

## TRANSCRIPTS FOR CASE #:

DC12006-00070

## LEE COUNTY HEARING EXAMINER

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LEE COUNTY HEARING EXAMINER MEETING

RE: DCI2006-00070

IN RE: Win-Del Prado, LTD in ref to Win-Del Prado CPD

## Transcript of Proceedings

Before Richard Gescheidt, Hearing Examiner, held at the Hearing Examiner's Hearing Room, 1500 Monroe Street, Fort Myers, Florida, on August 1, 2007.

PRESENT:

Mr. Matt Uhle, Attorney for the Applicant Mr. Tony Palermo, for Staff Mr. Andy Getch for DOT Mr. Rob Spickerman, Assistant County Attorney

> MARTINA REPORTING SERVICES Courtney Building, Suite 201 2069 First Street Fort Myers, Florida 33901 (239) 334-6545 FAX (239) 332-2913



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1	HEARING EXAMINER: My name is Richard Gescheidt.
2	I'm a Lee County Hearing Examiner.
3	I'm here this afternoon to hear Case
4	DCI2006-00070. The applicant is Win-Del Prado, Limited.
5	This is a request to rezone 31.7 acres from Agricultural,
6	Residential Planned Development and Commercial Planned
7	Development to a Commercial Planned Development for the
8	property located at 17540 through 17800 North Tamiami
9	Trail.
10	Before we begin, I believe the County Attorney
11	has some comments for you.
12	MR. SPICKERMAN: Thank you.
13	Good afternoon. My name is Rob Spickerman. I'm
14	an Assistant County Attorney representing the Board of
15	County Commissioners. I'm also here today to assist
16	staff, the Hearing Examiner and the applicant to ensure
17	that the record in this case is complete.
18	If you'd like to participate in today's hearing
19	or obtain a copy of the Hearing Examiner's recommendation,
20	please fill out one of the white forms on this table to
21	the side of the room. Once completed, please leave the
22	form next to the Hearing Examiner or bring it up at the
23	public participation portion of the hearing.
24	After staff's presentation, the Hearing Examiner
25	will open the floor for public comment. It is at that

time you'll have an opportunity to address the Hearing 1 Examiner. All public comment will come from the podium in 2 the front. When you approach, please state your name and 3 address for the record and please also state if you own or 4 5 live near the property that is the subject of today's hearing. 6 The hearing today is not the final action on this 7 matter. The Hearing Examiner's recommendation will be 8. considered by the Board of County Commissioners at a final 9 public hearing in a few weeks. If you would like to have 10 your thoughts considered in this matter, you will need to 11 12 speak here today. Also, if you wish to speak at the hearing before the Board of County Commissioners, you will 13 14 need to speak here today to preserve your rights. At this time we will go around the table with 15 16 introductions starting to my right. MR. GETCH: Andy Getch, Lee County Department of 17 Transportation. 18 I'm Tony Palermo MR. PALERMO: Good afternoon. 19 with the Lee County Department of Community Development. 20 21 MR. UHLE: I'm Matt Uhle, attorney for the applicant. 22 MR. SPICKERMAN: That's all. 23 HEARING EXAMINER: Okay. Thank you. 24 Ladies and gentlemen, how we're going to proceed 25

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is the applicant will be making a presentation through 1 their witnesses and exhibits. As each witness comes 2 forward, when they finish, they'll be subject to 3 examination by the county staff and/or the County 4 5 Attorney. Following the applicant's presentation, the 6 County Attorney will in a similar fashion make a 7 presentation with their witnesses and their exhibits. 8 During that time they will be subject to examination by 9 the applicant or the applicant's attorney. 10 11 Following those presentations, I will open it up 12 to the public portion of this hearing at which time the 13 public can come forward and make a statement or ask questions and give their comments with regard to this 14 15 application. That's the only time that the public can participate in this proceeding. 16 Following the public presentation, we may have 17 some rebuttal and certainly some answers by the applicant 18 19 or staff to questions posed by the public and then the hearing will close. 20

At this point in time I'm going to ask anyone who has a cell phone or pager to turn it off so that we're not interrupted during these proceedings. I would ask that there be no food or drink in this hearing room except for water.

And, finally, everybody that testifies or says 1 anything before me today has to do so under oath. 2 Consequently, I will be swearing everybody in en masse and 3 request that when you come forward, you give me your name, 4 your address and indicate whether or not you've taken an 5 6 oath. With that, everybody that's going to testify 7 before me this afternoon, including attorneys who may be 8 testifying to factual matters, please raise their right .9 10 hand. (All witnesses were sworn.) 11 12 HEARING EXAMINER: Okay. Thank you all. With that I'll turn it over to Mr. Uhle. 13 14. MR. UHLE: For the record, Matt Uhle representing the applicant. 15 16 We sent the 24-hour notice well in advance of 24 hours this time, so I assume everybody got one. 17 The list of issues is not particularly 18 extensive. However, we will be putting on a reasonably 19 lengthy presentation in order to provide context for these 20 21 and other issues. Basically, what's going to happen is I'm going to 22 give you some historical background for this case that I 23 think you have trouble understanding parts of the Staff 24 Report unless you understand the history, so I'm going to 25

do that because I probably have more personal knowledge of those events than anybody.

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Following that I'm going to put on a series of witnesses. The first one will be Robert Pierro from Avid Engineering. He'll be testifying on issues relating to engineering. We will ask that he be qualified as an expert in civil engineering. He will walk you through the site plan, talk about Deviation No. 2 and talk about briefly some surface water management utilities issues.

Following that we will have traffic testimony 10 from Jane Caldera. All of these experts other than Rae 11 Ann Boylan are from outside the community so they'll all 12 have to be qualified. Jane is a transportation engineer, 13 and she'll be addressing the Traffic Impact Statement and 14 also providing a justification for Deviation No. 1 which 15 is probably the single biggest thing we have in dispute 16 with the staff right now. 17

Following that, Rae Ann Boylan will be providing testimony on environmental issues, particularly with regard to the enhancement, preservation and restoration plan that's referenced in Condition 15 of the Staff Report.

Following her Peter Cowell will be testifying as an expert on planning, on the Lee Plan consistency of this plan.

And then to conclude I'll just be highlighting a 1 couple of items in the Staff Report that we agree with but 2 3 we think need some emphasis and then talking about the 24hour notice. That won't take long since there's not much 4 in it. 5 6 By way of background, we've provided an exhibit. 7 This is the large version. I don't think you really need the record to include that one so we have a smaller 8 version for the record. 9 10 HEARING EXAMINER: The applicant has tendered to me an aerial photograph entitled Sabal Springs/Crane 11 12 Landing Rezoning History. If nobody has any objection, 13 I'm going to admit that as Applicant Exhibit 1. 14 That's -- yes, thank you. 15 (Applicant's Exhibit No. 1 was marked for 16 identification.) 17 MR. UHLE: As the first page of the Staff Report points out, the property is actually currently in three 18 different zoning classifications. A portion of the 19

20 property is zoned AG-2. A portion of it is zoned CPD and 21 that CPD is vacated. But a portion of it is zoned RPD and 22 therein lies a story that sort of winds its way through 23 the Staff Report.

Again, if you don't have the full context, I think it's going to be difficult to understand exactly

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what we've been through and what we're asking for. 1 And this exhibit will help me explain. 2 The history of this project in a sense goes back 3 to 1986 when Sabal Springs was initially rezoned. The 4 boundaries of the Sabal Springs rezoning in 1986 are shown 5 in the slanted red lines. The Hearing Examiner will note 6 that there's overlap in here and the overlap is part of 7 the point as you'll see as I go along. 8 The '86 rezoning includes this property here 9 (indicating) which is a wetland subject to considerable 10 discussion in this process. 11 It also includes this developed parcel here 12 ,13 (indicating) as well as this undeveloped property over 14 here (indicating). The staff has provided you with the resolution 15 16 that shows that in that 1986 rezoning, the initial one was done to RPD for a mobile home park. And, again, by way of 17 reference, this area right in here (indicating) is the 18 19 section line, so when you look at the Master Concept Plan, you'll see that it's a fairly easy dividing point between 20 21 the two areas. 22 Subsequent to that 1986 zoning -- things happened faster in '86 than they do now. The Board of County 23

24 Commissioners amended their regulations. When we did the 25 '86 rezoning, we just did it to RPD even though it was for

mobile homes because there was no Mobile Home Planned
Development district, but they changed the regulations to
provide for an MHPD district and they legislatively
changed all Mobile Home Planned Developments that had been
RPDs to MHPDs. So when you read the paper trail, that's
why you'll see the next resolution refers to it as being
MHPD.

8 So later in '86, there was another rezoning in 9 which this portion of the property was changed to RPD for 10 conventional homes. This portion of the property here 11 (indicating) remained in its MHPD zoning.

12 This property clearly was never developed for the 13 purpose that it was described in 1986, but this property 14 was used and developed for conventional homes.

There is another resolution in the Staff Report that is included as an attachment that shows that in '89 there was a relatively minor amendment to the Sabal Springs RPD that doesn't really affect this request or require any explanation.

The next significant thing that happened was in 21 '89 and 1990, the property that's shown in orange on this 22 graphic was rezoned from AG-2, I believe, to CPD.

Now, for the Hearing Examiner's edification, the road that you see, Del Prado Extension to the north of this property, didn't exist at the time that the rezoning

1	was filed. If you weren't aware of that, some of what's
2	going on here probably doesn't make a lot of sense.
3	It's of some significance that the southern
4	boundary of that rezoning was designed to coincide with
5	the northern boundary of this wetland here so the CPD did
6	not include any of that wetland property. That rezoning
7	was, in fact, approved in 1990. The resolution is
8	included in your package, but nothing was ever built
9	except Del Prado Extension ultimately was built with
10	right-of-way that came from this property. I believe it
11	was conveyed in exchange for impact fee credits.
12	But as a result of the lack of activity, the CPD
13	vacated and so it's a vacated CPD today.
14	The exciting part comes in 2003 and 2004 when the
15	property owner filed a request for an RPD on a project
16	that was to be known as Crane Landing. And that would
17	include property initial application included this
18	property here (indicating), the MHPD portion of Sabal
19	Springs that was never built, along with property to the
20	south that was not related to that particular project.
21	That represents the boundaries of the property as
22	it was initially proposed. However, relatively late in
23	the process, it came to the County Attorney's office
24	attention that not only were we rezoning property, but we
25	were amending effectively the Sabal Springs RPD. So the
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County Attorney's office took the position that we were required in our rezoning to include all of Sabal Springs in the rezoning application so we had to refashion the application not just to include this property and this property but this portion of Sabal Swings as well and this is where the trouble begins.

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7 As far as I know, it wasn't the county's intent 8 or the applicant's intent to make any substantive changes 9 to Sabal Springs such as it was, but when the legal description was done for Sabal Springs as part of the 10 11 Sabal Springs/Crane Landing rezoning, the legal description was done in such a way as to exclude the 12 wetland that had previously been included in the 1986 13 14 approval.

Either I wasn't aware of that or its significance didn't dawn on me and the county didn't catch it either, so that's the way it went through the system and that's the way it got approved.

While it was going on, there were also changes made to the 1986 approval for Sabal Springs which had prescribed a certain number of acres that were required to be preserved for wetland purposes, so that because the wetland was being deleted from that particular portion of the project, the preserve area went down. The 2004 resolution that got approved was internally consistent,

but the problem then was this wetland area here was not included in this resolution. Geographically, that meant it was still included within the 1986 Sabal Springs resolution.

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Now, a few points that you need to be aware of with regard to the 1986 Sabal Springs resolution. One of them is that if you look at the Master Concept Plan and you look at the various conditions that prescribe acreages for wetlands, it was absolutely crystal clear that the plan in 1986 was that the wetland was to be preserved. And so that's something that we've had to deal with in this project from the beginning.

The other thing is that we showed the county 13 during the process that in 1986 there was no county 14 requirement either in the resolution or in the county's 15 16 underlying Land Development Code for indigenous vegetation  $17^{-1}$ as such. For example, today we have specific requirements in the Code. There were no such requirements in the Code 18 at the time. So the significance of that will be apparent 19 in a minute. 20

So the bottom line is after 2004, what we've got now is an RPD that has a 2004 resolution that has this property here (indicating) and this property here (indicating) but does not include this property here (indicating). This property here (indicating) is now

1 subject to a 1986 resolution which requires the preservation of the wetland but it makes no sense because 2 there's no plan that's in any meaningful sense attached to 3 it because it has been superseded by all of this. 4 So that's the situation that we came into when we 5 6 started to rezone this property and it created both 7 procedural and substantive issues. From a procedural perspective, our position was 8 that all we needed to do for this project was to rezone 9 the subject property, which includes the wetland, includes 10 the CPD and includes the AG-2 property. And that that 11 12 didn't entail any changes to the 2004 resolution because the 2004 resolution was totally internally consistent. 13 14 We made that argument, and we did not persuade the staff completely on that point, so in order to move 15 16 the application forward, they made us provide a sketch and 17 a legal description of both Sabal Springs and Crane Landing. We were also required to write up a letter to 18 all the residents of Sabal Springs and the owner of Crane 19 Landing that would be sent out advising them of the nature 20 of the application and making them aware what was going on 21 in general, and that particular letter is included as an 22 attachment in the package. So we ultimately did this. 23

Now, what you're going to find when you read the Staff Report is that the Staff Report is framed so that it

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1 only impacts the 31.87 acres that we're actually planning to change in this case, and the reason for that is, as we 2 pointed out from the beginning, because we weren't 3 4 planning to borrow any acres from Sabal Springs or Crane Landing for any purpose, we weren't affecting them in any 5 way, we didn't think we really needed them to be involved. 6 But the Staff Report makes a reference to superseding the · 7 1986 resolution for this property which is necessary and 8 appropriate, but there are no conditions that are attached 9 to Crane Landing or the rest of Sabal Springs which we 10 agree with. 11

From a substantive perspective, there were two 12 13 issues that we had to work out with staff as well. One of them had to do with the wetland and whether we were, 14 quote/unquote, double dipping on indigenous if we included 15 that wetland in our property since it had initially been 16 included in the '86 Sabal Springs' approval. And we 17 showed that the 1986 regulations didn't have any 18 indigenous requirement, so it was not legally possible for 19 us to be double dipping. So I think it's quite clear that 20 21 that is not an issue today and it shouldn't be. But over and above that, there is a question of 22 what we're proposing to do relative to the preservation 23 requirement that undoubtedly exists on the property today 24 by virtue of the 1986 resolution. 25

We've conceded that it's definitely our burden to 1 prove that what we're proposing from an environmental 2 perspective is as good as or better than the preservation 3 requirement in the '86 resolution. 4 That was the subject of extensive discussion 5 6 between the county staff and our consultants throughout the process. But, ultimately, we did persuade the staff 7 that what we were proposing was, I think, as good as or 8 better than the previous approval, and so that's the basis 9 for the staff approval subject to Condition 15. 10 So that's really the bottom line of where we've 11 come from and why we're here today. There are a number of 12 exhibits that you'll find in the Staff Report and a number 13 of factual statements that I think you would find 14 difficult to understand if I hadn't told you that. 15 16 If you have any questions, I'll be happy to 17 answer them. Otherwise, I'll call my first witness. HEARING EXAMINER: I don't have any questions. 18 19 Anything by applicant or staff? No questions. 20 MR. PALERMO: HEARING EXAMINER: Thank you, Matt. 21 MR. UHLE: First witness is Mr. Pierro. 22 Thereupon, 23 ROBERT H. PIERRO, 24 called as a witness by the Applicant, having been 25

1	previously duly sworn, was examined and testified as
2	follows:
3	MR. PIERRO: Good afternoon. My name is Bob
4	Pierro. I'm with the firm of Avid Group, a civil
5	engineer. I'm here for the applicant.
6	MR. UHLE: Would you please identify this
7	document?
8	MR. PIERRO: It's my current resume.
9	MR. UHLE: We would like to introduce this as an
10	exhibit.
11	Mr. Pierro, can you please generally describe
12	what your qualifications are in the realm of civil
13	engineering, site design?
14	MR. PIERRO: Yes. First of all, I am a civil
15	engineer, registered professional engineer in the state of
16	Florida. I graduated from the University of South Florida
17	in 1973. I have been practicing civil engineering in the
18	greater Tampa Bay, Florida, area since 1973. My current
19	expertise is commercial site development with the firm of
20	the Avid Group, and I have been doing this work for
21	approximately 20 to 30 years.
22	MR. UHLE: We need to ask that he be accepted as
23	an expert in civil engineering and site design.
24	HEARING EXAMINER: Okay. I'm going to ask County
25	Attorney or staff if they have any questions of the
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1	witness by way of voir dire as to his expertise.
2	MR. SPICKERMAN: We have no objection.
3	HEARING EXAMINER: Do you have any objection to
4	the introduction into evidence of Mr. Pierro's resume?
5	MR. SPICKERMAN: No objection.
6	HEARING EXAMINER: There being no objection I'll
7	admit into evidence and mark as Applicant Exhibit 2 that
8	resume.
9	(Applicant's Exhibit No. 2 was marked for
10	identification.)
11	HEARING EXAMINER: And hearing no objection from
12	anybody, I will designate the witness as an expert witness
13	in civil engineering matters. Specifically what areas?
14	MR. PIERRO: General civil engineering but my
15	specific expertise is commercial site development.
16	HEARING EXAMINER: Okay. Witness is so
17	designated.
18	You can continue, Matt.
19	MR. UHLE: Please proceed.
20	MR. PIERRO: Thank you.
21	I'll be referring mostly to the Master Concept
22	Plan. I believe it's been submitted at the upper left.
23	HEARING EXAMINER: Okay. Does staff or County
24	Attorney have any objection to the introduction of the
25	Master Concept Plan

