

# LOCAL PLANNING AGENCY COMMUNITY DEVELOPMENT/PUBLIC WORKS CENTER 1500 MONROE STREET, FORT MYERS, FL 33901 CONFERENCE ROOM 1B MONDAY, MAY 21, 2018 8:30 AM

#### **AGENDA**

- 1. Call to Order/Review of Affidavit of Publication/Pledge of Allegiance
- 2. Public Forum
- 3. Approval of Minutes March 26, 2018
- 4. Lee Plan Amendment
  - A. CPA2017-00009 115 Treeline: Amend the future land use map from Tradeport and Wetlands to Urban Community and Wetlands on 115+/- acres located west of Treeline Avenue and south of Bayaria Road.
  - B. CPA2017-00007 Water Dependent Overlay: (COUNTY-INITIATED) Amend policies and objectives in Goal 8, 128, and 158 of the Lee Plan to clarify the definitions of Water-Dependent Overlay, water-dependent uses, and marine-dependent uses, and to allow for greater flexibility of uses in the Water-Dependent Overlay. In addition, data will be moved from Map 1, Page 2: Special Treatment Areas and Map 2: San Carlos Island Map 12: Water-Dependent Overlay Zones to locate the Water-Dependent Overlay designation zones onto a single map series.
- 5. Other Business
- 6. Adjournment Next Meeting Date: June 25, 2018

Documentation for the Proposed Comprehensive Plan Amendment is available at <a href="https://www.leegov.com/dcd/planning/cpa">https://www.leegov.com/dcd/planning/cpa</a>. This meeting is open to the public. Interested parties may appear at the meeting and be heard with respect to the proposed plan amendment. A verbatim record of the proceeding will be necessary to appeal a decision made at this hearing.

Lee County will not discriminate against individuals with disabilities. To request an accommodation, contact Janet Miller (239) 533-8583, Florida Relay Service 711, or <a href="mailto:jmiller@leegov.com">jmiller@leegov.com</a> at least five business days in advance.

# CPA2017-00007

# WATER-DEPENDENT OVERLAY

#### STAFF REPORT FOR

#### CPA2017-07:Water-Dependent Overlay

County Initiated Text and Map Amendments to the Lee Plan



#### Representative:

Department of Community Development

Location: County Wide

Amended
Elements:
Future Land Use
Element

Conservation and Coastal Element

Attachments: Map 1, Page 2 Map 2 Map 12

Hearing Dates: LPA: 5/21/2018

#### **REQUEST**

Amend policies and objectives in Goals 8, 128, and 158 of the Lee Plan to clarify the definitions of Water-Dependent Overlay, water-dependent uses, and marine-dependent uses, and to allow for greater flexibility of uses in the Water-Dependent Overlay. In addition, data will be moved from Map 1, Page 2: Special Treatment Areas and Map 2: San Carlos Island to Map 12: Water-Dependent Overlay Zones to locate the Water-Dependent Overlay designations zones onto a single map series.

#### **SUMMARY OF CHANGES**

The proposed amendments will provide organized and streamlined language, explain the prioritization of shoreline land uses in Lee County, clarify the purpose of the Water-Dependent Overlay, define incentives for water-dependent uses in the Water-Dependent Overlay, and provide an approval process for changing a water-dependent use to a non-water-dependent use. The proposed amendments also provide a more user friendly Water-Dependent Overlay Map Series and relocate appropriate marina design criteria to the Land Development Code.

#### Amendments to streamline the Lee Plan:

- Goal 8 and Goal 128 will be combined by relocating policies from Goal 128 to Goal 8 and deleting redundant policies.
- Move Water-Dependent Overlay points from Map1, Page 2 and Map 2 to Map 12.

#### Relocate regulatory language to LDC:

Relocate provisions found in Objective 128.6: Marina Design Criteria and its related
policies to the Land Development Code (LDC). These provisions are regulatory in
nature and are more appropriately located in the LDC.

#### Amendments to clarify existing policies:

- Make distinction between the Water-Dependent Overlay, water-dependent uses, and marine-dependent uses through the reorganization of Goals 8 and 128.
- Move the process required to approve non-water-dependent uses in the Water-Dependent Overlay to its own policy.

#### Proposed policies:

- Provide incentives in the Water-Dependent Overlay to encourage a variety of water-dependent uses, with flexibility to react to market demands and allow for more predictable redevelopment of existing marinas.
- Provide for administrative relief from development regulations in the LDC in order to promote the continued operation of water-dependent land uses and facilities in the Water-Dependent Overlay.

#### **RECOMMENDATION**

Staff recommends that the Board of County Commissioners *transmit* the proposed amendment based on the analysis and findings in this staff report.

### PART 1 BACKGROUND INFORMATION

The siting of marinas has long been an important issue throughout the coastal regions of Florida. Marinas, docks, fish-houses, fishing piers and other types of uses require a location on the water. Likewise, Lee County's fishing industries depends heavily on sufficient access to water. It is important to identify and promote these sites based on their location in order to balance the displacement of water-dependent uses with other uses that are non-water-dependent.

Goal 8 of the Lee Plan addresses Marine-Oriented Land Uses and the Lee Plan Glossary defines Water-Dependent Uses and Water-Related Uses. These terms are defined as follows in the Lee Plan:

**WATER-DEPENDENT USES** - Land uses for which water access is essential and which could not exist without water access.

**WATER-RELATED USES** - Land uses that might be enhanced by proximity to the water but for which water access is not essential.

Lee County's Water-Dependent Overlay (WDO) was initially adopted by Ordinance 89-02 in 1989 as part of the 1989 Lee Plan. The WDO was intended to protect water-dependent land uses from incompatible or pre-emptive land uses. The WDO was added to the Future Land Use element of the Lee Plan in Policy 1.7.5 as a specific type of Special Treatment Area. There are 41 locations included within the WDO which had existing water-dependent uses as of March 1, 1989 (the date Ordinance 89-02 was adopted). The two properties that were added after the initial adoption of the WDO – Rialto Harbor Docks (Ord. 91-19), and Bob and Annie's Boatyard (Ord. 08-05) – were required to demonstrate that they had water-dependent uses that existed prior to the date the Water-Dependent Overlay was adopted (March 1, 1989). Properties in the WDO are as follows:

Name (as of date of adoption)	Ordinance #	Planning Area	
Whidden's Marina	1989-02	Boca Grande Boca Grande Boca Grande Boca Grande Caloosahatchee Shores Caloosahatchee Shores Caloosahatchee Shores Caloosahatchee Shores Captiva Captiva Captiva N/A N/A N/A N/A N/A N/A	
Millers Marina	1989-02		
Knight Brothers	1989-02		
Port Boca Grande	1989-02		
Hansen Marine Ways	1989-02		
Coastal Marine Mart	1989-02		
FPL Port Facilities	1989-02		
Marina 31	1989-02		
Timmy's Nook	1989-02		
Bayside Villas Marina	1989-02		
South Seas Plantation	1989-02		
Getaway Marina	1989-02		
Burnt Store Marina	1989-02		
Mullock Creek Marina	1989-02		
Deep Lagoon Marina	1989-02		
Pier 50 at Punta Rassa Marina	1989-02		

Hideaway Yacht Club	1989-02	N/A	
Scottie's North Bay Marina	1989-02	North Fort Myers North Fort Myers North Fort Myers North Fort Myers North Olga/NE Lee Olga/Caloosahatchee Shores	
Harbor Village Marina	1989-02		
Coon Key Marina	1989-02		
Island Club Marina	1989-02		
Owl Creek Boat Works	1989-02		
One-O-Seven Marina	1989-02		
Johnnie's Fisheries	1989-02	Pine Island	
Pineland Maria	1989-02	Pine Island	
Harbor Hideaway	1989-02	Pine Island	
Dobby's Place	1989-02	Pine Island	
Four Winds Marina	1989-02	Pine Island	
Quality Seafood Inc.	1989-02	Pine Island	
Snook Inn	1989-02		
Jug Creek	1989-02		
St. James Fish Co.	1989-02		
Lee County's Fisherman Co-op	1989-02		
San Carlos Marina	1989-02		
Bob Comb's Fish	1989-02	Pine Island	
Lee County's Fisherman Co-op	1989-02	Pine Island San Carlos Island San Carlos Island San Carlos Island	
North of Main Street	1989-02		
Matanzas Pass Bridge	1989-02		
South of Main (SCI)	1989-02		
Rialto Harbor Docks	1991-19	Alva	
Bob & Annie's Boatyard	2008-05	Pine Island	

In addition to the ordinances identified in the table above, there have been two ordinances amending WDO boundaries and one ordinance removing a property from the WDO as follows:

#### • Ordinance 93-25 (PAM92-19) was to:

"Amend the Future Land Use Map series, Map 12, Water Dependent Overlay Zone, to reflect the area rezoned to CM (Marine Commercial District) as the Water Dependent Overlay Zone in Section 01, Township 43 South, Range 22 East, Burnt Store Marina."

