

July 9, 2009

Mr. Matt Noble, Principal Planner
Division of Planning
Lee County Department of Community Development
P.O. Box 398
Fort Myers, FL 33902-0398

RE: Babcock Ranch Community (CPA2006-08) Codified Application (Amended)

Dear Mr. Noble:

On behalf of the applicant, Babcock Property Holdings, LLC, we have prepared the attached codified application for the Babcock Ranch Community (BRC) Lee Plan Amendment, CPA2006-08. This codified application amends the codified application package submitted February 11, 2009, and consists of the following elements:

- 1. The requested text amendment to establish Lee Plan Objective 36.3 and supporting policies.
- 2. A set of tables and map exhibits documenting the potential list of road improvements needed to support development of the BRC through 2030 and final build-out.
- 3. A map exhibit showing the planned wildlife crossings along SR 31.
- 4. The codified application package submitted February 11, 2009.

The purpose of this application is to request a Lee Plan text amendment establishing Objective 36.3 and supporting policies. Although the applicant has included map exhibits in the application package, these are strictly for planning and illustrative purposes. There are no map amendments requested as part of this application.

The codified application contained herein, as amended, reflects the applicant's response to issues raised by the Lee County Local Planning Agency (LPA) during its February 23, 2009, hearing; feedback provided by LPA members in subsequent one-on-one meetings with the applicant; input provided by the general public during follow-up community forums; and comments from Lee County staff on the draft application amendment submitted June 19, 2009.

The following sections of this cover letter outline the key issues and the applicant's response to those issues as articulated in the amended codified application.

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LPA HEARING AND FOLLOW-UP MEETINGS

Phasing/Sequence of Development – Members of the LPA asked about the proposed phasing and development sequence for the BRC. The road list and map exhibits submitted as part of the February 11, 2009, codified application package showed road impacts for a final build-out scenario but did not indicate the phasing and sequence of development involved in the build-out process.

The applicant has amended these exhibits to indicate the proposed phasing and development sequence for the BRC and has drafted the requested Lee Plan text amendment to address this issue. The information submitted as part of this codified application package establishes the process by which the first and subsequent increments will be pursued by the applicant and how the corresponding road impacts will be mitigated to support the BRC development.

Planning Horizon – Members of the LPA and the public raised concerns about the magnitude of the road impacts through the 2030 planning horizon, as shown on the original maps submitted as part of the February 11, 2009, codified application package. As Lee County staff recognized, this stemmed from staff's request that the applicant show a final build-out scenario but label the maps with the Lee Plan's 2030 planning horizon.

The road lists and map exhibits submitted as part of this codified application, as amended, address this issue by presenting a more realistic picture of the required roadway capacity through 2030 and final build-out. This information is further reinforced by the requested Lee Plan text amendment language. The result is a much more rational and manageable level of projected impact associated with the BRC.

Alternate Modes/Routes – Members of the LPA challenged the applicant to explore alternate modes of transportation as part of the mitigation strategy. The rationale was that if rail and other modes could be used to transport people and goods, then less road improvements would be required to support the BRC. Also, members of the community asked the applicant to consider other route options than those shown on the original maps submitted as part of the February 11, 2009, codified application package.

The applicant met with members of the LPA and the general public to address these issues. First, the applicant reinforced with LPA members the vision to develop the BRC as a truly multimodal community. The internal transportation system for the community will feature a variety of modes, including transit, bike and pedestrian ways and related facilities. Externally, the challenge will be for local government officials to support a rail system that would enable connectivity to the BRC. The applicant is prepared to work with governing authorities to explore this alternate mode.

Babcock Ranch Community (CPA2006-08) Codified Application (Amended) July 9, 2009 Page 3

Second, the applicant has consistently assured members of the LPA and general public that the routes shown on the original map exhibits submitted as part of the February 11, 2009, codified application package were conceptual in nature and that the actual routes will be determined at a future time. The applicant made it clear to the LPA and public that the location, capacity and design features will be determined on an incremental basis by the entity responsible for the improvements and will be developed through a community-based process. The applicant will coordinate with Lee County staff and other entities to make minimizing the road impacts on Lee County a priority.

Public Involvement/Charrette Process – Members of the LPA and local community groups voiced concern about the public's involvement in the road planning process. At issue was whether the public had been adequately informed of and given the opportunity to participate in the process to date.