1	MR. PIERRO: And also the next exhibit as well,
2	sir.
3	HEARING EXAMINER: Okay the Master Concept
. 4	Plan into evidence and, secondly, a document entitled
5	Shops of Del Prado Cross Section?
6	Hearing no objection I'll admit those two
7	documents as Applicant Exhibit 3 and 4.
8	(Applicant's Exhibits Nos. 3 and 4 were marked
9	for identification.)
10	HEARING EXAMINER: Okay. Want to continue, sir.
11	MR. PIERRO: Okay. In general, the overall
12	project is the commercial site development, consists of
13	eight parcels bordering both US 41, Tamiami Trail, which
14	is a DOT road, and Del Prado Boulevard, which is a county
15	road.
16	The landscaping buffers complied with all the
17	county landscaping buffers around the perimeter. Some of
18	the things specific we want to call attention to is all
19	the landscaping is 100 percent native landscaping, and the
20	irrigation will be supplied through a reclaimed water
21	system from the county.
22	Storm water will be addressing all the South
23	Florida Water Management District storm water
24	requirements. In addition, because this is in a sensitive
25	drainage area, Lee County has specific criteria for this

1	and we've fully complied with the Lee County storm water
2	requirements that apply to this particular project and
3	area.
4	Utilities. Water is going to be supplied by Lee
5	County. That water is available on Del Prado. Sanitary
6	sewer by North Fort Myers Utilities and that sewer is also
7	on Del Prado.
8	The next question I want to go over is the
9	request for a deviation from LDC Section 10-285, which
10	requires an excavation setback of 50 feet from the
11	property line. You have the second exhibit we passed
12	out. It is showing you what we propose. We are proposing
13	a 31.94 foot setback from the property line. We have met
14	with staff and because we are going for reduced distance
15	we have added a six foot opaque high wall and additional
16	landscaping within this area to provide a suitable buffer.
17	MR. UHLE: Would you please show the Hearing
18	Examiner where this deviation is being requested on the
19.	Master Concept Plan?
20	MR. PIERRO: Yes. That's along this area, which
21	is the very northwest quadrant of the property.
22	HEARING EXAMINER: Northwest quadrant?
23	MR. PIERRO: I'm sorry, I'm looking at it upside
24	down. Yes, it is northeast. I'm sorry.
25	HEARING EXAMINER: Okay. And when you say

1	"northeast", are you really referring to the easterly
2	boundary line up there or the northern boundary line?
3	MR. PIERRO: It's actually the eastern boundary
4	line between our project and the single-family project
5	immediately to the east and it's the it looks like it
6	affects one, two, three, four, five about five lots
7	immediately east of our project.
8	It extends from Del Prado to about several
9	hundred feet, about 300 feet south of Del Prado.
10	HEARING EXAMINER: Okay. I don't know that it's
11	marked on the Master Concept Plan, but is the width of
12	that what I'll call a peninsula, is the width of that land
13	31.94 feet?
14	MR. PIERRO: Actually, the 31.9 feet
15	MR. UHLE: You can move that.
16	MR. PIERRO: from the property line to the
17	water. The distance from the property line to where the
18	residential development is is approximately 100 feet, so
19	the 50 foot setback only applies to the edge of the
20	water. It's not a setback for buffers.
21	HEARING EXAMINER: What's the width of that? I
22	don't see it on the Master Concept Plan. But what is the
23	width of that peninsula, for lack of a better word,
24	peninsula?
25	MR. PIERRO: From here to here (indicating) is

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1	approximately 100 feet.
2	HEARING EXAMINER: Okay. All right. Thank you.
3	MR. PIERRO: That's all I have if anybody has any
4	questions.
5	MR. UHLE: Could you please explain, first of
6	all, what the existing condition is in this area,
7	particularly on the residential side, and then secondly
8	what the rationale is for the deviation request?
9	MR. PIERRO: The existing condition as shown here
10	is really undeveloped property. And what we're doing is
11	for the development in general is trying to maximize the
12	storm water mitigation areas to be used for storm water
13	mitigation and also as buffers. Then you'll notice on the
14	plan there is no commercial development immediately
15	adjacent to a residential product. We've included storm
16	water mitigation to provide in buffer areas in those
17	cases.
18	MR. UHLE: Will there be any public health,
19	safety or welfare issues associated with this deviation?
20	MR. PIERRO: No, there will not. All the storm
21	water management facilities will be constructed according
22	to Lee County and South Florida criteria.
23	MR. UHLE: Is there any danger of vehicles
24	running into this area since it's less than 50 feet from
25	the property line?

1	MR. PIERRO: There should not be. There are no
2	immediate access points in this area and there's no access
3	from the residential areas that I'm aware of. And the 50
4	foot area is not next to the commercial development. It's
5	on the other side.
6	MR. UHLE: No further questions.
7	HEARING EXAMINER: Questions by staff?
· 8	MR. PALERMO: Yes. Tony Palermo for the
9	Department of Community Development.
10	One of the exhibits you gave me, this is the
11	first time I've had a chance to take a look at it, but
12	just a general question about in the middle here.
13	MR. PIERRO: Yes.
14	MR. PALERMO: I'm presuming that's water. Is
15	that going to be wet all the time or most of the time?
16	MR. PIERRO: It will vary. It's designed to be
17	wet during really most of the year. The water levels need
18	to vary in a mitigation area so they have different type
19	of plant life that provide different levels of water. And
20	the actual depth of that area will actually be controlled
21	by the environmentalists and the permitting agencies to
22	create an area that sustains the type of vegetation that
23	they want for a mitigation area.
24	MR. PALERMO: Right. And if I could just work
25	from right to left, the right being where the property
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1	line is for Sabal Springs, it's showing a six foot opaque
2	wall. It's showing trees. It's showing some plantings
3	and vegetation
4	MR. PIERRO: Yes.
5	MR. PALERMO: as stuff that's required by the
6	Land Development Code. Then you go through and there's
7	the drainage area and then there's looks like there's
8	more vegetation and trees on the other side also; is that
9	correct?
10	MR. PIERRO: That is correct.
11	MR. PALERMO: And I just wanted to make sure that
12.	we had some assurance that the vegetation would occur on
13	both sides because that sounds quite desirable to buffer
14	this commercial area from this residential area.
15	MR. PIERRO: That's correct.
16	MR. PALERMO: So that's the intent of the
17	application?
18	MR. PIERRO: Yes, it is.
19	MR. PALERMO: Okay. That's all I have. Thank
20	you.
21	HEARING EXAMINER: Questions by County Attorney?
22	MR. SPICKERMAN: No questions.
23	HEARING EXAMINER: Since there are members of
24	the public present, can you describe how I understand
25	it but can you describe for the public, how the water

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management in that area occurs? I mean, I think they're probably going to want a little reassurance with regard to the flooding on their property or possible flooding on their property.

MR. PIERRO: Okay. I guess I agree with the residents' concern about drainage, it's a concern throughout most of the state of Florida.

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8 In this particular area, the county has also 9 agreed with that request, that there are some unusual 10 criteria for drainage and Lee County has determined this 11 is what's called an area of peak sensitive basins. 12 Because it is in this particular classification, we are 13 required to design to a 100 year, three day storm event.

That type of storm event is in excess of the requirements by South Florida Water Management District, and it recognizes what both the state and the county have that in order to allow development in these type areas to occur and to occur safely, the additional requirements for the 100 year, three day event must be met, and that's our test, we will meet that criteria.

HEARING EXAMINER: Okay. Now I'm going to get a real simple question. Where does the water go?

23 MR. PIERRO: Basically, it goes along the 24 historic, where it's always gone but basically from our 25 site it basically drains to the east and then to the

south. 1 HEARING EXAMINER: Okay. I have no further 2 questions. 3 Anyone else? Thank you, sir. 4 MR. PIERRO: Thank you. 5 HEARING EXAMINER: Next witness. 6 MR. UHLE: Next witness is Ms. Caldera. 7 Thereupon, 8 JANE CALDERA, 9 called as a witness by the applicant, having been 10 previously duly sworn, was examined and testified as 11 12 follows: MS: CALDERA: Jane Caldera, Avid Engineering, 13 14 2300 Krueger Road, Palm Harbor, Florida, and I've been 15 sworn. MR. UHLE: Would you please identify this 16 17 document? MS. CALDERA: This is my current resume. 18 MR. UHLE: We'd like to introduce this as an 19 exhibit. 20 Would you please briefly explain your background 21 and expertise in transportation engineering? 22 MS. CALDERA: I'm a degreed civil engineer, also 23 a registered professional engineer in the state of 24 Florida. Been practicing the specialty within the civil 25

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1	engineering field of traffic engineering services since
2	1988 in the Tampa Bay area and throughout the state of
3	Florida.
4	My area of expertise that I currently focus on is
5	looking at traffic operations, traffic impacts on
6	surrounding roadways and dealing with access management,
7	safety in operations on both commercial and residential,
8	industrial, all types of projects.
9	MR. UHLE: Based on that and her resume, we would
10	ask that she be accepted as an expert in transportation
11	engineering.
12	HEARING EXAMINER: First I'm going to ask the
13	staff and the County Attorney if they have any objection
14	to the introduction of Ms. Caldera's resume in evidence.
15.	MR. SPICKERMAN: No objection.
16	HEARING EXAMINER: There being no objection that
17	resume will be admitted and marked as Applicant Exhibit
18	5.
19	(Applicant's Exhibit No. 5 was marked for
20	identification.)
21	HEARING EXAMINER: Does staff or the County
22	Attorney have any questions of Ms. Caldera related to her
23	desiring to be declared an expert witness?
24	MR. GETCH: No, sir.
25	HEARING EXAMINER: Okay. Do you have any

1	objection to declaring Ms. Caldera an expert witness?
2	MR. SPICKERMAN: No objection.
3.	HEARING EXAMINER: Hearing no objections, I'll
4	declare the witness to be an expert witness in traffic
5	management matters. Please proceed.
6	MS. CALDERA: Okay. Thank you.
7	If I may, I have a package to hand out that is
8	what I'd like to go through in my presentation.
. 9	HEARING EXAMINER: Okay. I'm going to ask if the
10	county staff or County Attorney have any objection to the
11	introduction into evidence of a document entitled Win-Del
12	Prado Evidence For Driveway Waiver Support, Waiver No. 1.
13	Hearing no objection, I'll admit that document
14	into evidence to be marked as Applicant Exhibit 6.
15	(Applicant's Exhibit No. 6 was marked for
16	identification.)
17	MS. CALDERA: Thank you. Can I continue?
18	HEARING EXAMINER: Yes.
19	MS. CALDERA: I'll try to be as brief as
20	possible, but there's two items I'd like to cover this
21	afternoon is the information that I have provided to staff
22	as we've gone through this process over the past little
23.	over 12 months is related to the Traffic Impact Statement,
24	to look at the review for traffic impacts and concurrency.
25	The other information is related to site access, access

1 management information and reviewing those issues. We are in agreement with the information that 2 we've supplied to staff and their findings that the 3 4 impacts of the project on their area roadway system and 5 that there is adequate capacity and level of service standards to proceed with the project so that's pretty 6 7 simple. The one I wanted to spend the majority of the 8 9 time on this afternoon is to discuss a little bit of the history on our site access plan and why we're requesting 10 what we're requesting and go through a little bit of the 11 evidence I've provided in my handout today. And there's 12 some materials in there just backup for previous 13 information, don't need to review in detail but may help 14 you as you review the case in the upcoming weeks. 15 16 The history is that we -- this site we were 17 originally trying to design the site access plan in serving all the eight parcels with a total of four 18 driveway connections, two to the State Road US 41 and two 19 to Del Prado. 20 Very early on we always like to go talk to the 21 agencies about how they feel about driveway cuts in both 22

24 in June of 2006, we got together with Lee DOT staff to 25 talk about our request to Del Prado and at that time we

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the state and the county. So in June, about 14 months ago

were informed that the access planned to Del Prado asking for two driveways was not in compliance with their spacing standard of 660 feet.

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And this is mainly due to the access 4 determinations and driveway spacing as the staff can 5 · 6. correct me if I'm wrong, but the way the code is written, 7 that it's based on its future designations. So Del Prado on the trafficways map is planned as an arterial in the 8 future so we're to comply with the future standards of 660 9 feet or request a deviation. So at that time we were 10 informed that we would need a deviation to get more than 11 12 one driveway connection to Del Prado and we moved forward 13 with going through some engineering and traffic operations 14 reviews to support that.

15 Shortly after that, we went and talked to DOT 16 about our driveway connections to US 41 and had some 17 resistance from DOT on allowing two cuts also.

MR. UHLE: Just to clarify that, that's FDOT.
 MS. CALDERA: Yes, sorry. The Florida Department
 of Transportation in Bartow.

And their process would be to review it at the staff. If there's a denial at the staff level, you have to go to their Access Management Review Committee, which is -- there's a vote taken by a group of committee members and that's the final say at DOT unless you go to an

administrative hearing.

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2 So in September of 2006 we went before all the 3 directors at the Florida Department of Transportation in 4 Bartow to request two access cuts to US 41.

5 Long story short is in October 13th, and there's 6 a letter in this package in Section C, that the Department 7 determined that they could not support a variance for more 8 than one driveway on US 41 and permitted us one driveway 9 as shown on the plan that is in compliance with their 10 access Class 3 spacing standards. US 41 is their most 11 restrictive access class at a Class 3 at 50 miles an hour.

The reason for that -- one of the reasons for that as you'll see in the letter I present later is that they stated they had discussions with Lee County and that they felt reasonable access could be obtained through one connection to US 41 and two full connections to Del Prado.

That as it may, we proceeded with DOT with the one driveway and got back with Lee DOT in January of '07 to look at the operational information further and feeling if we had staff support for the two driveway connections and the exception of a waiver.

With that behind us, the current position by staff is that they don't support more than one driveway connection to Del Prado and we are here today to try to

· 1	get a little more evidence and make yourself and staff
2	comfortable with our plan for two driveways and how it can
3	work. If I could
4	HEARING EXAMINER: Excuse me one minute before
5	you go on.
6	Matt, I presume that your witness when she refers
7	to waiver means deviation.
8	MR. UHLE: Yes.
9	MS. CALDERA: I'm sorry, Deviation No. 1.
10	HEARING EXAMINER: I just want it clear for the
11	record.
12	MS. CALDERA: You're correct.
13	HEARING EXAMINER: Okay. Thank you.
14	MS. CALDERA: Okay.
15	HEARING EXAMINER: I'm sorry to interrupt, go on.
16	MS. CALDERA: The plan as requested in the
17	submittal of the Master Plan is for one connection at a
18	location that exceeds the 660 feet from 41, and at this
19	time I know zoning doesn't approve how the median would be
20	designed but we're hoping we've done enough work on our
21	Development Order review and operations that that would be
22	a full access connection.
23,+	The original request was to have a second full
24	access connection that does not meet the 660. It's
25	approximately 620 or 606, a few different measurements,

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but it is short of the 660. And then the next measurement goes over to your existing driveway connection to the Sabal Springs community which is also short of the 660. So the reason we're in a deviation request is that the second driveway, no matter where you put it, will not meet both spacing standards.

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· 7 Or the alternative that we wanted to pursue today and we presented to staff within the recent months is to 8 try to compromise and ensure that there's operations on 9 the Del Prado corridor that don't jeopardize the motoring 10 public and safety and operations and protect that corridor 11 to the future would be to have the second driveway, the 12 13 more easternly driveway closer to Sabal Springs, be 14 permitted at its location but restricted to right in, 15 right out operations. And that would be achieved through the design of extending the landscape island further east 16 so it operates with right turns in and right turns out. 17

18 So that is our current request which is not 19 reflected on the formal application. It's something we 20 would be asking to be considered today and that's how 21 you'll see my exhibits in here.

22 MR. UHLE: Just to clarify, is what you're saying 23 consistent with the graphic identified as Alternative No. 24 2 in Subsection F of this?

MS. CALDERA: Yes, that is correct. And that was

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1	a transmittal that we sent to Lee County DOT for further
2	consideration last month.
3	MR. UHLE: Thank you.
4	MS. CALDERA: Okay. I'm just going to take you
5.	through some of the evidence and facts that we found out
6	about, you know, the best available information on the Del
7	Prado corridor as it relates to traffic, traffic
8	projections and what standards, industry standards and
9	FDOT standards are.
10	The first Section A is three pages of experts
11	from your approved Del Prado corridor extension study, and
12	that is Lee County. My understanding is as I received it
13	from Lee County that was approved in September '06.
14	And the reason I put this in, because one of the
15	comments from staff on their concerns with allowing more
16	than one driveway and their denial of our deviation is
17	that they are trying to protect this corridor because
18	there are intentions of having it potentially connect up
19	to I-75 and there's some scenarios. So in reviewing what
20	the county has at this point as their best available
21	information on this corridor study, the scenario that
22	would run Del Prado along its current alignment and then
23	turn north to interchange at I-75 would generate the
24	highest traffic projections because once it interchanges
25	with 75, you would feel it's going to draw more traffic.
At this point the best available information shows a traffic projection of 8,300 vehicles a day. To try to put that in laymen's terms, what that means, is that's the amount of cars on the road at a certain section, which is our section, projected in that design year of the project, what does that mean? Is that good or bad? At this point you would go to Section B to what are the Lee DOT standards on capacity thresholds which then refers you to -- for daily information which we're talking about, this 8,000 number is a daily number, to FDOT's criteria. So FDOT's criteria says that to meet a level of service D requirement, you have to be at 35,700 vehicles or less.

