address it, as well. 4 On page 4 of 6 in the Staff report are proposed 5 findings and conclusions that provide a list of Lee 6 7 Plan policies with which the project is consistent. And given that Tina has just addressed this, I would 8 9 also ask to clarify that that list should include Policy 1.1.6, Policy 20.1.6, Policy 21.1.2, and Goal 10 Those are related to the slides that she just 11 12 finished up with on Buckingham and rural preserve and the Caloosahatchee Shores. I think now is a good time 13 14 to put that --HEARING EXAMINER RIVERA: 15 MR. HARTSELL: -- into the record. 16 HEARING EXAMINER RIVERA: -- thank you. 17 18 appreciate that. Does Staff have any questions of the --19 20 MR. BADAMTCHIAN: That's fine. HEARING EXAMINER RIVERA: -- Applicant? 21 MR. BADAMTCHIAN: I mean, what he say is like they 22 23 are in compliance with the Lee Plan requirement. Specifically, he had mentioned some of them, but that's 2.4 25 fine if we are adding more.

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1	HEARING EXAMINER RIVERA: Okay.
2	MR. BADAMTCHIAN: They are in compliance with
3	those policies.
4	HEARING EXAMINER RIVERA: Thank you.
5	MR. HARTSELL: Thank you.
6	HEARING EXAMINER RIVERA: I do want to take a
7	quick break now then. We'll just do a ten-minute break
8	until 10:30, and then we'll start with Staff.
9	(Recess from 10:21 a.m. to 10:34 a.m.)
10	(Applicant's Exhibit 4 submitted.)
11	HEARING EXAMINER RIVERA: All right. We are back
12	on the record, and we can begin with the Staff's
13	presentation.
14	MR. BADAMTCHIAN: Thank you. Can I do it from
15	here?
16	HEARING EXAMINER RIVERA: Yes.
17	MR. BADAMTCHIAN: Thank you.
18	Good morning. Chahram Badamtchian from Lee County
19	Zoning. My resume is on file. I was recognized as
20	expert in zoning issues in the past. I would like to
21	be recognized as such.
22	HEARING EXAMINER RIVERA: Yes, thank you.
23	No objection?
24	MR. HARTSELL: No objection.
25	HEARING EXAMINER RIVERA: Thank you.

MR. BADAMTCHIAN: Thank you.

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The request is to amend an existing RPD zoning because they are changing the future land use designation from outlying suburban to suburban, from 2 dwelling units to 3 dwelling units. And 344 acres, right now they're approved for 690 units. They are asking for 225 more units for 1,015.

And they -- the project is on Buckingham Road, and I'm not going to go through all the presentation that you just saw.

And they are requesting seven deviations. And after we recommended denial of one deviation, they came up with a different deviation which makes more sense, and Staff recommends approval of this deviation because there's no other way to provide the second access that Staff is asking for.

And egress is just fine because the Land

Development Code says ingress or egress, it doesn't say

"and," and they are providing that.

Policy 20.1.6 requires -- which is Caloosahatchee Shores policy, requires them to graduate the density, which they are doing it. Actually, it says when possible graduate the density, but they are doing it, and the Staff is satisfied with that.

For most of the conditions, they were carried over

from the old approval, and some modified, some basically the exact same way they -- they were in the old resolution.

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Staff has no problem with the changes they are proposing in the 48-hour letter. Actually, the size of the lots that they were proposing, they were — on what they gave me, I took them out because they really belong in the development regulations section which — but if that makes them feel better to have them in the schedule of uses, that's fine. The schedule of uses has two different sections for residential, and so we usually refer to the development regulations right there.

Beside that, when it comes to density with the school property, the definition of density in the Land Development Code basically says that they can get density for road right-of-ways and parks, and it also says schools. So I don't know if that means that's a small school for the neighborhood or public schools, but it says school. So if you agree with that definition, and you think it is appropriate to give density for this School District, then that's fine. Otherwise, the density without the school property should go about 992, something like that, and keep 22, 23 units for the school property. I'm sure they will

not build 1,015. The development always has some units that they don't build. But the way the density definition basically -- it's not really clear what that means.