#### • Ordinance 03-04 (CPA2001-22) was to:

"Amend the Future Land Use Map Series, Map 12, the Water Dependent Overlay (WDO) Zones, by evaluating and updating the status of the overlay areas and the Goals Objectives, and Policies that pertain to the WDO."

This ordinance made revisions to the boundaries of Four Winds Marina, Harbor Hideaway, Hideaway Yacht and Racquet Club, Deep Lagoon Marina, and Getaway Marina.

Staff Report for May 11, 2018 CPA2017-07 Page 3 of 6 • Ordinance 02-03 (CPA2000-02) was in part to:

"Amend Map 12 of the Future Land Use Map Series to delete the Boca Grande Pass Marina from the Water Dependent Overlay (WDO) zone."

# PART 2 STAFF DISCUSSION AND ANALYSIS

On November 17, 2015, the Board of County Commissioners provided direction for staff to complete a coordinated planning review to identify Lee Plan amendments that: better align with the BoCC strategic planning initiatives; streamline; eliminate potential liabilities; reduce redundancy and conflict within and between Lee Plan Goals; and, relocate regulatory provisions to the Land Development Code and procedures to the administrative codes. Based on this direction, staff identified and presented potential amendments to the Board at the May 3, 2016 Board Work Session which included amendments to the WDO. These proposed amendments specifically aim to streamline, reduce redundancies and conflicts within the Lee Plan, clarify the intent of the WDO, and allow incentives in the LDC for properties within the WDO.

The WDO identifies properties that are that have historically been used for water-dependent uses and puts the public on notice that water-dependent uses should be anticipated at those locations. The purpose of the WDO is discussed in Lee Plan Policy 1.7.5, Goal 8, Goal 12, and Goal 128. While Goal 12 is specific to the WDO on San Carlos Island, the other provisions address the general characteristics of the WDO. Goals 8 and 128 also address water-related land uses, water-dependent land uses, marine facilities, and marine-oriented land uses with minor variations.

The use of multiple and sometimes interchangeable terms throughout Goal 8 and Goal 128 have created confusion about how to interpret and apply the different Lee Plan provisions. The multiple areas of the Lee Plan containing Goals, Objectives, and Policies concerning water-dependent land uses also create unnecessary duplication. The proposed amendments will combine Goals 8 and Goals 128 which will allow for: streamlining of redundant language; clarification of what approvals are necessary to allow non-water-dependent uses in the WDO; and, removal of unnecessary cross-references. Goal 12, specific to San Carlos Island, will be evaluated and amended as needed as part of a future amendment.

# PART 3 PROPOSED LEE PLAN AMENDMENTS (Also see Attachment 1)

#### **TEXT AMENDMENTS**

The following section provides a summary and overview of the proposed amendments, including the intent of the each of the objectives in Goal 8 and how Goal 128 will be integrated. Amendments to the text are provided in strike-thru/underline format in Attachment 1. Within Attachment 1, an explanation for each amendment is provided below each revised Goal, Objective and Policy.

Policy 1.7.5: Clarify intent and establish standards for expansion of the WDO.

Staff Report for May 11, 2018 CPA2017-07 Page 4 of 6 Amendments to Policy 1.7.5 will: clarify the WDO is a designation for properties that had water-dependent land uses at the time the WDO was created, and allow expansion of water-dependent land uses currently in the WDO; allow Lee Plan amendments to expand the WDO for water-dependent uses that existed prior to the date the WDO was adopted (March 1, 1989). There are also additional amendments which remove redundant language.

#### Goal and Objective 8.1: Clarify and relocate policies from Goal 128 to Goal 8.

Goal 8 and Objective 8.1 address providing sufficient and appropriate land for water-dependent land uses. These amendments clarify the need for sufficient land for these uses, protection of shorelines for water-dependent uses, and encouragement for Future Urban Areas with non-wetland shorelines to develop water-dependent uses.

#### Objective 8.2: Clarify and relocate policies from Goal 128 to Goal 8.

Objective 8.2 and its subsequent policies deal with the locations of marina facilities. These were moved from Objective 128.5, Marine Facilities Siting Criteria, and provided that the county will evaluate criteria for new and expanded marinas, other wet slip facilities, dry slip facilities with launches, and boat ramps by requiring these projects to go through a review process, and requiring certain physical features nearby.

Objective 8.3: Clarify and relocate policies from Goal 128 to Goal 8, and add new provisions that will 1) allow a water-dependent use to switch to another with an administrative process, and 2) allow for administrative relief from development regulations (such as setbacks) for developments containing water dependent uses within the WDO. Objective 8.3 and subsequent policies address the WDO. The proposed amendments help clarify when and how non-water-dependent uses may be approved in the WDO and provide new provisions (proposed Policies 8.3.4 and 8.3.5) that support techniques in the Land Development Code to encourage continued water-dependent land uses within the WDO.

#### Goal 12

No changes are proposed at this time to the WDO located in San Carlos Island.

#### Goal 128

Goal 128 will be deleted and, where not duplicative, incorporated into Goal 8 and into the Land Development Code.

#### **MAP AMENDMENTS**

Below is a description of the change and the reason for the amendment. There are no substantive changes due to proposed map amendments. The current and proposed maps are provided in Attachment 1.

#### Map 1, Page 2: Special Treatment Areas

The Water-Dependent Overlay symbols will be relocated to Map 12 and creates an index sheet for the Water-Dependent Overlay map series.

#### Map 2: San Carlos Island, Water-Dependent Overlay Zones

Map 2 will be deleted because it duplicates Map 1 and Map 12 (as proposed to be amended). All future land use and WDO designations will be retained.

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#### Map 12: Water Dependent Overlay

The Water-Dependent Overlay symbols will be removed from Lee Plan Map 1, Page 2 and added to Map 12, Page 1 in order to create an index page for the Water-Dependent Overlay map series. Water-Dependent Overlay areas within incorporated areas will be removed. In addition, Map 12 will be formatted for ease of use and reflection of improved mapping technology; there are no proposed substantive changes to Map 12.

## PART 4 CONCLUSION

The proposed amendments are consistent with and not duplicative of current Lee Plan goals, objectives, and policies. The proposed amendments explain the prioritization of shoreline land uses in Lee County, clarify the purpose of the WDO, define incentives for water-dependent uses in the WDO, and provide an approval process for changing a water-dependent use to a non-water-dependent use. Additionally, the proposed amendments will help to:

- streamline the Lee Plan by removing redundant language;
- provide a more user friendly Water-Dependent Overlay Map (Map 12);
- provide better organization of the Lee Plan by putting provisions related to water-dependent land uses in one location; and,
- Relocate appropriate design criteria to the Land Development Code.

Staff recommends that the Board of County Commissioners *transmit* the proposed amendments based on the analysis and findings in this staff report.

ATTACHMENT 1 CPA2017-07

#### **Text Amendments:**

**POLICY 1.7.5:** The Water-Dependent <u>oO</u>verlay <u>zone</u> designates shoreline areas where priority will be granted to water-dependent land uses. <u>Specific requirements are detailed for such zones on San Carlos Island under Goal 12, in the Greater Pine Island area under Goal 14, and for other areas in Lee County in the Conservation and Coastal Management <u>Element.</u> (Amended by Ordinance No. 94-30, 00-22)</u>

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GOAL 8: MARINE-ORIENTED WATER-DEPENDENT LAND USES. To provide sufficient land in appropriate locations for water-dependent designate prime locations for marine oriented land uses and protect them from incompatible or pre-emptive land uses.

• Revise for clarity and create better distinction between the Water-Dependent Overlay and water-dependent land uses in general.

**OBJECTIVE 8.1:** Existing marinas, fish houses, and port facilities indicated on the Future Land Use Map as having water dependent overlay zones will be reclassified by the county to commercial and industrial marine zoning categories to protect their rights to rebuild and expand and to prevent their conversion to non-water-dependent uses without a public hearing. (See Map 12) (Ordinance No. 94-30, 00-22)

• Delete objective. Lee County staff does not recommend rezoning private properties within the Water-Dependent Overlay to commercial and industrial marine zoning categories. Other aspects of the Water-Dependent Overlay and existing Objective 8.1 are incorporated into proposed Objective 8.3.

OBJECTIVE 8.2: All development approvals for marine-oriented land uses must also comply with requirements in the Ports, Aviation and Related Facilities sub-element, Objective 128.5: Marine Facilities Siting Criteria, and Objective 128.6: Marina Design Criteria. (Ordinance No. 94-30, 00-22, 07-09)

Delete unnecessary cross references.

**GOAL 128OBJECTIVE 8.1: SHORELINE MANAGEMENT.** To encourage the maintenance, redevelopment and development of water-dependent shoreline land uses and to avoid their displacement by non-water-dependent land uses.

• Revise for clarity.

**POLICY 128.1.3** 8.1.1 – The county will eEncourage the maximum use of dry boat storage by multi-slip docking facilities as opposed to wet slips to minimize impacts from

Attachment 1 for May 11, 2018 CPA2017-07 Page 1 of 10 <u>dredging required to accommodate wet slips.</u> <u>when reviewing rezoning and/or development-of-regional-impact applications.</u> (Amended by Ordinance No. 00-22)

• Revise for clarity.