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So in looking at this number of 8,000, it's not 14 anywhere close and, in fact, it's ranging between level of 15 16 service A and B as it's currently projected. And I think that's very important to point out because a roadway 17 that's at a very high level of service considering a 18 driveway that is slightly short of spacing standards in my 19 professional opinion wouldn't create an adverse impact to 20 the operations. The roadway is not expected to be 21 22 anywhere close to capacity based on the current information, assuming it does convert to an arterial and 23 connect to I-75. So that's the reason behind some of the 24 technical information in Sections A and B. 25

1 MR. UHLE: Before you go on, I'd like to make it 2 clear that the red markings on this particular exhibit, I assume that you created those, those are not part of the 3 4 original document? Yes. Anything handwritten, and I 5 MS. CALDERA: 6 believe I did it all in red except maybe some of the later exhibits, is information that I just tried to go through. 7 So in going back to Section A, 5-1, which is the expert 8 9 from the county's corridor study, the information written on the bottom represents my calculation on what's called ,10 the level of service and capacity. So the .23 number 11 represents the amount of capacity projected to be used at 12 the time this corridor is developed as proposed. 13 The reason I have Section C in here is the 14 Florida Department of Transportation, you know, throughout 15 16 the state and many years ago, in the late '80s, developed 17 their access management -- late '80s, early '90s developed access management standards for all their roads, so state 18 wide they classify roadways anywhere from a Class 1 to a 19 20 Class 7. Class 1 is absolutely the most restrictive and is 21 basically interstate highway facilities and regulate where 22

24 spectrum, a Class 7, would be a roadway that's already 25 developed in a downtown area and driveway spacing and

interchanges can go. So the opposite side of the

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access management is probably too late and they go to that and say do the best you can.

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Now, in between there what the DOT, the Florida DOT did was say, well, we're going to try to plan our roads better and the roadways we know we need to protect and plan better in the future we're going to put in this access Class 3 or 4 category and the ones that are in between that will be a 5 or 6. So the reason I put this in is that what I want to talk about is what access Class 3 requirements are for DOT and show you that we're meeting those requirements on our deviation request.

12 Understand this isn't anything that Lee DOT has 13 adopted. You have your rules of 660, but I think this is 14 additional evidence to consider.

I won't read you the access Class 3 definition, but the areas I've underlined, you know, basically say that it's a controlled access facility and they're going to limit access to all abutting lands and developments to try to protect the capacity of the roadway.

The table that is contained in Section C and is labeled Page 10 is the current DOT minimum requirements on spacing standards and DOT has a little more detail than Lee DOT does.

They base it on, number one, the class, number two, the speed, and then they look at different criteria

1	depending on the function of the driveway, whether it's
2	right in, right out or full access.
3	So the situation Del Prado is in, if we assume
4	it's the highest DOT class, the most restrictive DOT class
5	for purpose of comparison, would require a right in, right
6	out driveway at 440 feet. That's what I've circled in
7	red.
8	The point of this is that the second driveway
9	we're requesting, as we've presented the alternative, does
10	meet the 440 feet spacing between the other site driveway
11	to its west and it exceeds the 440 feet to the existing
12	driveway to Sabal Springs.
13	MR. UHLE: Before you go on, if I can ask you a
14	question about the Figure 2 when it says 660/440 and you
15	have 440 circled, is that the two different numbers,
16	are those intended to identify a right in, right out as
17	opposed to a full movement?
18	MS. CALDERA: No. Both of those numbers
19	represent your minimum connection spacing for a right in,
20	right out. The difference in the numbers is there's a
21	little legend that's underneath the thick black line on
22	the lower right that says greater than 45 miles an hour
23	and then after the slash is less than or equal to 45. So
24	the condition on Del Prado is 45 miles an hour so the
25	criteria would then be after the slash of 440. Del Prado
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1 is posted at a higher speed. They would look for the 2 additional spacing. The last DOT design exhibit in here which folds 3 out, and I've also marked in red, is what DOT wants to 4. have as their minimum requirement for a vehicle to exit a 5 travel lane, slow down to make a right turn into a project 6 or a left turn in some cases. 7 What I've circled at 240 feet would be the FDOT 8 9 requirement on spacing on deceleration lanes to access 10 driveways and our current proposal can provide 240 feet. 11 In fact, we could exceed it if it was necessary, but our 12 current proposal meets the DOT standard on decel. 13 And the reason I think that's important is that 14 if you're putting driveways on roads and you don't have an 15 adequate design, then you may have an impact on capacity at certain times when there's a lot of volume on the 16 17 road, so the fact that we can design these to meet 18 standards supports our case that there would not be adverse impact. 19 The last page in Section C is the letter from 20 Director Deborah Hunt in Bartow on their decision and why 21 22 they made their decisions to only allow one access connection to US 41. Specifically, what I've underlined 23 in red is what they informed us was their discussions with 24 Lee County. 25

Okay. Real quick, Section D is the plan we're currently requesting. I put a couple of colors on here for you. The red areas up along Del Prado represent where we'd be building these deceleration lanes into the two driveways we're requesting. The driveway further east, you will see a green area up to the right and that is our proposed extension of the landscape traffic separator that would actually ensure that you wouldn't have the left turn movements there and any kind of conflict created by a left turn, I think we all drive, we know left turns can be more difficult to make than right turns, would ensure that that operational problem would not occur.

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The other information on here represents the spacing from center line to center line as we currently have in our plan. So I may have been off a little bit when I said the spacing. We've got 603 to the east on Sabal Springs and 468 to the current proposal at our main driveway.

MR. UHLE: If you were to reduce the 750 foot figure to 660 feet, would that eliminate the need for a deviation?

MS. CALDERA: Well, yes, it would. We could shift everything, but from a design perspective, it's in the best interest to have your driveways as far away from a traffic signal at a major intersection as possible. So

in my professional opinion, shifting it would probably 1 2 have the potential to have operational problems that you wouldn't have if you can keep it as far away from the 3 intersection as possible. 4 That isn't a scenario that we've tested at this 5 6 point because of the need for sizes and things on out 7 parcels. But, in your opinion, there would be a MR. UHLE: 8 health, safety and welfare issue if you moved that major 9 intersection close to the intersection of Del Prado and 10 41? 11 12 MS. CALDERA: I wouldn't say there will be a health, safety and welfare issue, but if there is 13 operational problems that develop along the Del Prado 1415 corridor in the future, because there isn't any health, 16 safety and welfare problems today, the closer it is, the 17 more likelihood it would occur, if that's an adequate 18 answer. It is, thank you. 19 MR. UHLE: Last section to run you through. 20 MS. CALDERA: There was some discussion in staff's comments back on 21 22 their concerns with allowing more than one driveway and the denial is -- you know, this isn't anything that the 23 engineer document, I want to say that, but it's just 24 reflective of the best aerial photography we could get; 25

and the actual observations from myself driving up and down the Del Prado corridor over the past couple of months to understand how access is being controlled to the segment to both the east and the west. And I don't need to go through this in detail, but, you know, generally speaking, you can see how many driveways are along the corridor and look at the mileage and say, okay, to the west at this point their driveways average between Kismet and US 41 about three driveways per mile.

The next page will show you that the corridor 10 between 41, which I define to go to Mellow, currently has 11 seven driveways, which gives you about two driveways per 12 mile. So with our proposed addition of two driveways, 13 should you approve the second driveway deviation, would 14 put us at about 2.5. So it just -- generally speaking, 15 it doesn't appear to be as an average along these 16 17 corridors out of line with maybe what's been planned out 18 there.

The reason I didn't measure the section all the way up to the potential I-75 interchanges, most of the information I've reviewed says that that will be limited access, almost zero access, in the future. I believe it runs along the corridor that's developed on the east and is preserved or reserved on the west side.

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I don't need to take you through the last

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1	section. It was just some copies of some information,
2	some letters and some e-mails we've provided back and
3	forth to staff over the past few months to try to provide
4	the additional support and evidence to be in favor of the
5	requested deviations.
6	In summary, I feel that the request for the
7	second driveway to Del Prado as a right in, right out
8	connection with whatever conditions will be appropriate,
9	though it is in compliance with FDOT standards for their
10	access Class 3 restrictive facility, we feel that is my
11	professional opinion that is a valid evidence to support
12	it.
13	Secondly, you know, in doing access management
14	work over the past 19 years, their understanding it's
15	quite a balance between what's best for protecting the
16	motoring public, planning for the future of roadways and
17	trying to have reasonable access to serve development
18	activity and have development function as it should.
19	In allowing the second driveway to Del Prado
20	would shift about 28 percent, which is in the peak hour
21	about 110 cars to this other driveway, and, you know, we
22	feel it's in benefit of good site planning and traffic
23	circulation to distribute traffic as evenly as possible,
24	not to try to put all the traffic to one point and getting
25	frustrated drivers and drivers that may make bad decisions

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1	because of delays they could experience at one location
2	that could be alleviated at another location.
3	So my professional opinion adding a right in,
4	right out drive to this corridor based on all the
5	information available would not adversely impact your
6	operations or capacity of Del Prado as it exists now or in
7	the future.
8	Lastly, is that we can meet proper design
9	standards for the driveway design and appropriate
10	deceleration lanes to it.
11	Thank you.
12	MR. UHLE: Just a couple of questions. First of
13	all, do you agree with the conclusions in the Staff Report
14	regarding the level of service on US 41 and Del Prado?
15	MS. CALDERA: Related to their findings in the
16	Traffic Impact Statement, yes, I do.
17	MR. UHLE: And can you please just tell me
18	briefly how much frontage does this project have on Del
19	Prado and US 41 combined?
20	MS. CALDERA: It's about 1,700 feet on Del
21	Prado. I didn't bring my scale up, but I want to say it's
22	about 1,100 on US 41. So 2,800, 2,700, roughly.
23	MR. UHLE: So a little over half a mile total?
24	MS. CALDERA: Yes, correct.
25	MR. UHLE: No further questions.

1	HEARING EXAMINER: Questions by staff?
2	MR. GETCH: No.
3	MR. PALERMO: I have one.
4	Tony Palermo, Lee County Department of Community
5	Development.
6	Go to Page 8 of the Staff Report, it's the
7	Deviation 1. I just wanted to get this nailed down
8	because the requirement is for 660 feet of separation on
. 9	an arterial road, and I put the request as a connection
10	separation of about 473 feet and 620 feet. And in two of
11	the exhibits that you gave us, there's some slightly
12	different figures. They're in the same ballpark but I'm
13	showing 468 feet, 603 feet, and on this last one here, 462
14	feet, approximately, and 610 feet. I'm just wondering if
15	the applicant can just nail down precisely what's the
16	deviation for and that would make your job a little
17	easier.
18	MS. CALDERA: And you're correct, your
19	measurements were different than my measurements. The way
20	I measured was I projected the center of the driveway
21	connection out to the center of Del Prado and tried to
22	measure that distance, and we did it in the computer and
23	maybe I'm not sure how you did yours, but I can tell
24	you we haven't moved either driveway anywhere besides a
25	few feet since anything you've looked at, so I think the

1 discrepancy is how we're measuring center line to center line to tell you. I think my numbers are as accurate as I 2 could get them. 3 HEARING EXAMINER: I think what Tony is saying, 4 5 they've got two numbers. MR. PALERMO: Yes, I need a couple of numbers, 6 7 that's what I need. MS. CALDERA: Okay. Let me give you the two 8 9 numbers. Okay. Assuming we're talking about the driveway 10 that is the eastern driveway connection, based on our 11 current measurements and our center lines, we feel 603 12 feet is the separation between the requested driveway and 13 Sabal Springs center line and the connection between the 14 requested driveway and the main access to the center is 15 16 468 feet. 17 MR. PALERMO: Just one more question or observation. If this deviation is not approved, it looks 18 like you would have an access approximately 750 feet from 19 US 41 and the next access would be Sabal Springs 20 Boulevard, looks like it's around 1,100 feet away, and I 21 just want to confirm this is --22 MS. CALDERA: Right. According to these 23 measurements, I would add 468 plus 603 and come up with 24 25 1,071.

1	MR. PALERMO: Okay. I appreciate it.
2	HEARING EXAMINER: Any other questions by staff
3	or County Attorney?
4	MR. SPICKERMAN: No.
5	MR. PALERMO: No.
6	HEARING EXAMINER: Let me ask you one question.
7	If you'd to this aerial photo where you have the overlay
8	of the project that's in your report and it's under D.
9	MS. CALDERA: Yes.
10	HEARING EXAMINER: What would be the effect if
11	you moved that westerly access further west and made that
12	a right in, right only and then the eastern access, if you
13	made that a full access?
14	MS. CALDERA: From a site planning perspective,
15	it changes how we've planned to circulate our trucks
16	through the site so at this point we've had a lot of
17	difficulty getting trucks to be able to service the back
18	of the main center and things without having to try to do
19	U-turn movements and things because of the limitations on
20	US 41, so it would be challenging on the site plan to flip
21	those.
22	HEARING EXAMINER: Okay. You've answered my
23	question. Thank you.
24	I have no further questions. Anyone else?
25	Okay. Thank you.

1	Matt, your next witness.
2	MR. UHLE: Next witness is Ms. Boylan.
3	Thereupon,
4	RAE ANN BOYLAN,
5	called as a witness by the Applicant, having been
6	previously duly sworn, was examined and testified as
7	follows:
8	MS. BOYLAN: For the record, my name is Rae Ann
9 ´	Boylan. I'm with Boylan Environmental Consultants. We are
10	the environmental consultant for the applicant.
11	MR. UHLE: She's been accepted as an expert on
12	numerous occasions in environmental sciences, and we would
13	ask that she be so accepted again today.
14	HEARING EXAMINER: Any objection?
15	MR. SPICKERMAN: No objection.
16	HEARING EXAMINER: The witness is declared an
17	expert witness in environmental sciences matters.
18	MS. BOYLAN: The first exhibit I'd like to refer
19	to is a vegetation map. It's consistent with the map that
20	is contained with the species survey document in your
21	Staff Report, but this is a color copy and a little bit
22	easier to read.
23	HEARING EXAMINER: Okay. If there's no
24	objection, I'm going to admit this document into evidence
25	as Applicant Exhibit 7.
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1	(Applicant's Exhibit No. 7 was marked for
2	identification.)
3	HEARING EXAMINER: Do I hear any objection?
4	Okay. Go on.
5	MS. BOYLAN: The project site encompasses about
6	31.87 acres of which about 17.84 acres are uplands. The
7	uplands include some disturbed land, some Melaleuca areas
8	and about 14.47 acres of pine flatwoods.
9	The site also contains 14.03 acres of wetlands,
10	primarily a willow wetland, with areas of Melaleuca
11	infestation and a small area of wet prairie.
12	In general, the site is bounded to the north by
13	Del Prado, to the west by 41 and to the east and part of
14	the southern boundary by Sabal Springs development.
15	Exotics have invaded both the wetlands and
16	uplands on site. Most of the exotics on site are
17	Melaleuca.
18	Boylan Environmental Consultants conducted a
19	listed species survey. We found no signs of listed
20	species. Lee County DES staff has confirmed that and
21	there is a note in the Staff Report and the species survey
22	is included as Exhibit Q.
23	Matt has provided a discussion of the history of
24	the site and more specifically the wetland on the project
25	site. And it was a question how do we deal with it, what

do we do. And from our standpoint, the best thing to do 1 is to look at this wetland under existent current 2 regulations. 3 As a note, there is an existing water management 4 5 permit, and that is attached in the Staff Report as one of the exhibits. This permit was issued by the district in 6 August of '04, and this permit did authorize over five 7 acres of wetland impacts to the subject wetland on the 8 9 parcel. So in light of how do we treat the wetland, what 10 we looked at is the do nothing scenario. If we do nothing 11 with this wetland, we just leave it as it is and develop 12 13 around it, and there is a procedure that the state has 14 adopted to review impacts to wetlands, it's called the 15 Unified Wetland Mitigation Assessment Procedure. Well, we worked with county staff significantly 16 on this issue because it was an issue. And we prepared 17 the UWMAM analysis is how we referred to that document, 18 and it looks at the functional value of the wetland if we 19 develop around it, if we do no management, if we do no 20 exotic removal, if we discharge away from the wetland and 21 22 cannot improve the hydrology. And this analysis gives a functional value of the wetland. 23 We then looked at the same scenario with the 24

wetland impacts as proposed by the applicant with the

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management, with incorporation of this system into the water management system, allowing water to get into the wetland and continue to in the future, and there is 3 actually -- in looking at this analysis, there is a net improvement in the functional value of the wetland even 5. 6 though there are wetland impacts proposed. And this 7 methodology is currently adopted by the State of Florida, and it is the method that is used by all of the water 8 management districts as well as DEP. 9

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So we did not ignore the wetland issue. 10 We looked at it with regards to what our project was doing to 11  $12^{-1}$ the wetland and the benefit that our project could provide to that wetland. 13

We then looked at providing an indigenous 14 preservation plan that would address the project site. 15 And I have to refer you to an exhibit in the Staff 16 17 Report. This would be Attachment H, which is Kim 18 Trebatoski's memo, and actually it would be the drawing that is attached to her memo. It's entitled Proposed 19 Indigenous Preserve. And outlined on this plan are the 2.0 various different preserve areas that we will have as a 21 part of the proposed development. 22

23 We will have .46 acres of indigenous preservation  $24^{\circ}$ upland and we will have another .68 acres of indigenous upland restoration. We will have indigenous wetland 25

1	restoration where that portion of the wetland that's
2	invaded with exotics will be restored and replanted. That
3	acreage is 2.69 acres.
4	And then also we will have wetland enhancement in
5	the remaining wetland which is 5.77 acres, plus we will be
6	providing replanting within the retention and water garden
7	areas.
8	We've also proposed indigenous monitoring to
9	ensure the success of the indigenous restoration plan.
10	I would then like to refer to the Staff Report,
11	special Condition 15, where they have briefed all of the
12	Environmental Sciences conditions.
13	The first condition deals with the 9.6 acre
14	wetland/upland preserve restoration plan. The second one
15	deals with the 1.19 acres of water garden creation area.
16	Those are the areas that are depicted on that drawing
17	attached to Lee County Environmental Sciences staff memo.
18	And the rest of the conditions basically deal
19	with details of the overall replanting plan. We are in
20	agreement with those conditions. We believe that our
21	project as proposed will provide no net loss of wetland
22	function. As indicated, we have an existing water
23	management permit for the northern wetland impact area.
24	This permit is currently under modification with the
25	district to reflect the current site plan. And the