The applicant reminded LPA members that the applicant conducted a three-day public charrette process in January 2006. This process gave members of the public, planning officials and other stakeholders the opportunity to play a central role in the layout and design of the BRC. However, in direct response to LPA concerns, the applicant met one-on-one with LPA members and has been attending community forums with the East Lee County Council and other groups to inform the public of the progress on this case.

Further, the applicant held a Visioning Workshop on April 6, 2009, to solicit public input into the development of the proposed first increment of the BRC. The applicant remains committed to being responsive to Lee County and its stakeholders.

Adoption/Development Review Process – Members of the LPA and the public asked numerous questions regarding the Memorandum of Understanding (MOU) between Lee County and the applicant. The primary focus was whether the MOU bound Lee County to the road list as proposed by the applicant. Other factors included how the first and subsequent increments of the BRC would be reviewed by Lee County.

The applicant coordinated with staff to address these questions in the proposed Lee Plan text amendment. The attached text amendment would add Objective 36.3 and supporting policies, which establish the review process for the first and subsequent increments. The proposed text amendment also documents the funding mechanism for BRC-related road improvements and states what will be required to demonstrate financial feasibility for these improvements.

Lee and Charlotte County Impacts – Members of the LPA and staff requested map exhibits showing the BRC road impacts in both Lee County and Charlotte County. The applicant has amended the original maps submitted as part of the February 11, 2009, codified application package to reflect the bi-county impacts.

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LEE PLAN TEXT AMENDMENT, ROAD LIST AND MAP EXHIBITS

Based on input from the LPA, Lee County staff and community leaders, the applicant coordinated with staff to draft the proposed Lee Plan text amendment contained in this package. The requested text amendment provides the list of potential road improvements needed to support development of the BRC through 2030 and final build-out; identifies the anticipated funding source for those improvements; and documents the process by which these improvements will be added to Lee Plan Map 3A and Capital Improvement Program.

The Lee Plan text amendment is supported by tables and map exhibits showing the 2030 and final build-out road lists. These documents were developed by the applicant to be used as planning tools and reflect a rational build-out scenario. The assumptions underlying the road list and map exhibits were oriented around a reasonable absorption rate for the residential units, an internal capture rate in-line with a mixed-use development, and development parameters approved in the adopted BRC Master Development Order. The applicant recognizes that consideration of these documents on the part of Lee County does not constitute an authorization for the construction of road improvements.

WILDLIFE CROSSINGS

Lee County staff requested that the applicant address the issue of wildlife crossings along SR 31 and the proposed East-West Connector roadway. In terms of SR 31, the applicant recognizes that, pursuant to the sale/purchase agreement with the State of Florida, the developer is responsible for installing two wildlife crossings along SR 31. The attached exhibit identifies the approximate location of these crossings.

The exact location of the crossings and design specifications for the crossings, including fencing, will be determined as part of the State Environmental Impact Review (SEIR) and Joint Environmental Resource Permit (ERP) coordination. Design specifications and locations will be coordinated with the Florida Fish and Wildlife Conservation Commission (FWC) and the U.S. Fish and Wildlife Service (USFWS).

With regard to the East-West Connector, the current conceptual study area utilized for the secondary impact analysis as part of the ERP did not reflect an alignment that would abut or cross any existing conservation lands. Thus, at this point the applicant views it as premature to agree to any wildlife crossings for the East-West Connector. Any potential need for wildlife crossings along the proposed East-West Connector will be determined through forthcoming corridor analyses. This process will be coordinated with FWC, USFWS and Lee County.

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The applicant believes that the codified application, as amended, addresses the issues raised by the LPA, the public and Lee County staff. The applicant looks forward to presenting this information to the LPA during its July 27, 2009, hearing, at which time the requested Lee Plan amendment will be presented as an action item.

Please contact me if you have questions, or if you would like additional information. Thank you for your consideration.

Sincerely,

Joseph W. Grubbs, Ph.D., AICP

Principal Planner

Cc: Babcock Property Holdings, LLC

Henderson, Franklin, Starnes & Holt, PA

David Plummer & Associates, Inc.

REQUESTED TEXT AMENDMENT BABCOCK RANCH COMMUNITY (CPA2006-08)

OBJECTIVE 36.3: BABCOCK RANCH COMMUNITY. Assure the transportation impacts in Lee County, generated by the Babcock Ranch Community (BRC) approved in Charlotte County, are funded entirely by the BRC Independent Service District (ISD) or other BRC related funding mechanism. Provide a process by which these identified improvements are added to the Lee County MPO 2030 Financially Feasible Highway Plan Map (Map 3A) and the Capital Improvement Program (CIP).

