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# Transcripts for Case # DC12004-DO046

# LEE COUNTY HEARING EXAMINER MEETING

RE: DCI2004-00046

# Transcript of Proceedings

Before Diana M. Parker, Chief Lee County Hearing Examiner, held at the Hearing Examiner's Hearing Room, 1500 Monroe Street, Fort Myers, Florida, on January 19, 2005.

## PRESENT:

Mr. Bryan Kelner, Principal Planner

Ms. Dawn E. Perry-Lehnert, Assistant County Attorney

Ms. Kim Trebatoski, M.S., Principal Environmental

Planner

Mr. Andy Getch, Department of Transportation, Lee County

Mr. Russell P. Schropp, Attorney for the Applicant

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HEARING EXAMINER: All right. Let's go ahead and start the hearing.

Good morning. I'm Diana Parker, Chief Hearing Examiner for Lee County. This is Wednesday, January the 19th, Case No. DCI2004-00046, West Bay Club Development Corporation, in reference to West Bay Club RPD.

Now, before we get started this morning, let me explain to those of you who have never been to one of our hearings how we operate. Okay?

First off, I've got some white forms here so some of you already know to fill these out. If you wish to speak this morning at the hearing, I need to get a white form from you. All right?

If you wish to receive a copy of my recommendation and not to speak, I need a white form from you. All right.

If you do not speak at this hearing today, if you don't like my recommendation to the Board of County

Commissioners, you cannot speak before the Board. The ordinances are written that way to give me the opportunity to consider your concerns before you present them to the Board.

I should be able to address them in my recommendation before you talk to the Board if you don't like my recommendation. All right?

So if you have not filled out a white form and 1 you wish to speak or you wish to receive a copy of my 2 3 recommendation, please do so and give it to me before the 4 end of the hearing. Yes, ma'am. 5 UNIDENTIFIED SPEAKER: I would like to have a 6 form. 7 HEARING EXAMINER: Okay. They're up here at this table, the little typewriter table. 8 UNIDENTIFIED SPEAKER: Thank you. 10 HEARING EXAMINER: Yes, sir. 11 UNIDENTIFIED SPEAKER: Can we ask some questions? 12 HEARING EXAMINER: All right. I'll explain that to you. What happens is in the process, the applicant 13 will make their presentation. They will bring up whatever 14 15 witnesses they have that they need to explain to me what 16 the project is, what they're going to be doing, what they -- thank you, sir -- what they feel the effects will be on 17 the adjacent properties, what the area is like, and why 18 they feel that their request should be approved. 19 20 After they have presented their case with all their witnesses, staff will then make a presentation with 21 their other staff member witnesses. 22

After staff and applicant have made their presentations and I have asked the questions that I need to ask to fully understand the request, then I'll open the

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floor up for public comments.

At that time, you will come up one at a time to the podium, you may ask any questions you have at that time, you may make any comments that you have concerning this.

However, if you are having an internal dispute between your homeowners association and the developer, I do not need to know that. That will have no bearing on my decision.

If you don't like the developer, I don't need to know that. That will have no bearing on my decision.

What I need to know from you folks to be able to address your concerns is what effect you think the approval of this request will have on you, your lifestyle, your property, your neighborhood. Okay? Those are the things that I need to hear, not likes and dislikes, personality conflicts, neighborhood disputes, those kind of things. I cannot deal with those. All right? I can't give you any relief from those. You know, those have to be worked out somewhere else.

UNIDENTIFIED SPEAKER: If I come here and ask questions, that will qualify us for the next meeting?

HEARING EXAMINER: Yes, it does. If you come up and state your position on the record and then ask the questions that you have to ask, you know, we will have --

what I'll do generally is have, after everybody has asked their questions and all the public has spoken, I will then have the respondent -- I'm sorry, the applicant and staff address your questions. All right? Try to answer them as fully as they can at this time.

Just keep in mind that sometimes in this arena we don't know or the applicant and staff does not know the actual detailed plan of development. That won't be worked out until much later than this. This is one of the preliminary steps in the process for development.

UNIDENTIFIED SPEAKER: So the next meeting, they'll have those answers?

HEARING EXAMINER: No. The next meeting will be before the Board of County Commissioners. They probably won't have the answers there either. They don't get those answers on the actual details of the plan until after it comes in for development review, for a Development Order to start actually constructing the project on the property.

So, you know, I mean, this is a very basic step in the development process. Yes, sir.

UNIDENTIFIED SPEAKER: Has a date already been established for that next meeting?

HEARING EXAMINER: No, sir. That date is dependent upon when I get my recommendation out. It will

be four to six weeks from that date, and you will, if I have a white form from you, you will receive a copy from the zoning staff of the date that that is scheduled before the County Commissioners. Now, that will be a Tuesday morning. Those are our typical -- I'm sorry, Monday morning.

The first, third and fifth Mondays of the month are our typical zoning hearings, okay, in front of the Board at nine o'clock -- 9:30. It's in the Commissioner chambers over there, in their Commissioner hearing room, okay?

You will be notified as long as I have a white form from you, you know, that you have attended and a name and address, you will be notified of the next hearing on this. Okay?

All right. Now, in order to speak at today's hearing, you need to be sworn in. If you are an attorney and testifying to facts, you need to be sworn in as well. So at this point in time if you intend to speak at this morning's hearing, please raise your right hand.

(All witnesses were sworn.)

HEARING EXAMINER: All right. Now, if any of you have not been sworn in and after hearing the presentations decide that you absolutely, positively have to speak, let me know when you come up, okay, and I'll swear you in at

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that time.
                 All right?
1
              Applicant's ready?
 2
              MR. SCHROPP: We're ready.
 3
              HEARING EXAMINER: Okay.
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     Thereupon,
                          RUSSELL SCHROPP,
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     called as a witness, having been previously duly sworn,
     testified as follows:
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              MR. SCHROPP: Good morning, Madam Hearing
 9
     Examiner.
10
              For the record, my name is Russell Schropp.
11
     an attorney here with the Henderson, Franklin firm.
12
              HEARING EXAMINER: Russ, check the -- make sure
13
     the microphone is on, please. I'm not registering you on
14
     my machine.
15
              MR. SCHROPP: Is that better?
16
              HEARING EXAMINER: Very good.
17
                            Okay. Thank you. I'll start over.
18
              MR. SCHROPP:
              For the record, I'm Russell Schropp with the
19
     Henderson, Franklin law firm here in Fort Myers, and I'm
20
     here today representing the applicant in connection with
21
     this case, which is West Bay Club Development
22
     Corporation.
23
              As a prelude to my introduction, West Bay Club
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     Development Corporation is a wholly owned subsidiary of
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Lehman Brothers and is the successor developer of this project.

The operating partner for the development is an entity called Indian Hill Partners. I have some members here from both entities that if I could just introduce briefly.

HEARING EXAMINER: Okay.

MR. SCHROPP: Seated at the table with me is Gary Chensoff from Indian Hill Partners. Seated in the first row here is Jeff Mangan, also from -- well, actually from West Bay Club Development Corporation. Chris Johnson, if you could stand up, please, from Indian Hill Partners. And also Steve Gorey (ph), if I could, and Matt Stewart from Lehman Brothers are here today for the hearing.

Also here with me today is our consultant team, and you'll hear from some of them later as well, but we have Pat Newton and Stephanie Keyes from Johnson

Engineering who were the project planners with whom you're well familiar. Dana Hume (ph) also from Johnson

Engineering who is the project engineer. George Swartz from David Plummer & Associates and Mark Hillis (ph) also from David Plummer & Associates who are the project's traffic consultants.

This is a request to modify an existing

Residential Planned Development, or RPD, to modify one

parcel contained within the existing RPD and also to add a small parcel to the RPD that is presently zoned AG-2. As such, the actual request that's pending before you today is a request to rezone the property from RPD and AG-2 to RPD.

The project as you know, because you were the original Hearing Examiner who heard this about eight years ago when we first came before you, this project is located at the west terminus of Williams Road, about a mile west of US 41. The entire project consists presently of about 866 acres.

Of this total acreage, about 80 percent of the site or 700 acres is going to be retained in open space, and of that about 60, 61 percent remains in indigenous open space.

So as you can see, it's a site plan that was promoted back in 1996 as a site plan that was heavily dependent on open space and it has retained that character through the years.

The gross density under the current land use parameters is approximately 1.29 dwelling units per acre.

While the entire site is 866 acres, what is before you today is essentially concerned with only two relatively small areas of the plan, and I'll point them out. Development Area 3, and I've got to work off of the

original Master Concept Plan, if I could.

HEARING EXAMINER: Okay.

MR. SCHROPP: Development Area 3, which is this area right in here (indicating), shaded here, it's the first area that today's action is concerned with, and basically what we are seeking to do there is restore that area to a high rise, multi-family product. And I'll go over in a few minutes the process that let that pod to be converted from the originally approved high rise product that was approved in 1996.

The other area concerns a small parcel I believe about 1.6 acres which we are proposing to add to the Master Concept Plan, and again if I could step to the plan.

HEARING EXAMINER: Uh-huh.

MR. SCHROPP: That area is located -- north is to the left here on this --

HEARING EXAMINER: Oh, good.

MR. SCHROPP: I'll point that out initially. But north is to the left, east is to the top.

The parcel that we're seeking down here is down in the southeast quadrant of the site, it's I believe about 1.6 acres, and basically the intent there is to add that portion to -- that parcel to the project so that it can accommodate additional single family dwelling units, I

think no more than four.

Neither of these actions that we're asking today will increase the overall density of the project beyond the originally approved 1,121 dwelling units that were approved back in 1996. And, in fact, in a minute, I'll discuss some project density modifications that we've worked out with -- through an agreement with the property owners association for the West Bay residential community that will actually reduce the project density from that which was originally approved.

Ms. Newton will probably cover it in some greater detail in a minute, but from a historical perspective, as I said before, this project was rezoned in 1996, you were the Hearing Examiner. You may recall that that rezoning at that time was a request to rezone to RPD from a myriad of zoning classifications, including RM-2, significant areas of RM-2 multi-family residential, C-2 commercial, CS-1 commercial, as well as AG-2.

The then developer of the project commenced construction shortly after the zoning was approved but ran into some financial problems that eventually led to a bankruptcy filing for the developer, although I don't believe it was for reasons related to the rezoning. But before the bankruptcy was filed, in an effort to generate some cash flow for the project, the previous developer

took one of the high rise sites, that being Site 3,

Development Area 3, and converted it through an

administrative zoning amendment from a high rise product

to a single family residential product that would

accommodate approximately 13 single family dwelling

units.

It was, in retrospect, a decision that was borne out of the financial situation of the developer at that time but did not quite have -- did not make a whole lot of sense for the project.

Shortly after the current ownership group acquired the project out of bankruptcy, they realized the importance of this high rise site, not only to the financial viability of the project but also to the vitality of the community, its golf course and its other amenities. So Johnson Engineering and I were directed to pursue an attempt to restore Development Area 3 to high rise product.

We initially inquired of the Zoning Department whether this could be done administratively, either through an administrative amendment similar to the one that converted it to single family or by simply rescinding the previously approved administrative amendment, and we were told, no, that we could not do it that way, that we would have to go through the public hearing process and

that's what led to the filing of this request.

HEARING EXAMINER: Did they give you a reason why they would go to single family but they wouldn't come back to multi-family?

MR. SCHROPP: I think it was basically because we were increasing the density although it wasn't going -- it was increasing that parcel density although it wasn't increasing the overall density of the project, they viewed it on a site specific --

HEARING OFFICER: But that's in terms of the project?

MR. SCHROPP: Yes. There was an increased -- that was their decision.

HEARING EXAMINER: Okay.

MR. SCHROPP: As part of this request to restore the density to the Development Area 3, we decided to also include the small parcel in the southeast quadrant that I previously pointed out. This is in the Laurel Oaks portion of the West Bay project. That parcel was acquired by the previous developer prior to filing bankruptcy but was never incorporated into the Master Concept Plan, he never got around to doing it. And as I said, that parcel was intended to be for no more than four single family dwelling units.

HEARING EXAMINER: Okay.

MR. SCHROPP: That's the background on the request and I think the gist of the request that's pending before you today. Basically, as I said, it affects two parcels within the project. One is about nine-and-a-half acres, the other is about 1.6 acres. So out of the entire 866 acres, we're dealing with basically a request that affects about 11 or 12 acres.

The rezoning process thus far has been interesting. We filed in May of 2004. We held our required meeting with the Estero Community Planning Panel in late May, I believe, of 2004. I believe the minutes are included in the Staff Report.

HEARING EXAMINER: Uh-huh.

MR. SCHROPP: Ultimately, the application was found sufficient by staff. During the course of the process, we've had discussions with a number of groups besides that. Two in particular that I'll mention at this point, one is the internal property owners association of West Bay residents, and I'll make just a caveat. The actual homeowners association that gets formed when a project is developed, as you know, is retained by the control of the developer for a number of years --

HEARING EXAMINER: Right.

MR. SCHROPP: -- until a certain period of time.

That's not what we're talking about here. The West Bay

Homeowners Association that was formed through the restrictive covenants is still under the control of the developer so we're not negotiating with ourselves, I want you to understand that.

HEARING EXAMINER: Okay.

MR. SCHROPP: What we've been talking with is a group of property owners that formed an independent association. I believed they'll address you later on today and explain their membership, but it's a separate voluntary property owners association that has incorporated as a corporation not for profit.

We've had discussions with them regarding the project parameters and density, and we've also had discussions, and if I misstate the name I hope Mr. Eslick will forgive me, but I believe it's the Estero Council of Community Leaders, or something to that effect, if I didn't get it exactly correct, regarding other issues associated with the project in the general area.

With regard to our discussions with the West Bay property owners association, we discussed with them various issues regarding zoning and also some non-zoning issues that aren't particularly pertinent to this particular hearing. But the end result after the extent of the negotiations was we reached agreement regarding some density parameters primarily that was consummated

about two days ago. I won't clutter the record with a bunch of non-zoning issues but then I reviewed these with zoning staff, Bryan.

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From a zoning perspective, my client made some commitments regarding the ultimate build-out density for the project as well as the configuration of the high-rise buildings on the three high-rise sites. And if I could, I'll go back to the board. As I said, we're only dealing with one of the high-rise sites, that being Area 3, but there were two others that were approved in 1996, as you might recall. This one, which is Development Area 4, and this one here, which is Development Area 5.

The commitments we made, and we made basically were that with regard to the maximum build-out of the project. In place of the 1,121 build-out density for the project, we've agreed that that would be reduced to 1,016 total dwelling units. It's a reduction of about 10 percent, not quite, almost 10 percent over what was approved in 1996. Would reduce the overall protect density to 1.17 dwelling units per acre.

And the other commitment that we made was with regard to the high-rise sites, and we agreed with regard to the maximum number of buildings that could be constructed on each of the sites, which was a reduction of what was originally approved in 1996, and specifically we

agreed that there could be a maximum of two high-rise structures constructed on Development Area 3, two high-rise structures constructed on Development Area 4, and one high-rise structure constructed on Development Area 5, for a total of maximum of five structures total which is, I believe, one less than what was permitted originally in 1996.

We agreed that we would have no objection to incorporation of these parameters into our zoning approval if the County deemed it appropriate.

I did review those limitations with Mr. Kelner and Ms. Lehnert yesterday, and I believe neither have any objections to their incorporation. I'll let Bryan address it, and I believe he has some proposed language to incorporate those conditions in.