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indigenous preserve and management plan that we proposed 1 we believe meets and exceeds the requirements of the LDC. 2 One thing I would like to try to get straight on 3 the record is Exhibit R is titled in the Staff Report Lee 4 County Indigenous Preservation Enhancement Plan. That is 5 6 dated January 12th, 2007, and it includes three pages of 7 text and two drawings. I would like to offer into the record and suggest . 8 as a replacement to the existing Exhibit R a package that 9 I am going to hand out that is entitled The Win-Del Prado 10 RPD Amendment Discussion, Last Revised June 11, 2007, and 11 12 a Preliminary Lee County Indigenous Preservation Enhancement Plan, Last Revised May 24, 2007. 13 14 This text discussion I believe accurately 15 reflects what we have worked out with Lee County 16 environmental services staff and the acreages in the documents I have here are reflected in the conditions and 17 Lee County Environmental Sciences assessment memo or staff 18 19 memo. I think it's just a matter of getting the correct 20 exhibits with the correct acreages in the Staff Report if 21 I'm not making that too confusing. 22

HEARING EXAMINER: I understand what you're doing. Unless staff has any objection to the introduction of that document, I don't have any objection to its

introduction into evidence. I do have a problem in its 1 substitution to the existing document that's part of the 2 Staff Report because the Staff Report is not written by 3 It's written by staff and that's their report. you. 4 5 MS. BOYLAN: If I could clarify, I believe that 6 the information that I'd like substituted, staff is aware 7 of and I just don't know that it made it into the Staff Report. I don't think it's any new material. 8 HEARING EXAMINER: Tony, you want to respond to 9 10 that? MR. PALERMO: Yes. Tony Palermo for the record. 11 She is providing an updated document. I'm aware 12 of the documents and in support of her submitting it as 13 part of the record, but I think you're right. You should 14 have both exhibits so you can basically see the evolution 15 16 from one to the next, but pay attention to this one. 17 MR. UHLE: I think if I could summarize this, we obviously don't have a right to write the Staff Report so 18 we can't tell them what to put in the Staff Report. 19 But this we believe correctly encompasses the agreement that 20 we have with Environmental Sciences. 21 22 HEARING EXAMINER: I understand what you want to My comment, and I think Tony agrees with me, is it 23 do. ought to be tendered as evidence as opposed to a 24 substitution of documents which is in the Staff Report And 25

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1	the Staff Report is sort of a done document.
2	MR. PALERMO: That's all right with me.
3	HEARING EXAMINER: I'll accept that if you'd
4	bring it forward, please.
5	I take it from Tony's comments that staff and
6	I take it the County Attorney has no objection.
7	MR. SPICKERMAN: No objection.
8	HEARING EXAMINER: So I will admit this Win-Del
9	Prado RPD Amendment Discussion as Applicant Exhibit 8.
10	(Applicant's Exhibit No. 8 was marked for
11	identification.)
12	HEARING EXAMINER: Okay. You want to continue,
13	please.
14	MS. BOYLAN: I think with that I have finalized
15	my testimony and I'm open for questions.
16	HEARING EXAMINER: Matt.
17	MR. UHLE: No questions.
18	HEARING EXAMINER: County staff have any
19	questions?
20	MR. PALERMO: No questions.
21	HEARING EXAMINER: Okay. County Attorney doesn't
22	have any questions?
23	MR. SPICKERMAN: No.
24	HEARING EXAMINER: I don't have any questions.
25	Thank you.
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1	MR. UHLE: Next witness is Mr. Cowell.
2	Thereupon,
3	PETER COWELL,
4	called as a witness by the Applicant, having been
5	previously duly sworn, was examined and testified as
6	follows:
7	MR. UHLE: Please state your name for the record.
8	MR. COWELL: Pete Cowell with Avid Group, 2300
9	Krueger Road, Tampa, Florida.
10	MR. UHLE: Will you please identify this
11	document?
12	MR. COWELL: That is my resume.
13	MR. UHLE: I'd like to introduce his resume.
14	Would you please, in general terms, describe your
15	qualifications in the field of land use planning?
16	MR. COWELL: I graduated college from the
17	University of Central Florida in 1987. And in 1980
18	started work in special services and urban planning in a
19	private, not for profit. And in 1980 went to government,
20	starting in the City of Winter Springs, then with Citrus
21	County and then with the City of Tampa where I was with
22	the City of Tampa for 18 1/2 years doing both current
23	planning and long-range planning. And in 2005 I retired
24	from the city and began work with the Avid Group, also
25	doing current and long-range planning both for commercial

1	and residential developments.
2	MR. UHLE: What do your responsibilities entail
3	typically in these projects?
4	MR. COWELL: Review of Comprehensive Plans,
5	review of zoning codes, review of the site plans once
6	they're developed to ensure compliance and consistency
7	with both the Comp Plan and the zoning code.
8	MR. UHLE: And do you typically testify as an
9	expert in land use planning in any forums other than this
10	one?
11	MR. COWELL: I've done it here and I've done it
12	in court as well.
13	MR. UHLE: We would ask that he be accepted as an
14	expert in land use planning.
15	HEARING EXAMINER: Did you say you previously
16	testified here before?
17	MR. COWELL: Not here in front of this body but
18	in front of other bodies such as this.
19	HEARING EXAMINER: Okay. Does the county staff,
20	County Attorney have any objection to the introduction of
21	Mr. Cowell's resume into evidence?
2 <u>2</u>	MR. SPICKERMAN: No objection.
23	HEARING EXAMINER: There being no objection, it
24	will be admitted as Applicant Exhibit 9.
25	(Applicant's Exhibit No. 9 was marked for

1	identification.)
2	HEARING EXAMINER: Are there any questions of Mr.
3	Cowell with regard to his expertise?
. <sup>.</sup> 4	MR. SPICKERMAN: What areas are you going to be
5	disciplined as an expert?
6	MR. COWELL: Land use planning.
7	MR. SPICKERMAN: Specifically for Lee County
8	or
9 <sup>.</sup>	MR. COWELL: In general.
10	MR. SPICKERMAN: Have you had any experience in
11	Lee County with the Comprehensive Plan and land use
12	planning in Lee County?
13	MR. COWELL: With review of the plan, yes.
14	MR. SPICKERMAN: You have never testified
15	pursuant to that?
16	MR. COWELL: No.
17	HEARING EXAMINER: What's your expertise with
18	regard to land planning matters under Lee County
19	ordinances?
20	MR. COWELL: Excuse me? I didn't understand the
21	question.
22	HEARING EXAMINER: What experience do you have
23	with regard to land planning in Lee County?
24	MR. COWELL: Experience with this plan and for
25	another plan that we're reviewing at this time that will

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1	be coming before this body at some point in the future,
2	those are the two plans that I've done in Lee County so
3	far. I've reviewed the plan with
4	HEARING EXAMINER: Okay. How familiar are you
5	with Lee County ordinances?
6	MR. COWELL: I've read the zoning code, I've
7	read the Comp Plan.
8	HEARING EXAMINER: Okay. Any comments from
9	County Attorney or county staff?
10	MR. SPICKERMAN: No comments.
11	HEARING EXAMINER: I don't have a problem with
12	his qualifications as far as land use planning goes, but I
13	don't know if they're that specific with respect to Lee
.14	County.
15	MR. UHLE: Well, they're not but he's just going
16	to agree with Tony anyway.
17	HEARING EXAMINER: On that basis I'll declare him
18	an expert in general land use planning.
19	MR. PALERMO: I'll make note that his resume
20	isn't as thick or impressive as the traffic engineer's.
21	HEARING EXAMINER: Go on, sir.
22	MR. COWELL: Thank you.
23	Basically, I'm going to start with your
24	Attachment C, it's part of your document, and I do feel
25	guilty because my case has been made all afternoon and it

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1	does agree with Tony's interpretation which is the same as
2	mine.
3	We are talking basically about the 31.87 acre
4	parcel. Mr. Pierro, you know, talked about the
5	compatibility issues, the width of the buffers, both the
6	wetland and the roughly 100 foot buffer that's being
7	provided as a divider between our development and the
8	commercial development that we're proposing.
9	Ms. Caldera provided testimony to the fact that
10	we are at the intersection of two arterial roads and that
11	for that reason the development of this commercial
12	property as we're proposing meets that intent and purpose
13	as well.
14	Between the bufferings and the rights-of way
15	issues, we have our compatibility there. We have all of
16	our adequate public facilities, so we meet our
17	compatibility there.
18	And unless somebody has a real specific question,
19	I think I'm done.
20	MR. UHLE: Bottom line is that you agree with the
21	staff interpretation that we're consistent as conditioned
22	with the Lee Plan?
23	MR. COWELL: Absolutely.
24	MR. UHLE: No further questions.
25	HEARING EXAMINER: Questions by staff?
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MR. PALERMO: No. 1 HEARING EXAMINER: County Attorney? 2 MR. SPICKERMAN: No questions. 3 HEARING EXAMINER: I have no questions. Thank 4 you, sir. 5 Matt Uhle for the record. 6 MR. UHLE: 7 At this time I just want to briefly highlight a 8 couple of points in the general narrative of the Staff Report, and then I want to talk about the issues and the 9 24-hour notice which are not numerous. 10 11 Two things that I think are worthy of some additional emphasis. One of them is discussed on Pages 13 12 and 14 of my version of the Staff Report. That's 13 specifically the discussion of Policy 6.1.2.3.F. 14 That language is included in the commercial site 15 location standards, and it's commonly known as the North 16 17 Fort Myers exception. It was adopted in the mid to late 18 '80s by the Board of County Commissioners, and a couple of things about it are noteworthy. 19 First of all, while it's included in the  $20^{-1}$ commercial site location standards, it provides an 21 exception not just to the general standards but to all 22 23 other portions of the Lee Plan because it says not withstanding prohibitions contained elsewhere in this 24 25 plan.

Where that comes into play is the language in the suburban land use category which normally would prohibit anything more than a neighborhood center in that category.

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The reason for this language is relatively obvious if you look at the Lee Plan future land use map and you look at the intersections in the area of North Fort Myers and you look at the Lee Plan categories for that property.

What you'll find is that the area north of the 9 intersection of old and US 41s in North Fort Myers, from 10 that point forward basically you find two things. One of 11 12 them is all of the property that -- virtually all the property, there's a little bit of central urban to the 13 14 north of that intersection, but everything after that is 15 either suburban or outlying suburban. So without this 16 exception, there would be no opportunity to have a 17 community commercial shopping center.

18 The other thing of note is that there is an 19 absence of major intersections of arterials and collectors 20 with US 41 north of that particular location, and that 21 actually runs all the way into Charlotte County.

So in the late '80s when this language was put in, it was put in with the knowledge that if we didn't do something to specifically permit community commercial type uses in this area, there was going to be a large area of

Lee County that simply wasn't going to be served by this kind of use.

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Subsequent to that, Del Prado Extension was actually built, didn't exist at the time that this language was put in the plan, but what that points out is that this really is the only major intersection in North Fort Myers north of the junction of the two 41s, and so this is a uniquely appropriate place to have a community commercial center.

I think that's a substantial part of the reason 10 why the staff is supporting this particular proposal. 11 You 12 can go all the way from this point to the Charlotte County line, you can go into Charlotte County, you simply won't 13 find another location that's better than this. And it 14 doesn't make sense for people to have to drive all the way 15 16 to Merchants Crossing to go to a shopping center, so 17 that's the policy and the historical basis for this particular language. 18

Of course, there is another Publix that's located to the north of this a few miles, but that was also permitted by virtue of the North Fort Myers exception so you understand how that works.

The other point that I think is worth emphasizing is on Page 15 of the Staff Report where the staff indicates that there was a public meeting that was held at

1 Sabal Springs on this particular project that was well 2 attended by residents in the area. And the Staff Report 3 also correctly points out that that's not a requirement in 4 North Fort Myers. So we just want to point out that we 5 are, in fact, trying to work with the community and have 6 made efforts over and above what the regulations would 7 require in any sense.

With regard to the 24-hour notice, let me just 8 talk briefly about these items. The first item that we 9 asked for is to add package storage for the schedule of 10 uses for the anchor parcel. That was an inadvertent 11 12 omission from our schedule of uses that I notified Tony about as soon as I discussed it with the client, and we 13 told him that we'd be asking for this. That was probably 14 15 a little over a week ago.

The rationale for this is that really the plan on 16 17 Parcel 2 is to have a multi-tenant facility that would include a grocery store. As the Hearing Examiner 18 undoubtedly knows, it's very customary for package stores 19 20 to be associated with grocery stores, so it's important for us to be able to have a package store in connection 21 22 with that kind of use only on the anchor parcel. We are not asking for it on the outer parcels. And while Tony 23 can speak for himself, I believe he will tell you that he 24 25 does not have an objection.

With regard to Item 2, the auto parts store should be permitted on all the lots except Lot 6. Lot 6 is uniquely sensitive in that it's the one that's closest to the residential development of Sabal Springs.

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We don't see any particularly compelling reason why we shouldn't be able to have one on Lot 4 or Lot 5, so we are asking to limit the staff proposed limitation just to Lot 6.

9 With regard to Item 3, the fast food restaurants, 10 of course, this opens the door to discussion of my 11 favorite subject, saturation/proliferation, whatever 12 they're calling it today.

The Hearing Examiner and Tony have heard my discussion on this point so many times that I'm really reluctant to go into it in any detail except to say that I think everybody is aware of my concern about the idea of proliferation as a land use concept that's not found in any of the county codes or land use plan and so on. I'm not going to go into that in any more detail than that.

Assuming for purposes of argument that there is some intellectual merit to this concept, I would just say that the Staff Report goes into some detail about where you can find these uses relative to this site, but I think it's a little misleading, even though it's technically accurate, in that it doesn't really give you a flavor of

what the area around this particular property is like. 1 With regard to fast food restaurants, if the 2 Hearing Examiner drives on US 41 north of the bridge, 3 you'll find that there's a major cluster of fast food 4 5 restaurants between the bridge and Pondella Road, most of 6 which I patronize on a regular basis. 7 Then you will also find that when you get to Pine Island Road, Merchants Crossing and Wal-Mart and so on, 8 you'll find that there is another two or three of them in 9 that location. But you really don't find any fast food 10 restaurants north of that. So by my measurement, there is 11 12 about three miles from Merchants Crossing to the subject property, and I'm not aware of any fast food restaurants 13 in that particular radius. 14 So if the conclusion is that in this particular 15

16 area that we've got a whole bunch of them and we have to 17 limit them, I don't think that's true.

We've agreed to limit them to two. We've identified the parcels that we think should be appropriate which obviously prohibits them on the other parcels.

I think my client would further agree that as to locations of them, Lots 7 and 8 are both on 41 frontage so I think they would be willing to live with just one of them on those two combined, so it could be either 7 or 8 but not both and then one on Lot 3. So that way you'd

only have one on each individual major road frontage. So to the extent that there's a concern about driving by and saying, gee, there certainly are a lot of fast food restaurants in the area, that really wouldn't happen.

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And, finally, with regard to Deviation 1, you've 5 heard the testimony in support of that particular request. 6 I think Ms. Caldera's testimony points out that there is 7 no health, safety or welfare problem in her professional 8 opinion associated with the request for the deviation. 9 And I think she's also testified that it's appropriate 10 site planning, it has some health, safety and welfare 11 12 benefits for the site.

And, finally, I think there's an element of 13 fairness that goes along with this. Her testimony and the 14 15 documents indicate that the FDOT only gave us one access 16 point because they thought the county was going to give us two. And if you look at the parcel as a whole and all the 17 frontage on both roads, you're talking about over half a 18 mile of frontage. And if we get only what's in the Staff 19 Report, we only get two access points on over half a mile 20 of frontage. I think that's probably a little bit too 21 22 low.

We've agreed to measures in the alternative that was provided by Ms. Caldera to further limit the impacts of the request. And I guess I would note just looking at

1	the aerial, I believe there are actually two median cuts
2	abutting this property already, so that gives you some
3	sense of what must have been contemplated when the road
4	was designed. Obviously that's subject to change. But it
5	is an indication of what people probably thought was going
6	to happen on the road.
7	So we would ask that you approve that particular
8	deviation.
9	If you have any questions, I'll be happy to
10	answer them; otherwise, that concludes our presentation.
11	HEARING EXAMINER: I don't have any questions.
12	Tony, before you begin as a matter of fact, it
13	may be appropriate to take our mid-afternoon break right
14	now and then when we come back, we'll begin with the
15	staff's presentation.
16	But before we do that, Tony, do you have any
17	objection to, on the 24-hour notice under Paragraph 1,
18	that Condition 2-A, the package store?
19	MR. PALERMO: Condition 2-A, my only note on that
20	would be I would want it explicitly clear that there are
21	no stand alone package stores, but package stores within
22	the context of a multi-occupancy building would be just
23	fine.
24	HEARING EXAMINER: Okay. And I take it, Matt,
25	that's acceptable to you?

MR. UHLE: Yes. 1 HEARING EXAMINER: And, Tony, how about your 2 comments with regard to Paragraph 2? 3 MR. PALERMO: Auto parts store with or without 4 installation on Lot 6, I find that acceptable. I thought 5 6 that was fine. HEARING EXAMINER: And I take it -- I think I 7 know the answer to this one -- you're still objecting to 8 9 Paragraph 3? MR. PALERMO: Staff's position is that we are in 10 favor of one stand alone fast food restaurant. You can 11 12 have fast food restaurants other places if they're in a multi-occupancy building. But our position is still one. 1:3 And on Deviation 1 our position is the same. 14 HEARING EXAMINER: Okay. Let's take a -- let's 15 16 come back at quarter of the hour, ladies and gentlemen. 17 We'll take a short recess. And when we come back, we'll begin with the staff's report. 18 (A recess was taken.) 19 HEARING EXAMINER: All right. We're back on the 20 record. 21 When we had our recess, I believe the applicant 22 23 had finished their presentation and we are now ready to hear from staff. 24 25 Tony.