POLICY 128.3.3 8.1.2: - Renumber

POLICY 128.6.2 8.1.3: - Renumber

POLICY <u>128.6.11</u> <u>8.1.4</u>: - Renumber

POLICY 128.4.3 8.1.5: - Renumber

#### OBJECTIVE 128.5 8.2: MARINE FACILITYIES LOCATIONS SITING CRITERIA.

The county will To consider the following eriteria in evaluating requests policies for new and expanded marinas, other wet slip facilities, dry slip facilities with launches, and boat ramps in order to make efficient use of limited shoreline locations and to minimize environmental impacts. (Amended by Ordinance No. 00-22, 07-09)

• Revise for clarity.

POLICY 128.5.1 8.2.1: - Renumber

POLICY 128.5.2 8.2.2: - Renumber

POLICY 128.5.3 8.2.3: - Renumber

**POLICY 8.2.4:** Marinas are encouraged in areas that have historically been used for water-dependent land uses in an effort to minimize impacts to the environment.

• Clarify that Lee County prefers use of existing marine facilities over creation of new marine facilities to minimize impacts to the environment.

POLICY 128.5.5 8.2.5: - Renumber

**POLICY 128.5.6** 8.2.6: Proposed boat access facilities and expansion of existing facilities will be evaluated in accordance with the <u>most recently adopted</u> Lee County Manatee Protection Plan (MPP). dated June 17, 2004 and approved by the Board of County Commissioners on June 29, 2004. Specifically, Section 8 of the MPP, Marine Facility Siting Requirements, The MPP will be used to determine the appropriate number of slips as defined by the MPP for each new project or allowable expansion. (Amended by Ordinance No. 00-22, 07-09)

• Revise for clarity and remove specific dates where appropriate.

Attachment 1 for May 11, 2018 CPA2017-07 Page 2 of 10 **POLICY 128.5.7-8.2.7:** Boat access facilities, including multi-slip docking facilities and boat ramps should avoid which would disturbing or destroying wetlands or grassbeds. must demonstrate a pressing need for the proposed facility and If wetlands or grassbeds are destroyed by the development of the boat access facility, a condition of approval will be the use of the facility must provide for continued use by the general public in perpetuity. (Amended by Ordinance No. 07-09)

• Revise for clarity by removing undefined terms.

POLICY <u>128.5.8</u> <u>8.2.8</u>: - Renumber

POLICY 128.6.15 8.2.9: - Renumber

POLICY 128.5.9 8.2.10: - Renumber

**POLICY 128.5.10 8.2.11:** - Boat access facilityies construction in dead-end canals are discouraged due to difficulty in meeting state water quality standards. (Amended by Ordinance No. 07-09)

• Revise for clarity.

**POLICY 128.5.11** 8.2.12: Proposed boat access facilities must demonstrate that the site has aAdequate uplands area must be available to support the required development infrastructure for proposed boat access facilities and all associated to provide support parking, dry storage, and non-water-dependent facilities for all activities proposed on site without damaging or removing wetlands or FR are and Unique Uplands systems. (Amended by Ordinance No. 00-22, 07-09)

• Revise for clarity.

**POLICY 128.5.12** <u>8.2.13</u>: Rezoning and DRI a pplications for boat access facilities will be evaluated in the context of cumulative impacts on manatees and marine resources. (Amended by Ordinance No. 00-22, 07-09)

• Revise for clarity.

POLICY <del>128.6.14</del> <u>8.2.14</u>: - Renumber

OBJECTIVE 8.3: WATER-DEPENDENT OVERLAY: To give priority to water-dependent land uses on non-wetland shoreline properties within the Water-Dependent Overlay.

• Create specific objective for the Water-Dependent Overlay for easier understanding and implementation. Policies for the Water Dependent Overlay currently include Policy 1.7.5, Objective 8.1, Policy 128.1.1, Policy 128.1.2, Policy 128.2.1, and Policy 128.4.1.

Attachment 1 for May 11, 2018 CPA2017-07 Page 3 of 10 POLICY 8.3.1: The Water-Dependent Overlay, shown on Map 12, includes non-wetland shoreline land with water-dependent land uses, such as commercial fishing, port and docking facilities, and commercial and industrial marinas, existing on March 1, 1989.

• Provide a definition for the Water-Dependent Overlay.

**POLICY 8.3.2:** Requests to expand the Water Dependent Overlay must demonstrate one of the following:

- To expand the Water-Dependent Overlay immediately adjacent to property that is currently within the Water-Dependent Overlay, the applicant for a map amendment must demonstrate compatibility with surrounding uses and connectivity to existing water-dependent land uses through a concurrent planned development rezoning including both the existing and proposed Water-Dependent Overlay areas.
- To add new properties to the Water-Dependent Overlay that are not adjacent to existing Water-Dependent Overlay properties, the applicant for a map amendment must demonstrate compatibility with surrounding uses and consistency with Objective 8.2 and subsequent policies through a concurrent planned development rezoning.
- Provide review criteria for expansion of the overlay if requested.
  - **POLICY 8.3.3:** The Water-Dependent Overlay is intended to encourage continued water-dependent land uses on properties historically used for water-dependent land uses and to protect their rights to rebuild and expand in areas where the water-dependent land use might otherwise be deemed not compatible with adjacent residential uses.
- Clarify the purpose of the Water-Dependent Overlay.
  - POLICY 8.3.4: Maintain criteria in the Land Development Code to allow the conversion of one water-dependent land use to another water-dependent land use within the Water-Dependent Overlay without a public hearing.
- Provide new development incentives for properties within the Water-Dependent Overlay that are intended to achieve the overlay's purpose.
  - **POLICY 8.3.5:** For properties within the Water-Dependent Overlay, provide opportunities in the Land Development Code for administrative relief from property development regulations for upland development related to water-dependent land uses.
- Provide new development incentives for properties within the Water-Dependent Overlay that are intended to achieve the overlay's purpose.

Attachment 1 for May 11, 2018 CPA2017-07 Page 4 of 10 **POLICY 8.3.6:** Within the Water-Dependent Overlay, the conversion of water-dependent land uses to non-water-dependent land uses or water-related uses must be approved through a public hearing to ensure compatibility with surrounding uses, and land and water based resources.

• Clarify process for converting water-dependent land uses within the overlay to non-water-dependent land uses.

GOAL 128 – Renumbered to Objective 8.1 and modified

OBJECTIVE 128.1: COMMERCIAL WATER-DEPENDENT USES. The county will continue to monitor and implement its program to enhance and protect commercial water-dependent uses. (Amended by Ordinance No. 00-22)

**POLICY 128.1.1:** Commercial and government operated multi-slip docking facilities indicated on the Future Land Use Map as having water-dependent overlay zones will be reclassified by the county to marina zoning categories to protect their rights to rebuild and expand and to prevent their conversion to non-water-dependent uses without a public hearing. (Amended by Ordinance No. 00-22)

POLICY 128.1.2 – Renumbered to Objective 8.4 and modified

POLICY 128.1.3 – Renumbered to Policy 8.1.1

**POLICY 128.1.4:** The county will maintain an inventory of all multi-slip docking facilities, including the name, location, and STRAP number of the facility, and, as feasible, the number of wet and dry storage spaces, boat ramp lanes, and other services provided. This inventory will be updated as needed. (Amended by Ordinance No. 00-22)

OBJECTIVE 128.2: INDUSTRIAL WATER-DEPENDENT USES. The county will continue to monitor and implement its program to enhance and protect industrial water-dependent uses. (Amended by Ordinance No. 00-22)

POLICY 128.2.1: Industrial water dependent facilities indicated on the Future Land Use Map as having water dependent overlay zones will be reclassified by the county to industrial marine zoning categories to protect their rights to rebuild and expand and to prevent their conversion to non-water-dependent uses without a public hearing. (Amended by Ordinance No. 00-22)

**POLICY 128.2.2:** The county will maintain an inventory of all industrial water-dependent facilities, including the name, location, and STRAP number of the facility. This inventory will be updated as needed. (Amended by Ordinance No. 00-22)

**OBJECTIVE 128.3: SHORELINE MANAGEMENT.** By 1990 the county will have developed a shoreline management plan. The program will be submitted to the Board of County Commissioners for formal consideration. (Amended by Ordinance No. 00-22)

Attachment 1 for May 11, 2018 CPA2017-07 Page 5 of 10 **POLICY 128.3.1:** County staff will compile and continuously update inventory of various shoreline uses by distinctive geographic shoreline areas. (Amended by Ordinance No. 00-22)

**POLICY 128.3.2:** County staff will compile a document analyzing and synthesizing the information in the inventory of shoreline uses by geographic areas. (Amended by Ordinance No. 00-22)

POLICY 128.3.3 – Renumbered to Policy 8.1.2

OBJECTIVE 128.4: CRITERIA FOR PRIORITIZING SHORELINE USES. Priority will be given to new and substantially expanded shoreline land uses as indicated in the following policies. (Amended by Ordinance No. 00-22)

**POLICY 128.4.1:** In water-dependent overlay zones, the special provisions contained under Goal 8 of the Future Land Use element will also apply (see also Policies 128.1.1, 128.1.2, and 128.2.1). (Amended by Ordinance No. 00-22)

**POLICY 128.4.2:** In all other non-wetland shoreline areas, water dependent land uses will have priority over water-related uses and water-related land uses that provide some form of water access to the public will be encouraged, particularly when the site has previously provided water access to the public. (This policy will not be interpreted as a prohibition of new land uses which are only water related, but instead as a reminder of the diminishing opportunities for water access in Lee County and the desirability of maintaining and increasing such access.)