The other group that we had discussions with during the process was the Estero Council of Community Leaders. Primarily Mr. Eslick, Mr. Niblick were the representatives, and the main issue that I believe they were concerned with was Williams Road. The project access point is onto Williams Roads and, ultimately leads to US 41. And as you probably know from a recent case, that being the Paradise Village case that I think went before you several months ago, or maybe it was Mr. Territo, I'm not sure.

HEARING EXAMINER: Paradise Village does not ring 1 2 a bell. MR. SCHROPP: Okay. It might have been Mr. 3 Territo. And there were some concerns regarding the 4 5 intersection of Williams Road and US 41. And if I may, I don't know if you'll be able to see it from here, but the 6 project, this being US 41, the project being located here about a mile west of US 41, Williams Road is basically a 8 straight shot back west from US 41 to the project. There's been discussion and concerns about the 10 11 intersection of Williams Road and its capacity to handle 12 traffic, not only from surrounding developments --HEARING EXAMINER: Is that the one that 13 Albertsons is on the south? 14 MR. SCHROPP: On the south side. 15 HEARING EXAMINER: I did that one. 16 MR. SCHROPP: Okay. I thought so. 17 HEARING EXAMINER: Coconut Road and Williams 18 Road, I have the worst time keeping straight unless I know 19 what's on a corner, then I'm oriented. So, okay, you're 20 right, I did that one. 21 MR. SCHROPP: All right. Anyway, there's been 22 concerns regarding the configuration of traffic and the 23 laneage needed basically to handle the traffic at the 24 intersection. 25

We've had some very productive discussions with Mr. Eslick's group as well as the developer of Paradise Village, residents within our own community and with other residents of surrounding communities and also with Lee County DOT, they have participated in these discussions. And I believe we're working on some solutions to that intersection of which West Bay is going to be a very critical part. As you may or may not know, West Bay owns the parcel at the southwest corner of 41 and Williams Road, and one of the requirements that's -- one of the necessities for any solution to the problem here is going to be the need for additional right-of-way on Williams Road. That's where we potentially come in with the commitment to provide that additional right-of-way.

I think we've made the commitment that if we can secure permitting and everybody agrees that that's the right way to go, then we will provide the additional right-of-way along Williams Road to add the additional right-turn lane that's required there.

I think it's up to about a maximum of 15 feet of right-of-way along the south side of Williams Road.

There are other things that need to occur to implement the solution, obviously. There's permitting and there's other details that need to be worked out, but West Bay has agreed to continue to cooperate with the various

parties towards the solution and resolution of this issue here, and has made the commitment to make the right-of-way available.

And this all despite the fact that, in fact, the density, we never proposed to increase the density associated with the project, but, in fact, now have committed to reduce the density that would be associated with the project.

With regard to the Staff Report, I filed a memo with you yesterday, I believe, indicated we had no objections with the Staff Report.

HEARING EXAMINER: Right.

MR. SCHROPP: That still stands. But as noted earlier, we do have some proposed changes to reflect the density limitations that we worked out with the property owners association. And I believe Mr. Kelner will present those specific changes to you but we, I believe, will concur with those changes.

As for the remainder of our presentation, I would like Ms. Newton to address you first regarding some historical planning features of the site and the process that we went through originally. Ms. Keyes to address you regarding the Master Concept Plan and its consistency with the Lee County Comprehensive Plan and other zoning issues. And then I'd like Mr. Chensoff as well as Mr. Mangan to

address you briefly regarding their perspective as the 1 successor developer here and also efforts to try and 2 secure some community support for the project. 3 Dana Hume is here as well if you have engineering 4 questions regarding water, sewer, surface water 5 management, but nothing has markedly changed or changed at 6 7 all, I think, from what was originally submitted and approved and represented back in 1996. And George Swartz 8 is here from David Plummer & Associates if you have 9 traffic concerns. But, obviously, since the density is 10 not increasing, in effect now is decreasing, the traffic 11 impacts that were evaluated back in 1996 have been 12 lessened. But he's available if you have any questions of 13 a traffic nature. 14 So unless you have any questions of me or staff 15 has any questions of me, I'd proceed with our 16 17 presentation. HEARING EXAMINER: Staff, questions of this 18 witness? 19 MR. KELNER: No questions of this witness. 20 HEARING EXAMINER: County Attorney? 21

MS. LEHNERT: No.

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HEARING EXAMINER: All right. Thank you.

MR. SCHROPP: Thank you. Then at this point I'd like to call Pat Newton. I believe she has been here

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    before you in this setting before and has been accepted as
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     an expert witness in land use and planning, and I would
 3
     tender her as an expert in this matter at this point.
              HEARING EXAMINER: Okay. Any objections from
 4
 5
     staff?
 6
              MR. KELNER: No objections.
 7
              HEARING EXAMINER: County Attorney?
              MS. LEHNERT: No, ma'am.
 8
 9
              HEARING EXAMINER: Okay. Accepted as an expert
10
     in land use, planning and zoning.
11
              MR. SCHROPP: Thank you.
12
              HEARING EXAMINER: Pat, remember to speak up.
     You have a very soft voice.
13
14
              MS. NEWTON: Yes. And my map point is small.
15
              HEARING EXAMINER: Oh, good. Thank you.
16
     Thereupon,
                          PATRICIA NEWTON,
17
     called as a witness, having been previously duly sworn,
18
19
     testified as follows:
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              MS. NEWTON: Good morning. For the record, my
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     name is Patricia Newton. I'm the Director of Planning at
     Johnson Engineering, and I was asked to present the
22
     history of Estero Pointe that is now known as West Bay
23
24
     Club.
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HEARING EXAMINER: Do me a favor. Pull the

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microphone closer in. There you go.

MS. NEWTON: Russell has described the location of West Bay Club and I know you know it well. It is bounded to the north by Estero River and to the west by Estero Bay. Pelican Landing sits on our south boundary.

I was very, very fortunate to have been involved in the very beginning planning of Estero Pointe. When I first went on to the site, I thought I had entered a little piece of paradise. It's an absolutely beautiful sight and it truly is unique.

It has approximately 2,000 lineal feet of frontage on Estero River. It's bisected by Halfway Creek on the eastern boundary. It has a wonderful high ridge, wonderful high sandy ridge that has slash pine, oaks, rosemary, curtis milk weed and then, of course, we come to the mango fringe before it heads out to Estero Bay.

The second delight was to work with a developer who really had a genuine environmental vision. Their primary goal, while staying financially -- fiscally sound, at least, was to develop with low density and to preserve as much of the wetlands and uplands on site.

The original request, as Russell pointed out, was from RM-2, C-2, CS-1 and AG-2 to a residential planned development for 1,121 dwelling units, 18 holes of golf and

a variety of recreational amenities.

The site plan took many months. There were quite a few staff meetings. I'm not quite not sure if Kim was involved in meetings or not at that time. Were you, Kim?

MS. TREBATOSKI: No.

MS. NEWTON: Initially, I think George parker from Environmental Services was here.

There were also many meetings with residents of Estero Heights, north of Estero River, and many, many staff meetings.

The applicant concluded after all those meetings that in order to preserve substantial portions of the site and to provide for a single family product that was on both sides of Halfway Creek, that it would be required to cluster in the form of high-rise development. And the logical place for that was along Estero River.

The original zoning of RM-2 was actually placed right up on the river which allows multi-family. The limitation on height is that you have to set back one-half a foot for every foot of height over 45 feet.

The residents of Estero Heights, however, did show some concern for that location and so the developer chose to look internal to the site for a location, and those locations were here, which is Tract 3 or Development Area 3 I think it's referred to, and then Development Area

4, which is right here (indicating), and then the island part, future Development Area 5.

The issues that were actually raised at the time and during the original rezoning were, of course, the high rises up on Estero River. The environmentally sensitive lands that were on site, protecting storm water runoff from the parking lots associated with multi-family parking lot, and evacuation.

The developer knew that by removing the multifamily from along the river down internal to the site,
this would free up the river for the rest of the residents
of West Bay Club. Canoes, small boats, picnic areas, and
there are actually a couple of parks along Estero River
now.

In order to build to the height that we needed and because we were an outlying suburban at this location, we needed a deviation from the outlying suburban limitation of 45 feet. And so deviation was requested to allow 20 stories over parking in Development Areas 3, 4 and 5.

The granting of this deviation, and it was approved, allowed many things. It definitely allowed an increase in open space. Normally 40 percent open space is required of a multi-family or mixed residential development. We gave 76 and that was before credits.

Indigenous vegetation of 20 percent, we gave 57 percent, again without credits.

2.3

There was over 100 acres of upland preserve that was preserved on this site. And a lot of that, of course, was in this high sandy ridge with the beautiful vegetation that was there.

As far as open space is concerned, and in addition to that which I just quoted, 60 percent is required for Parcel 5, 35 percent additional open space is required for Areas 3 and 4.

By providing this clustering of multi-family units, it allowed the creation of a wildlife corridor.

This is a pretty significant wildlife corridor.

You have Halfway Creek coming through the natural preserve areas. Culverts were built under the roadways to allow the critters to move backwards and forward. Then into more nature preserves through the golf course, again more nature preserves, under culverts and then all the way out to Estero Bay. This was considered well before its time. The rules existing at that time did not require this kind of preservation.

It decreased the amount of impervious area constructed, thus allowing the project to better meet the standards of the outstanding Florida waters. It provided -- definitely provided a mixture of residential

product type, single family, large lot estates, small courtyards, product townhouses, mid rise and, of course, the high rise, and it allowed for vertical. Evacuation, which was a very important part of that original rezoning.

2.2

George Parker did note in his recommendation of approval of that, and I quote, "Staff was very pleased in particular with the upland preservation that was provided on this site and believed that the ultimate design that was put forth was one that was environmentally responsible." Approval came in March of 1996, and that was about nine years ago, of course, we were just young girls at the time. And it was proved by Resolution 296-005, and did include the approval of deviation 9, and thereof, it came with actually many conditions, but three of them actually pertained to these three high-rise tracts and I would just like to put those into the record, if I may.

### HEARING EXAMINER: Okay.

MS. NEWTON: It limited 630 dwelling units within six multi-family buildings having a maximum of 20 stories and a height of 220 feet within Development Areas 3, 4 and 5.

90 percent of the required parking for the highrise product must be constructed under the principal building. This limits the impact to the impervious areas created by those open parking lots, and it also reduces storm water runoff and it also protects the exposure of storm water to the pollutants that come off the parking lots, basically stopping those pollutants from going into the lakes and then going on out to outside waters.

And the last condition, the storm water
management system for these three high-rise areas and the
golf courses adjacent to the mango fringe must be designed
so that the storm water discharge rate will be
approximately 70 percent with a calculated permeable
runoff rate in accordance with South Florida Water
Management requirements.

And that is actually the end of my presentation for the history. If you have any questions, I'll be more than happy to answer them.

HEARING EXAMINER: Okay. Since you have your little site plan thingie there oriented north so that I know where I'm going when I drive out there, where is the entrance to the project?

MS. NEWTON: Williams Road off of US 41 comes right to this point (indicating), and there's a guard house that sits right there.

HEARING EXAMINER: Okay. So I should not take the first right then, I should go in and take the second right?

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MS. NEWTON:
                           Correct.
1
2
              HEARING EXAMINER: Okay. Good.
              MS. NEWTON: And you can actually loop through
3
4
    the project.
5
              HEARING EXAMINER: Okay. Good. Good.
              I can go straight and take the third one, yeah.
6
7
    But if I take the first one, it gives me an opportunity to
     look at the rest of the development in the area to see
8
    what -- you know, what's happening out there so I get a
9
10
     feel for the actual area and whatnot. I just didn't want
11
     to get in there and get to a dead end and not know where
12
     the heck I was, you know. I've done that before.
              MS. NEWTON: We have included a colored
13
     rendering, 11 x 17, which might help you.
14
15
              HEARING EXAMINER: Oh, good, I'll take it with
16
     me.
              MS. NEWTON: It's in the package that Stephanie I
17
     believe will be giving you.
18
19
              HEARING EXAMINER: Okay. Thank you.
              Questions of your witness?
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              MR. SCHROPP: I have no questions.
21
              HEARING EXAMINER: Questions of this witness?
22
              MR. KELNER:
                           No.
23
              HEARING EXAMINER: County Attorney.
24
              MS. LEHNERT: No, ma'am.
25
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HEARING EXAMINER: Okay. Thank you very much, 1 2 Pat. MR. SCHROPP: Thank you. Next we'd like to call 3 4 Stephanie Keyes, also planner with Johnson Engineering, to discuss the concept plan as well as the comp plan 5 consistency and zoning issues. I believe she's also been 6 7 previously accepted as an expert in land use and planning in this forum and I tender her as such at this hearing as 8 well. 9 HEARING EXAMINER: Any objections? 10 MR. KELNER: No objection. 11 **HEARING EXAMINER:** County Attorney? 12 13 MS. LEHNERT: No, ma'am. 14 HEARING EXAMINER: Okay, accepted. 15 Thereupon, 16 STEPHANIE KEYES, 17 called as a witness, having been previously duly sworn, testified as follows: 18 19 MS. KEYES: Good morning. My name is Stephanie Keyes, and I'm the Principal 20 Planner with Johnson Engineering, representing the 21 applicant, West Bay Club. And as Russell has said, I've 22 previously been sworn in before you in the past. My 23 resume is on file. I do have an American Institute of 24 Certified Planners certification since 1984, a Master's 25

degree in geography and planning, and I have been practicing planning in Lee County for 28 years.

I was also part of the original zoning team, as
Russ and Patricia have indicated, in 1996. At that time I
had my own planning consulting firm, and I was here
strictly talking about the hurricane shelter issues.

HEARING EXAMINER: Okay.

MS. KEYES: And since that time I have joined Johnson Engineering and so today I'll be talking more about the overall project, the comp plan consistency, the fact that we have worked very closely with county staff and are in full agreement with the staff recommendation and go over a few of the changes, actually, that have occurred in the shelter requirements as well if you would like to hear those.

It hasn't really been raised as an issue, but we're prepared to speak on that if you -- you know, if you would want to.

HEARING EXAMINER: As it relates to the high rise, I would like to hear something as it relates to the high rise.

MS. KEYES: As Patricia had stated, the property consists of several land use categories, suburban, outlying suburban and the wetland land uses, and was originally approved for 1,121 units at a density of 1.29

units per acre.

As Russell has stated, through negotiation with the homeowners we are so pleased to state that we are now in agreement with a reduction in the overall density to a total of 1,016 units, which is a 34 percent reduction from the original land use category unit permitted at the time that the project was inspired. So that's a pretty significant decrease in our opinion.

However, in conjunction with this, the developer is still providing an outstanding project with some of the more superb amenities in the area for the residents. A beautiful golf course, golf clubhouse that has now been constructed, a sports club, other recreational areas, and tennis courts and the like, making it an absolutely beautiful project for the Estero area.

Also, I'd like to point out this was a sub DRI project, yet many of the conditions, many of the iterations of zoning and so forth were almost equivalent to a DRI but yet it has always remained a sub DRI project.

The project is surrounded primarily on all three sides by existing residential projects. Since the time of the rezoning, additional residential projects, additional high-rise projects have been approved by the Lee County Commission, so, again, this restoration of the high rise we believe, and staff has concurred, does not add

anything inconsistent to the comp plan, to the 1 neighborhood, is fully consistent with development ongoing 2 3 in the Estero and nearby city of Bonita Springs communities. 5 Now, staff has recommended the approval to restore the multi-family residential area and also, as 6 7 Russell indicated, add the 1.6 acres which are depicted on 8 your site plan here as units -- or excuse me, single 9 family lots 31 through 34. And Russell has the packages that have the color maps and depictions for you and --10 MR. SCHROPP: If you'd like to have them at this 11 12 time it might help you follow along. MS. KEYES: You can kind of follow along, yeah. 13 So that's the Laurel Oaks single family units 14 that are being added, just four lots. 15 16 HEARING EXAMINER: Okay. MS. KEYES: And staff has concurred that that 17 does not significantly change the issue. 18 HEARING EXAMINER: This will be Applicant's 19 20 Exhibit 2, Exhibit 1 being the Master Concept Plan. 21 MS. KEYES: And as you can also see from the --22 you have a copy of this drawing in your package. 23 taking --24 HEARING EXAMINER: Actually, excuse me. 25 that Applicant's Exhibit No. 1 since this also includes

the Master Concept Plan, and then we don't have two separate exhibits here.