1	Thereupon,
2	TONY PALERMO,
3	called as a witness by Staff, having been previously duly
4	sworn, was examined and testified as follows:
5	MR. PALERMO: Good afternoon.
6	My name is Tony Palermo, and I'm a Senior Planner
7	for the Lee County Department of Community Development.
8	The first thing on task is to be recognized as an expert
9	in planning, zoning and land use. I have been recognized
10	before in this forum.
11	HEARING EXAMINER: Any objection?
12	MR. UHLE: I recognize him.
13	HEARING EXAMINER: I'll recognize him as an
14	expert witness on planning and zoning matters. Go on.
15	MR. PALERMO: Mr. Hearing Examiner, I'll try to
16	make this brief. We received this application for a
17	commercial planned development on July 12th, 2006, and we
18	scheduled for hearing here June the 6th, 2007. It was
19	continued by the applicant today.
20	The Hearing Examiner has two documents, number
21	one, the July 17th, 2007, Staff Report with attachments
22	and, number two, the applicant's so-called 24-hour notice,
23	and you've also heard my response to the applicant's four
24	issues raised.
25	Let's put a couple of facts on the record. This
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is a request to rezone approximately 31.87 acres to 1 Commercial Planned Development. It is in the suburban 2 future land use category. There is agricultural zoning. 3 There are no agricultural uses. There's an expired 4 Commercial Planned Development and there is a portion of 5 6. the old Sabal Springs Residential Planned Development. The location the applicant has described 7 excellently, that it is on the corner of US 41 and Del 8 Prado. US 41 being an arterial road, Del Prado being a 9 major collector/future arterial road with four lanes. 10 The property is served by water and sewer by Lee 11 12 County Utilities for the water and North Fort Myers 13 Utilities for the sewer. We've already talked about the general location 14 15 of the property, so let me just go on to say that we 16 recommend approval of this Commercial Planned Development 17 with conditions. Staff had some very serious concerns about the 18 open space and preserve requirements as it was related to 19 the Sabal Springs Development Orders and zoning, but 20 we have worked out those issues after a long process, 21 and much to our mutual satisfaction, and our 22 environmental staff will address those issues after my 23 presentation. 24 We also met with the Sabal Springs' residents 25

which was, I would call, above and beyond the call of 1 There was a public meeting with hundreds in 2 duty. attendance. And as Mr. Uhle pointed out, that was not 3 required by the Land Development Code, but we thought it 4 was -- we as staff thought that was a good idea and we 5 6 favor this sort of communication with the community that 7 would be most impacted by this Commercial Planned Development. · 8 My general impression of this application is this 9 is where the commercial development needs to and should 10 The major issues remaining are, as we described them, 11 qo. 12 some of the commercial uses we have a few issues with, and there is the issue of access to Del Prado, whether there 13 14 should be one or two access points, and we recommend 15 denial of Deviation No. 1. 16 Let me get into my presentation and there are 17 three parts to this presentation. Number one, I'll give

18 you just a few exhibits. Number two, I'll give you 19 staff's analysis of the situation. And, number three, 20 I'll give you staff's concluding thoughts.

Number one, I'll put in the record, is that there is a big aerial and two little aerials, and the only distinction I would make on the little aerials is that one of them shows where the water and sewer lines are and the other one doesn't, but they're pretty much just aerials

1	for the record.
2	HEARING EXAMINER: Okay. If nobody has any
3	objection, I'm going to admit the large aerial as Staff
4	Exhibit 1 and the two smaller aerials as Staff Composite
5	Exhibit 2.
6	MR. UHLE: No objection.
7	HEARING EXAMINER: They will be so admitted.
8	(Staff's Exhibits Nos. 1 and 2 were marked for
9	identification.)
10 .	HEARING EXAMINER: And I take it the photographs,
11	if nobody has any objection, will be admitted as Staff
12	Composite Exhibit 3. And those consist of eight
13	photographs in total.
14	(Staff's Exhibit No. 3 was marked for
15	identification.)
16	MR. PALERMO: I'll just make a note that those
17	photographs were taken by me during my site visit to the
18	site.
19	Going into the presentation, my analysis really
20	has three parts. Number one, consistency with the Lee
21	Plan; number two, compatibility with the surrounding
22	environments; and, number three, addressing all the
23	concurrency issues.
24	I will add a fourth part. I will make a few
25	notations about Smart Growth principles and then I'll give

1	you staff's concluding thoughts.
2	First, on my analysis. Number one, the issue is
.3	consistency with the Lee Plan. If you'll go to Page 11 of
4	the Staff report, that just puts on the record that there
5	is a Lee Plan allocation table for the community of North
6	Fort Myers and we just point out that there is no issue
7	with allocation.
8	We'd also point out this property is in the
9	suburban future land use category and as conditioned by
10	staff, it is consistent with that policy, and, again, we
11	are reluctant to recommend all commercial uses, but we are
12	recommending some pretty intense and pretty heavy
13	commercial office and retail uses.
14	Page 13 of the Staff Report contains Policy 6.1.2
15	where we talk about meeting site location standards and
16	this being a community commercial project which is 100,000
17	square feet of retail per Policy 6.1.2.3.F, which Mr. Uhle
18	pointed out. This is an exception that allows suburban
19	future land use which normally doesn't have large
20	commercial sites such as that. It has smaller commercial
21	sites, have a pretty intense over 100,000 square foot
22	retail facility.
23	I also asked the Board of County Commissioners
24	and that the Hearing Examiner make formal findings that

25 the proposed project, number one, is located on US 41, an

1 existing arterial road. Number two, is located at the intersection of that arterial with a future arterial road, 2 Del Prado Boulevard. That it's indicated on the official 3 trafficways map. And, number three, will provide an 4 5 acceptable alignment for the future roadway which is the 6 justification for the approval relative to both extensions 7 of that future roadway from the point of an intersection with the existing road. That's language from the Lee 8 Plan. 9 Number two, let me get into compatibility with 10 the surrounding uses and compatibility with the nearby 11 12 residential Sabal Springs property. Staff believes that commercial uses as 13 14 conditioned are appropriate and that the buffering and the large preserve area help us reach this conclusion. 15 16 You will also see what is referred to as our proliferation analysis on No. 16 making reference to the 17 usual uses which are -- have been package stores, stand 18 alone fast food restaurants, convenience stores and uses 19 such as carwashes, auto services and auto repair. 20 I think if you look at that analysis, it will 21 22 correctly indicate that Del Prado along that stretch nearby the property, there's little commercial there. 23 On 24 US 41, needless to say, it's very intense commercial uses, again looking -- our analysis is five miles to the north, 25

five miles to the south, five miles to the east and five miles to the west. That's where we went looking for the usual uses.

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Our recommendation is to recommend one gas station and one stand alone fast food restaurant. This is in recognition that this is a major intersection and that those uses are generally needed in this part of North Fort Myers.

I would make a personal note that the nearest gas 9 station on the east side of 41 is ten miles away in 10 Charlotte County. I also do recognize that if you look 11 here, there is a Hess station, but the traveling public 12 would be wise not to try to make a U-turn at that 13 intersection and it's generally difficult, if you are 14 traveling to Charlotte County, to try to access that Hess 15 16 station, so another gas station is a reasonable and I 17 think a logical use.

Just to reiterate, we want the development regulations to be explicitly clear that there should be no stand alone package stores. There be a limitation of one stand alone fast food restaurant, one convenience store, which can have accessory carwashes, auto services and auto repair. And with that, I'll pretty much let go and just let the analysis speak for itself.

Issue No. 3 is concurrency. First concurrency

issue is transportation. There are no level of service issues according to our staff's analysis and our Department of Transportation staff can address the specific issue of access on Del Prado where there is a disagreement. And, naturally, the state will address access onto US 41 and there's a condition saying so. Utilities is pretty clear cut. They have access and they have a letter from Lee County Utilities saying they're available to serve and willing to serve. North Fort Myers Utility has the capacity to serve them sanitary sewer. There's letters from those people and there are lines available.

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Just make a few statements about Smart Growth because Lee County has taken initiatives to incorporate the principles of Smart Grown into its planning processes and its zoning processes such as this.

Smart Growth is an approach to development that should create good neighborhoods, promoting the right growth in the right place at the right time. We've evaluated some of these principles. And I think that some of these principles do apply to this particular case.

The first principle I would use would be mixing land uses, and this does place some intense commercial uses in proximity to residential uses which in the end is a good thing because these residential uses need places to

shop, need places to work and need places to go. 1 This would be relatively nearby. That's a Smart Growth 2 principle. 3 Some of the other principles are creating 4 walkable neighborhoods. Again, this would be relatively 5 6 near residents who conceivably could walk to this site, 7 but we do have to admit this will be a pretty auto intensive, pretty -- the primary way to get to this 8 location on two arterials will be by automobile, but 9 that's really to be expected. 10 The last principle I would point out is that --11 12 Smart Growth principle is that we do encourage community and state stakeholder collaboration in development 13 decisions. Again, we would recognize that this applicant 14 has worked with staff and has worked with the --15 16 particularly the Sabal Springs community, have met with 17 them and have tried to address their concerns about this development, pro and cons, but again that's one of the 18 19 Smart Growth principles. In conclusion, this requested rezoning, it does 20 meet the criteria necessary for approval of a Commercial 21 22 Planned Development, including consistency with the Lee

Plan. It is compatible with neighboring properties as conditioned. As conditioned it will not adversely affect environmentally critical areas or natural resources.

1	Urban services are available, including roads,
2	water and sewer. It is an infill commercial project and
3	for these reasons staff can recommend approval for this
4	project with conditions.
5	With that I'll answer any questions you or the
6	applicant has.
7	HEARING EXAMINER: Questions by County Attorney
8	or staff?
9	MR. SPICKERMAN: No questions.
10	HEARING EXAMINER: Matt?
11	MR. UHLE: One question I just can't help asking.
12	On Page 10 there's a reference to the fact that Crane
13	Landing's name was changed to the Palermo, and
14	MR. PALERMO: I had nothing to do with that.
15	MR. UHLE: and I wanted to know if that was in
16	recognition of your great Staff Report?
17	MR. PALERMO: I appreciate the reference but,
18	again, they give me no money for this. They take my name
19 ·	without my permission. I'm upset and I'll put that on the
20	record.
21	MR. UHLE: No further questions.
22	HEARING EXAMINER: I've got one. Tony, is the
23	sole basis for your limitation on the fast food restaurant
24	as a stand alone, is your sole basis your proliferation
25	argument or is there any other reason?

1	MR. PALERMO: It's in the suburban future land
2	use category. It is in relative proximity to existing
3	residential uses. And we don't want to encourage the
4	further proliferation of fast food restaurants. And one
5	fast food restaurant on this property, a stand alone fast
6	food restaurant, is plenty and they can have more fast
7	food restaurants provided they are within a plaza, so we
8	don't think that's too hard core a position.
9	HEARING EXAMINER: Okay. I don't have any other
10	questions.
11	Anybody else? Okay. Thank you, Tony.
12	Staff, any other witnesses from staff?
13	MR. PALERMO: I'll introduce the special guest.
14	Kim Trebatoski, our environmental consultant.
15	HEARING EXAMINER: Formerly with County
16	Environmental Development, now considered by some to be a
17	traitor, but go on.
18	MR. PALERMO: She's not being paid either.
19	Thereupon,
20	KIM TREBATOSKI,
21	called as a witness by Staff, having been previously duly
22	sworn, was examined and testified as follows:
23	MS. TREBATOSKI: For the record, I'm Kim
24	Trebatoski with no specific title. I have testified here
25	I guess over the last eight years and have been tendered

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1	as an expert witness in Lee County Land Development Code
2	and Lee Plan, Comprehensive Plan in environmental matters
3	and would like to be deemed so today.
4	MR. PALERMO: The last 24 hours she might have
5	forgotten some stuff so I'm not sure.
6	MR. UHLE: We don't know. I mean, go to private
7	sector and you forget everything you know and you have to
8	start from scratch.
9	HEARING EXAMINER: Are you suggesting you want to
10	voir dire the witness?
11	MR. UHLE: No objection.
12	HEARING EXAMINER: Okay. The witness is declared
13	an expert witness.
14	MS. TREBATOSKI: That's what I get for being kind
15	enough to come to talk for somebody else.
16	This project as you're, I'm sure, aware from
17	previous testimony, there's portions of it that have a
18	long history on it. We have had numerous meetings and
19	e-mail correspondence on the property as we tried to work
<b>2</b> 0 ·	through and make sure we all fully understood what was
21	proposed and how that would fit into what Lee County Code
22	requires, which is, I think, why the attachment to the
23	Staff Report, it was Attachment R, that was the last
24	submittal over the counter with the stamp on it where all
25	the other material I have looked at but we didn't get it

1 over the counter. So I would like to say that the 2 information that Rae Ann Boylan submitted, I did review and I reviewed it prior to my Staff Report. 3 There was a lot of discussion over the portion of 4 the property that's being rezoned from RPD to CPD, and we 5 6 really got to evaluate the long-term health and viability of that preserve area if it were to remain under the RPD. 7 And I just need to emphasize that it -- when it was set up 8 as a wetland area to remain on the RPD, at that point in 9 time county regulations did not require invasive exotic 10 removal. They did not require an indigenous preserve 11 12 management plan. They did not have indigenous preserve

13 requirements nor did they, even though there were wetland 14 regulations, that approval did not require that the 15 hydrology of that wetland be maintained in any certain 16 shape or form.

17 So after reviewing the history on the property and conducting a site visit, Environmental Sciences staff 18 determined that it made sense to have the preserve remain 1.9 between the proposed commercial area and the existing 20 residential and that through this rezoning of that portion 21 22 and the remainder of the property, it allowed us the avenue to get an indigenous management plan that will 23 include the restoration and an enhancement of areas. 24

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It will have the surface water management system

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1	designed to provide proper hydrology to the wetland so
2	that it will remain in long-term health, and there will be
3	less likelihood of invasive exotics come into it. And
4	that there is additional planting areas up in the
5	northeast corner of that, it's termed rain garden, I
6	guess, by the water management district. It's kind of in
7	between a dry detention area and a wet detention area. It
8	will look like a marsh that may have some open water at
9	certain times of the year but that it will be quite
10	heavily planted. And the design also includes a lake and
11	dry detention areas that will be between the commercial
12	development and the preserve which is a good practice to
13	help the health of the preserve stay better and to not
14	have any degree or inadvertent impact from the commercial
15	development onto the preserve area. And it also allows
16	better use by wildlife when you have that separation. And
17	the dry detention area is going to be planted and there's
18	going to be some additional plantings of the litoral
19	design that
20	HEARING EXAMINER: Hold on. We need a battery
21	change in the microphone.
22	(A discussion was had off the record.)
23	MS. TREBATOSKI: So environmentally with this
24	zoning it does with this rezoning it does improve the
25	health of the wetland system and will ensure long-term

viability of that system through a Development Order and indigenous management plan and the requirements of water management district permits. And that is the long and short of a long research and discussions and trying to come up with a positive environmental situation on this property.

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7 I do want to mention that the preserve area alone entails almost 30 percent of the property and under our 8 9 current regulations only 15 percent of a property needs to 10 be preserved in an indigenous state so this commercial center actually will be in excess of the minimum 30 11 12 percent open space because each of the commercial tracts 13 or parcels is going to have to provide a minimum of 10 14 percent and it does provide a large vegetated open space 15 between the residents and the center, so that should help 16 lower the impact of the center on the neighboring 17 residents.

So I'm here for any questions. I do have to leave. I can't stay till the end of the hearing, but there are other Environmental Science staff members here that will take notes if there's something that the public has asked that the applicant can't answer, the staff will respond to later.

HEARING EXAMINER: Any questions right now bystaff or County Attorney?

No questions. MR. SPICKERMAN: 1 HEARING EXAMINER: Questions by applicant? 2 Thank you for being here. MR. UHLE: 3 No. HEARING EXAMINER: Thank you for coming in, Kim, 4 5 and good luck to you. MS. TREBATOSKI: Thank you. 6 7 Thereupon, ANDY GETCH, 8 called as a witness by Staff, having been previously duly 9 sworn, was examined and testified as follows: 10 MR. GETCH: For the record, I'm Andy Getch with 11 the Lee County Department of Transportation. I have been 12 13 sworn in and have been accepted as an expert in 14 transportation engineering on many occasions in front of 15 the Hearing Examiner. If the applicant would like, I can go through some of my background. 16 MR. UHLE: Please, no. 17 HEARING EXAMINER: I take it you have no 18 objection then to him being declared an expert witness in 19 20 transportation matters? 21 MR. UHLE: No. The witness is so declared an 22 HEARING EXAMINER: 23 expert. MR. GETCH: Thank you. 24 25 As Ms. Caldera stated, there's basically one

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point of disagreement between the staff and the applicant, 1 and that's what I'm going to focus on today. Basically 2 it's the connection separation deviation request. 3 Before I get into the real fun technical stuff, I 4 5 would first like to say that the shopping center applicant 6 has been fairly cooperative with us not just in this 7 project but in another project that they did meet with us 8 on several occasions and I can appreciate their desire for 9 what they want to achieve with the shopping center, and I understand from working with them and other retail 10 developers what their needs are and what their desires 11 are. 12 At the same time from the staff perspective, 13 we're trying to balance that with the needs of the 14 traveling public on the major roadway system, and that's 15 16 the struggle here. 17 Connection separations standard is in the Land 18 Development Code, Section 10-285(a), Table 1, and there it

Bevelopment Code, Section 10-285(a), Table 1, and there it specifies minimum connection separation of 660 feet on an arterial and 330 feet on a collector roadway. And as Mr. Palermo pointed out and Ms. Caldera pointed out, the roadway currently functions as a major collector but is anticipated to function as an arterial in the future.

The future functional classification is based on the trafficways map as Mr. Palermo said. The trafficways

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map does not specifically say Del Prado Boulevard. It 2 : has a number of east-west arterials in the North Fort Myers area, including one that's labeled 38, I believe, Northwest 38th Terrace which approximately lines up on the Cape Coral side with where this roadway is, it's kind of an extension of Jacaranda Parkway in Cape Coral.

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7. We're actually transitioning from that to using the future functional classification map in the Lee 8 That's a Lee Plan amendment that's going through 9 Plan. the process. Hopefully, there won't be any objection to 10 We do intend to update the trafficways map more as that. 11 12 a planning tool for the future.