- Water-dependent uses: Land uses are those for which water access is essential and which could not exist without water access.
- Water related uses: Land uses that might be enhanced by proximity to the water, but for which water access is not essential. (Amended by Ordinance No. 00-22)

POLICY 128.4.3 – Renumbered to Policy 8.1.5 and modified

**OBJECTIVE 128.5** – Renumbered to Objective 8.2

POLICY 128.5.1 – Renumbered to Policy 8.2.1

POLICY 128.5.2: – Renumbered to Policy 8.2.2

POLICY 128.5.3: – Renumbered to Policy 8.2.3

**POLICY 128.5.4:** Boat access facilities must be consistent with the following recommendations of the DNR Blue Ribbon Marina Committee (Final Report, January 1983):

 Priority should be given to the expansion of existing facilities, if environmentally sound, over new facilities.

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- Marinas are encouraged in previously disturbed areas and in areas that have historically been used for marina-related activities.
- Marinas should be located as close as possible to boating demand.
- Marinas should be encouraged where adequate uplands are available to develop related support activities and to allow for possible future expansion.
- Location of marinas in highly productive marine habitats should be discouraged.
- Location of marinas in or near well-flushed, deep-water areas should be encouraged.
- Impacts upon state designed manatee sanctuaries should be considered. Particular marina locations or design features which threaten manatees in these sanctuaries should be discouraged. (Amended by Ordinance No. 00-22, 07-09)

POLICY 128.5.5 – Renumbered to Policy 8.2.5

POLICY 128.5.6 – Renumbered to Policy 8.2.6 and modified

**POLICY 128.5.7:** – Renumbered to Policy 8.2.7 and modified

POLICY 128.5.8: – Renumbered to Policy 8.2.8

POLICY 128.5.9: – Renumbered to Policy 8.2.10

POLICY 128.5.10: – Renumbered to Policy 8.2.11 and modified

POLICY 128.5.11: – Renumbered to Policy 8.2.12 and modified

**POLICY 128.5.12:** – Renumbered to Policy 8.2.13 and modified

**OBJECTIVE 128.6: MARINA DESIGN CRITERIA.** The county will utilize the following criteria in evaluating the design of new marinas (or expansion of wet slip facilities at existing marinas) in order to minimize negative impacts; detailed regulations on these subjects may be contained in the county's development regulations. (Amended by Ordinance No. 00-22)

• Will be implemented through the LDC.

**POLICY 128.6.1:** Boat maintenance activities in new or expanded marina sites must be located as far as possible from open water bodies in order to reduce contamination of water bodies by toxic substances common to boat maintenance. Runoff from boat maintenance activities must be collected and treated prior to discharge. (Amended by Ordinance No. 00-22)

Will be implemented through the LDC.

POLICY 128.6.2: - Renumbered to Policy 8.1.3

Attachment 1 for May 11, 2018 CPA2017-07 Page 7 of 10 **POLICY 128.6.3:** Fuel and/or oil containment facilities or contingency plans is required at all new marina sites and in marina expansion proposals. (Amended by Ordinance No. 00-22)

• Will be implemented through the LDC.

**POLICY 128.6.4:** All marinas serving the general public or live-aboards must provide pump-out facilities if sanitary sewer service is available.

• Will be implemented through the LDC.

**POLICY 128.6.5:** All parking, dry storage, and non-water-dependent facilities must be built on existing uplands.

Will be implemented through the LDC.

**POLICY 128.6.6:** Marinas and multi-slip docking facilities must prepare hurricane plans with the assistance of the county which describe measures to be taken to minimize damage to marina sites, neighboring properties, and the environment; this hurricane plan is subject to county approval. (Amended by Ordinance No. 00-22)

• Will be implemented through the LDC.

**POLICY 128.6.7:** Fueling facilities associated with marinas must be designed to preclude spills and must be prepared to contain any spills which reach the water. (Amended by Ordinance No. 00-22)

• Will be implemented through the LDC.

**POLICY 128.6.8:** Marina design must incorporate natural wetland vegetative buffers near the docking area and in ingress/egress areas for erosion and sediment control, runoff purification, and habitat purposes. (Amended by Ordinance No. 00-22)

• Will be implemented through the LDC.

**POLICY 128.6.9:** New fuel facilities must be located on the uplands of a marina site. Proper use and maintenance of fuel pump hoses and other fueling equipment is required. (Amended by Ordinance No. 00-22)

• Will be implemented through the LDC.

**POLICY 128.6.10:** Piling construction and other non-dredge-and-fill techniques shall be utilized where possible to minimize habitat destruction.

• Will be implemented through the LDC.

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#### POLICY 128.6.11: - Renumbered to Policy 8.1.4

**POLICY 128.6.12:** To reduce dredging, docks should extend to naturally deep waters when possible. County regulations will specify the criteria for such extensions. (Amended by Ordinance No. 00-22)

• Delete. Duplicates 8.2.8

**POLICY 128.6.13:** Dry storage of small boats should be encouraged, with dry storage structures located inland as far as feasible.

• Delete. Duplicates 8.1.1

POLICY 128.6.14: - Renumbered to Policy 8.2.14

POLICY 128.6.15: - Renumbered to Policy 8.2.9

**POLICY 128.6.16:** Expansion of dry storage capabilities will be strongly encouraged to reduce dredging. (Amended by Ordinance No. 00-22)

Delete. Duplicates 8.1.1

**OBJECTIVE 128.7:** The Regional Planning Council will be the lead agency addressing the need for adequate sites for water-dependent uses on a regional basis.

**POLICY 128.7.1:** The county will cooperate with the Regional Planning Council in addressing the need for water dependent sites on a regional basis.

**POLICY 158.4.7:** Lee County will encourage the retention of the agricultural and commercial fishing industries as described in Goals 8, 9, 121, 122, <del>128,</del> and their associated objectives and policies of the Lee Plan. (Amended by Ordinance No. 00-22)

Remove out-of-date cross reference.

\*

#### XII. Glossary

**WATER-BASED RECREATION AREA** - An area that has within its boundaries a body of salt or freshwater, shoreline frontage, or access to a shoreline where water related facilities such as boat ramps, docks, fishing piers, and beach areas for swimming can be located.

**WATER-DEPENDENT** <u>LAND</u> **USES** - <u>Land uU</u>ses for which water access is essential and which could not exist without water access.

Attachment 1 for May 11, 2018 CPA2017-07 Page 9 of 10 **WATER-RELATED** <u>LAND</u> <u>USES</u> - <u>Land uU</u>ses that might be enhanced by proximity to the water but for which water access is not essential.

#### **Map Amendments:**

#### **Map 1, Page 2: Special Treatment Areas (Update)**

• The Water-Dependent Overlay symbols will be relocated to Map 12 in order to create an index sheet for the Water-Dependent Overlay.