(Applicant's Exhibit No. 1 was marked for identification.)

MS. KEYES: So as you can see by the Master

Concept Plan, the amount of preservation is just fantastic

and orienting the high-rise units internally, away from

the river as Patricia said, was something that was

approved and recommended for approval by staff in 1996 by

yourself and the Board of County Commissioners at that

time.

The project has continued to move forward since the time of the rezoning and obtaining Development Orders. There is construction, as when you go out there you will see just a beautiful project under construction at this time.

The staff in their analysis noted that there have been no changes to the land uses out here. There have been no other changes. As Patricia indicated, the conditions that were previously agreed to by the applicant are still being adhered to. There have been no changes as far as the high-rise units with construction over parking, which did significantly limit runoff. And so, therefore, staff did recommend approval of the restoration of the multi-family.

Since the original zoning case, the Estero community plan has been in effect and was approved by Ordinance 02-05 on January 10th of the year 2002, so since that is probably the major change since our original rezoning, that the Estero community plan came into effect, and as Russell stated we did go meet with the Estero community and had a very spirited discussion with the Estero community.

One of the issues, of course, was the restoration of the high rises and whether the holding capacity of the property could hold such density.

It was reiterated a number of times that in the change from the high-rise units to the single-family units that Atlantic Gulf made due to their financial problems, the number of units never changed. The original number of units always remained the same at 1,121 and I'd really like to emphasize that.

It's important because we've been asked a number of times, well, could you still put that many units on this property, and the answer is yes. Studies were done internally. Perhaps more town homes would have been built, more low-rise units, but the answer is still, yes, the property could have held that many units, still have had the amount of preservation and still have been an attractive project.

However, due to the desire to cluster and have even more open space, that is the reason for the restoration of these multi-family units. And now, as Russell has indicated, a new agreement has been made which lowers the density even further to 1,016 units for 1.17 units per acre.

That is probably much lower density than most of the surrounding multi-family projects that you have seen before you such as Pelican Landing, Pelican Sound, and so forth.

At the Estero Community Panel meeting we did answer a number of questions. All of those are in the original rezoning package, I believe are attached. We have minutes from the meeting. We submitted a summary and also minutes from that meeting and tried to answer as best as we could all of the concerns of the residents.

The addition of the four lots also staff has indicated will not change overall intensity of the project and so staff has again recommended approval of that, and, of course, we would urge you to approve it as well.

The original zoning application did include a full outline of all of our consistencies with the Lee Plan starting with our consistency with the Estero Planning District and going through all of the policies. I'll just summarize those if that is all right with you.

You do have a copy of this in your total package, or it was submitted with the rezoning application. I believe it's in your package as Exhibit 6-G or Exhibit -- Attachment J, I'm sorry.

HEARING EXAMINER: Yes, I have it. Exhibit 6-J, yes, I have got it.

MS. KEYES: So to start, as I said, the project is now in the Estero Planning District, and we do believe that we do meet all the requirements and are consistent with the Lee Plan in terms of what the Estero Planning District has envisioned for itself.

The subject property falls within suburban, outlying suburban and wetland designations. And the proposed change back from single family to multi-family within Area 3 is fully consistent with these land use policies and staff has concurred with that.

In the suburban land use category, a mix of residential uses is appropriate as is the case with outlying suburban, and all of our densities do match the total allowed under the land use plan as originally approved and as before you today.

In the course of getting ready for this hearing,

I did re-read the entire verbatim transcript from 1996.

We have it in a notebook over there. You probably don't

want to re-read it. But one of the things that stood out

in my mind was after George Parker finished really lauding the project, you asked if Mr. Schropp had any questions for Mr. Parker and Mr. Schropp replied, "I wouldn't dare." And that was kind of a very nice thing because in putting this together, I think that there's no question that staff and all of the surrounding neighbors can see the amount of open space and the respect for the wetland land use category in this site planning effort.

Also, a critical impact is the Objective 2.1, development location, which states that contiguous and compact road patterns will be promoted through the rezoning process to contain urban sprawl, minimize energy costs, conserve land, water and natural resources and prevent development patterns that, in essence, leap frog.

Again, we feel very strongly that the use of residential towers on this site does conserve land and natural resources and is consistent with the use of the two other separated tower development pods within the West Bay project and feel that we fully meet Objective 2.1.

In addition, we also believe we're consistent with Policy 2.11 that primarily most residential development will occur in future urban areas on the land use map, and, of course, we are in the future urban area.

We do believe the proposal is consistent with Objective 2.2, development timing. Again, it is not urban

sprawl. This is directly in the path of growth. Of course, all of us that have been following development in Estero know that this has been directly in the path of growth and is consistent with that objective.

1.7

The project is also consistent with Policy 2.2.1, rezonings and development of regional impact proposals will be evaluated as to the availability of all infrastructure.

Again, as you will see by the Staff Report, all of the various county departments indicated the proposal does not impact any existing infrastructure. There were letters from the EMS, fire, school district, all indicating since we were not increasing densities over and above what had already been permitted and that the infrastructure was in place, that we did not create an impact, so again we are consistent with Policy 2.2.1. In fact, now we have actually lowered the density, so again not an issue there.

We are also consistent with Policy 2.2.2 which states that the uses and density ranges ultimately permitted on a given parcel are not always guaranteed but that they must be appropriate over the course of the next 20 years. Our feeling is by virtue of the previously approved RPD by yourself, by the Board of County Commissioners, the lowering of the density and the

appropriateness of the use of residential towers to provide such a significant amount of open space, that we are consistent with this policy.

2.2

Again, existing infrastructure will not be overwhelmed. The property is not leap frogging. It is compact and contiguous in efficient growth, and the acreage allocation table has not been exceeded.

We also believe we are consistent with Policy 5.1.2, and I want to go into that a little more in detail. That policy states that the County shall prohibit residential development where physical constraints or hazards exist or require the density and design to be adjusted accordingly.

Now, this policy goes into detail as far as hurricane evacuation, environmental limitations, and so forth. And without belaboring the issue again, the project and the reason for the residential towers is to ensure the full preservation and protection of so many of the beautiful environmental resources on the property.

In addition, it does allow for a variety of hurricane evacuation proposals of which the applicant has selected a specific course of action back in 1996.

However, since that time there have been a number of changes, which I'll go into in a minute so that you can see that this is clearly consistent.

The project also is not a conventional zoning as stated. It's an RPD. In fact, it's a sub DRI RPD that was primarily treated as an RPD. Excuse me, as a DRI in actuality without review by the Regional Planning Council, but otherwise it was subjected to rigorous review.

As such, the buffers and open space in this project far exceed the norm. Conditions limiting the height, setbacks and parking have all been established in the Staff Report. These also will minimize all potential impacts.

The fact that the project received the Audubon Sanctuary certification is also of note, and I will go into detail on the points that are used by Audubon. They only grant certification for certain projects that have superior environmental planning, that provide an outreach and education program in terms of environment, have superior wild life and habitat management, excel in water conservation and excel in water quality management. All of those points have been met by this project, and so it did receive the Audubon certification.

So for that reason, as well as all of the others I have stated, there is no doubt that we are consistent with Policy 5.1.5.

In addition, we are also consistent with Policy 5.1.2, again, which states that residential development

will be prohibited where physical constraints or hazards exist or require the density and its design to be adjusted accordingly.

Again, we are now limited to the total number of high-rise units based on the staff revision, the density is limited, parking is limited, and so forth. So we believe that we have met all of those conditions.

We also believe we're consistent with three residential land use policies of the Lee Plan, Policies 5.1.3, 5.1.5, and 5.1.6. And these policies basically do address high-rise density. They direct high-rise density to be located in locations near employment and shopping, close to parks and schools, we definitely meet that requirement.

In fact, since this original rezoning, the closest school, which is Estero High School, has expanded on Williams Road just to the east of the project, and a large regional Lee County park is now under construction on Williams Road to the north of Estero High School, again meeting the needs of this community. And, of course, numerous shopping centers, as you well know, have been approved, including the new shopping mall that is going in on US 41 and Coconut very close to this site. So this is clearly in an area of urbanizing growth and development.

As far as Policy 5.1.5, the location of the high-

rise pods internally to the project furthest away from all surrounding neighbors meets that policy because it is not creating any encroachment on the surrounding existing residential development.

And, finally, Policy 5.1.6 requires high density multi-family to have adequate open space, landscaping, and so forth, and, again, this project well, well exceeds all of those requirements.

Without going into a lot more detail, I'll just list the policies that we also are consistent with, and then if you have questions, I can answer them because it does get rather lengthy.

Policy 5.1.7, Objective 75.1, Policy 75.1.1,
Policy 75.1.2, Policy 75.1.3, Policy 75.1.4, And then all
of the housing availability objectives and policies.
Again, very important, the project does increase diversity
of housing within the Estero area, does provide for a
diversity of housing units, and does meet Lee County's
Objective 100.1 and Policies 100.1, 101.2, 101.9, 101.10
and 109.5. So those are the policies that we believe the
project is consistent with and staff has agreed with.

Now, just very briefly, I'll go into the hurricane evacuation issue. At the time of the rezoning request, we had shown that the applicant could provide a shelter of 8,940 square feet on site or could provide

money to Lee County to use the money to shelter a public facility to provide additional 8,940 square feet of shelter space in this immediate area.

2.2

The applicants are still moving forward with their plan to provide on-site shelter, and their clubhouse that they are building right now would be considered a refuge of last resort and is going to meet all of those requirements.

In addition, since the time of the original application, the County has entered into a very state of the art agreement with the Tico or now it's the Germain Arena, which is in this immediate neighborhood. So the Germain Arena has also become a major hurricane shelter for this entire community and that's something new that wasn't here in the past, again adding to plan consistency for the proposed West Bay Club.

In addition, Estero High School has added a two-story addition onto its campus, also available for a refuge of last resort.

There are also numerous other schools under construction in the Estero and Bonita area that can be used as hurricane shelters in the future.

Since the time of this rezoning, the all hazards tax continues to be paid for by the applicants and as the project moves forward, that funding will continue. In

addition, since the time of the original rezoning, the County and the school district have passed a school impact fee ordinance which again adds money to the construction of new schools which then are used for hurricane evacuation shelters. So, as you can see, the hurricane evacuation shelter issue has actually improved dramatically since 1996.

2.1

There are no additional deviations being requested by this application than the ones originally asked for in the original rezoning, so I'm not going to go through and talk about any of those.

I'm not going to go through and talk at length, unless you have questions, about the actual design of the high rises, other than to state that in the original application, the designer of the towers did talk about the fact that the tower approach was far superior to a large slab or something that you would normally see which would create a canyon like appearance.

This is going to create a very delicate, very kind of state of the art, if you will, construction so that the overall ambience of West Bay Club is retained.

And in summary, I think we're very pleased with the Staff Report. We have reduced the density. At this time now it's a 34 percent decrease from what the Lee Plan would have originally permitted in 1996 to the 1,016

1 dwelling units, and we would respectfully request that you restore the multi-family and approve the request before 2 3 you. HEARING EXAMINER: Questions of your witness? 5 MR. SCHROPP: I have no questions. Thank you. HEARING EXAMINER: Questions by the County? 6 7 MR. KELNER: Yes. I just have one question on the Applicant's 8 Exhibit No. 1, and this would be, I guess the third page from the end, and this is West Bay Club, shows the site 10 plan for the two towers. Also, there are two areas for 11 low-rise villas, and if you could just briefly explain 12 what that is and how that fits into the overall plan. 13 MS. KEYES: This would be on Development Area 3. 14 You see the site plan before you, yes, you're on 15 Yes. 16 that. Well, basically, I believe the plan now is for 24 17 villas. 18 Maximum of 24. MR. SCHROPP: 19 MS. KEYES: Maximum of 24 villas to be built in a 20 low rise manner in and around the two towers that have now 21 been submitted. 22 And I'll note for the record that I 23 MR. SCHROPP: believe the conditions that Bryan is going to introduce 24 address that as part of the deviation, revision of 25

Deviation 9. 1 MS. KEYES: And we did submit this site plan to 2 staff as part of their review. Unfortunately, it was 3 rather late in the process, but, nevertheless, staff did review it prior to issuing their Staff Report and the 5 6 applicant has stated that they are going to follow this 7 site plan, you know, within reason. I mean, it is a general Master Concept Plan, but the applicant has agreed 8 to abide by this overall site plan. 10 HEARING EXAMINER: Anything else, Bryan? 11 MR. KELNER: No other questions. 12 HEARING EXAMINER: Kim? MS. TREBATOSKI: No. 13 HEARING EXAMINER: County Attorney? 14 15 MS. LEHNERT: No, ma'am. 16 HEARING EXAMINER: Okay. I don't have any either 17 Thank you, ma'am. then. 18 MR. SCHROPP: Thank you. Next, just to sort of conclude the presentation 19 20 by the applicant, I'd like to have Mr. Chensoff and Mr. Mangan address the project request from the developer's 21 22 perspective. So first, Mr. Chensoff. 23 HEARING EXAMINER: Okay. 24 Thereupon, 25 GARY CHENSOFF,

called as a witness, having been previously duly sworn,
testified as follows:

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MR. CHENSOFF: I'm so fortunate. This is an easy job.

Thank you, Stephanie. You did a fantastic job and Patricia and Russell. It makes my job easy. I said the only thing I'm okay at is making sure I surround myself with the best people.

And I feel fortunate to be standing here today because I was on this site about ten years ago and fell in love with it. And met with Atlanta Gulf a number of times, and for various reasons I decided not to participate in the development but did watch it from afar and, you know, monitored the progress once a year. I would check up on it and I still love it. Okay.

The project was blessed with one strong financial lender in Lehman Brothers. Unfortunately, it was a lender and as a lender you don't have a lot of control over the development, there's lender liability issues, and Atlanta Gulf, the former developer, we shouldn't be too hard on them, they did a lot of things right in this project.

They did -- as it relates to this site, they did miss the boat, okay. The initial concept of the 1,121 was probably the right number, maybe even a little bit more to make it financially successful. The concept of all of the

amenities was terrific in terms of the beach house and the bay house and the golf house and the various parks, but it really needed that density to be successful.

A lot of people made mistakes in '99 and 2000, okay, in terms of the overall market. They over estimated the strength of the golf market. They over estimated the strength of the large single-family estates. They were in some financial difficulty and based on conversations with former officers, they needed cash to stay alive. And rather than develop high rise on this site, they thought that they didn't need it for the amenities, for the golf course. They thought that they could raise seven, eight million dollars quickly rather than building this out over a five-year period of time. I understand that. I mean, people do strange things when they're backed into the corner.

9/11 hit, the company had some difficulties.

Lehman came in and Lehman Brothers was the mezzanine

lender, paid off nearly all the creditors. It's a little

unfortunate some people got hurt. But Lehman really

stepped up to the plate and I give them a lot of credit

because a lot fewer people got hurt than what could have

happened.