Ms. Caldera in her handout, which was pretty well 13 put together I must admit, there's a lot of good 14 information in here, in fact, some of it I was going to 15 16 submit as well so it will save me the trouble. She included an excerpt from the Del Prado Extension Corridor 17 Study, I believe it's right in the beginning of Ms. 18 Caldera's exhibit, or the applicant's exhibit, behind Tab 19 A. And that excerpt did come from the study prepared by 20 our consultant and as the Hearing Examiner correctly 21 surmised, the handwriting, and as Ms. Caldera testified, 22 the handwriting in here is not part of that study. 23 I would just state briefly that the traffic 24

volume projections there were based on a travel model 25

1 run. What they will be depends on how quickly we can get that interchange implemented and how much Cape Coral 2 develops in the northern section and how much traffic 3 comes from the city of Cape Coral. And without going into 4 5 a long winded and very detailed discussion of how the model works and why, suffice to say with the population 6 7 growth in North Cape Coral, that number probably is low compared to what it's really going to be. And that's 8 9 really all I'm going to say about that. The applicant in their testimony did talk about 10 their total frontage of approximately half a mile, and I 11 don't disagree with that. Their boundary survey and their 12 Master Concept Plan indicates those approximate 13 dimensions. But the major intersection that is in the 14 middle of that frontage of US 41 and Del Prado sort of 15 16 splits that up and it's not really an accurate way to look 17 at their frontage to say, well, we have half a mile, and I don't believe it's the best way to look at their frontage 18 and say, well, we have half a mile but we're only going to 19 get approval for two access points potentially here. 20 That's one of the challenges with the site 21 22 location standards with major shopping centers being located near major intersections is they need to be on the 23 corner of two major roadways and here's a major 24 intersection right in the middle and they need to meet 25

.1	connection separation standards from that major
2	intersection.
3.	A further complication which is the case here in
4	this project is immediately to the east there's an
5	existing driveway. So I understand the applicant's
6	struggle with trying to develop a site plan that works
7	here.
8	But the simple math is to meet connection
9	separation for 660 feet for one access point, you need at
10	least a quarter mile of frontage and for two access points
11	you would need 660 times 3 which is 1,980 feet or almost
12	2,000 feet of frontage on a particular roadway. And as
13	Ms. Caldera testified, they have approximately 1,700 feet
14	of frontage on Del Prado Boulevard.
15	Something that's certainly nothing of the
16	applicant's doing and maybe happenstance or the county and
17	the city's good luck, good fortune, so to speak, in the
18	current existing access situation, I will refer to I
19	believe it's Tab E. It's a map that Ms. Caldera had
20	submitted as well as or actually there are two aerial
21	maps that show the existing Del Prado Boulevard, and I'm
22	surmising this is aerial photography from the county's GIS
23	system from the year 2005, I didn't ask that as a
24	clarification question, but just by the look of what's on
25	the ground there, it looks similar to what's on our GIS

1	now. Perhaps the applicant would like to clarify that
2	later.
3	MR. UHLE: Here in the corner I think it tells
4	you.
5	MR. GETCH: Thank you, yes, it is. Aerial date
6	2005. Thanks, Matt. Today was the first day I had seen
7	this. I haven't had a chance to look at that in that
8	detail.
9	I would like to point out and I was after
10	seeing Ms. Caldera's exhibit, I was debating whether or
11	not to submit this, but I think I will go ahead and submit
12	this anyway just for just to provide another photo to
13	look at because it actually is slightly different. It's
14	without the aerial photography with the access points,
15	with my markings in blue and the requested access points
16 <sup>.</sup>	in red, and this is basically the same area but without
17	the aerial photography.
18	HEARING EXAMINER: If the applicant has no
19	objection, I'm going to admit this map as Staff Exhibit 4.
20	MR. UHLE: No objection.
21	(Staff's Exhibit No. 4 was marked for
22	identification.)
23	MR. GETCH: And the main purpose of this map is
24	just kind of an overview of the existing and to the extent
25	that I could find in my research for this case the

approved access points onto Del Prado Boulevard, primarily being the existing and platted access points in the city of Cape Coral because I didn't research their records or archives, but my understanding from their staff is the access points there approved more or less are the ones that are platted or the ones that were built with Del Prado Extension by the City of Cape Coral.

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8 The City of Cape Coral built the Del Prado 9 Extension to the west of US 41. Lee County built the 10 further extension, the extension of the extension that Mr. 11 Uhle referenced in his testimony at a later time, 12 approximately ten years ago.

The access points that Ms. Caldera has shown in 13 the Exhibits E-1 and E-2, now they're fairly close to the 14 access points that I had shown and rather than go through 15 16 point by point to say which ones are different, the main 17 purpose for showing this is just to kind of show the overall spacing, and it's certainly possible that the City 18 19 of Cape Coral could permit additional access points within the city. 20

There is one vacant property to the north of the Crane Landing project which is the eastern half of the mobile home park north of Del Prado Boulevard that's actually platted -- it must be platted because it shows up here as lines on this map, I didn't research that, but it

has a very old zoning but no Development Order approval.
It's very possible that they could ask for an
additional access point onto the county portion of Del
Prado Boulevard.

To the south of there, Mr. Uhle made reference to 5 the Palermo project of Crane Landing project. I'll point 6 7 out where that access point is. It's approximately in the middle of the property here as well as to the east of the 8 Crane Landing project (indicating). That's a project 9 called Sloan's Gate that has -- both of those projects 10 have both zoning and a Development Order approval. So 11 12 that's one difference between the exhibit by Avid Engineering and submitted by the applicant and the staff 13 14 exhibit is the exhibit by Avid Engineering shows some existing dirt connections whereas we're referring to the 15 16 projects that have a local Development Order.

But the general intent was to show that either by happenstance or by what we have, there's pretty good connection spacing on Del Prado Boulevard both in the city of Cape Coral side at least down to Kismet Parkway as well as on the Lee County side.

Focusing in on this project, in the initial review of this project, and I believe the applicant actually had contacted staff and met with staff prior to even submitting the zoning application, they asked for a

preliminary inclination indication from staff of what we would think of them getting two connection points onto Del Prado Boulevard. And there was a staff member that was okay with it, there were other staff members that weren't.

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The reason I mention that is there was some disagreement through time, but I will state for the record that during those meetings at each meeting, at least I recall a couple of times, mentioning to the applicant that staff doesn't have approval authority of access points in the zoning process. That approval authority is with the Board of County Commissioners. Staff makes recommendations.

The actual staff recommendation did not occur 14 until the time of substantive comments for this case 15 16 obviously. There is a concurrent Development Order 17 application that has been submitted along with the zoning 18 application. So Ms. Caldera's testimony along those lines, some of those meetings dealt with talking to the 19 county's traffic engineer about whether or not they could 20 get median openings as part of the Development Order 21 application. 22

I don't know if the Hearing Examiner would like me to go into some of the detail or reasonings why 660 feet is an important connection separation spacing.

HEARING EXAMINER: Yes, I would like you to if 1 yoù would. 2 MR. GETCH: Okay. Essentially, on a major 3 roadway, an arterial roadway, the primary function of an 4 5 arterial roadway is to provide through traffic and • 6 mobility for people traveling from Point A to Point B. Α 7 very minor function of an arterial is to provide access to adjacent properties. 8 When you get to the collector stage, those two 9 functions kind of balance out, mobility and access 10 balances out and then at the local street stage, mobility 11 12 is a very low issue and access to adjacent properties is a very high issue. 13 On a roadway such as an arterial, each driveway 14 represents side friction on the road or what we call a 15 conflict point, that can potentially impede the traffic 16 17 stream. And how does that occur? That occurs when vehicles slow down to make a right turn. That occurs when 18 vehicles pull out into the stream of traffic to accelerate 19 to get up to the speed of the traffic flow. 20

Lee County, as well as the state, employs access management techniques to try to reduce and separate the number of conflict points on an arterial roadway. And some of the tools are access spacing such as the connection separation spacing. Providing corner clearance

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from the major intersections. Limiting the number of 1 2 access drives for each individual property and where 3 possible consolidating existing driveways. 4 Separating conflict points is important because what that does is that simplifies the driving task. It 5 gives drivers a longer time period to respond to any 6 7 access-related events that may occur from those vehicles 8 decelerating to make a turn or turning out into the flow of traffic. 9 Separation distance on a roadway can be a 10 11 function of the speed and the complexity of the decision that a driver has to make. The complexity increases with 12 13 traffic volume and the number of conflicts that are on the roadway. 14 15 So really to summarize why the connection 16 separation is important, reducing and separating the 17 conflict points is part of improving safety on a roadway for the traveling public and that's part of our job is to 18 protect the health, safety and welfare of the traveling 19 20 public. I was glad that Ms. Caldera had submitted --21 22 actually, she submitted the entire chapter or section, excuse me, of the Florida Administrative Code, which is 23

24 the access management rule and that's in the booklet 25 behind Tab C, looks like that, and I'm not going to read

through this but essentially that's where it comes from. 1 I didn't see the reference and I don't recall if 2 Ms. Caldera had mentioned that, but just so the Hearing 3 Examiner would know, that's actually the source of this 4 information, it's from the Florida Administrative Code and 5 6 this is known as the access management rule. 7 There was discussion of comparison of Del Prado Boulevard to access management Class 3, and that's 8 probably a fair comparison. 9 Access management Class 2 is what is currently 10 being pursued on State Road 82 where we have a frontage 11 road system somewhat in place in Lehigh Acres with Meadow 12 13 Road functioning as a frontage road. We don't have frontage roads here along Del 14 . 15 Prado, but the City of Cape Coral and Lee County are both very -- Lee County DOT, excuse me, are both interested in 16 controlling -- maintaining connection separation on Del 17 Prado Boulevard. 18 I would like to point out a couple of things 19 about this table which is actually Figure 2 in what Ms. 2.0 Caldera has submitted. 21 Along the line of access Class 3, the second 22 column says facility design features and under that it 23 says, median treatment and access roads in parentheses, 24 and it says restrictive. That essentially means there is 25

a divided median in the roadway, that there has to be an 1 opening in that median for a vehicle to make left turns 2 and right turns. 3 The next one is kind of important for this 4 The minimum connection spacing in feet. 5 discussion. The 6 reference was made to -- in fact, a red circle was drawn around 440. If the Hearing Examiner would look near the 7 bottom of the table, below the second black line, you'll 8 see in parentheses greater than 45 miles per hour/less 9 than or equal to 45 miles per hour. 45 mile an hour 10 posted speed is the dividing point for the state in how 11 they do their connection separation. 12 13 So the reason I point this out is actually the 14 660 spacing is what the state uses on their arterials 15 where they have a posted speed greater than 45 miles an In the county's connection separation table, we 16 hour. don't have that distinction based on a posted speed. 17 One of the challenges with that is the posted 18 speed on a roadway can change over time. It can go up or 19 it can go down, depending on how it functions. And it's 20 21 very possible that the posted speed on Del Prado Boulevard could go up, especially if a connection to I-75 is made. 22 Moving further to the right on the table, minimum 23 median opening spacing directional 1,320 feet, that's a 24 quarter of a mile. Minimum median open spacing, full, 25

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1.	that's half a mile. And minimum signal spacing, that's
2	also half a mile.
3	We're not here to talk about whether or not and
4	what the quality of the median openings would be, but the
5.	reason that I point this out is what's being shown and
6	proposed as the main entrance to the shopping center is
<b>7</b> _	approximately 750 feet from actually the center of the US
8	41 intersection. And the applicant is relocating a
9	physical median opening that was constructed as part of
ĺÒ	the original Del Prado Extension extension, extension of
11	the Del Prado Extension. That gets confusing.
12	And that's one of DOT's concerns, and that was
13	some of the bases of some that internal discussion on
14	how to handle traffic from this proposed development
15	because Ms. Caldera is correct, that there's some merit to
16	splitting up the traffic between different access points.
17	On the other hand, 750 feet from a major
1.8	intersection, that could be a problem as traffic volumes
19	on Del Prado Boulevard build up and they may build up
20	beyond the design study of that interchange study, but the
21	City of Cape Coral, I believe, does have a build-out
22	population of approximately 400,000 residents and this is
23	what the City of Cape Coral had lobbied for and requested
24	of the Metropolitan Planning Organization as the main exit
25	from I-75 to Cape Coral.

1 I would like to -- just finishing up on the connection separation theme, I would like to point out 2 3 just to emphasize that the county's access management standards are different than the Florida Department of 4 Transportation, and I may have misunderstood the argument 5 6 but it sounds like the argument I'm hearing is that the 7 state has less stringent access management standards than the county so the recommendation, the justification is 8 being based on going with a less stringent access 9 management standard, and that's part of our struggle. 10 And that takes me to some of the points raised in 11 12 the hearing today. I'll start with one actually that was mentioned 13 by Mr. Uhle in her -- in his -- excuse me, sorry, Matt --14 in his closing of the applicant's testimony. There is an 15

16 existing median opening right here (indicating). What's right here is actually striped out. It's not a physical 17 barrier, but it is striped so that if there was a driveway 18 somewhere in this vicinity, if that didn't change, it 19 would not be legal for a driver to make a left turn in or 20 a left turn out of that location. So by law that's not a 21 median opening. Is there anything stopping a driver from 22 doing that? 23 No.

My recollection is I believe that that was created much like the I-75 interchanges when they were

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1	first built as four lanes. Four lanes through the
2	interchange when there was a dirt road or maybe a two lane
· 3	road on the end, they had a turn around for anyone who
4	mistakenly got off there to turn around and come back.
5	And that seems more like what that is for me.
6	Why that configuration is as it is, the staff
7	members I was not with Lee County DOT at the time that
8	that project came through in 1986. In fact, I was still
9	finishing college so I don't know what the original zoning
10	approval entailed. I believe Mr. Uhle spoke of an '89
11	rezoning and there again I was not with the County DOT.
12	But one thing that is important to point out for the
13	record, at this point I would like to introduce the Lee
14	County Metropolitan Planning Organization, year 2030, long
15	range transportation plan highway element map.
16	HEARING EXAMINER: Matt, any objection?
17	MR. UHLE: No.
1.8	HEARING EXAMINER: That map will be admitted as
19	Staff Exhibit 5.
20	(Staff's Exhibit No. 5 was marked for
21	identification.)
22	MR. GETCH: And the purpose for presenting this
23	exhibit is to show essentially the Del Prado Extension.
24	It's a very rough depiction of the geometry, but it gives
25	the Hearing Examiner a picture of Del Prado Extension as
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it connects to the city of Cape Coral.

I would also like to refer to it and give a very brief, I hope brief, background on why the geometry of Del Prado Extension as it exists today is what it is.

The original planned major east-west corridor in North Fort Myers was actually not an extension of Del Prado Boulevard in this area, it was actually an extension of another road that's depicted near the Charlotte County line at the top or the north end of the map called Nall Grade Road.

The county had obtained right-of-way back in 1974 from the property owners for an extension of US 41 over to Nall Grade Road.

Then -- so probably shortly after this extension 14 Before 15 of Del Prado -- well, excuse me, I take that back. this extension of Del Prado was built, then it shifted to 16 the Henderson Grade Road Extension which is actually a 17. very small road but for the Hearing Examiner's reference, 18 it's a road right next to the Publix shopping center Mr. 19 Uhle referred to in his discussion of the only other 20 shopping center north of this particular site. It's a 21 four-lane road that just kind of dead ends into a 22 pasture. And at one time that was planned to be the next ż3 east-west road. 24

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When this project was constructed, it was

originally looked at as kind of a temporary connection 1 over to Slater Road and the planning of it had moved 2 around from Nall Grade to Henderson Grade to here, but the 3 Del Prado Extension study that Ms. Caldera had submitted a 4 summary of essentially shows upgrading this roadway from 5 what it is now to an arterial. And what will the access 6 management be on that roadway? That has not been 7 determined because we haven't done a design yet. 8 So when this project comes in for a Development 9 Order, it will be evaluated on its face based on what 10 we're dealing with and dealing with our plans for the 11 future at best, but hopefully I won't have to go into this 12 13 discussion at length, but as the Hearing Examiner I believe is aware, median access control is part of the 14 15 police power of the county and it's not something that staff recommends be contracted away through the zoning 16 17 process.

I would just like to point out one thing about 18. Ms. Caldera's testimony that I wasn't clear on what she 19 said there, and I think Mr. Palermo actually clarified it 20 21 in the question that he asked about what the spacing would be that I think Ms. Caldera was making a point that if the 22 applicant relocated their eastern access point, they could 23 meet 660 feet connection separation from the proposed 24 western access point and that's true. However, then it 25

would be closer to Sabal Springs Boulevard and it still would not meet connection separation in that direction and we measure connection separation in both directions.

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I'm still a little confused by the statement about, and it goes back to splitting the driveway and the traffic from the project, but part of the presentation was by the applicant that the traffic volume on Del Prado is projected to be a low volume. So concentrating the driveway, all the project traffic to one driveway on Del Prado Boulevard would cause more congestion internally and make some drivers antsy and anxious and there's some truth to that.

However, if the volume on Del Prado is low, then there's going to be a lot of gaps and some nice big gaps for people to turn out into so congestion, in my opinion, wouldn't be that big of an issue.

The last thing I would like to address before I put everybody to sleep is the letter from the Florida Department of Transportation and that's behind -- in Tab C. I think it's the last page in Tab C, the first page before Tab D in the applicant's exhibit that Ms. Caldera presented.