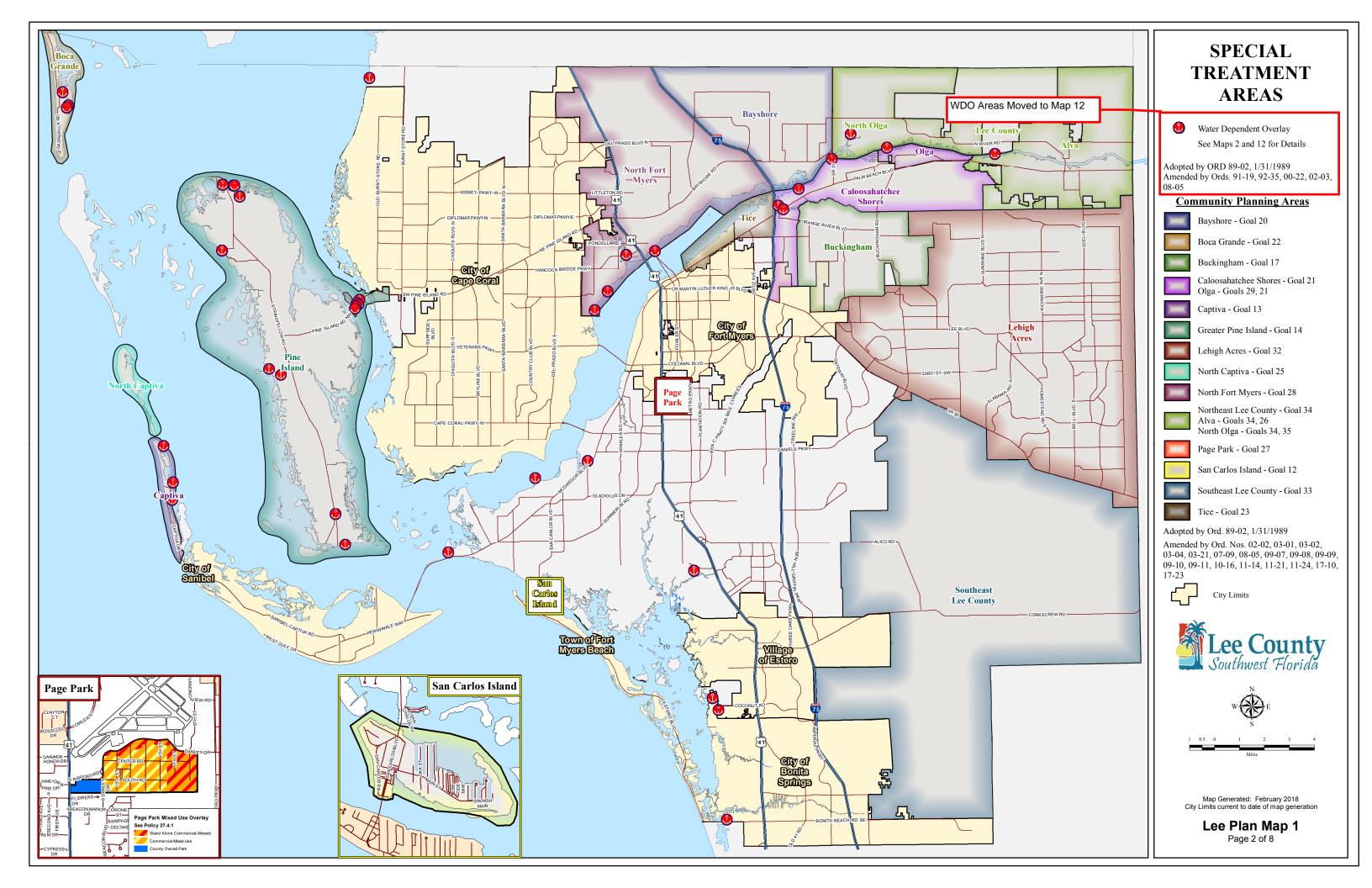
#### Map 2: San Carlos Island, Water-Dependent Overlay Zones (Delete)

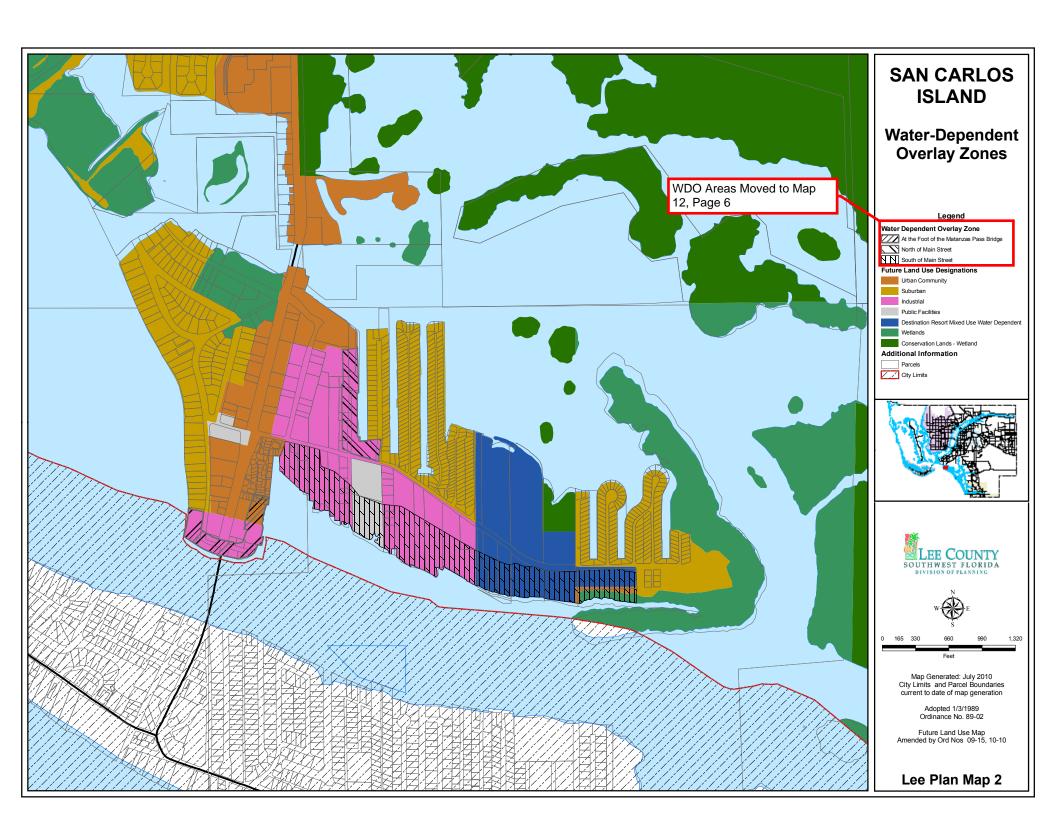
• Map 2 will be deleted because it duplicates Map 1 and Map 12 (as proposed to be amended). All data will be retained in the Lee Plan.

#### **Map 12: Water Dependent Overlay (Update)**

• The Water-Dependent Overlay data will be removed from Lee Plan Map 1, Page 2 and added to Map 12, Page 1 in order to create an index page for all of the Water-Dependent Overlay areas. Water-Dependent Overlay areas in incorporated areas will be removed. In addition, Map 12 will be formatted for ease of use and reflection of improved mapping technology; there are no proposed substantive changes to Map 12.

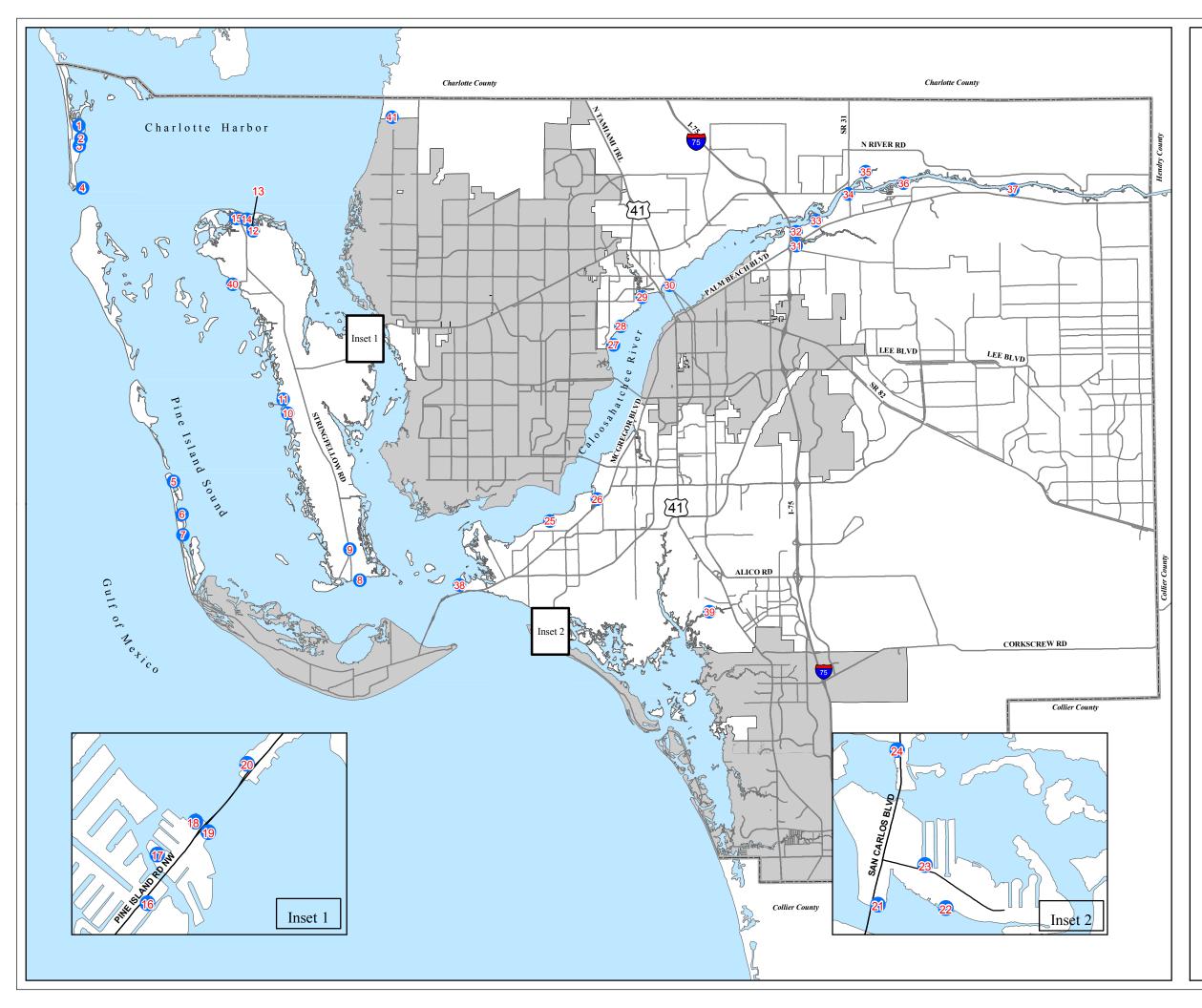
Attachment 1 for May 11, 2018 CPA2017-07 Page 10 of 10





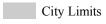
#### Map 12 Series (Water Dependent Overlay)

- Map 12, Page 1 Data points moved from Map 1, Page 2.
- Map 12, Page 2 Data has been reformatted.
- Map 12, Page 3 Data has been reformatted.
- Map 12, Page 4 Data has been reformatted.
- Map 12, Page 5 Data has been reformatted.
- Map 12, Page 6 WDO Areas from San Carlos Island has been moved from Map 2, other data has been reformatted.
- Map 12, Page 7 Data has been reformatted.
- Map 12, Page 8 Data has been reformatted.
- Map 12, Page 9 Data has been reformatted.
- Map 12, Page 10 Data has been reformatted.
- Map 12, Page 11 Data has been reformatted.