With that, they are in compliance with all the requirements of the Lee Plan, which are listed in the Staff report and their presentation, all relevant policies, goals, and objectives, and Staff recommends approval of this request and approval of the seven deviations as amended here with conditions listed in the Staff report.

And I only had one email in opposition, and I assume the gentleman — I only had one person opposing this project. His argument was not about the density or anything else. His argument was about we didn't advertise it correctly, which we did.

And that concludes my presentation.

HEARING EXAMINER RIVERA: What was the definition of density that you were referring to right now?

MR. BADAMTCHIAN: The definition of the density ${\mathord{\text{\rm --}}}$

MR. HARTSELL: Is it the definition of density, or is it in Section 34-1492 that you're talking about?

 $\ensuremath{\mathsf{MR}}.$ BADAMTCHIAN: The one that talks about the school.

MR. HARTSELL: Yes. That would be -- I'm sorry,

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Steve Hartsell for the record -- Land Development Code Section 34-1492(1)(c), schools are included in the residential density calculations. And then while you're there, 34-1493(1)(a)(1) requires us to incorporate all of the land in our density calculations.

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HEARING EXAMINER RIVERA: My question with that -- and I agree with you. My concern was that that condition required them to remove the parcel if it's given to the school, and that's where I was getting the --

MR. HARTSELL: In the previous approval, the —
where the school site reservation took place, it's a
345-acre parcel, and 690 units are approved, which is 2
units per acre on the entire 345. So the 13 acres or
so of the school site wasn't deducted from calculation
for the density there, and we submit that the Code
essentially says if you do a residential development,
you get credit for — one, you're supposed to use all
of the land in order to calculate the density; and if
there's a school, you include the school site as part
of the residential density. That's what happened
before. That's what should happen here, as well.

I know Chahram mentioned, hey, whenever you build, you always end up not building quite as many as you

expected to approve or to build. While that may be the case, in this particular instance I will point out that 1,035 units is available at 3 units an acre. We're only requesting 1,015. So we've already accounted for the deduction there.

But the Code essentially says all of the units are available -- or, I'm sorry, density is available for all of the acres that the property owner owns.

But a good point that Kevin pointed out to me during the break, if the property owner were penalized, as it were, by not being able to use density on a site that they intended to reserve for a future use, a school, there would be a disincentive for anybody to ever do that. So that's why we don't believe that there is any reason in the Code or kind of, I would say, logically to deduct that.

Have I answered your question?

HEARING EXAMINER RIVERA: Yes.

MR. HARTSELL: Good.

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HEARING EXAMINER RIVERA: Yes, you have.

Was there any other Staff presentation that you had today?

MR. BADAMTCHIAN: No, ma'am.

HEARING EXAMINER RIVERA: Thank you.

And I agree with you, I think the gentleman left.

But are there any members of the public that are here today that wish to speak? Okay. So we'll close public comment, and then we'll come back to the Applicant.

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MR. HARTSELL: The only closing comments that I would have at this stage — if you don't have any other questions. We'll be happy to respond to any questions that you might have.

I would ask you to take judicial notice of the Portico Hearing Examiner recommendation. I actually took the time this morning to read through that and realized that, frankly, many of the same questions were addressed there and sort of first went through. They were addressed very thoroughly. So that might be helpful. So I would ask that to be incorporated as part of the record. I know you already have a copy so I won't give you the 500-page Portico, but I would ask you to just look at that.

We would submit that we have demonstrated that the proposed amendments are consistent with the Land Development Code and consistent with the proposed outlying suburban land use category. And, specifically, we were required to demonstrate that we meet the Caloosahatchee Shores' requirement that — the Buckingham Rural Preserve requirement, the graduated density away from the Buckingham Rural Preserve, is

shown through our planned development. And that's why
Tina spent so much time and we showed the exhibits that
did that. We would submit that we addressed that
requirement, as well, which will be looked at when the
comp plan amendment comes back for adoption by the
Board.