I would like to state for the record that today is the first that I've seen this letter. However, I have heard about it and there was some discussion with other

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1	staff members at the time that there was this disagreement
2	going on internally over actually, it was prior to the
3	disagreement, at the time that the early indication was
<sup>r</sup> 4	that, okay, we might be okay with this.
5	Just to clarify and reiterate, I think there was
6	some misunderstanding somewhere along the way because, as
7	I just stated, staff can't approve access points as part
8	of our zoning process. That's only the Board of County
9	Commissioners. Should the Board of County Commissioners
10	approve two access points, then staff does have the
11	administrative leeway to determine whether or not they
12	would be full access points.
13	I'm still scratching I wasn't present at any
14	of the proceedings. I've discussed it with some of the
15.	members of the Florida Department of Transportation staff,
16	not with Ms. Deborah Hunt who wrote this letter, but I'm
17	still a little bit confused on what a right in a second
18	access point on US 41 and a right in that was actually
19	requested at this location, what that has to do with
20	multiple access points on Del Prado Boulevard.
21	I don't understand that part of it. Unless the
22	rationale had to do with splitting up the traffic, that's
23	the only thing I can think of.
24	And I believe that's I think probably the most
25 <sub>:</sub>	important thing to point out about this letter, it is

1	dated almost a year ago and it was at a time when the
2	staff leaning was to support the deviation. And I have
3.	apologized to the applicant in meetings if there was a
4	misunderstanding about that and how we got to where we
5	are, but what changed, I can put it rather simply for the
6	Hearing Examiner.
.7	What changed is what we were looking at in the
8	initial meetings was this is the picture and what we
9	looked at as part of the substantive comments that went
10	into the Staff Report was the bigger picture on Del Prado
11	which has to do with this overall area and the number of
12	access points.
13	And with that I will be willing to answer any
14	questions by the Hearing Examiner or the applicant or
15	staff.
16	HEARING EXAMINER: Staff or County Attorney?
17	MR. SPICKERMAN: No questions.
18	HEARING EXAMINER: Matt.
19	MR. UHLE: Just a few. Andy, this map that you
20	put in the record here, 2030 LRTP Highway Element Map, is
21	that a Lee County government map?
2 2 <sup></sup>	MR. GETCH: It is not a Lee County government map
23	at this time. What it is, just to clarify for the sake of
24	the record, I'm glad you asked that, it's generated by the
25	Lee County MPO, which stands for the Metropolitan Planning

1 Organization, and that's part of the ongoing development of a long range transportation plan that is ultimately 2 adopted into the Lee Plan as map 3-E. 3 However, it's not the map that's in the Lee Plan 4 right now because there's typically a time lag between the 5 6 MPO updates and the Lee Plan maps that the county puts into the Comprehensive Plan amendments. 7 Has this map actually been voted on MR. UHLE: 8 and approved by the MPO? 9 This map actually is a refinement MR. GETCH: 10 change of the graphics that are reflected on the current 11 Metropolitan Planning Organization website. The current 12 website has some different graphics. And if the Hearing 13 Examiner would like, I can certainly provide a copy of the 14 map that is adopted because Del Prado Extension is shown 15 16 just the same on that. This map is a little easier to 17 read in that the map that's currently on the website has a 18 very dark green background and it shows the future roadways that are on the plan in two colors, one that 19 represents projects that are on what's called the 20 financially feasible plan and one color that's what's on 21 what's called the needs plan, highway needs plan where 22 23 they're not currently funded but they're just numbers with them and it doesn't have the names of the roadways on it. 24 HEARING EXAMINER: I don't see any need for that 25
1 map. MR. GETCH: But I will testify there's no change 2 in the Del Prado area. There might be a few other minor 3 changes in other parts of the county. 4 5 MR. UHLE: If this is their improved map, I'm 6 glad I don't have the other map in front of me because I'm 7. having trouble figuring out exactly what category in the legend the Del Prado Extension is in. It does not appear 8 to be one of the financially feasible --9 10 MR. GETCH: No, it's not and that is in my 11 substantive comments, that it's on the needs plan as a 12 toll, to be tested with tolls. 13 MR. UHLE: So this isn't in a capital improvement 14 program anywhere? 15 MR. GETCH: No. MR. UHLE: This is a wish list? 16. Well, I wouldn't call it a wish list. 17 MR. GETCH: It's what we plan to join hands with Mr. Palermo and Mr. 18 Rauls (ph), our planning. 19 I think you testified in the beginning 20 MR. UHLE: 21 that the analysis that was provided under Tab A, that the scenario C, in your opinion, was conservative? 22 MR. GETCH: Yes, sir. 23 MR. UHLE: Isn't it fair to say that even if this 24 is conservative, that these numbers are so low relative to 25

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1	the available capacity, that the level of service really
2	wouldn't change very much even if traffic was
3	significantly higher than this?
4	MR. GETCH: The disagreement was not with the
5	characterization that the road would not fail, no, sir.
6	MR. UHLE: But even if it, say, doubled, you
7	wouldn't even be close to level of service B?
8	MR. GETCH: That's a fair statement. It would
9	increase the number of conflicts the vehicles that would
10	have to compete with making the turns to the driveways,
11	but it would not affect the roadway level of service, no,
12	sir.
13	MR. UHLE: Most of the access points you show on
14	your graphic here are residential accesses, aren't they,
15	particularly in the county portion of the graphic?
16	MR. GETCH: The Crane Landing project, the Sloan
17	Gate project are residential projects. Barbie Lane is the
18	north connection that actually was built as part of the
19	Del Prado Extension. Sun Coast Estates, those are all
20	residential developments. The access on the north is the
21	North Fort Myers Utilities plant.
22	MR. UHLE: So whatever accesses well, let me
23	ask you this first. Would you agree that the access needs
24	for a shopping center are typically going to be somewhat
25	different than they for residential projects?

1	MR. GETCH: Yes. And that's probably part of the
2	happenstance on why we have such good connection
3	separation between the preserve areas and residential
4	projects that desire to have gated communities.
5.	MR. UHLE: No further questions.
. 6	HEARING EXAMINER: I take it your responses are
7.	the same whether or not that or your comments would be
8	the same whether or not that easterly access was a full-
9	service access or right in and right-out access?
10	MR. GETCH: Yes, sir.
11	HEARING EXAMINER: Is there a significant
12	difference as far as you're concerned?
13	MR. GETCH: Well, the difference being, and this
14	is actually looking at the current Development Order
15	stage, and the Hearing Examiner actually asked a very good
16	question about what if the project had its full access
17	proposed full access further away from Del Prado Boulevard
18	excuse me, from US 41 on Del Prado Boulevard. That
19	would actually give the full median opening a better
20	chance to function and a longer life expectancy, so to
21	speak.
22	In terms of the initial alignment, I can
23	understand from talking to retailers how the retailers
24	like to have main driveway line up with the entrance to
25	the anchor parcel and why the applicant is asking for it

1	where they are. But in terms of the roadway function, in
2	terms of whether we recommend the deviation from
3	connection separation or not, no, sir, it doesn't change
4	our answer.
5	HEARING EXAMINER: Would your answer be different
6	if the westerly access point was right in, right out and
7	the easterly access was a full-access point?
8	MR. GETCH: We still would be opposed to the
9	deviation there for reasons that I stated.
10	HEARING EXAMINER: Okay. I have no other
11	questions. Anybody else?
12	Thank you, Andy.
13	MR. GETCH: Thank you.
14	HEARING EXAMINER: Staff have anyone else?
15	MR. PALERMO: No, I have no other witnesses. I
16	did want to put three more statements on the record. I'll
17	be really brief.
18	Number one, that staff did I just failed to
19	mention this in my report. Staff did share this Staff
20	Report and Master Concept Plan with the City of Cape
21	Coral, received no comments. And staff did share the
22	Master Concept Plan and the Staff Report with at least
23	half a dozen residents of the Sabal Springs community, and
24	I did receive a number of phone calls and a number of
25	e-mails and those e-mails I put in the record as part of
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1	my attachments. And the last thing I'd say is that public
2	input is next, and I thank everyone for their patience
3	because this has been pretty long. So I'll just end
4	there.
5	HEARING EXAMINER: Okay. Thank you.
6	All right. Ladies and gentlemen, at this point
7	in time I'm going to open the hearing up to the public
8	portion. As I indicated before, I need a public
9	participation form from you if you intend to speak. This
10	matter, whatever I do results in a recommendation to the
11	Board of County Commissioners and they have a separate
12	hearing on that recommendation. If you desire to speak to
13	the Board at the time that they have the hearing on my
14	recommendation, you can only do so if you've made an
15	appearance and commented in this proceeding. In other
16	words, if you make some sort of presentation before me.
17	Okay. And that's something more than getting up
18	there and giving me your name and address and telling me
19	you've been sworn in. Okay.
2.0	But you must do that. If you don't speak here,
21	you will not be afforded the opportunity to speak before
22	the Board of County Commissioners.
23	I would ask that when you come forward, that you
24	give me your name, your address and indicate whether
25	you've taken an oath. You may be asked to show us where

1 any real estate you own or your home is located in relation to the property, and we'll be referring to the 2 aerial photographs. And, of course, you're subject to any 3 questions that the applicant or staff has. So hang around 4 5 up there after you've made a statement to make sure they 6 don't have any questions of you. 7 Then, finally, please confine any questions or comments to the matter before me, okay. I can't discuss 8 other properties. I can't discuss other issues. I'm 9 interested only in input with regard to the application 10 that's before me today. 11 I'm going to start with the bottom of the pile 12 because I presume they submitted their forms first. Right 13 now I'm going to call Alan Mylan. 14 UNIDENTIFIED PERSON: He had to leave. 15 HEARING EXAMINER: Okay, he's not here? 16 17 UNIDENTIFIED PERSON: No. 18. HEARING EXAMINER: Okay. Next individual is -it looks like Debbie Jackow. 19 20 Thereupon, DEBBIE JACKOW, 21 called as a witness, having been previously duly sworn, 22 was examined and testified as follows: 23 MS. JACKOW: Hi. My name is Debbie Jackow. I 24 live at 19450 Meredith Road, North Fort Myers. 25

I don't know whether to read you my notes or the 1 I was just ready to leave you because I have to letter. 2 go to work. 3 Alan Mylan was also here and he is the 4 chairperson of the Land Use Subcommittee of the North Fort 5 Myers Community Planning Panel. And I am the 6 Environmental Subcommittee chairperson of the North Fort 7 Myers Community Planning Panel. 8 Unfortunately, we have made requests that when 9 zonings come before the zoning board that we are notified 10 because we have a design and review board. Since we are 11 forming the comprehensive plan for North Fort Myers, we 12 are in the process of forming that, and we like to meet 13 14 with all rezonings and zoning cases so that we can discuss our vision and what they plan on doing and it goes before 15 16 our design review board, which this did not happen. 17 I noticed and heard that they had met with the Sabal Springs people, which would have been nice, but we 18 didn't know about that. The North Fort Myers Civic 19 Association didn't know about that. So there was a grand 20 opportunity here that was missed that could have been 21

22 presented and should have been presented considering we 23 are forming the comprehensive land use plan for North Fort 24 Myers and that did not happen.

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A big part of our plan is to preserve the mature

native heritage trees, as many as possible, for numerous 1 reasons, both being aesthetic, global climate change, because of their ability to absorb so much carbon. And coming before the Commissioners shortly, since they postponed it until August is a change in the land use 5 where they're requesting a 50 foot buffer of native mature trees on all arterial and collateral roads which I would suggest gets added into this plan to keep the mature trees 8 in place and not to bulldoze down everything and put in 10. nursery stock.

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As for the gas stations, 104 pumps within this 11 five mile radius either way to me sounds sufficient and I 12 have had no trouble going north on 41 and turning and 13 going into the Hess station or going farther up and going 14 into the Circle K and don't think we need any more gas 15 16 stations there.

17 I also go along with what Tony said about one fast food because there are a lot of them down south 18 further on Route 41. 19

And I suggest that any other things that come up, 20 since this was a request of this -- with the Commissioners 21 also, that we are notified of these zoning things which we 22 23 just basically found out about this so that we can meet with these people and this can be incorporated into our 24 comprehensive plan that we're making and the county is 25

1	footing the bill for. And this element of surprise does
2	not go over very well.
3	Thank you.
4	HEARING EXAMINER: Hold on a minute. Is where
5	you live on any of these aerial photographs?
6	MS. JACKOW: No, no.
7	HEARING EXAMINER: Are there any questions of
8	this individual by staff or the applicant?
9	.MR. UHLE: You ask the question I was going to
10	ask.
11	MS. JACKOW: No. I'm a representative of that
12	group that is forming the comprehensive plan for North
13	Fort Myers.
14	HEARING EXAMINER: You're a representative of
15	that group.
16	MS. JACKOW: Yes.
17	HEARING EXAMINER: Have they voted
18	MS. JACKOW: Yes.
1,9	HEARING EXAMINER: for you to appear here?
20	MS. JACKOW: Yes. And there was a second person
21	here that was also going to speak that could not stay.
22	Yes, sir.
23	HEARING EXAMINER: But you're here on their
24	instructions?
25	MS. JACKOW: Absolutely.

1	HEARING EXAMINER: Is it the Board of Directors
2	that voted for you to be here or someone else?
3	MS. JACKOW: The subcommittee all the
4	subcommittee chair people that met last night, including
5	the president.
6	HEARING EXAMINER: All right. I have no further
7	questions.
8	Okay. Thank you.
9	I have a public participation form here from a
10	Celia Benson but she slipped me a note that she has to go
11	to the airport and I take it she's not here?
12	Okay. Next individual is Albert Lindstrom.
13	MR. LINDSTROM: Yes, sir.
14	HEARING EXAMINER: Come forward, please.
15	Thereupon,
16	ALBERT LINDSTROM,
17	called as a witness, having been previously duly sworn,
18	was examined and testified as follows:
19	HEARING EXAMINER: Sir, why don't you go to one
20	of those aerial photographs and show me where you live if
21	it's on there?
22	MR. LINDSTROM: I have this home right here
23	(indicating), the first one on the north end. Sabal
24	Springs at the exit/entrance.
25	HEARING EXAMINER: Okay. Thank you, sir.
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1	Can I have your address, sir?
2	MR. LINDSTROM: My address is 3794 Sabal Springs
3	Boulevard.
4	HEARING EXAMINER: And you took an oath?
5	MR. LINDSTROM: Yes.
6	HEARING EXAMINER: Thank you, sir.
7	MR. LINDSTROM: My biggest concern is when
8	first of all, I've got all this information from my local
9	neighbor. I never had anything in the mail delivered to
10	me in any way, shape or form. And as far as the gentleman
11	here saying that Sabal Springs was they met with Sabal
12	Springs and they more or less looked at it as a positive
13	way. Well, this may be true to a certain point, but its
14	impact it greatly impacted about I'm going to say at
15	least six homes. The rest of Sabal Springs could care
16	less. But we as neighbors that back up to that
17	development is quite concerned about a substantial buffer
18	zone of existing foliage that's in the area is my biggest
19	concern.
20	HEARING EXAMINER: Did you hear the testimony of
21	what's going behind your house?
22	MR. LINDSTROM: Yes, I have. I have seen
23	drawings, sketches, and I also seen section drawings on
24	it. It's better than I thought it would be, but I don't
25	think it's enough to help us out there in those five homes
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1	at all. And it's a wetlands, it's an excavated retention
2	pond, about 100 feet wide from east to west, and I think
3	that they could do a better job with that land of leaving
4	it as is if possible.
5	It would be nice to leave it that way, just like
6	the wetland, leave the wetlands alone. If they need the
7	material to build a table for the construction site, maybe
8	then can take it either go excavate deeper or move into
9	an area which is a wetlands, reshape it a little better.
10	They need the spoil in order to fill the table.
11	I was informed verbally that they were going to
12	import a lot of material.
13	HEARING EXAMINER: Am I correct that that area
14	behind your house is designed for storm water retention?
15	MR. LINDSTROM: That's true. That's excavated
16	substantially deeper than the wetlands itself the way it
17	looks to me as far as I can see. It's a topo drawing.
18	There's not much elevation shown on these drawings here,
19	the sketch that I have acquired.
20	HEARING EXAMINER: Did you take a look at the
21	cross section?
22	MR. LINDSTROM: I've seen one
23	HEARING EXAMINER: Okay. Anything else, sir?
24	MR. LINDSTROM: earlier today.
25	HEARING EXAMINER: Anything else?
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1	MR. LINDSTROM: No, that's all I have. I'm
2	looking at the Planning Department. Being in construction
3	myself where I'm from, the Planning Department, the
4	village and the county Planning Department made sure that
5	commercial developments are neighborhood friendly. And
6	I've been in construction where they had to do a
7	substantial amount of berm improvements, whatever it takes
8	to help the local people, the residents.
9	HEARING EXAMINER: What are you suggesting should
10	be done differently?
11	MR. LINDSTROM: Sir?
12	HEARING EXAMINER: What are you suggesting that
13	should be done differently?
14	MR. LINDSTROM: Well, they could come up with a
15	proposal of showing what can be how it can be improved
16	or how it can help us in a way to give us from
17	pollution. I mean, like I say, there's site pollution,
18	there's noise pollution and so forth. There's pollution
19	from automobiles, so forth.
20	HEARING EXAMINER: Anything else?
21	MR. LINDSTROM: No, that's all I have.
22	HEARING EXAMINER: Okay. Questions by staff or
23	the applicant?
24	MR. UHLE: No questions.
25	MR. PALERMO: No.
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HEARING EXAMINER: Okay. Thank you, sir. 1 Adele, is it Edebohls? 2 MS. EDEBOHLS: The name is Edebohls and I'd 3 prefer you to call my husband first, please. 4 5 HEARING EXAMINER: You want your husband to go first? 6 7 MS. EDEBOHLS: Yes. HEARING EXAMINER: Why, are you going to correct 8 what he says? 9 MS. EDEBOHLS: Could be. 10 HEARING EXAMINER: Okay. Mr. Edebohls, you seem 11 12 to be --MS. EDEBOHLS: We had agreed upon this. 13 HEARING EXAMINER: Good. We see who controls 14 this vote. 15 16 Thereupon, 17 JOHN EDEBOHLS, called as a witness, having been previously duly sworn, 18 was examined and testified as follows: 19 MR. EDEBOHLS: My name is John Edebohls, and my 20 wife and I reside at 3798 Sabal Springs Boulevard. 21 HEARING EXAMINER: Okay, sir, could you just go 22 23 up to -- and you took an oath? MR. EDEBOHLS: Yes, sir, I did. 24 HEARING EXAMINER: Okay. Could you just go up to 25<sup>·</sup>

the map and show us where you live?