#### WATER DEPENDENT **OVERLAY**

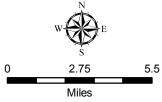
# Water Dependent Overlay



Index	Name	Page Number
1	Knight Brothers Boat Yard Marina	2
2	Miller's Marina	2
3	Whidden's Marina	2
4	Port Boca Grande	2
5	South Seas Plantation	3
6	Bayside Villas Marina	3
7	Timmy's Nook	3
8	Bob Comb's Fish Co.	4
9	Bob & Annie's Boatyard	4
10	Johnnie's Fishiers	4
11	Lee County Fisherman's Co-op	4
12	Harbor Hideaway	5
13	Jug Creek	5
14	St. James Fish Co.	5
15	Four Winds Marina	5
16	Lee County Fisherman's Co-op	5
17	Quality Seafood Inc.	5
18	Dobby's Place	5
19	Snook Inn	5
20	San Carlos Marina	5
21	Matanzas Pass Bridge	6
22	South of Main Street	6
23	North of Main Street	6
24	Getaway Marina	6
25	Hideaway Yacht Club	6
26	Deep Lagoon Marina	6
27	Harbor Village Marina	7
28	Island Club Marina	7
29	Coon Key Marina	7
30	Scottie's North Bay Marina	7
31	Coastal Marine Mart	8
32	Hansen Marine Ways	8
33	FPL Port Facilities	8
34	Marina 31	8
35	Owl Creek Boat Works	8
36	One-O-Seven Marina	9
37	Rialto Harbor Docks	9
38	Pier 50 @ Punta Rassa Marina	10
39	Mullock Creek Marina	10
40	Pineland Marina	11
41	Burnt Store Marina	11

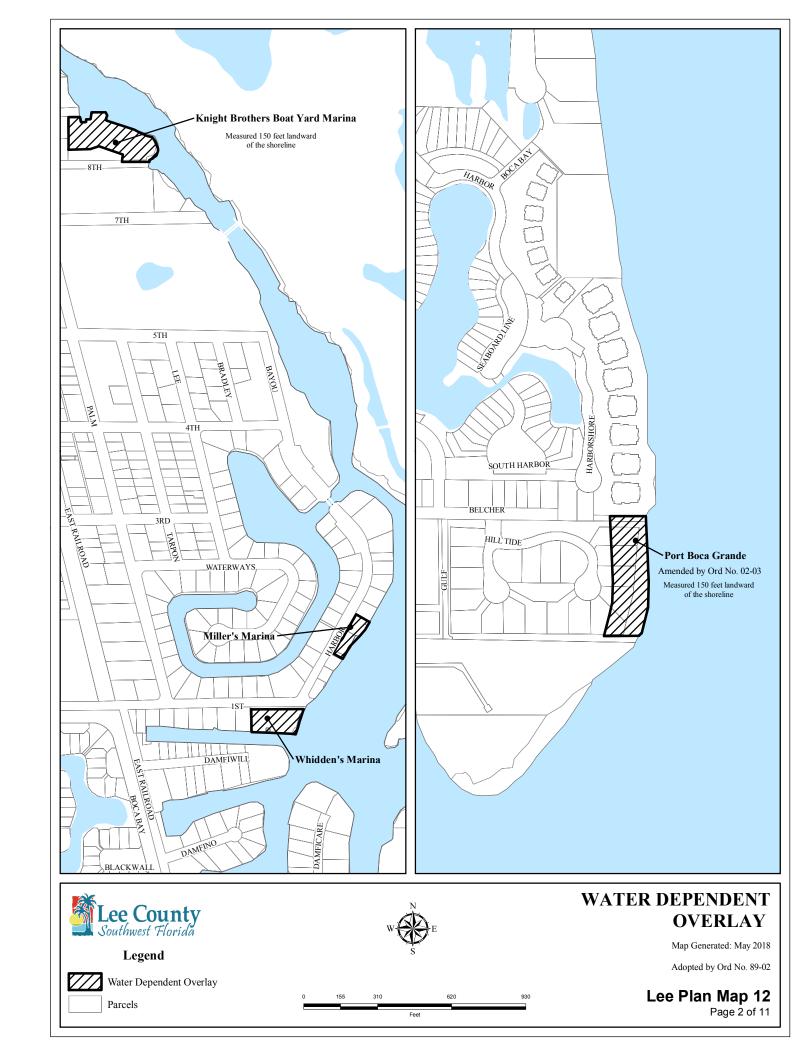
Adopted by Ord 89-02, 1/30/1989 Amended by Ords 91-19, 92-35, 00-22, 02-03, 08-05