My relationship was, and I was fortunate that I have a pretty good relationship with Lehman Brothers. We

did a number of transactions together. They brought me in and said, why don't you just spend two to three months analyzing this and see what we can do with it. This was about two years ago.

2.1

2.2

I spent two or three months, and I said, this is going to be a lot, a lot of work, but it's still a great project and if you're willing to commit the time and energy and capital, we could turn this around and make this, you know, one of the -- my goal was to make it the number one community in Lee County, period. That has been our mission statement. I said, they need capital and they need time. And so there's some gentlemen here from -- that represent direct Lehman's interest and they gave me that commitment.

In the last year, we have been going full speed. We've renovated the beach facility. We don't like to talk about money, but we put over \$300,000 in the renovation for the beach facility. The original sports facility, we now call it the bay house. We have a beach house, the bay house, the golf house. We spent over a million and a half dollars on that renovation because it was really dysfunctional for our residents. It's a gorgeous building. It just didn't work, okay. It takes great pictures. We think that we made it a lot more functional and we've had positive feedback from our

residents.

2.0

The golf house was -- the old design really didn't work and it looked over the driving range and didn't take advantage of some views. We spent a lot of time on the golf house. We plan to finish that, I hope sometime the end of March, April, probably April sometime, as we did have some weather issues this August, September that maybe put us back 45 days. But we came up with a concept that I think is unique. We call it the Niblick Inn, it's really part of the golf clubhouse, but we put a facility over here that is a dining, eating facility on this side of the road on top of the 18th and 19th green. We call it the Niblick Inn because the Niblick is a little golf club. We've had a lot of positive feedback from our residents on that.

We actually got approval to do a little bridge to keep the traffic, you know, off the road rather than walking. It's a handsome bridge. And Lehman, I said to Lehman, we've got to be the best. If you want to be the best, you have to spend a little extra money. And they understood that the project had some financial difficulties, so we had to turn it around in terms of the perception.

All of this was kind of conditioned on redoing this. I knew that the project needed the additional

density to support all the amenities.

2.0

2.1

I knew that also if I had the time with the existing residents, I could convince the existing residents that it was in their best interest to do it. And there are some representatives here from West Bay that, you know, I'll thank you now for staying with me and understanding the issues. And it wasn't all rose petals, there was a few thorns in there, but, you know, in the last six months, we worked those issues out and I think that the compromise of two towers on the site rather than three is an acceptable compromise for us. Indian Hill were the operating partner, major financial interest in this project.

I think it's a good compromise for the existing homeowners, and I believe that with a lot of hard work, there will be enough units there to support the amenities, and that's still the issue, okay, but we're hoping that we have enough units here to justify the cost.

On projects like this, you're always worried about the expenses being too high, there's not enough residents to support them. You're always worried about once the fees get too high, then people don't want to move in. That's the number one problem of some smaller communities. And our residents understood this. Okay?

There's always some people out there that, you

know, say, I'd like to have 300 homes and one golf course, but the numbers don't work, okay.

So, you know, what's nice about this site is, it was the most and always was the most logical site for high rises. It's the largest of the high rises on sites.

Madam Hearing Diane, I don't know what I'm suppose to call you, what's nice about this is when you drive in, it's really not a right, it's almost like a straight shot, so you never have to drive through single-family communities. So the traffic here doesn't go in front of anyone's front door.

Even though it was the best high-rise site in terms of size and everything, the problem is it was so large, it also enabled them to do more single-family lots to raise cash quickly, so that's the reason, one of the major reasons why they did it.

And the capture rate on the golf back then was a lot different than what it is today. Back in '99, 2000, 55 percent of your residents, you know, that lived in a community would join a golf course, now the number is down substantially so you need more units to support it.

I'm pleased where we are today, okay. I'm please
-- I told Russell I'll be quick, so I promise I'll hold me
to that.

MR. SCHROPP: You're the boss.

MR. CHENSOFF: I'm walking on here because again sometimes I get to take all the credit and my team of Chris Johnson and Jane Eaton (ph) and Jeff, Steve Gorey (ph) and Matt Stewart, we have a great team here, and we have a great high-rise team that we've developed. We think that we have the best high-rise development team in the state of Florida. That sounds egotistical, but that's our MO.

You know, we have some of the height limitations of 220 feet, I think is a little bit different. I think Bonita Bay is 265 or 275.

HEARING EXAMINER: I don't remember Bonita Bay. It was before my time.

MR. CHENSOFF: So I'm confident that we're going to be able to do something here that the residents will be proud of. I'm confident, I feel good now that we are not backed in the corner of doing a lot of single, maybe one bedroom units to get our density, okay. We're going to develop on this site rather than smaller units. You know, we're going to do the three-bedroom units.

Our alternative was to do the 1,121 and have a lot of one bedrooms and that wouldn't have been right for the community. So we're back to the original concept here of the original that the developer had with a little larger units and using this site for the additional

density. 1 I'm done. Do you have any questions? 2 MR. SCHROPP: I have no questions. 3 MR. KELNER: No questions. HEARING EXAMINER: County Attorney? 5 MS. LEHNERT: No, ma'am. 6 HEARING EXAMINER: All right. Thank you. 7 MR. SCHROPP: Thank you, Gary. 8 And our last presentation, Jeff Mangan who is the 9 local representative for West Bay Club Development 10 Corporation. 11 HEARING EXAMINER: Okay, Jeff, hang on just a 12 13 second. Folks, after Jeff we're going to stop for a ten-14 minute break. Now, I neglected to tell you earlier, 15 please bring only water in this room. No sodas, no 16 coffee, water only in this room when we come back from our 17 break. Okay? 18 MR. SCHROPP: Madam Hearing Examiner, if I may, 19 20 there was one, I believe he's the representative of the West Bay property owners association, put on a note that 21 he has a plane to catch that leaves relatively early, so I 22 was wondering if maybe after Mr. Mangan --23 HEARING EXAMINER: Okay. Who is that gentleman? 24 25 MR. SCHROPP: Mr. Parker, I believe.

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MR. PARKER: I guess I could wait another 15
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2
     minutes.
              HEARING EXAMINER: All right. Well, we can take
 3
     the break after you, that's not a problem. I just had not
 4
     read through these, need early time.
 5
              MR. PARKER: I'm sorry, but my driver was also
6
 7
     leaving.
              HEARING EXAMINER: Oh, I see. Okay. All right,
8
     go ahead.
 9
10
              MR. PARKER: So we'll wait till after --
11
              HEARING EXAMINER: Okay. Thank you, sir.
12
     take you right after the break then.
              MR. SCHROPP: Thank you.
13
     Thereupon,
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15
                            JEFF MANGAN,
16
     called as a witness, having been previously duly sworn,
17
     testified as follows:
              MR. MANGAN: For the record, I'm Jeff Mangan.
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     I'm the chief operating officer of West Bay Club
     Development, and I joined the West Bay Club HP team some
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21
     18 months as a result of an invitation by Gary Chensoff
     and Indian Hill Partners, joined their efforts in taking
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23
     this project out of its, I'll call it a static position
     and in a bankruptcy position of the prior developer.
24
25
              I was quick to take the position, given my
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history and knowledge of Gary and Chris Johnson, his partner, Indian Hill Partners out of Chicago in that they have a very highly regarded and proven track record in southwest Florida as being honest and working only on quality projects and putting their efforts forward on that and always doing it with integrity. So it was an easy decision for me to join that team, and I'm thankful to be here as Gary is today.

My position includes that of the responsibility for communications, and that's really why I'm standing up here today.

You know, and as developers and Gary mentioned it, we don't look to the world through rose-colored glasses. We know that you're going to have your objectors and that's what the development business is all about.

And there's a myriad of variables to be dealt with and discussed, et cetera, so with that we took the common tools you'll find in a development being newsletters or in community television channels, websites, things of that nature, and we revisited each of those vehicles and put them in a current context, if you will.

But we decided to add a unique program on my mind. I've been in development for nearly 15 years as a developer rep, if you will, and we decided to create an open forum program and we initiated that last January.

We've had ten of those open forums since then. They consist of 90 minute agendas. We try to stay to the agenda, sometimes they run over. But they've been well received, well attended. We've seen 60 -- I'd say an average of about 80 people at each one of those open forums. We've seen as many as 120 people at one of those forums.

2.1

And as a result of those efforts, once we took all that information and condensed it, we determined that it was time to engage a national company to conduct a survey, an independent survey, if you will, of our residents. That survey resulted in a 60 percent response. And two of the key points that I wanted to have on the record here and when I'm speaking is that some 98 percent that responded spoke favorably and good to excellent ratings for Indian Hill Partners. And only two gave unfavorable responses, 2 percent I should say.

Multi-family use on West Lake Court was also the subject of a few of the questions in that survey, and the responses to that were 80 percent in favor of multi-family use.

In addition to that, as Russell has already stated to you, we did meet with the Estero Community Planning Panel, that's it, back in May in advance of this. We decided that was the proper thing to do given

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the location of West Bay. And as Stephanie has stated
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    also, it's in your report, all the minutes from those
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3
    meetings. And then the Estero Concerned Citizens
    organization was also a consequence of the surveys and the
    meetings that we've conducted hours and hours and hours
5
    with our residents, and we're happy to say that we have
     great positive results at this point in time. And we look
7
     forward to your support. Thank you.
8
              HEARING EXAMINER: Okay. Thank you, sir.
9
              Ouestions of this witness?
10
              MR. SCHROPP: No.
11
              MR. KELNER: No.
12
              HEARING EXAMINER: County Attorney?
13
              MS. LEHNERT: No.
14
              HEARING EXAMINER: All right. Thanks, Jeff.
15
              Okay. Let's take a --
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              MR. SCHROPP: May I just real quick, just a
17
     couple --
18
19
              HEARING EXAMINER:
                                 Sure.
20
              MR. SCHROPP: -- tie-up items if I may.
              HEARING EXAMINER: That's the end of your
21
2.2
     presentation then?
23
              MR. SCHROPP:
                            Yes.
24
              HEARING EXAMINER: All right. At the end of the
25
     applicant's presentation, then we'll take a break.
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MR. SCHROPP: Thank you.

2.4

First of all, Mr. Mangan indicated the survey that was conducted by the National Golf Foundation, NGF, and I do have copies of pertinent portions of that. It was a broad spectrum survey, but as he indicated one of the questions dealt with support for multi-family high-rise product on this site and it came to the conclusion that 80 percent of those responding were in favor of either two or three towers on the site. So I'll submit a copy of that for the record, if I may.

HEARING EXAMINER: That will be Applicant's Exhibit 2.

(Applicant's Exhibit No. 2 was marked for identification.)

MR. SCHROPP: The other thing that I would like to present, during the last several days, after we reached agreement with the property owners association, we did request letters of support from those who were in contact with the developer at that time, and I believe I have 59 such letters, signatures of West Bay residents in support of the requested zoning change. I'll submit that for the record.

HEARING EXAMINER: All right. Applicant's 3 composite.

(Applicant's Exhibit No. 3 was marked for

1 identification.) 2 MR. SCHROPP: Thank you. That concludes our 3 presentation. I'd note that the changes, as I've indicated, apply to only limited parts of the project as 4 5 originally approved in 1996. We are proposing through 6 negotiations with the property association a reduction in 7 density of about 105 dwelling units and further limits on the number of high-rise buildings that can be 8 constructed. It also retains all of the other conditions that 10 11 were approved in 1996. You got a good flavor of those 12 from Ms. Newton and Ms. Keyes. We support that. HEARING EXAMINER: 13 Okay. MR. SCHROPP: We rest our case in chief. Thank 14 15 you very much. 16 HEARING EXAMINER: All right, folks, let's do a 17 ten-minute break. Be back here, please, at 20 minutes of 11. As I said, please no coffee or sodas in this room. 18 19 Water only. 20 (A recess was taken.) 21 HEARING EXAMINER: Let's go back on the record, 22 folks. 23 Okay. Mr. Parker, would you come up, please. 24 All right. And you have been sworn? 25 MR. PARKER: Yes.

Thereupon,

BILL PARKER,

called as a witness, having been previously duly sworn,
testified as follows:

HEARING EXAMINER: All right. State your name, please, for the record.

MR. PARKER: My name is Bill Parker, a resident at West Bay Club, and I'm president of a group of property owners within West Bay. We have 101 members of our organization.

HEARING EXAMINER: Hang on just a second.

Bryan, check the microphone, would you? It registers but it doesn't register. Is it on or off? All right, now tap it. All right, now it's on. Good. It started to register and then it quit and I didn't know if it had been turned off or what.

MR. PARKER: Shortly after the developer announced their plans for this rezoning that's before you today, a number of us had objections to that. But over the ensuing months we've had a number of meetings with them and with our members, and we have concluded a very satisfactory agreement with the developers and we're pleased to report that we would like to encourage you to approve this rezoning project.

There's a section of that agreement that is

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already part of your records, but I'll leave a copy of our
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2
    notations regarding that.
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              HEARING EXAMINER: Okay.
              MR. PARKER: We're very pleased to support the
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5
    process.
6
              HEARING EXAMINER: Okay. Will you state the name
7
    of the homeowners association that you're --
              MR. PARKER: It's the West Bay Club Property
8
    Owners Association, Incorporated.
9
              HEARING EXAMINER: Okay. And that's the
10
11
     independent one?
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              MR. PARKER: Yes, ma'am.
              HEARING EXAMINER: Okay. Good enough.
13
              MR. SCHROPP: Did he indicate what the membership
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15
    is?
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              HEARING EXAMINER: 101 I think he said.
17
              MR. PARKER: That's correct.
18
              MR. SCHROPP: Thank you.
              MS. LEHNERT: Can I see what agreement he's
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20
     talking about?
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              HEARING EXAMINER: Yes.
              Mr. Cunningham.
22
              MR. CUNNINGHAM: I need to be sworn in.
23
              HEARING EXAMINER: Okay. Raise your right hand.
24
25
     Thereupon,
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## BERNARD CUNNINGHAM,

called as a witness, having been first duly sworn,
testified as follows:

4 HEARING EXAMINER: Thank you, sir. State your 5 name.

MR. CUNNINGHAM: My name is Bernard Cunningham.

And in addition to being Bill Parker's driver, I'm also a happy resident of West Bay, living there since 2002.

My brief comments this morning are directed towards Williams Road and Williams Road only. The matter before the Hearing Examiner this morning, I have voted in favor of and happy to so do.

I have had experiences with Williams Road, particularly during the hurricane season, and my comments this morning are simply that since it is the only way in and the only way out of the West Bay community, I was a firsthand participant in the situation on Williams Road the day after Hurricane Charley, which was Friday, August the 13th. And that day I lost my new Mercedes to that hurricane, having been pushed off to the side of the road and turned upside down with my wife as we were attempting to return to West Bay from Tico Arena.

Specifically, I'd point out that on Williams Road there are no deceleration lanes, can't be, no room for them. There also is no emergency pull-off area. So,

essentially, between 41 and West Bay, Williams Road is a bowling alley configuration, straight shot right in.

That road already serves West Bay with our planned 1,016 residences. It serves Pelican Landing, partially, our neighbors to the north. It also serves the individual homeowners who live either directly on Williams Road or immediately to the south.

The Paradise shops that are coming and the residential community, that will also empty out onto Williams Road, and the nursing home, which is already in existence on the northwest corner of Williams Road and 41. All those residents get in and out by using Williams Road.

Additionally, there is Fountain Lake, which has an enormous population and has an entrance/exit on Williams Road, but they also have access directly to 41, and I acknowledge that.

But all of these things add up to include

Fountain Lake, Albertsons, all the other stores and

shopping centers there, and when you put all this

together, I can attest from firsthand experience, that it

adds up to a potential traffic and a very distinct

emergency evacuation potential situation. I say potential

because I'm sure the planners are on to all of this and

probably have done some planning for it.