Policy 36.3.1: The comprehensive transportation analysis of the BRC has identified the need for numerous road improvements in Lee County. In order to address the impacts of the development of the BRC in Charlotte County, additions to the Lee County Map 3A and the CIP will be necessary.

- a. Lee County does not have the responsibility to fund the capital road improvements required by the development of the BRC in Charlotte County.
- b. As contemplated in the Interlocal Planning Agreement dated March 13, 2006, and the Babcock Ranch Community Road Planning Agreement dated May 23, 2006, the capital road improvements required by the development of the BRC will be funded entirely by the BRC Independent Service District (ISD) or other BRC related funding mechanism (hereafter the Developer).
- c. Lee County views as a priority the proposed East-West Connector roadway and any other road improvements that will minimize road impacts in Lee County.

Policy 36.3.2: Table ## includes the roadway improvements identified as necessary to accommodate the volume of traffic expected from the build-out of the BRC, which are over and above the financially feasible improvements currently identified on Map 3A.

- a. The funding necessary to construct the road improvements made necessary by the BRC may exceed the proportionate share contribution anticipated from the development of the BRC DRI increments. Contributions exceeding the proportionate share assessment for a given increment may likely be necessary to satisfy the financially feasible standard required to support an amendment to Map 3A, as well as future amendments to the CIP. In order to amend Map 3A and the CIP to include specific BRC-related road improvements the ISD, or other BRC related funding mechanism, will fully fund the improvements necessary to accommodate the BRC traffic impacts when the proportionate share assessment does not completely fund the improvements identified as necessary to accommodate the development of the BRC.
- b. BRC contributions in excess of the proportionate share assessment will be applied directly toward the improvements identified as necessary to support the development of the BRC. The funding necessary to justify inclusion in the Lee Plan will be delivered via development agreements, interlocal agreements, or other mechanisms acceptable to Lee County which mechanisms will

coincide with approval of each increment of the BRC. Upon execution of a development agreement, interlocal agreement, or other mechanism acceptable to Lee County providing for full funding of the identified road improvement, the County will include the road improvement on Map 3A and the road improvements will be included in the Capital Improvements Program (CIP) as developer contributions.

c. Failure of the developer of the BRC to fully fund the road improvements necessary to serve the BRC will prevent the inclusion of those road improvements on Map 3A and in the CIP.

Policy 36.3.3: The roadway improvements contained in Table ## cannot be utilized as transportation network improvements in any analysis to support a comprehensive plan map or text amendment other than the amendments contemplated in the BRC development until those improvements are identified on Map 3A or are considered to be committed in the CIP.

BABCOCK RANCH COMMUNITY MASTER ROAD LIST LEE COUNTY COMPREHENSIVE PLAN AMENDMENT (CPA2006-08) POTENTIAL ADDITIONS TO THE FINANCIALLY FEASIBLE PLAN (MAP 3A)

Road	From	То	Current Map 3A	Proposed Map 3A (1)
Bayshore Rd. (SR 78)	Business 41	I-75	4L	6L
Bayshore Rd. (SR 78)	I-75	State Rd. 31	2L	4L ⁽²⁾
Business 41	Pondella Rd.	Littleton Rd.	4/6L	8L or 6L exp/grade separations (2)
Colonial Blvd.	Winkler Ave.	I-75	6L	6L + 4expL ⁽²⁾
Del Prado Extension	US 41	I-75	0/2L	6L
New East-West Corridor (near County Line)	US 41	State Rd. 31	0L	4L
Immokalee Rd. (SR 82)	Colonial/Lee Blvd.	Buckingham Rd.	6L	8L ⁽²⁾
Lee Blvd.	Immokalee Rd. (SR 82)	Westgate Blvd.	6L	8L ⁽²⁾
Luckett Rd.	I-75	Ortiz Ave.	4L	6L
Orange River Blvd.	Staley Rd.	Buckingham Rd.	2L	4L
Palm Beach Blvd. (SR 80)	Seaboard Ave.	Tice St.	4L	6L
Palm Beach Blvd. (SR 80)	Tice St.	State Rd. 31	6L	8L or 6L exp/grade separations (2)
Palm Beach Blvd. (SR 80)	State Rd. 31	Broadway Ave.	4L	6L
State Rd. 31	Palm Beach Blvd. (SR 80)	Bayshore Rd. (SR 78)	2L	4L
State Rd. 31	Bayshore Rd. (SR 78)	Charlotte Co. Line	2L	6L ⁽²⁾