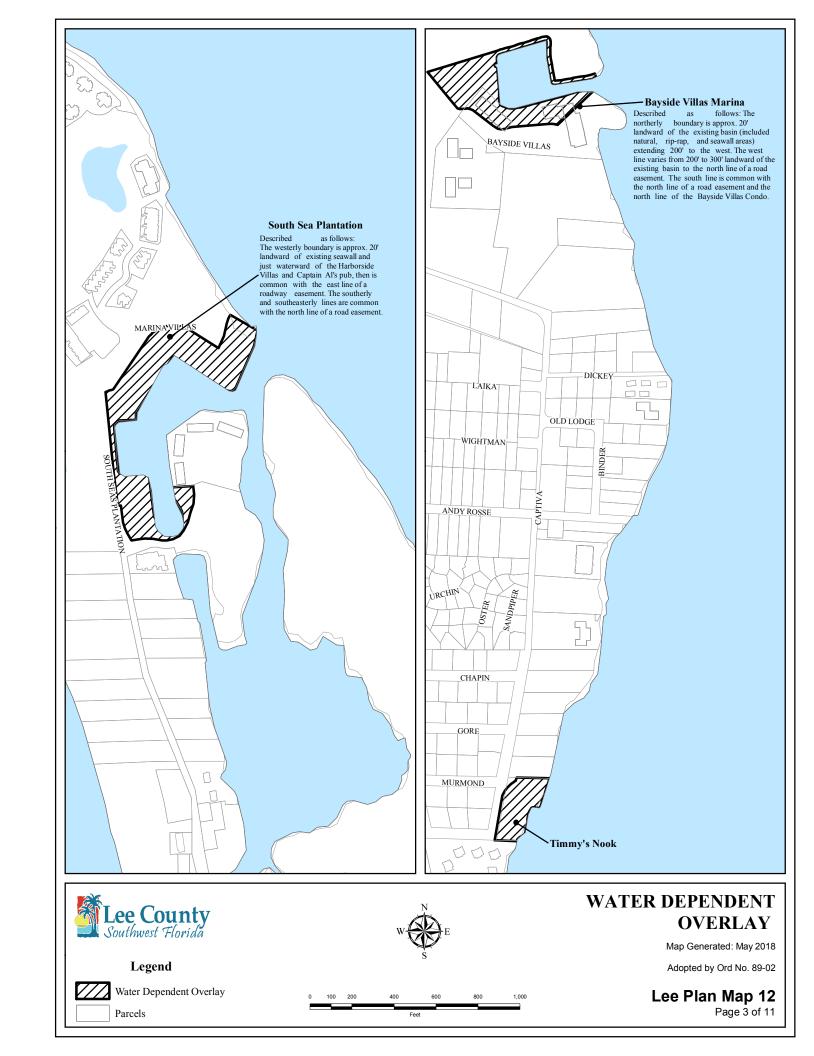


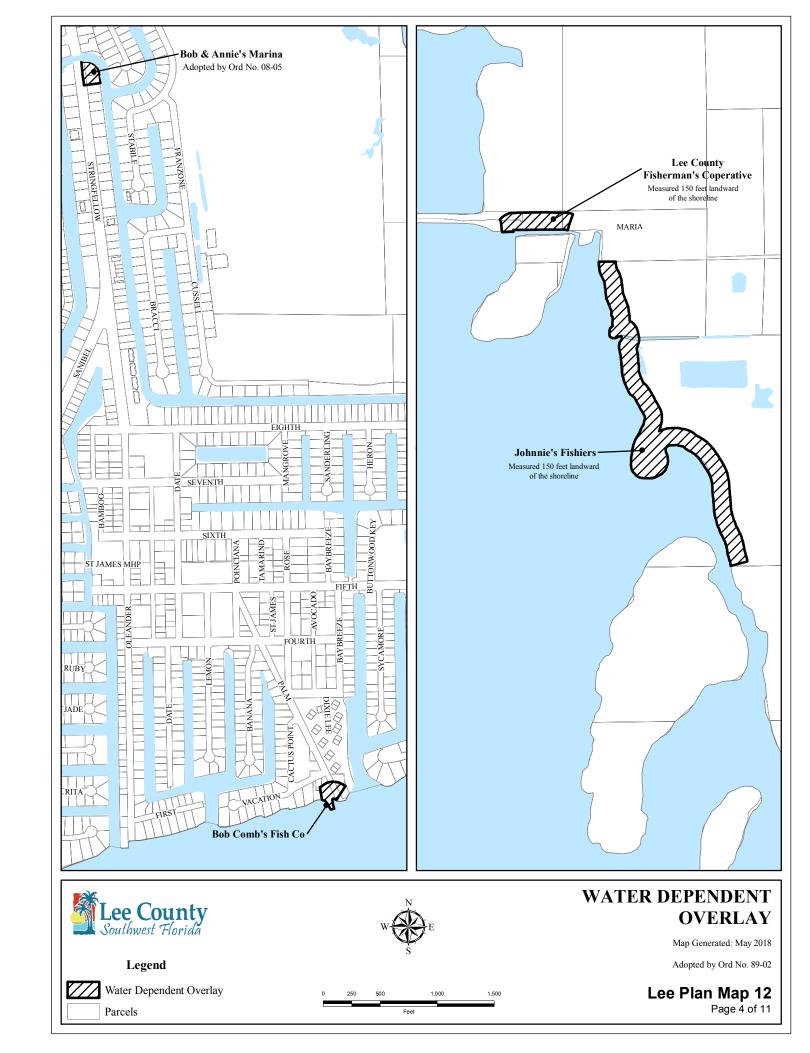


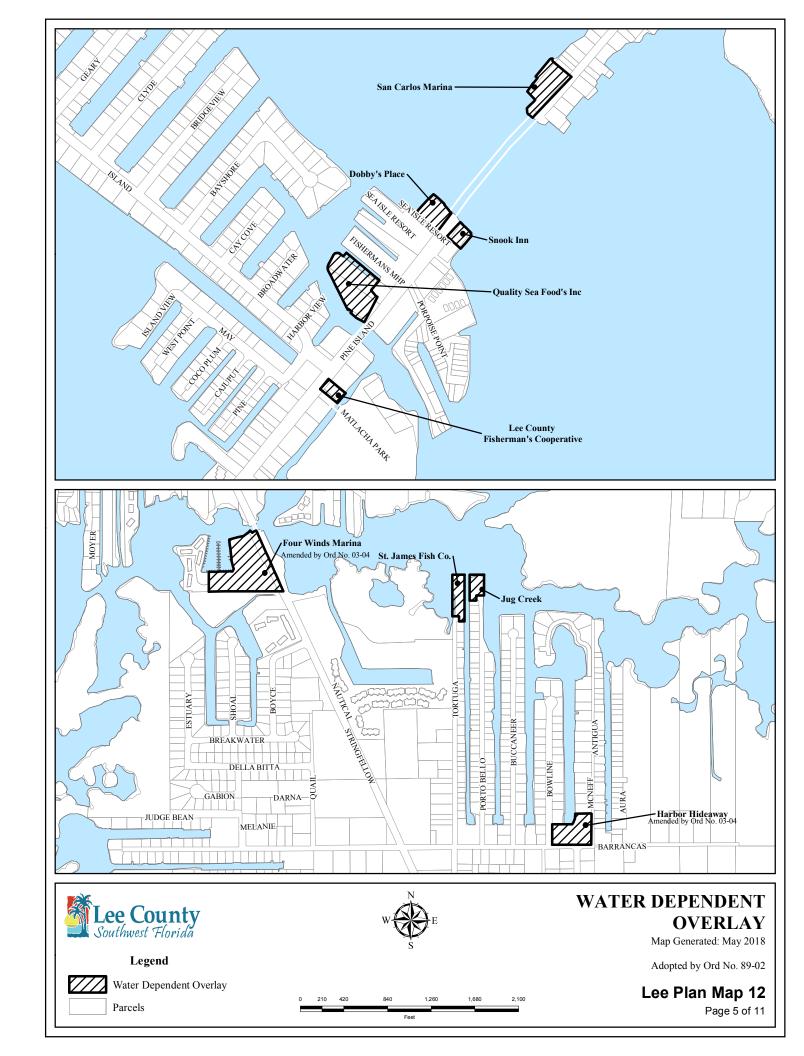
Map Generated: May 2018
City Limits current to date of map generation;
Names verified at the time of inclusion.