We are happy to address any questions you might have. We believe that the 48-hour letter, with the proposed conditions and revisions there, have been accepted by the Staff, as well. So between the conditions proposed by the Staff and the 48-hour letter, I believe we provided you with a complete set of revisions.

HEARING EXAMINER RIVERA: And I believe all of my questions got answered as we went through. I'll check my notes one more time.

And I did receive a copy of the TIS, so thank you, so I will accept that as Applicant's Exhibit 4.

I was given two copies. Was one of those for Staff?

MR. TREESH: No.

HEARING EXAMINER RIVERA: Oh, it's your original?
Okay. I'll be sure you get that returned to you.

MR. TREESH: Okay.

HEARING EXAMINER RIVERA: There were a few

references that were made in the request narrative by the Applicant that there was a separate document with strike-through and underline of conditions that wasn't in the Staff report. I assume that's because the Staff report conditions, and then as subsequently modified by your 48-hour letter, are the correct version of the conditions we should be using?

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MR. HARTSELL: Yes, the 48-hour letter has that.
HEARING EXAMINER RIVERA: Thank you.

And then the TIS was the only other question I had, I believe, that didn't get answered.

I did appreciate the carrying forward of the Buckingham Road enhanced buffer. That was something that I looked at. I reviewed Portico and Oak View and the several that are along there, and that's something that's been continuing. So I do appreciate you bringing that forward. I had questions about that, but they were all answered either in the record or in the presentation today. So I believe that that's the extent of my questions.

I'll go back to Staff one more time. Did you have any questions of the Applicant before we conclude?

MR. BADAMTCHIAN: No, no issues.

MR. HARTSELL: The only other thing that I did want to address, since Chahram brought it up and there

1 was a question about whether proper notice of the 2 Hearing Examiner hearing had been provided. Since we 3 spent time yesterday chasing all of that down, I've gotten an emailed copy of that notice, if I could send 4 5 that to your office --6 HEARING EXAMINER RIVERA: 7 MR. HARTSELL: -- and make that part of the record 8 just in case somebody in the future wonders whether it 9 was done. 10 HEARING EXAMINER RIVERA: That would be helpful. 11 MR. HARTSELL: It was done properly. HEARING EXAMINER RIVERA: Yes. The HEX@leegov.com 12 13 email would be the appropriate place for that. Thank 14 you. 15 MR. HARTSELL: I will send that to the general --16 HEARING EXAMINER RIVERA: Going back to that, Chahram, were there any written comments that that 1.7 18 member of the public asked you to submit for the 19 record, or there was --2.0 MR. BADAMTCHIAN: No. 21 HEARING EXAMINER RIVERA: -- simply conversation? 2.2. MR. BADAMTCHIAN: No, it was just an email 2.3 complaining about advertising not being proper, and the 24 room being too small for the public hearing, and things

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like that.

1 HEARING EXAMINER RIVERA: Okay. So nothing -- it sounds procedural. It doesn't sound like there was 2 3 anything --MR. BADAMTCHIAN: Correct. 4 5 HEARING EXAMINER RIVERA: -- substantive. Okay. 6 Thank you. MR. BADAMTCHIAN: Sure. 7 HEARING EXAMINER RIVERA: Okay. With that, then I 8 don't need to leave the record open because I believe 9 10 Mr. Hartsell is emailing that as we speak. 11 MR. HARTSELL: Yes, ma'am. HEARING EXAMINER RIVERA: And the TIS was already 12 submitted. So we will close the hearing for today. 13 14 Thank you, everyone, for coming. Please stay safe and 15 stay healthy. MR. HARTSELL: Thank you very much. 16 (Hearing concluded at 10:49 a.m.) 17 18 19 2.0 21 22 2.3 24 25

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3	CERTIFICATE OF REPORTER
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5	STATE OF FLORIDA)
6	COUNTY OF LEE)
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8	I, Deborah Bruns, Florida Professional
9	Reporter, do hereby certify that I was
10	authorized to and did report the foregoing
11	proceedings, and that the transcript, pages 1
12	through 75, is a true and correct record of my
13	stenographic notes.
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15	Dated this 18th day of February, 2021.
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18	Debah M. Bruns, FPR
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