But I can tell you the scene on Saturday, August

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1
     the 14th, as we were attempting to, one, extricate my car
 2
     from the ditch which was now half under water, my car was
     eventually totaled; two, to remove all of the fallen trees
 3
     that had completely closed off the access and egress in
     and out of West Bay, as well as the emergency vehicles
 5
     that were attempting to address the down wires, et cetera,
 6
 7
     et cetera, et cetera. And as we look forward and think in
     terms of school buses as well as the residents that are
 8
     there and those that are coming, we need to really take a
10
     look at Williams Road and more particularly the
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     intersection of Williams and 41.
12
              Thank you for the opportunity to speak.
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              HEARING EXAMINER:
                                 Thank you, sir.
                   What we're going to do now is start staff
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15
     presentation. Bryan, are you ready?
16
              MR. KELNER:
                           Yes.
17
              HEARING EXAMINER:
                                 Okay.
18
     Thereupon,
19
                           BRYAN KELNER,
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     called as a witness, having been previously duly sworn,
21
     testified as follows:
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              MR. KELNER: For the record, Bryan Kelner,
23
     Department of Community Development, Zoning Services
24
     Division, Principal Planner, and my resume is on file with
25
     the Hearing Examiner's office, and I'd like to be
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qualified as an expert witness in zoning and planning.

MR. SCHROPP: No objection.

HEARING EXAMINER: All right, accepted.

MR. KELNER: I would just like to address a couple of things. The Staff Report, the applicant, and Stephanie Keyes and Ms. Pat Newton addressed a number of items in the Staff Report, so I don't want to rehash all those but I'll just look at some of the things that are a little bit different.

But, first of all, the Hearing Examiner has requested -- wanted some information, I think, with regard to why this was not done administratively since we did the other one administratively. The Land Development Code in Chapter 34-380 requires if there's a change in height or intensity, you have to have a public hearing. And, of course, since it was reduced down to single family and now it's going back to multi-family, in essence, it's increased in height and intensity, so we needed the public hearing on that particular parcel.

HEARING EXAMINER: Okay.

MR. KELNER: Also, briefly, Mr. Schropp in his presentation, and I believe the last -- Mr. Cunningham spoke about Williams Road and what they're doing there to work with the community to improve Williams Road and their continued meeting as of this date to try to resolve

different issues and looking at a third-party agreement to resolve that.

Of course, that's not part of this rezoning, but I think what we want to do is introduce at the hearing so everybody understands what's happening overall with the community itself, so I just wanted to point that out.

With regard to the conditions, as Mr. Schropp has mentioned earlier, true, their agreements with the homeowners association, staff had revised the Staff Report and what I have done is prepared some new conditions that will supersede the ones in the Staff Report that was originally presented on January the 4th.

HEARING EXAMINER: Okay. Bryan, do you have an extra copy? Can I have it, please, so I can write on it?

MR. KELNER: Sure.

HEARING EXAMINER: Thank you. I need a copy for the file and a copy to write on. Thank you.

MR. KELNER: These were discussed with Mr.

Schropp and we're in agreement with the changes. What it basically is, if you go to Page 3 of 4, we added a Condition No. 6 and a Condition No. 7. And I'll just read through them. I think it's better if I read through these so everybody understands the language that's going to be in these conditions.

No. 6, Section A, Condition. Condition No. 4 of

resolution D96005 and subsequent amending language in administrative amendment TD-98-003, Condition 3 is further amended as follows: The RPD is limited to a maximum total of 1,016 residential dwelling units with the following distribution. A maximum of 970 dwelling units are permitted in the subject properties located within the Outlying Suburban Land Use Category for which no more than 630 dwelling units are permitted within Development Areas 3, 4 and 5.

B. The maximum 46 dwelling units are permitted within the subject properties in Suburban Land Use Category.

This one, of course, is just showing the reduction in the number of units, that the applicant had went from 1,121 down to 1,016.

No. 7, Sheet 3 of four page Master Concept Plan entitled Master Concept Plan for West Bay Club, formerly Estero Point RPD, staff received by the permit counter on August 27th, 2004, attached hereto as Exhibit B, it's amended by adding and deleting language as follows: An overall maximum of five high rise buildings may be located within the multi-family pods 3, 4 and 5. Of course, that was originally six. And I can just show you where that was on the plan. It's actually within the property development regulations tables here so that had to be just

changed.

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HEARING EXAMINER: Okay.

MR. KELNER: Then with regard to deviation, no additional deviations have been requested as part of the rezoning action. Deviations approved by Resolution Z-96-005 remain in full force and effect. However, Deviation 9 is revised as follows: Deviation 9 requests leave from LDC, Section 34-935(f)(3)(e), which limits the height of the buildings in the RPD zoning category within the Outlying Suburban Land Use Category to 45 feet, to allow 20 stories over parking for Development Areas 2, 3, 4 and 5.

The requested deviation is approved subject to the following conditions: A. Development area 2 is limited to a maximum height of 75 feet. B. Development areas 3, 4, and 5 are limited to a maximum height of 220 feet and were further limited to a maximum combined total of five multi-family high rise buildings, a maximum of two high rise buildings on Development Areas 3 and 4, a maximum of one high rise building on Development Area 5, and two areas of low rise villas on Development Area 3, with a maximum of 630 dwelling units which includes 24 low rise villas for Development Area 3. Thus, the low rise villas we had spoken to earlier.

C. Development Areas 3 and 4 must provide a

minimum of 35 percent open space. Of course, no change in the language from the previous.

- D. Development Area 5 is limited to one multifamily high rise building, and must provide a maximum of 60 percent open space.
- E. There is no changes. 90 percent of the required parking in multi-family Development Areas 3, 4 and 5 must be provided under the prints of building structure to limit impact with impervious areas created by open parking lot.

In F there's no changes. All buildings over 45 feet in height must be set back an additional one-half foot for every foot of height over 45 feet along the external development perimeter, and this would be for the entire property itself.

So those were the changes that were made to the original conditions of the Staff Report.

MS. LEHNERT: Madam Hearing Examiner.

HEARING EXAMINER: County Attorney.

MS. LEHNERT: Dawn Lehnert, Assistant County
Attorney. Just for sake of consistency, in new Condition
No. 7, there's a reference to multi-family pods 3, 4 and
5, and we've been consistently calling that development
area. Is there an objection to changing that to
development areas just for consistency unless there is a

reason that we --

MR. KELNER: The thing is that in some areas within the Master Concept Plan it refers to pods, some areas development areas. So the two numbers are used interchangeably. If you wish, you could put development areas and pods in brackets and I think that would cover it.

HEARING EXAMINER: Or put a slash, or whatever, yeah, some indication so that we know the terms are used interchangeable.

MR. KELNER: That's right.

MR. LEHNERT: Thank you.

HEARING EXAMINER: Okay.

All right. Can I ask a question here, Bryan?

MR. KELNER: Yes.

HEARING EXAMINER: Now, I know that you're changing Deviation No. 9 to incorporate the low rise villas only in Development Area 3. Has the applicant approached you or anyone regarding the development of Areas 4 and 5, whether there's going to be any villas in those because if they decide to put villas in those areas, if you limited it only to Development Area 3 in this condition, they will have to come back and get some kind of special amendment, I think, to do that. Do you know if they're planning to do the same kind of a plan?

MR. KELNER: No, I don't. This is the language that speaks to Mr. Schropp that we worked into there, but I'm not aware of any change to allow those on the other development areas.

HEARING EXAMINER: Okay.

MR. CHENSOFF: Ma'am, can I speak?

HEARING EXAMINER: Yes.

MR. CHENSOFF: The 24 villas will be very happy with just pod 3. Pods 4 and 5 we don't anticipate nor are we asking at this point to do any villas.

I could bring up the point that we said two areas here. This is conceptual. We would like to do the villas in -- the 24 villas in such a fashion that fits that site plan. I just want some flexibility that it doesn't have to be exactly what its location is.

HEARING EXAMINER: Okay.

MR. KELNER: Staff had a Condition No. 5 in there, Development Area 3 must be in substantial compliance with the attached site plan labeled Exhibit A in terms, conditions of Resolution Z96-005. Substantial compliance I think gives them some means of moving some of that around, but generally, you know, we don't want to see four of these villas in there. We're showing three, but they can move them around on site. I don't think the intent was to hold verbatim but to give an indication of

what is there.

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HEARING EXAMINER: Okay

MR. CHENSOFF: Our plan is not to do more than two areas. I just don't know exactly how they're going to lay out.

HEARING EXAMINER: All right. Well, we could take the two out and just put "and areas of low rise villas, including 24 low rise". That could be modified, I think, in some way to indicate that this is going to be 24 low rise villas with a maximum total of 630, and just take the last twitch out and move it into the -- after the "and", move some of that around there to work, reword that, so that you've got the 24 low rise villas but you're not limited to just two areas in case you have to break them up into three or four. Because my concern is that by limiting this, you know, so strictly, that you're going to end up having to come back in and at least get an administrative approval which is going to hold you up, if not more. So -- all right. I'll reword that then to remove the two and just indicate 24 low rise villas.

MR. CHENSOFF: Thank you.

MR. KELNER: Yes. I'll just go briefly into the Staff Report. As I mentioned, the applicant, Stephanie Keyes and Par Newton, pretty well followed all items

THE COURT: Uh-huh. Bryan, anything else?

within it. Staff, of course, has recommended approval with conditions. We find it consistent, of course, with policies of the Lee Plan, and we're referring to Policy 1.1.6, Policy 1.1.5, Objective 1.5, Policy 1.5.1, Objective 2.1, and Policy 5.1.6. And Stephanie Keyes, of course, went over the policies in more detail.

With regard to compatibility, staff still finds the project compatible with -- in the initial approval on this, there was really very, very little change, a minor change to the original plan that was approved. I think if there's a total redesign of it, then we may have more concerns with it, but the design and development community is substantially the same as originally approved, and, therefore, we feel that it's still consistent with that design with the proposed high rise development.

With regard to environmental issues, Kim

Trebatoski is here. We talked about Parcel 9B, which is
adjacent to Halfway Creek, and the parcel does contain
gopher tortoise burrows. However, these tortoises will be
relocated to the existing gopher tortoise preserves within
West Bay Club RPD and the portion of Halfway Creek and
associated mixed hardwood areas adjacent to the creek
within Parcel 9B are proposed for preservation.

Environmental staff recommends approval of the proposed revision to the West Bay Club with the condition

that all environment related conditions from the 1 previously approved RPD remain in full force and effect, 2 and, of course, we have not amended any of those previous 3 conditions. 4 HEARING EXAMINER: 5 Okay. MR. KELNER: And with regard to transportation, 6 Andy Getch is here. Within the development, staff had 7 8 reviewed it and development services' comments on the TIS are an Attachment C, and they have no concerns with it 9 since there is really no increase in intensity of the 10 11 development from the original approval. 12 And that's, in essence, Staff Report and I'd be glad to answer any questions from the Hearing Examiner or 13 the applicant or the public on it. 14 15 HEARING EXAMINER: Okay. 16 MR. KELNER: I guess the only thing I can say is 17 that when you review the Staff Report, there are some differences in the numbers because of --18 19 HEARING EXAMINER: Right. Because what we just 20 discussed here. 2.1 MR. KELNER: Yes. 2.2 HEARING EXAMINER: Okay. Questions of this 23 witness by the County Attorney? 24 MS. LEHNERT: No, ma'am. 25 HEARING EXAMINER: All right. Questions by the

1 applicant? 2 MR. SCHROPP: I have none. 3 HEARING EXAMINER: All right. I don't have any 4 either, Bryan. Thank you. 5 Okay. Any other county witnesses? MR. KELNER: No others. HEARING EXAMINER: All right. I would like to ask Andy a question. Andy, would you step up to the 8 9 podium, please. 10 State your name, please, for the record. 11 MR. GETCH: For the record, I'm Andy Getch from 12 the Lee County Department of Transportation and I work in 13 the Planning Section. 14 HEARING EXAMINER: Have you been sworn in? 15 MR. GETCH: Yes, I was sworn in and I'm a 16 registered professional engineer in the State of Florida 17 and have been accepted as an expert in transportation engineering on many occasions. 18 19 MR. SCHROPP: I have no objection as an expert. 20 HEARING EXAMINER: All right. I'll accept you as 21 transportation planning. 22 The question I wanted to ask now, this is the 23 second time that the intersection there at Williams Road 24 and 41 or second case, let's put it that way, in which the 25 intersection at 41 and Williams Road has come into

question. I know the other case I restricted the access point, I think, for the Paradise stores, or whatever, I don't remember cases by their names, you know, tell me where they're located and I can tell you whether I did it or not. That particular rezoning I think I restricted the access to a right in, right out only until such time as that intersection is improved to accommodate a left turn out.

Do you know if anything -- has DOT staff looked at this intersection and the situation there on Williams Road with the commercial development all trying to get out at the same spot on Williams?

MR. GETCH: Yes, Madam Hearing Examiner. Staff has had several meetings with representatives from Paradise shops, as well as been involved in a couple of meetings with folks from the West Bay Group.

HEARING EXAMINER: Okay.

MR. GETCH: Representatives of this project as well as members of the public that are also here today discussing a proposed solution to that intersection. In part, it's the desire on the part of Paradise shops, which I believe was the name of the zoning case, which actually previously was called Comargo MPD, in order for them to preserve ability for their customers to turn left out and also for people to be able to turn left in from

Williams Road into the Paradise shops development.

2.2

That, as one earlier speaker mentioned, the ALF, it's my understanding that that was all part of the original Comargo MPD. It was subdivided up on their own volition. I believe the West Bay Sales Club was actually originally -- that driveway was originally requested by the predecessor for a sales center there and then Albertsons connected to it and then Paradise shops lined up to it, and the dang thing is just too close to the U.S. 41 intersection to effectively operate on a collector road as a full median opening, and we've expressed our concerns with, you know, even some temporary solutions to add turn lanes, that there still could be operational concerns with that median opening. So that's something that our traffic section will be keeping an eye on as time goes by.

HEARING EXAMINER: All right. So you're not familiar then with any potential improvements to the -- all of Williams Road, I mean, from 41 all the way west to West Bay. You know, Mr. Cunningham indicated, I think that there's no emergency lanes, and if I remember correctly, it's like Coconut Road and Williams Road both are very narrow local roads until all of this development started going in on them and they're totally inadequate as far as for any type of an emergency situation. If you get a stalled car, you're stuck. You're either in the ditch

or you're in the middle of the road. Has county looked at any kind of widening of this road or anything that's going to, you know, provide some relief maybe even to the intersection as it approaches it?

MR. GETCH: It's not on the long range plan or in the CIP.

I would add the comment that Williams Road, similar to the Coconut Road on the west side of U.S. 41 and Broadway, they're all older roads that were built at a lower grade than what we would build them now.

I believe the gentleman made reference to August 14th, which was the day after the hurricane. My recollection is that Page Field registered seven inches of rain on Friday, August the 13th, and we were all under a hurricane warning and the public safety officers told us not to venture out unless it was an emergency.

Even under better conditions on Williams Road, travel -- better design conditions on Williams Road, travel there would have still been difficult with downed trees and potentially downed utility lines or power lines, so that's an emergency type of a situation that we don't design our roads to address, frankly, because we just don't have the resources or funds to do it and we use impact fees to generate capacity to address the typical BMD peak hours conditions.