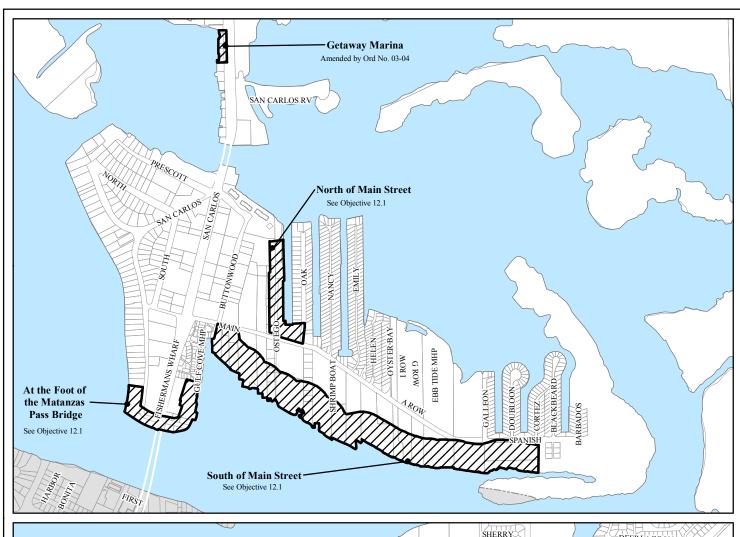
# Lee Plan Map 12 Page 1 of 11

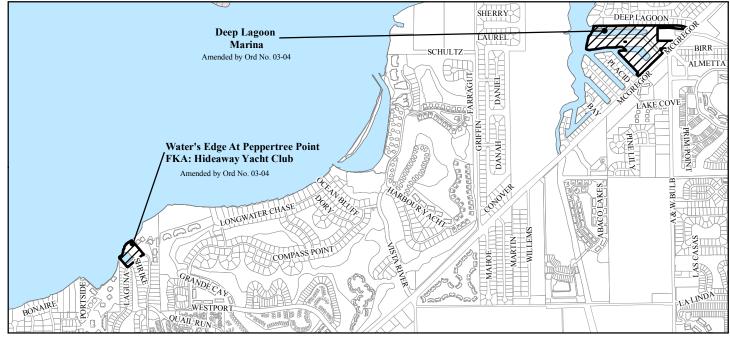














#### **WATER-DEPENDENT OVERLAY**

Map Generated: May 2018 City Limits current to date of map generation

Adopted by Ord No. 89-02

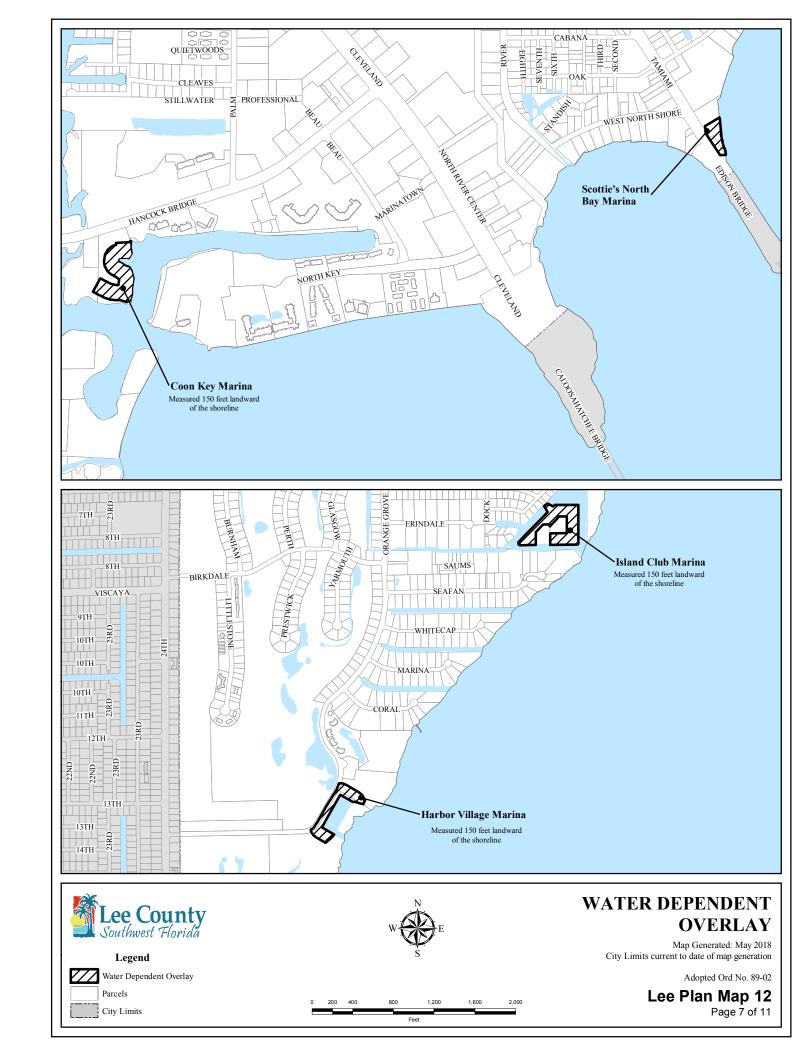
Parcels

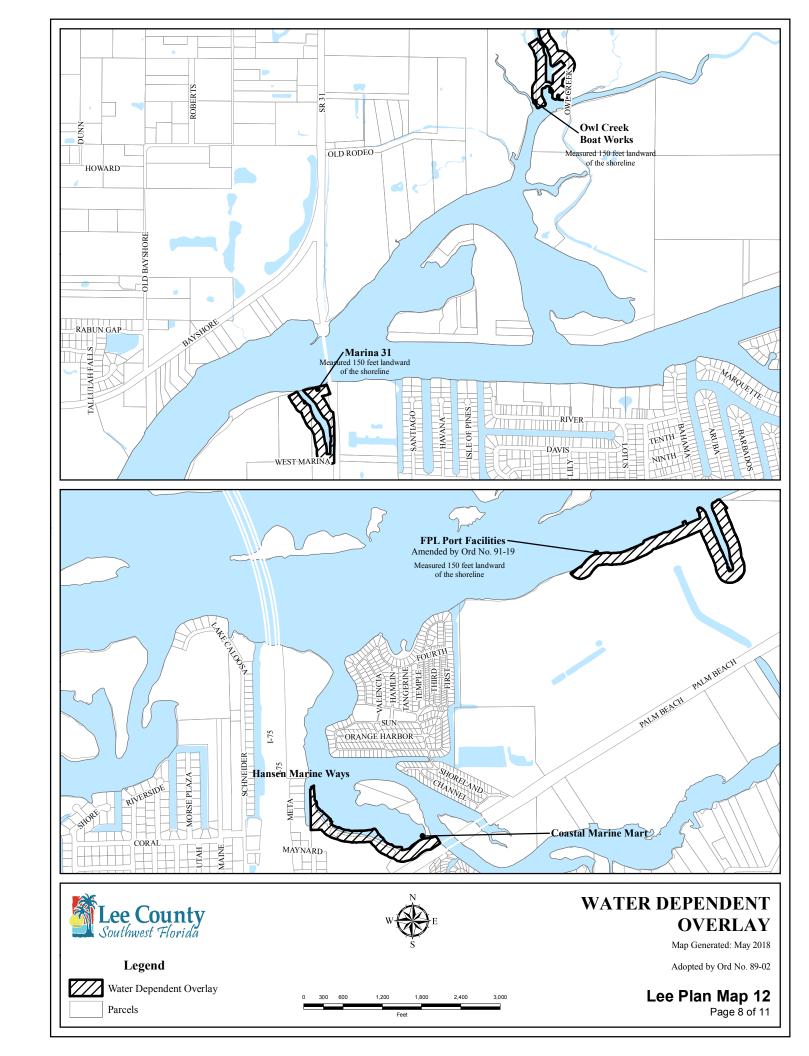
City Limits

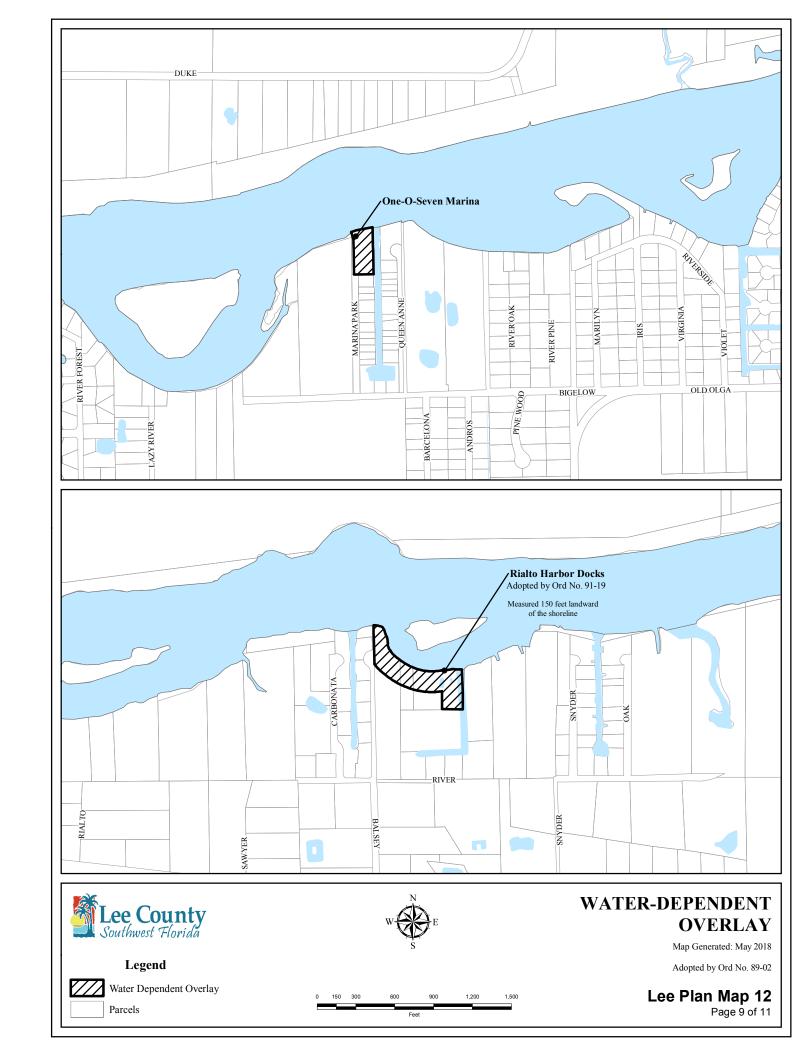


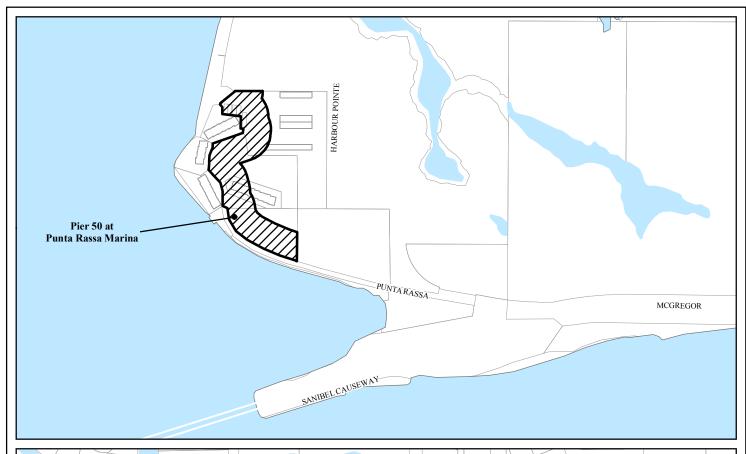
Lee Plan Map 12

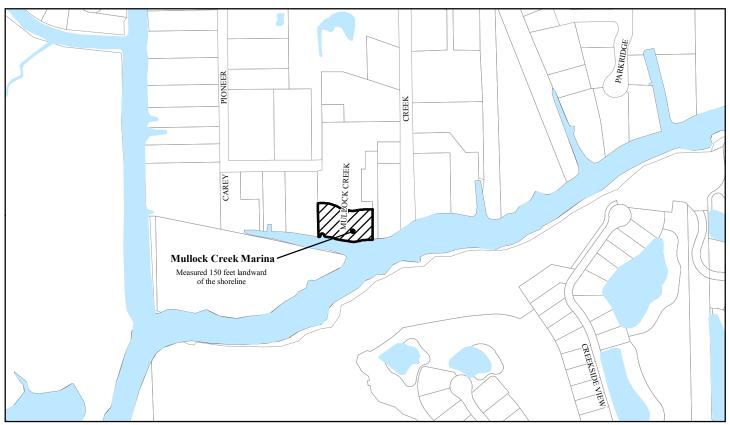
Page 6 of 11















#### WATER DEPENDENT **OVERLAY**

Map Generated: May 2018

Adopted by Ord No. 89-02

Lee Plan Map 12 Page 10 of 11



Water Dependent Overlay

Parcels