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MR. EDEBOHLS: The second house in (indicating). HEARING EXAMINER: Okay. Thank you, sir.

MR. EDEBOHLS: Okay. And I was fortunate enough 4 to speak with Mr. Bettis this morning; he came to our 5 house, and we are concerned about the natural environment 6 that is behind our property. I know it's native material 7 8 and it may not mean anything to a majority of the people who live in Sabal Springs, but to us one of the selling 9 points or when we purchased the property was natural 10 material. 11

12 The developers have indicated that they will 13 plant some material, they're going to have a berm and a 14 fence, and so forth. I don't have anything in writing, 15 and I'd like to know what the variety of plant material is 16 going to be.

I understand from the conversation that you're planning on using native type of material. I have no objection to that.

The size of the material, we're -- in Sabal Springs we're a little on the older side and we're not going to have 20 years to live to see these plants come to maturity, so I would like to see some larger plant material.

HEARING EXAMINER: Okay. I'm going to ask the

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1	applicant to address that right after the public portion.
2	And have you seen this cross section?
3	MR. EDEBOHLS: Yes, sir, I have.
4	I might be disjointed in my comments, but I would
5	like to know what the developers are planning to do to
6	keep down the construction dust as the project goes
7	forward, not only but on a daily basis also.
8	The other thing is the developer's plan,
9	according to their drawing, a six-foot fence and I know
10	it's not going to be a concern with them, but the higher
11	the fence, the better I feel it should be.
12	Secondly, if they can provide a fence that has
13	sound absorbing materials, that would be an advantage.
14	Like I said, we need to get something in writing
15	as to the size, quantity, placement and density in height
16	and also what controls what the fence will be.
17	Basically, that's what I have to say. As a side
18	light, it was mentioned that Merchants Crossing, which is
19	just down the road, they're not even 100 percent of
20	capacity at present and it's been like that for a while.
21	And the way things seem to be going for the next couple of
22	years, construction wise, I'm not so sure that they're
23	going to fill up but that's just a private opinion.
24	The other comment I have is on Del Prado, right
25	in and right out. I understand that. However, once they

1	turn right and they want to go back to the left, go west
2	on Del Prado, how do you intend to turn that around? You
ʻ 3	can't really have and I believe when they had that
. 4	public meeting at Sabal Springs a while back, you feel
5	that there should not be a traffic light. So supposing
6	there's a say a tractor-trailer, whatever have you, has
<sup>.</sup> 7	to exit to the right, where are they going to exit to turn
8	around for the left. I'm sure you've got an answer for it
9	but I'd like to know what you feel.
10	HEARING EXAMINER: I think it's kind of obvious,
11	aren't they going to use the left-hand turn lane?
12	MR. EDEBOHLS: Yeah. But a tractor-trailer,
13	let's just say the tractor-trailer is 50 foot total,
14	bumper to bumper, okay, so they turn out and they're going
15	to start heading east on Del Prado but they want to make a
16	U-turn. You've got to go across a couple of lanes to
17	begin with. I know the traffic may not be that great, but
18	getting off it is. You know, at certain times of the day
19	when construction people are going home, say 3:00, four
20	o'clock, five o'clock, it's quite heavy, the rest of the
21	time it isn't.
22	I mean, my biggest concern again is what
23	developers are going to do. They've told me and I have
24	faith in what they've said, but I want to see something in
25	writing, okay, as far as to protect the natural plant

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1	material or to replace it with materials that are of a
2 .	large enough size.
3	HEARING EXAMINER: As far as in writing, I'm
4	going to tell you that you're going to have to rely on the
5	conditions that are set forth in the Staff Report or
6	ultimately my recommendation, okay, because you're not
. <b>7</b>	going to get separate written conditions from the
8	applicant.
9	MR. EDEBOHLS: Right.
10	HEARING EXAMINER: Okay. And I'd ask you to look
11	at the conditions contained in the Staff Report, but I'm
12	going to have them address some of your comments right
13	after the public portion.
14	MR. EDEBOHLS: Excuse me, sir, will their
15	comments be put into your record so that we know exactly
16	what is coming forward?
17	HEARING EXAMINER: That's why this lady is
18	sitting here.
19	MR. EDEBOHLS: I understand that. And we will
20	as a public, we will be able to see that section of the
21	report?
22	HEARING EXAMINER: You mean in a transcript?
23	MR. EDEBOHLS: Just of the portion I'm referring
24	to. The rest of the project is none of my concern.
25	HEARING EXAMINER: The conditions are contained
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1	in the recommendation, okay.
2	MR. EDEBOHLS: Okay.
· 3	HEARING EXAMINER: That's what's contained in
4	I don't know that you'll get a copy of the transcript,
5	you'll get a copy of my recommendation.
6	MR. EDEBOHLS: That's fine.
7	HEARING EXAMINER: Anything else, sir?
8	MR. EDEBOHLS: No, sir.
9	HEARING EXAMINER: Questions by staff or
10	applicant?
11	MR. UHLE: No questions.
12	MR. PALERMO: No.
13	HEARING EXAMINER: Okay. Mrs. Edebohls.
14	MS. EDEBOHLS: Yes, I do have one question.
15	HEARING EXAMINER: You can come forward and tell
16	me what's wrong with what he said, too.
17	Thereupon,
18	ADELE EDEBOHLS,
19	called as a witness, having been previously duly sworn,
20	was examined and testified as follows:
21	MS. EDEBOHLS: Just an addition. My name is
22	Adele Edebohls. I reside at 3788 Sabal Springs, the
23	second the same house my husband showed you.
24	My question is, as I understand that the whole
25	area, proposed development, will be cleared and that

	12/
1	concerns me greatly because the lady that spoke, I didn't
2	get her name here prior to my husband speaking, that's
3	going to work on a future plan, she mentioned that, too,
4	about the natural environment, the trees, and that's what
5	I'm concerned about. They clear it all off, that could be
6	years and all we have is just dirt.
7	HEARING EXAMINER: I'm going to ask the applicant
8	to respond to that along with the other environmental
9	questions.
10	MS. EDEBOHLS: The next question is, I understand
11	that they have to put quite a bit of fill in in the new
12	development to come up to four feet, I believe that's what
13	they said. So then as a result, they're going to be
14	higher than our property and we could have a runoff
15	problem.
16	HEARING EXAMINER: That's what the detention area
17	is for.
18	MS. EDEBOHLS: Okay, I understand what detention
19	is, I do. But I'm still concerned.
20	HEARING EXAMINER: Okay. All right. Any
21	questions by applicant or staff?
22	MR. UHLE: No questions.
23	MS. EDEBOHLS: Thank you.
24	HEARING EXAMINER: Thank you, ma'am.
25	Any other individuals wishing to speak because I

1	don't have any more public participation forms? Any other
2	individuals?
3	Okay. At this point in time I'm going to close
4	the public hearing.
5	Matt, you need any time or
6	MR. UHLE: Yes, I need a couple of minutes.
7	HEARING EXAMINER: Okay. Ladies and gentlemen,
8	we're going to reconvene at don't go far at 15
9	minutes after the hour. Is that enough time?
10	MR. UHLE: Yes.
11	HEARING EXAMINER: And we'll get answers to your
12	questions and have some rebuttal from the applicant.
13	Thank you.
14	(A recess was taken.)
15	HEARING EXAMINER: All right. Ladies and
16	gentlemen, back on the record.
17	When we recessed, we had concluded the public
18	participation portion of this hearing. And I believe the
19	applicant may have something and staff by way of rebuttal.
20	MR. PALERMO: I'll make one statement based on
21	the public testimony and then it's Matt's turn to give his
22	rebuttal.
23	For the record, Tony Palermo, Lee County
24	Community Development.
25	I just needed to respond to Debbie Jackow's
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statement regarding the North Fort Myers community in that 1 staff does make a conscientious effort to communicate with 2 the appropriate planning and community organizations. 3 For the record, I'll state that we on a regular 4 5 basis do two things or at least I do two things on a 6 regular basis when cases are in the North Fort Myers and the Bay Shore community and other communities. 7 Number one, during our sufficiency review, we 8 often encourage the applicant to set up meetings with 9 affected communities or with their planning groups just 10 because it's appropriate, not necessarily because it's 11 12 required by the Land Development Code or the Lee Plan. And, number two, I, on a regular basis, send 13 copies of plans and copies of Staff Reports to 14 15 organizations in North Fort Myers and in Bay Shore. I, 16 including, Mr. Scott Brenner, which I've done on a regular 17 basis with other cases. So I didn't want leave the impression that the appropriate planning communities 18 weren't communicated with because they were communicated 19 with in the past and they will be communicated with in the 20 future. 21 22 HEARING EXAMINER: Okay. Thank you. 23 Matt. MR. UHLE: I have a couple of witnesses, very 24 25 short, and then just a couple of comments.

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1	Ms. Caldera.
2	Thereupon,
3	JANE CALDERA,
4	called as a witness by the Applicant, having been
5	previously duly sworn, was examined and testified further:
6	MS. CALDERA: Jane Caldera, Avid Group.
7	MR. UHLE: Mr. Getch provided some testimony
8	about the possibility of a change in the speed limit on
9	Del Prado Extension which he tied to his analysis of the
10	FDOT standards. Can you please tell us what the design
11	speed was in the Del Prado corridor study and what the
12	likelihood is of a change to that speed limit in the
13	future?
14	MS. CALDERA: Answer to your first question, the
15	designed speed in the Del Prado corridor study, and I just
16	looked it up to confirm, for the segment is designed speed
17	of 45 miles an hour. And to add to that, you would
18	typically not want to post speeds above what the designed
19	speed was for because you can get into safety conditions.
20	So it would be unusual for a speed limit to be raised
21	above a designed speed.
22	MR. UHLE: No further questions of her.
23	HEARING EXAMINER: Any questions by county staff?
24	MR. GETCH: No.
25	HEARING EXAMINER: County Attorney?

1	MR. SPICKERMAN: No questions.
2	HEARING EXAMINER: Okay. Thank you. I have no
3	questions.
4	MR. UHLE: Next witness is George Alexandris who
5	has not testified.
6	Thereupon,
7	GEORGE ALEXANDRIS,
8	called as a witness by the Applicant, having been
9	previously duly sworn, was examined and testified as
10	follows:
11	MR. ALEXANDRIS: Good afternoon. George
12	Alexandris with the Win-Del Prado, LTD representing the
13	owner.
14	HEARING EXAMINER: Did you take an oath, sir?
15	MR. ALEXANDRIS: Yes, sir.
16	MR. UHLE: George, could you please answer the
17	question about what's being proposed on the property
18	that's behind these residents' site?
19	MR. ALEXANDRIS: What's being proposed is along
20	lines of the section that's been referred to throughout
21	the hearing. I can elaborate on the type of vegetation
22	and the density on within the, I believe, nine feet
23	between the property line of the homeowners adjacent to us
24	and the proposed six-foot fence.
25	Let's talk about the vegetation first. It's a

variety of five different species, southern magnolia, bald cypress, those are the tree species, canopy type trees. Of the low shrub variety would be Simpson stoppers, fire bush and cocoa plum.

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This is what has been worked on between ourselves 5 6 and our consultant and our landscape architect by any means, but this is what's being proposed currently. 7 The type of vegetation as far as the trees, the canopy trees, 8 they're going to be ten foot high, three inch caliper. 9 We would be open to increasing that caliper and that height 10 just in the vicinity where it corresponds to the 11 12 landscaping in that nine foot area between the fence and 13 the adjacent homeowners. I may be jumping ahead but the 14 next topic of discussion --

HEARING EXAMINER: Wait a minute. Are you intending on increasing the height and caliper of those trees and if so, to what height and --

18 MR. ALEXANDRIS: That I would have to discuss 19 with our landscape architect which is not present here. 20 I'm not really in a position to talk on that.

HEARING EXAMINER: What is currently proposed?
MR. ALEXANDRIS: Currently is a three inch
caliper, ten foot height on those trees behind the fence.
HEARING EXAMINER: Okay. Thank you, sir. Go on.
MR. UHLE: Before you go on, let me ask you

1	something. Do you have a problem with the Hearing
2	Examiner writing a condition that specifically requires
3	you to comply at the Development Order stage with both the
4	comments that you've just made and with the section that's
5	been submitted as an exhibit?
6	MR. ALEXANDRIS: No, I have no issue with that.
7.	MR. UHLE: I have nothing further. Go ahead.
8	MR. ALEXANDRIS: Another issue that was to
.9	clarify as far as the wall between our property and the
10	adjacent property owners, the type of wall that would be
11	proposed is a pre cast concrete decorative wall,
12	decorative meaning it could look like stone, it could
13	look like brick, it could look like wood such as the
14	existing fence that surrounds the rest of the Sabal
15	Springs property or portions of the Sabal Springs
16	property.
17	We would be amenable to increasing that and put
18	that in as a condition in the zoning to increase that to
19	an eight foot high above the ordinance to help aid in a
20	buffer between us and our neighbors.
21	Were there any other specific
22	MR. UHLE: What's going to be done to limit the
23	impacts of construction on adjacent neighbors?
24	MR. ALEXANDRIS: As far as the impacts to our
25	adjacent neighbors, obviously a steel fence, typical

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1	practice, as is required by the South Florida Water
2	Management District and by Lee County. You know,
3	construction means and methods to maintain all errosion
4	and silt off of our adjacent properties. That would be
5	the first and foremost measure that we would take in order
6	to limit impacts to our neighbors.
7	MR. UHLE: There was a questions raised about
8	clearing the site. There will be some clearing that's
9	necessary; is that not true?
10	MR. ALEXANDRIS: Yes, that is true.
11	MR. UHLE: But that will have to be done in the
12	context of a plan that requires indigenous preservation
13	well in excess of what the code normally requires?
14	MR. ALEXANDRIS: That is what we're proposing.
15	MR. UHLE: I don't have any other questions.
16	HEARING EXAMINER: Any questions of this witness
17	by staff or County Attorney?
18	MR. SPICKERMAN: No questions.
19	HEARING EXAMINER: Thank you, sir.
20	MR. ALEXANDRIS: Thank you.
21	MR. UHLE: I guess I'll just conclude by
22	responding to one item that was brought up about the
23	pending legislation with the 50 foot landscape, 50 foot
24	basically indigenous buffer along US 41. It is true that
25	there is a regulation that's pending that does that, and

it's also true that that regulation is extremely 1 controversial. Whether that regulation will ultimately be 2 adopted or what form it will take is impossible to tell at 3 this point. You can be certain there will be plenty of 4 5 public testimony opposing that particular provision. So to the extent that there might be some suggestion that 6 that should be imposed as a condition in this case, 7 obviously we would oppose that. 8 HEARING EXAMINER: Well, I'm not going to pose 9 any condition based on a contingent ordinance. 10 MR. UHLE: Right. We're just making it clear 11 that that's where it stands. 12 HEARING EXAMINER: That's like tax planning 13 14 before the Congress amends the Internal Revenue Code. It's dangerous. 15 All right. Anything else, Matt? 16 17 MR. UHLE: Well, I'll just summarize by saying a 18 couple of things. One of them is I think to the extent that we have a dispute about uses and, you know, for a 19 commercial project I think we'd agree it's a fairly 20 limited scope of dispute here, but you need to view that 21 in a context of the fact that the staff has recommended 22 limitations on a wide range of uses in here that we didn't 23 propose in our schedule of uses but we have not objected 24 to that. So while we are objecting to a couple of them, 25

we're actually rolling over on 90 percent of them. That's something that the Board of County Commissioners needs to understand.

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With regard to the deviation issue, I think the 4 record is fairly clear on that topic, but I think when you 5 6 get to the bottom line there are a couple of different 7 questions you need to ask yourself. The first is not in general terms about whether it's a good idea or a bad idea 8 to have lots of access points, but specifically relative 9 to this project is there going to be a safety or a level 10 of service problem associated with our deviation request. 11

Our expert has testified that there will not be, and I believe Mr. Getch's testimony has been much more generic than that, so I don't believe there's any testimony from the staff that would support any conclusion that there would be a level of service problem or a safety problem with this specific request.

18 Then the other side of the coin is, does it 19 enhance the planned development to have the multiple 20 access points. There is testimony from our expert on that 21 point.

And then finally there's the issue that I've just presented that I would describe as an equity argument. And that is given the size of this parcel, given the amount of frontage that it has, given the history that we

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have with the Lee County DOT and the FDOT, is it likely 1 2 that -- is it fair for us to be able to have two access points on Del Prado rather than one. And I think the 3 4 answer is yes. And I think, furthermore, to the extent that the 5 6 staff is relying on conditions on Del Prado Boulevard 7 being different than what the analysis was done when the corridor study was done, I think that the likelihood of a 8 speed limit increase has not really been established and I 9 think it's quite clear that there is no immediate plan to 10 build the extension and the interchange and even if there 11

14 increase in traffic of any magnitude that created a level 15 of service problem. So you're still talking about a 16 relatively low amount of traffic on that road. 17 So when you consider all of those points

by Ms. Caldera assumed that, and it still wasn't an

were, the corridor study, the scenario that was discussed

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18 together, we think that deviation should be approved.
19 That's really all I have to say.

HEARING EXAMINER: I'm going to give the staff the last word if anybody wants one. I take it from your silence --

MR. GETCH: We haven't changed our position.
HEARING EXAMINER: Okay. I didn't expect you
did.

1	Okay. I take it is there any other issues
2	with regard to this matter that have to come before me
3	today?
4	MR. UHLE: Oh, yes. We want to expedite the
5	transcript.
6	HEARING EXAMINER: Okay. Court reporter, take
7	note of that.
8	Anything else? Okay. I'm going to conclude
9	these hearings and thank you all for attending.
10	(Hearing concluded.)
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STATE OF FLORIDA ) COUNTY OF LEE ) I, Roberta June Bishop, Registered Professional Reporter, do certify that I was authorized to and did stenographically report the foregoing proceedings, and that the typewritten transcript, consisting of pages 7. numbered 1 through 138, is a true record. Dated this 9th day of <u>August</u>, 2007. <u>Caberta</u> June Bishog Roberta June Bishop, RPR 

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