1 HEARING EXAMINER: Okay. Questions of this witness based on anything I've asked? 2 3 County Attorney. MS. LEHNERT: I'm the County Attorney. I just 4 5 need to make sure the record is clear. Are there any 6 site-related improvements to Williams Road, 41, the road 7 system that is required to support the request that the applicant has before the Hearing Examiner today? 9 MR. GETCH: It's my understanding that there 10 wouldn't be. 11 MS. LEHNERT: Okay. 12 HEARING EXAMINER: I understood that. Okay. 13 right. Questions of this witness by the county? 14 MR. KELNER: No questions. 15 HEARING EXAMINER: Okay. Thank you, Andy. 16 MR. GETCH: You're welcome. 17 HEARING EXAMINER: So, folks, if you all want a better roadway, you need to start lobbying your 18 commissioners and you didn't hear me say that. 19 20 Not on the record because I want to keep my job. 21 All right. No other County witnesses at this 2.2 time? Then let's go ahead and open this up to the public. 23 Now, what I do have, I have all of your white 24 forms here, so why don't I just call the roll. If you 25 don't want to speak, let me know at the time I call your

1 name. Richard Steele. Richard Steele. Not here. 2 All We'll put him at the bottom and see if he's gone 3 out for a minute. 4 Don Eslick. I thought I saw you hiding back 5 there. 6 7 Thereupon, DONALD ESLICK, 8 called as a witness, having been previously duly sworn, 9 testified as follows: 10 MR. ESLICK: Madam Hearing Examiner, I'm Don 11 I live in Estero. I'm a member of the Estero 12 Eslick. Community Planning Panel and the chairman of the Estero 13 Council of Community Leaders, and I'm here to talk about 14 15 the Williams Road situation. 16 HEARING EXAMINER: Okay. Are you representing any of those or is this your own personal --17 18 MR. ESLICK: I'm representing the Council of 19 Community Leaders. 20 HEARING EXAMINER: Okay. 21 MR. ESLICK: And my only role as it relates to 22 the Community Planning Panel, I should say that I did 23 participate in the meeting that the developers, where they 24 made their presentation and issues were raised relative to 25 the project by the community and by residents of West

Bay.

2.1

2.2

As the chairman of the Estero Council of

Community Leaders, we have a committee, as you know, that

was involved with the Paradise shops rezoning, and where

we first raised this issue with you and that same

committee has continued to function and represents

residents in all of these surrounding communities that

have been mentioned heretofore who are on Williams Road or

have access to Williams Road and who have to deal with the

traffic problems at that intersection.

As a result of your decision in the other case, we have continued to work with the Paradise shops developers, and they have come forth with commitments that would substantially improve the intersection. Now, along the lines, in order to overcome the conditions which you imposed in that case.

They're still very interested in having a left out at that intersection. And in order to do so, then obviously that intersection has to be substantially improved.

Since that time, and you'll hear some testimony,

I think, from Fountain Lakes people, I think Dick Steele

who had to leave is from Pelican Sound, he would have said

as well, that there's a great deal of concern in those

communities about having right in, right out. Directing

traffic to the west that would ultimately end up having to turn around in their driveways and creating traffic problems at the entrance to Pelican Sound on the right-hand side and then to Fountain Lakes on the left hand side, so there is concern about just having that be a right in from those communities as well.

But as a result of that earlier decision which was affirmed by the Board of County Commissioners, as you know, we have had -- Paradise shops people stayed involved, so, Neal Niblick, the chairman of the Community Planning Panel and myself met with the representatives of the ownership of West Bay to talk about what they might do to further assist in the improvement of that intersection.

Given that, although it's not subject to zoning, they happen to own the property on the south side of the intersection, southwest corner of the intersection, and they have been very forthcoming, very helpful, both with engineering time and in terms of commitments relative to the provision's right-of-way on the south side that would allow us then to add a fifth lane so that we would be able to go from three lanes at that intersection today, to five lanes in the future.

At this point in time, all of which would be between the intersection and the two entrance points. But

we have talked about a second phase with the West Bay developers where we were -- further right-of-way west of that point would also be contributed and the entrance to the south to Albertsons would be relocated to the rear of their property. And I don't know if you can envision that at this point in time, but on the south side of Williams as you're going west, right now I think it's 230 feet into Williams is the entrance to the West Bay sales office, to Albertsons and now there's Coconut Point Fork further down that access road.

1.0

That entrance point could be moved further west, I think about 150 feet, to the rear of the West Bay property, okay, and that would then allow the cueing lane for going south to be west of the Paradise shops entrance and would change that and, of course, having five lanes instead of three would allow a configuration where you would have two northbound, two turn lanes on eastbound --

HEARING EXAMINER:

MR. ESLICK: -- eastbound lanes where they could turn left and go north on U.S. 41. In addition to which you would have a right-turn lane for cars coming from the west and there has been a problem there where through traffic going east on Williams has blocked cars that want to turn to the right. And so all of these things would be substantial improvements.

I got you.

West Bay has committed orally at this point in time to providing that right-of-way and to working with us as relates to relocation of the entrance road to the south.

Now, and out of that, and a final -- next step in the process is currently underway and could not be accomplished prior to today's meeting is the engineers for all parties are working together to try to determine all of the improvements that have to be made to that intersection, including the changes in signalization, movement of the utilities, you know, the right-of-way contributions. Apparently there are some tapers on the other side of the road that would have to be adjusted. All of those kinds of things, engineers looking at what are all of those items that need to be done in order to make these improvements and how much are each of them going to cost.

How much of those are being contributed or will be contributed by Paradise shops, how much by West Bay, et cetera.

So it's our fervent hope that as a result of the Board of County Commissioners' consideration of this matter that between now and then we can work something out so that the intersection will be improved as part of this deal. And I hold out the hope that the County, being a

County road, that the County itself will be a party to the 1 2 overall agreement. 3 Now, Bryan has said that right now it's a private agreement. We do have potentially private agreements 4 here, but it is a County road and we're talking about 5 6 improvements in that intersection to which the County is 7 going to have to be a player and participate with these two willing developers who have stepped up to the plate to 8 try to solve the problem, and I believe, frankly, benefit 10 both of them but also benefits the public to a great 11 degree. 12 So that's the essence of my testimony. I very 13 much appreciate the opportunity to make that presentation 14 and I'd be happy to answer any questions. 15 HEARING EXAMINER: Questions? Thank you, Don. 16 MR. ESLICK: Thank you very much. 17 HEARING EXAMINER: David Guenther. 18 MR. GUENTHER: Guenther. 19 HEARING EXAMINER: Guenther, okay. And you have 20 been sworn? 21 MR. GUENTHER: I have been sworn. Thereupon, 22 23 DAVID GUENTHER, 24 called as a witness, having been previously duly sworn,

25

testified as follows:

MR. GUENTHER: My name is David Guenther, and I am a property owner and resident of West Bay.

2.2

Just a general comment first. Notwithstanding the claims of the developer, I remain unconvinced that the density of over a thousand residences is required to make West Bay fiscally, financially successful, both during development and after turnover. I'm sure there's a lot more to say on that.

Secondly, there has been talk about an agreement between the developer and the property owners association. I'd like to point out that that agreement was reached Monday evening at approximately six o'clock, I believe. I got an e-mail. And it's been suggested also that that was really only finalized Tuesday morning, yesterday morning.

Part of that agreement involved that property owners association telling their members that they no longer would be needed at this hearing, and I wonder if a lot more people that aren't in agreement with this might not be here were that not the case.

The Area 3, West Lake, I guess is basically what this hearing is about, but that also in my view affects Area 4, which is referred to as Waterside, and I am concerned more about that, they're kind of interrelated. Waterside is a much smaller piece of land and the Twin Towers that would be going up there, it seems to me would,

unless there's severe setback, and that piece of property is not terribly deep, so I question how far back that can be set, and if it can't be set back adequately, it seems to me that that is going to just totally overwhelm both the street and that new Niblick Club.

So I guess my concern is if you limit Area 3, that takes the developer's ability, flexibility, if you will, on the Waterside thing away. I'm basically more concerned about Waterside than I am the other one.

And that's it.

HEARING EXAMINER: Okay. All right. Questions? Thank you, sir.

Warren Patterson. Now, folks, if I call your name and you don't wish to speak, you just tell me you don't wish to speak.

Thereupon,

## WARREN PATTERSON,

called as a witness, having been previously duly sworn, testified as follows:

MR. PATTERSON: My name is Warren Patterson. I own two properties at West Bay Club presently. I purchased my first -- or signed my contract on my first property December of 1999.

You asked at the beginning of this hearing that we address personal impact. Area No. 3, which is right in

here (indicating), I own a condominium that right now is 250 yards off Area 3. At the time that I purchased this condominium and the other condominium that I own, which is immediately across the street, West Bay Club development presented Area 3 as being single family development.

In my researching the County records, and if I understand how Lee County puts together their records, application for the change of what is called West Lake Court was actually made in 1998 by the original development team, and it was approved, it appears in the computer, that it was approved in early 1999, which was early on in the sales effort of West Bay Club.

At the time I was looking at West Bay Club, there was very little there other than a very new golf course, some roads and a gate house. There were some models under construction. There was what they currently call the Bay House under construction. And the developer was presenting West Bay Club as being a low density community. Yes, they had said that what they're calling Jasmine Bay right now or what was just called Waterside was going to be a high rise operation. They were presenting what is called The Island as being a future at the end of development high rise.

But they were showing, even though on the original maps that looked very similar to this map here,

what is Area 3 on the first map that I got in 1999, which they said was an original printing, said future development. The second map that I had had the West Lake Court roads put into it. And they were showing it as being single family homes.

We bought our condominium based upon what was presented to us on a sales basis. And I know that there were people that up until the property owners association said that they need not be here that live in this area and are very concerned about high rises being less than 100 yards off of their back yards would be here.

What they're asking for right now really is a departure from what the original factual written materials were that West Bay development presented to us. So, consequently, as you must gather, I'm opposed to having any high rises down there.

As I have discussed with the developer, I am not opposed to alternative higher density housing. I recognize the fact that West Bay development and Lehman Brothers do need to make a profit on what they're doing, that they're not a nonprofit organization. However I also have some other concerns here.

As Mr. Cunningham addressed and some other people have addressed, I'm concerned with the safety impact of fire and rescue being able to get into West Bay and get

out of West Bay as far as Williams Road is concerned. I don't really recognize, even though I know that down here in southwest Florida the concern of hurricanes is a necessity, I feel that even with the two hours we were given on August 13th, telling us that it wasn't going to hit Tampa, it was going to hit southwest Florida, we had adequate time to move if we needed to move. And I was here on August 13th. The morning of August 14th we could not get out of West Bay Club because of five different blockages going down Williams Road. However, if you're in a hurricane, those things happen.

I'm also concerned with what the environmental impact of putting additional high rises at West Bay Club is actually going to have as far as the wildlife is concerned. What's going to happen as far as birds are concerned, the gopher tortoises they've been talking about, and I'm certain that the environmental people with Johnson Engineering have done a yeoman's job of looking into this. But it's still, somewhere in the back of my mind goes this has to hurt somehow.

I also think that right now -- and I have developed some properties in my life. I own real estate. I actually moved a zoning meeting up in northeast Ohio so I could come to this zoning meeting. I feel that here in southwest Florida, that there is a glut of high rises

right now.

2.0

2.2

I inquired with my commercial bank prior to coming down here and they've given me different reports at times, what the inventory of CO'd high rise units are in southwest Florida. And this is both Lee and Collier County. And they came back to me on Friday afternoon before they closed for the holidays, and they said that according to their current bankers reports, and I can't give you exact documentation because this is just a verbal report, as of Friday, they believe the WCI right now has 578 CO'd units that they have never sold.

That doesn't include those units that investors have purchased for the purpose of flipping after the time the building has a CO on it.

I think that right now there are probably a lot of investors that thought that they could make a quick buck down here in southwest Florida buying into a building pre-construction and getting out of it before residency happened that are sorely looking at their loss.

I know that I personally within the West Bay Club suffered from that problem. I had a third condominium that I've just recently sold that I acquired right after 9-11, and had it on the market shortly thereafter and held it until the middle of November of this year. Non-productive real estate is not something I like to have.

So, consequently, I take a look at the whole picture. Lehman Brothers has admitted that they've been involved in the original financing. You know, I'm not sure exactly what part they were in. I was present at a couple of the bankruptcy hearings that happened in Cleveland, and I know that there were Lehman Brothers representatives there as were Fleet Bank and a few other smaller entities.

So I think Lehman Brothers has been aware since the beginning that a lot of low density -- or the low density operation here was really a reality even though the original zoning back in 1996 allowed 1,125, or whatever the exact number is there. You know, there had to be some sort of business plan that they were looking at that made sense to them.

The people at Lehman Brothers are top notch financial people who know how to analyze the numbers even though they may not choose to want to personally operate something like this.

I also think there may be a problem within the community at West Bay that the people feel that this is a rubber stamped deal, that it's been done with the County already. West Bay development is already taking up the infrastructure in Area 3, and I think that that portrays to the individuals that this is already done. I know that

somebody sitting here in the audience today said that they felt this was already a completed deal. That they were surprised at what this hearing was really about.

Consequently, I would implore you to ask West Bay development and Indian Hills partners to go back to the drawing board and come up with an alternative to this high rise program. I do not think that it is beneficial for the community.

Thank you.

2.2

HEARING EXAMINER: All right. Thank you, sir.

MR. SCHROPP: May I inquire?

HEARING EXAMINER: Yes.

MR. SCHROPP: Thank you.

Mr. Patterson, you've indicated that you thought the application to change Development Area 3 to single families was made in 1998 and approved in '99?

MR. PATTERSON: Yes.

MR. SCHROPP: How sure are you of that?

MR. PATTERSON: Well, according to what I see on the computer within Lee County computer program, it appears to me that original application was made around December 30th of '98 and was approved by the County on February 23rd of '99.

MR. SCHROPP: Okay. There were a couple of administrative amendments approved along the way for this

1 project other than the one that you're concerned about 2 with Development Area 3. I'd just point out for the 3 record, I guess, in the Staff Report and also the actual amendment is included in the package, it wasn't approved 4 5 until 2000. So I think you're probably looking at another 6 administrative amendment, not the one that --7 MR. PATTERSON: Okay. Well, I'm going based on how the County employees directed me to this number. 8 9 MR. SCHROPP: Okay. Okay. I get confused, too. 10 MR. PATTERSON: I mean, I deal with different county programs in different counties across the country 11 12 and each one of them is just a little bit different. 13 MR. SCHROPP: And that approval then in 2000 14 would have been after you signed the first contract with 15 West Bay, correct? 16 MR. PATTERSON: Well, actually the first contract 17 that I signed with West Bay, I ended up backing out of because the builder would not make some changes in the 18 building that I wanted. 19 20 MR. SCHROPP: But you indicated that was December 2.1 of '99? 22 MR. PATTERSON: Yes. That actually was the week 23 between Christmas and New Year's of '99. I signed the 24 contract on my first unit, Building 2 of Turtle Point the 25 end of March of 2000.

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MR. SCHROPP: Okay. And you indicated you have
1
    two condos?
2
              MR. PATTERSON: I currently have Building 2 at
3
    Turtle Point and Building 21201 in Indigo Shores. I also
4
    had owned a unit in Building 3 of Indigo Shores, which is
5
    the one that I recently sold.
6
7
              MR. SCHROPP: So obviously -- go ahead.
              MR. PATTERSON: I, unfortunately, was caught up
8
    with the drag on the real estate market by 9-11-2001.
9
10
              MR. SCHROPP: So, obviously, not all of these
11
    condos are your personal residences or used for your
12
    primary residence?
              MR. PATTERSON: No. I've purchased them as
13
     investments as rental units. I've tried to help West Bay
14
15
    make some sales and successfully done that.
              MR. SCHROPP: Okay. At this point both of the
16
    condos are owned as investments. At this point your
17
    primary residence would be in --
18
19
              MR. PATTERSON: My primary residence is in
20
    northeast Ohio.
21
              MR. SCHROPP: Okay. Thank you. That's all I
     have.
22
              HEARING EXAMINER:
                                 Okay.
23
              Richard Woodburn.
24
     Thereupon,
25
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## RICHARD WOODBURN,

called as a witness, having been previously duly sworn, testified as follows:

2.4

MR. WOODBURN: My name is Richard Woodburn, and I live in Estero River Heights, which is right here on the other side of the river (indicating).

My main concern was, when I first got the notice, is that when I walk out my front door I'm going to see a high rise condominium which would have been detrimental to my property values.

I see the map, and I'm not sure what scale this is, but they'll be here which -- what is the scale on this map?

MR. SCHROPP: I don't know what the scale is, but I believe the distance from the river is approximately 3,000 feet, but that's -- I'm recalling testimony from about eight years ago, I could probably look in the record, but it's in that neighborhood.

MR. WOODBURN: It will be highly visible from my front door at this point, a quarter mile. So to me that hurts my property values.

My other concerns are the wildlife which the gentleman before me brought up. We are very fortunate to have all this property here in the Estero Bay buffer preserve that is up in this area (indicating). A lot of

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birds.
             In many years, I have lived out here a long time,
1
    but I have seen panthers in the buffer preserve, deer,
2
3
    hogs. I don't think there's any panthers left, but we'd
     love to see them come back. We know they're making great
4
5
     strides in the Cypress preserve area.
6
              And as far as the birds go, well, if you set up
7
    high rises, you're going to end up with a lot of light
     pollution which is going to affect the bird population.
8
9
              The other thing I guess I'll call site pollution,
10
     and it sticks out, you can see it, which nature, the
11
     animals will avoid. They will not go near that area.
12
     I just feel it's going to be detrimental to the wildlife.
13
              Thank you.
              HEARING EXAMINER: Thank you.
14
              MR. SCHROPP: May I just inquire? When did you
15
16
     purchase your property?
              MR. WOODBURN: About eight years ago.
17
              MR. SCHROPP: Do you know an approximate date
18
     that would have been? That would have been about the time
19
20
     we got the original building?
21
              MR. WOODBURN: I think it was 1996, actually,
22
     yes. It was just before the West Bay Club was being
23
     developed.
              MR. SCHROPP: Okay. Where exactly do you live?
24
25
     Can you point it out on the site map?
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MR. WOODBURN: Right here (indicating). 1 MR. SCHROPP: Okay. Thank you. 2 HEARING EXAMINER: Thank you, sir. 3 Carl Hoke. 4 Now, remember, folks, if you have not been sworn 5 in, you need to tell me. I know some of you did come in a 6 7 little later. MR. HOKE: I have been sworn in. 8 HEARING EXAMINER: You have been, all right. 9 Thereupon, 10 11 CARL HOKE, 12 called as a witness, having been previously duly sworn, testified as follows: 13 MR. HOKE: My name is Carl Hoke. I'm a resident 14 of Fountain Lakes, and I'm speaking for myself and also 15 for Fountain Lakes in place of Dick Schweers who couldn't 16 17 be here today. Our concern is the intersection of 41 and 18 19 Williams Road. Unfortunately, the area we're talking 20 about was defective from its inception because of the left 21 turn holding lane. The additional development from West Bay, from the Meadows which is going to be developed now, 22 from the Paradise shops is all going to add to the 23 24 problem. 25 We believe that you recognized this when you

allowed only a right in, right out. And some progress has been made. We realize that there have been meetings with the developers and we're very happy about this. But we still are going to be living there after the developers leave, and what we want to see, we don't want to see a Baid-Aid solution, we want to see the best solution possible because there's no question in our minds that's dangerous, a little more dangerous than our main entrance now. I've been using that area for about two-and-a-half years now, so I have firsthand experience seeing how that backup lane stacks up.

So what we basically want is we want the best possible solution that we can have to that and want it to be concurrent with the development.

If the development goes forward, we would like the solution to go forward simultaneously and probably this is going to wind up before the Board of County Commissioners. But basically what we want is a good final solution to this problem.

Thank you.

HEARING EXAMINER: Okay. Thank you, sir.

William Glatz.

MS. LEHNERT: Madam Hearing Examiner, could we change the batteries --

HEARING EXAMINER: I'm sorry, I can't hear it up

1 here. (A discussion was had off the record.) 2 3 HEARING EXAMINER: We're back on the record. 4 Thereupon, 5 WILLIAM GLATZ, 6 called as a witness, having been previously duly sworn, 7 testified as follows: MR. GLATZ: My name is Bill Glatz. I'm a 8 resident of West Bay Club, and I'm up here with mixed 10 emotions somewhat because I would like to applaud the most 11 recent efforts on the part of our homeowners association 12 and West Bay. I think you've had made some important 13 strides. Nevertheless, I'm impacted, and I don't like high 14 I don't like the idea. I live here (indicating). 15 rises. 16 HEARING EXAMINER: Okay. 17 MR. GLATZ: I bought my lot in 1999. I commenced 18 construction on my home in the spring of 2000 and I moved here in December of 2000. 19 20 I don't think it needs to be pointed out, but 21 certainly one of the happier days of my experience at West 22 Bay was the extensive advertising and knowledge that I 23 saw, perhaps best epitomized by the Parade of Homes 2000 24 literature that was passed out where the future 25 development was identified as single-family housing, 13, I

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think was the number, and I thought isn't that marvelous.
 1
     I will have this pristine, beautiful sunset view forever.
 2
              I'm less than 500 feet across the fairway to this
 3
     high rise development. Two towers are better than three
 4
             The specific location of those towers is also
 5
     important in my consideration. I would like to see them
 6
     moved back as far as possible on this land.
              I live in Sunset Trace. That's a good name for
 8
     that development because when those two towers go up,
 9
10
     that's what I'll get, a trace, maybe, between two towers.
11
     Maybe your yard, my pool will be in shadow from mid
12
     afternoon to sunset.
              I, again, speak with some feeling of disquiet,
13
     but I would much prefer mid rise to low rise, four or five
14
15
     family development if we must go further to make West Bay
16
     the superb community that it is a financial success.
17
              Thank you.
              HEARING EXAMINER:
                                Thank you, sir.
18
19
              Greg Toth.
20
              MR. TOTH: I did come late.
21
     Thereupon,
22
                             GREG TOTH,
23
     called as a witness, having been first duly sworn,
24
     testified as follows:
25
              HEARING EXAMINER: State your name.
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MR. TOTH: Greg Toth, a member of the Estero

Community Planning Panel. And I don't want to take any

more time than I have to and go over some of Don Eslick's

testimony.

2.2

MR. LEHNERT: I'm sorry. I want to know if he's speaking on behalf of the Planning Panel because that group is not represented here yet today.

HEARING EXAMINER: All right. Greg, are you speaking on your behalf or are you speaking on behalf of that group?

MR. TOTH: I think that I can say that I'm speaking on behalf of the Planning Panel only because these issues were addressed there and I'm just relaying them to you.

HEARING EXAMINER: Okay. Has the panel taken a position on this? I mean, has there been a vote on this and a position taken?

MR. TOTH: Well, the position was mainly a traffic issue here and the issue was Coconut -- I mean, Williams Road, as you made mention. As a county road as development is happening on that road, the community was concerned with the betterment of that, and I guess I would like to get on the record in saying that we've talked about a public-private partnership a number of times in front of you. This is one of those areas where I think

that we have an opportunity to do something with that road. The applicant certainly isn't forced to be doing something. They've come up willing to give some property away. The County has been in meetings, as Andy testified, as well as the Comargo, and I know that a lot of these things have been tied in verbally and I don't know if it's possible or not to tie them in more finitely into some sort of written agreement. But I know that Williams has problems, and I know that with the partnershipping of the Comargo, the West Bay people and the County, that we can at least make some improvements at this point as Don mentioned Phase 1 of this to better that intersection.

Phase 2 that he mentioned will probably take a while because it will take amendments to probably Fountain Lakes as well as the Albertsons development. There are some wetland issues, so in the short term, what I believe the community would like to see is whatever can be done quickly and with the help of the County and the applicant and Comargo Trust, we would like to see done at that intersection. And we will continue to address the problems at Williams Road through the normal channels to try and get that.

HEARING EXAMINER: All right. Thank you, sir.

Marvin or Wanda Silver. Are the Silvers here?

Okay. I'll put them at the bottom of the list just in

case one of them stepped out. 1 2 Albert O'Donnell. 3 MR. O'DONNELL: I have been sworn in. HEARING EXAMINER: You haven't? 5 MR. O'DONNELL: I have. 6 HEARING EXAMINER: You have. Okay. Good. 7 Thereupon, 8 ALBERT O'DONNELL, called as a witness, having been previously sworn, testified as follows: 10 11 MR. O'DONNELL: My name is Albert O'Donnell. 12 here today in two capacities actually. I'm the 13 vice-president of the Estero Chamber of Commerce and I'm 14 also a neighbor. I have a nursery business on the 30 15 acres adjoining the property and I also live on the 16 property next door by the maintenance facility of West Bay Club. 17 The effective community, the Chamber of Commerce, 18 has voted to support this application on several grounds, 19 first of which it's less density than it was previously. 20 21 Secondly, it was the original sort of configuration of the 22 site. And, thirdly, because West Bay has been a good 23 member of the Chamber of Commerce and supported some of our events and it's a beautiful community, in addition to 24 25 the area.

But more importantly as a neighbor I've had a long relationship with the development. A lot of issues came up during the development that were tied with me. The franchise, the water franchise line was on Williams Road, so the development was originally in two different, BSU and Lee County utilities, Gulf Environmental, so there was a long complicated process.

2.2

The water people wanted to put a loop instead of a dead end main so it had to come down a side access road of Kings Road, which is essentially on my property. And I wasn't very interested in that if I couldn't get any water, so a very long negotiation to trade me out of one district to another piece a mile down the road, down Williams, so things like that.

There was some surveying, some old surveys disagreed on Kings Road, so when they're trying to resurface that back to the maintenance facility, that turned into a nightmare. One of the residents wouldn't sign on for that, so when they tried to improve that and fix the drainage, there's a notable jog in the road now to get around that, so there's been a lot of issues.

The 1.6 acres that they're -- that is part of this application of land, I traded West Bay because I own some land on the other side of Halfway Creek in their development and they own land in my nursery, so we

swapped, basically, equal pieces of land so that we could each use them.

2.0

2.2

I've done landscaping for the original developer in my business, and I've done work for the new developers. So I've also worked for them professionally.

But some of the things they've done that I don't think are quite so -- people are aware of, for about three years they mowed all of Williams Road and they resurfaced and raised Williams Road. It was actually essentially rebuilt at their expense.

The Kings Road area, they've -- we've jointly mowed and kept up the common properties for years with our golf maintenance people, so they've been, you know, an excellent neighbor that way. And they've done trash removal since the -- on Williams Road since the company -- you know, since they started their development, obviously to make their front entry look good but it's been great for the neighborhood. Their security patrols come down and sort of through my back area, so they've really been an excellent neighbor.

HEARING EXAMINER: Okay. Thank you, sir.

William Watts.

MR. WATTS: I don't want to speak.

HEARING EXAMINER: Okay. Thank you, sir.

I'm back to Richard Steele again.

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UNIDENTIFIED SPEAKER: He had to leave.
 1
 2
              HEARING EXAMINER: He is gone, okay.
 3
              Donald Vilnius.
              MR. VILNIUS: Yes.
 5
              HEARING EXAMINER: Vilnius.
 6
              MR. VILNIUS: I've been sworn in before but not
 7
     earlier.
 8
              HEARING EXAMINER: You weren't sworn in today?
 9
              MR. VILNIUS: No.
              HEARING EXAMINER: Then I better swear you in.
10
11
     Thereupon,
12
                            DON VILNIUS,
13
     called as a witness, having been first duly sworn,
    testified as follows:
14
15
              HEARING EXAMINER: State your name, please.
16
              MR. VILNIUS: My name is Don Vilnius. I live in
17
    West Bay at 22199 Nature's Cove Court. And I'll properly
    represent myself.
18
              I'm a resident there and on the Estero CCL and
19
20
     I'm also a member of the West Bay Club Property Owners
     Association and an officer.
21
22
              MR. LEHNERT: So is he representing -- I just
23
    need to know for the record who's doing what.
24
              MR. VILNIUS: I'm representing myself.
25
              HEARING EXAMINER: Okay.
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MS. LEHNERT: Works for me.

MR. VILNIUS: And it's just a point in clarification. The recently handed out information, and I'll address this to Bryan. We reduced the number of residential units. If you take a look at the 1,016, I'm not certain as to the distinction between the outlying suburban areas which is 970, I guess, and the suburban land use category, 46 units.

But all I'm asking is in terms of clarification, if we start with the number 1,016, and we reduce that by the number of properties that are currently not high-rise units, there's about 463 of those. That gets us down to number 553. The proposal includes 24 villas. If we reduce the 553 by 24 that leaves a number of 529.

The document says that there will be no more than 630 dwelling units in Areas 3, 4 and 5. So, I mean, in my estimation, there can only be like 553 dwelling units because all the other dwelling units are taken up already. Do you follow me?

MR. KELNER: Yes.

MR. VILNIUS: Okay. My question I guess would be, can we rely on the 1,016? This isn't some mathematical exercise here in terms of 630 dwelling units on 3, 4 and 5.

MR. SCHROPP: We can address that, but I'm not

1 sure how to go. If we could on rebuttal maybe address that. 2 3 HEARING EXAMINER: I think really what he's 4 looking for is just confirmation that there will be no 5 more than 1,016 dwelling units on the property. Whatever is already existing there is going to be deducted from 6 that total and then that's all you're allowed to build on 7 8 those pods. 9 MR. VILNIUS: Yes. 10 HEARING EXAMINER: Even though you've got the 11 630, that's the maximum number that would be permitted on those --12 13 MR. SCHROPP: Those three pods, that would be the total build-up density of the whole project would not 14 15 exceed --HEARING EXAMINER: Now, if they don't have 630 16 17 dwelling units, I can guarantee you they are not going to 18 be building 630 dwelling units. 19 MR. VILNIUS: That's what I say. I just want to 20 clear up that that's not an inconsistency that the overwhelming -- the superseding number would be 1,016. 21 22 HEARING EXAMINER: Right. That is the maximum 23 project total, and they cannot exceed that without coming

MR. VILNIUS: All right. Thank you.

back in and asking for another approval.

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25

1 HEARING EXAMINER: Thank you, sir. 2 Daniel Besser. Besser? Mr. Robert Wilson. 3 MR. WILSON: I don't care to speak. 4 HEARING EXAMINER: Thank you, sir. Sissel and Stewart Roberts. You'll have to 5 6 pronounce that for me. 7 MS. ROBERTSON: I'm Sissel Robertson. 8 HEARING EXAMINER: Is it Robertson? 9 MS. ROBERTSON: Sissel Robertson. HEARING EXAMINER: Oh, okay. It looks like an 10 s-c-h here on the end. Okay. Have you been sworn in? 11 12 MS. ROBERTSON: I have. 13 HEARING EXAMINER: Okay. All right. 14 Thereupon, 15 SISSEL ROBERTSON, 16 called as a witness, having been previously duly sworn, testified as follows: 17 18 MS. ROBERTSON: Again, my name is Sissel Robertson, and I live at 4401 Williams Road, which is 19 20 right next door to the entrance of West Bay Club. 21 lived there for 17 years and I've seen a lot of changes. I have several concerns. 2.2 One of them being Williams Road, once again, the 23 24 intersection, yes, it's terrible. The problem, of course, 25 is that we have too many cars but let's not go there for

now.

I would very much like to see some side roads put in and a bike trail. I have a 15-year-old son. My husband and I pick him up and drive him to the bus stop at Albertsons because of the concern about the traffic.

I used to walk where Pelican Sound and West Bay Club is, but, you know, I no longer have access to those properties. Just to maintain my basic health, I must walk. The only plae left is Williams Road, and it's just not a safe place to walk. I fear for my life.

And some sidewalks would be, you know, so wonderful. I realize we can't have stop growth and all of this, but we need to grow in a sensible way. I applaud West Bay, you know, for making attempts in the development to preserve the natural environment. I do appreciate it even though I'm not there to enjoy it.

My other concern is that when we do build high rises and make changes in density and zoning, it has happened so many times in the past that after a little while developers come back and ask for another change.

I'm just concerned that, you know, that this won't set a precedent for, you know, higher density than originally allowed for in that area in the future.

HEARING EXAMINER: Okay.

MS. ROBERTSON: My final concern is that 1.6 1 acres which is right next door to me. At the present time 2 3 West Bay has the nursery facility there, and we've endured a lot. We've had every construction worker park their 4 cars there at lunch and litter under our trees. During 5 the construction phase, we've had RV storage there. had boat storage there. The house that is there now, it's 7 looking worse all the time. And it is my understanding, I 8 don't know if it's true, that four residences that are to 9 be built next door are to be housing for guests of West 10 Bay. And, you know, I would really like to have some real 11 neighbors, because I don't have a relationship with the 12 people in West Bay. I don't have any neighbors. 13 have all been bought out. 14 15 HEARING EXAMINER: Where do you live exactly? 16 MS. ROBERTSON: I live at 4401 Williams Road, on the south side of Williams Road. 17 HEARING EXAMINER: Okay. Is it outside the 18 entrance to West Bay or are you in West Bay? 19 20 MS. ROBERTSON: No, I'm not in West Bay. HEARING EXAMINER: So you live outside of West 21 22 Bay? 23 MS. ROBERTSON: Right. HEARING EXAMINER: Okay. North or south side? 24 MS. ROBERTSON: I live on the south side of the 25

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street.
1
              HEARING EXAMINER: Can you show us on this aerial
 2
 3
     he's got? Give us an idea where you live.
              MR. SCHROPP: Here's West Bay. Here's the
5
     entrance right here. There's Kings Road.
6
              MS. ROBERTSON:
                              Okay.
 7
              MR. SCHROPP: West Bay owns that corner.
                                                        The
     house next door to it?
8
9
              MS. ROBERTSON: The house right there
10
     (indicating).
11
              MR. SCHROPP: Right there (indicating). She
12
     lives approximately right here (indicating).
              HEARING EXAMINER: Okay. So you live -- okay.
13
     You live one house or one block away from the actual
14
15
     entrance I quess it is?
16
              MS. ROBERTSON:
                              Right.
17
              HEARING EXAMINER:
                                 Okay.
              MR. CHENSOFF: I'll show her where the lots are
18
19
    going to go inside the community over here. It is not
20
    housing, employee housing. It's not next to you, it's way
21
    over here (indicating).
22
              MR. CHENSOFF: You have this in your packet.
23
              HEARING EXAMINER: Okay. I do have it.
24
     right. Now, you understand where those houses -- where
25
     that 1.6 acres is, right?
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MS. ROBERTSON:
1
                              Yes.
                                    That's right next door to
2
     our property.
3
              MR. CHENSOFF: No, it's not. It's way over here.
4
    You're over here (indicating), it's on the west side of
5
    Halfway Creek.
6
              MS. ROBERTSON: So there's no plans for
7
    developing the property right next door to ours at this
    point; is that right?
8
              MR. CHENSOFF: Not at this time, no.
10
              MS. ROBERTSON: Okay. Thank you.
11
              HEARING EXAMINER: All right. Thank you, ma'am.
12
              Okay. I'm back to the Silvers, Marvin and Wanda.
    Okay. All right.
13
14
              Applicant want to respond to any of the concerns
15
    and issues brought up by the public?
16
              MR. SCHROPP: I think I would, but could I have
17
    about five minutes to organize?
18
              HEARING EXAMINER: Sure. Let's take -- let's be
19
    back here at ten minutes after twelve, and we'll finish up
20
    with the applicant and staff's response to your questions
21
     and concerns.
22
              Water only in this room, please.
23
              (A recess was taken.)
24
              HEARING EXAMINER: Okay. Now, I have a white
25
     form here from a Mr. Brice, Robert Brice.
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MR. BRICE: I don't want to talk.

HEARING EXAMINER: You didn't want to talk, okay.

I noticed you just checked to receive a copy of the recommendation, but I thought I'd give you the opportunity.

Okay. The applicant is ready to respond now to the concerns raised by the public.

MR. SCHROPP: Yes. And if it would be appropriate, a lot of the concerns or a lot of the comments dealt with wildlife issues, and Kim Trebatoski indicated she's probably the most knowledgeable on the site to address them, volunteered to do it. So if I could ask Kim to address those issues.

MS. TREBATOSKI: For the record, I'm Kim
Trebatoski. I'm the Principal Environmental Planner with
Lee County, Division of Environmental Sciences. It may be
a little bit unusual for me to answer these instead of the
applicant, so let me pose a little bit of background why
I'm doing this.

West Bay Club was one of the very first golf courses that I reviewed as an environmental planner in the county to apply all of the zoning conditions to, the main person writing the vegetation removal permits on the site so I was on the site before it was cleared. I was on the site during clearing process. I have subsequently been

involved with the site for quite a while and am aware of the evolution of West Bay Club and also some of the things that they have done over time that I was either involved in or indirectly involved in environmentally.

So an additional reason why I thought it was appropriate for me to address this is that I am the staff member man who oversees all the zoning and Development Order review from an environmental standpoint, so I'm very familiar with what is occurring development wise throughout the county and what we typically see.

I hear the concerns loud and clear about the wildlife. It's a very, very unique piece of property. It has very diverse habitats.

You have a creek, you have upland scrub, one of the only areas of rosemary scrub left in the county. You have salt water wetlands. You have fresh water wetlands. You have pine flatwoods. It's an extremely diverse piece of property habitat wise.

The wildlife underpasses through the roads do work as a wildlife corridor. If you stop and look when you're on the site, you see the paths that the wildlife have utilized in there, so their corridors under the roads are actually working.

It's an exceptional piece of property. Yes, it would have been wonderful to have been a public wildlife

park, but you have to say that from seeing the piece of ground when it was pre development with the dirt trails that I know people used to walk, that people use to camp back there, people use to fish back there, this development preserved far, far more wildlife habitat and the diversity of it, they preserved creek areas, they preserved the coastal ridge, rosemary scrub ridge, they kept the majority of their preserves in large tracts instead of breaking them up.

This in and of itself provides better long term habitat than what we see throughout the county on a regular basis that meets the code. Just some quick numbers. It's about 866 acres of project. 700 acres is open space. 526 acres is preserve. I mean, it's astounding to have 526 acres out of 866 as preserve.

The restoration of a wetlands actually, that was -- the wetlands actually has been a nesting ground for an alligator in the past. I don't know if he's still around.

In the marsh, it's come back. It's been successfully restored. One of the very first environmental planning methods you learn when you're dealing with developments in school and such is in order to preserve more, you build up.

I know that some people don't like stories,

anything taller than 35 feet is what I hear a lot in hearings. But when you do go up, it allows for the preservation of what you see here in that the -- the multi-family are diverse. There's driveways in between If birds are going to be flying, they can get around them. So I know that a lot of people don't like to see vertical structures in south Florida where we're so flat, they stand out more than other places. But from a wildlife perspective, this development is a premier project in the county. And I do know, as an aside, that they worked with the native plant society to allow plant recovery work. The scrub area that's created at Manatee Park, they called it sand bare forest, they work with Pro to release wildlife, so I think that in and of itself states that it's a wildlife habitat, its value has been maintained on the project.

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And I hope they continue to manage their preserves over time to keep them in habitats there because I know that a lot of residents purchased in here because of the uniqueness of it. So wildlife wise I don't see the towers being a negative effect. I think they're actually a -- have allowed for the preservation of other areas.

HEARING EXAMINER: Okay.

MR. SCHROPP: Thank you.

Madam Hearing Examiner, I'll just -- Russell

Schropp for the record. I'll just wrap up with a few items that address some comments.

HEARING EXAMINER: Okay.

MR. SCHROPP: And then we'll rest.

First item I guess as part of our presentation in chief I presented to you a portion of -- or the survey results, pertinent part of the survey results that West Bay conducted, and I perhaps wasn't clear with regard to the results of the survey.

The question that was asked was whether the residents would be in favor of two or three towers on the site and a full 80 percent indicated for that particular site that they would be in favor of either two or three. I think that you can see the results in what I presented to you was 49 percent in favor of three, and of those that weren't in favor of three, a certain percentage were in favor of two. And so would add up to a total of 80 percent. And that was specific to that site, that being Development Area No. 3.

Secondly, I guess with regard to Mr. Parker's letter that he passed out, just a little clarification that I noted. He recited the conditions that came from our -- or one of the conditions that came from our agreement with the property owners association, and he refers to sites 1, 2 and 3. Those don't jibe exactly with

1 | what the site plan -- site 1 is actually site 5,

2 Development Area 5. Site 2 in his letter is actually

3 | Development Area 4. And site 3 is actually Development

4 | Area 3, which is the one we are concerned with here today.

Just so when you get back and read the letter, you're not

6 | confused and can relate one to the other.

2.2

With regard to the comments that were made by several residents with regard to Williams Road and several parties with regard to Williams Road, as I indicated in our presentation in chief, we are working very diligently with property owners, with the County, with Mr. Eslick's group, the ELCC, to try and address the situation.

It really is not a part of our rezoning or factor of our zoning, I don't believe, but we will continue to work with them and we have made the commitment to make the right-of-way available. So we're working on a solution. We anticipate to continue to work with them and cooperate with them and we hope that will certainly come about.

As one of the speakers mentioned, yes, it's a benefit to our project as well as the Comargo project as well as the residents in general so we do stand to benefit from it.

We are not increasing density. We're, in fact, reducing density on the project as a result of the commitments that we've made with the property owners

association.

I guess the only other point that I'd make is that the last statement that was made with regard to -- one of the speakers with regard to the precedent, precedential effect of the rezoning, and I don't think it has any precedential effect at all with regard to the request here. We're simply asking to restore what was granted in 1996. The system was a comprehensive plan at that time, and I believe if you'll go back and look through records and your decision, you'll recognize the precedent for high rise in this area was actually established before this project with other projects that came before us.

So, in fact, I don't think we're adding to the precedent, I think the project is trying to re-incorporate some of the design that it originally had, some of the benefits that it had with regard to preservation, wildlife protection and other matters similar to that.

And with that I believe we rest. We simply request your consideration of the request as presented.

HEARING EXAMINER: Okay. Staff have any comments they'd like to make?

MR. KELNER: Just a few brief comments, and, of course, this is with regard to the high rise, and I think there was some mention made of some person who lived north

of the Estero River and the view from the angle of that proposed high rise going back onto Area 3.

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Recently, I believe the zoning -- that was an RM-2 area, right near the river, so by rezoning the property you'll be able to remove the RM-2, move these units farther away from the residential areas to the north.

With regard to the property owners within the development, it's essentially the same as it was originally approved. There's a question about do we spread out horizontally to go vertically. As you heard from Kim Trebatoski, by going vertically, you're able to preserve so much more of the natural environment in the surrounding area. So there's benefits also from that. They reduce the amount of impervious surface. looking at the parking garages, that 95 percent are going to be underground, under the buildings, so, in other words, you're still preserving more, reducing the amount of impervious surface. The improved storm water management and basically these, I think, go on to preserving that area. And, of course, all these things were looked at in the original rezoning about the visual impact of the development itself.

And so that's basically staff's comments regarding the visual aspects of the development.

1 HEARING EXAMINER: Okay. 2 All right. Folks, I will need to do a site visit 3 out there as I indicated earlier in the course of the hearing. Is this gated? 4 5 MR. SCHROPP: Yes, it is. 6 MS. TREBATOSKI: They'll let you in. 7 HEARING EXAMINER: They'll let me in? MS. TREBATOSKI: Yeah, they let county employees 8 in real easy. 10 HEARING EXAMINER: I won't be driving a county 11 vehicle. 12 MR. SCHROPP: I had trouble when I went out there. 13 MR. CHENSOFF: Me, too. 14 MR. MANGAN: Please feel free to contact me, Jeff 15 Mangan, at any time and I'll --16 HEARING EXAMINER: All right. I'll have my -when I decide to do the site visit out there. Jeff, give 17 18 me your phone number, please. 19 MR. MANGAN: 948-9009. Do you want my cell 20 phone? 21 HEARING EXAMINER: All right. 22 MR. MANGAN: 777-7075. I think everyone in the 23 room basically knows that, though. 24 HEARING EXAMINER: Okay. What I'll do is have my 25 office manager or secretary contact you and let you know

the date that I'm coming or let -- you know, so you can clear it at the gate so that they don't do a body search or whatever else they do when I get out there.

MR. MANGAN: They have turned Gary away from time to time.

know you all think that this is a done deal, it actually is not a done deal. But one of the strongest factors in favor of the approval of this as far as my decision is concerned is the fact that this was reviewed very extensively, they said, you know, it's like a sub DRI. Well, a sub DRI, you know, even though it is a sub DRI, it got very extensive review at the initial application stage and, you know, based on the approval at that time, that is a very strong factor in the continued or the approval of this now since they want to go back to what they had originally requested.

I don't want anyone to walk out of here, you know, feeling like this is a done deal. It does not always happen that way, but because this is -- if they were going from what had been originally a single family to a 20 story high rise, I can tell you that there would have been a totally different atmosphere, I think, on this entire hearing. But because they're simply asking to reinstate what had already been approved on that property,

that has -- I'm sure was also a big factor in staff's consideration as well.

So right now, my inclination is to recommend approval of this. I need to go out and look at the area, get a feel for what the rest of the neighborhood is and whatnot, and make a final decision.

Now, I have to tell you guys that we're looking at probably -- what's today, the 19th, we're looking at sometime toward the end of February. I'm working as hard as I can. I'm the only Hearing Officer on right now until the middle of February. So I am sorely backed up in the back even though working weekends and whatnot, I'm just barely keeping up. So it will probably be sometime toward the end of February before my decision is made, and it will be four to six weeks after that before it goes to the Board of County Commissioners.

MR. SCHROPP: I've already explained that to them.

HEARING EXAMINER: Okay. So my decision will be out sometime hopefully in February, toward the end of February, and then you all will receive notice from the Zoning Department when it is scheduled in front of the Board of County Commissioners. All right?

Thank you all for coming. This hearing is closed.

1	(Hearing concluded.)
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7	STATE OF FLORIDA )
8	COUNTY OF LEE )
9	
10	I, Roberta June Bishop, Registered Professional
11	Reporter, do certify that I was authorized to and did
12	stenographically report the foregoing proceedings, and
13	that the typewritten transcript, consisting of pages
14	numbered 1 through 128, is a true record.
15	Dated this 4th day of February, 2005.
16	
17	
18	Roberta June Bishop, RPR
19	Roberta danc gasnop, Krk
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