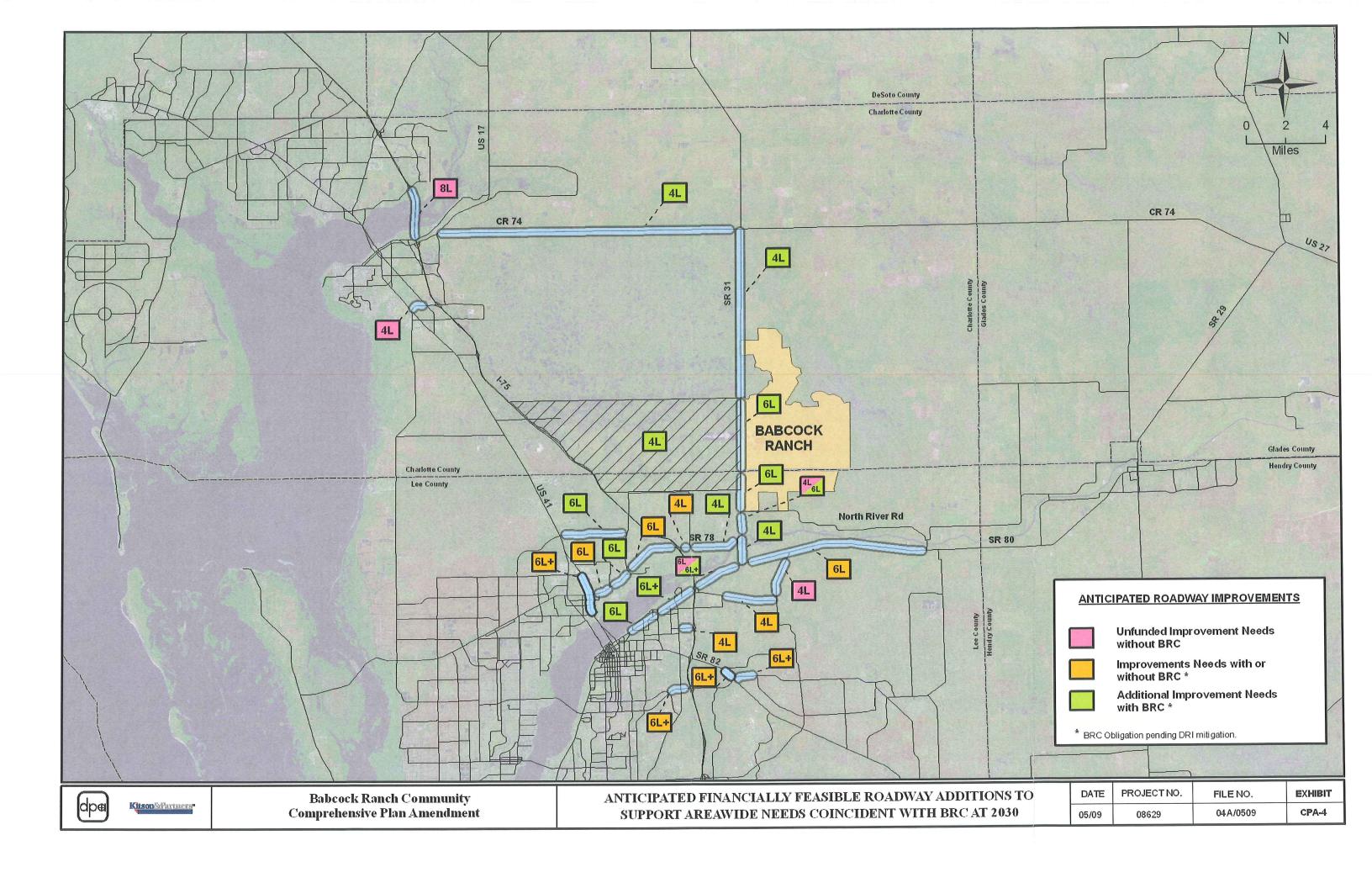
Footnotes:

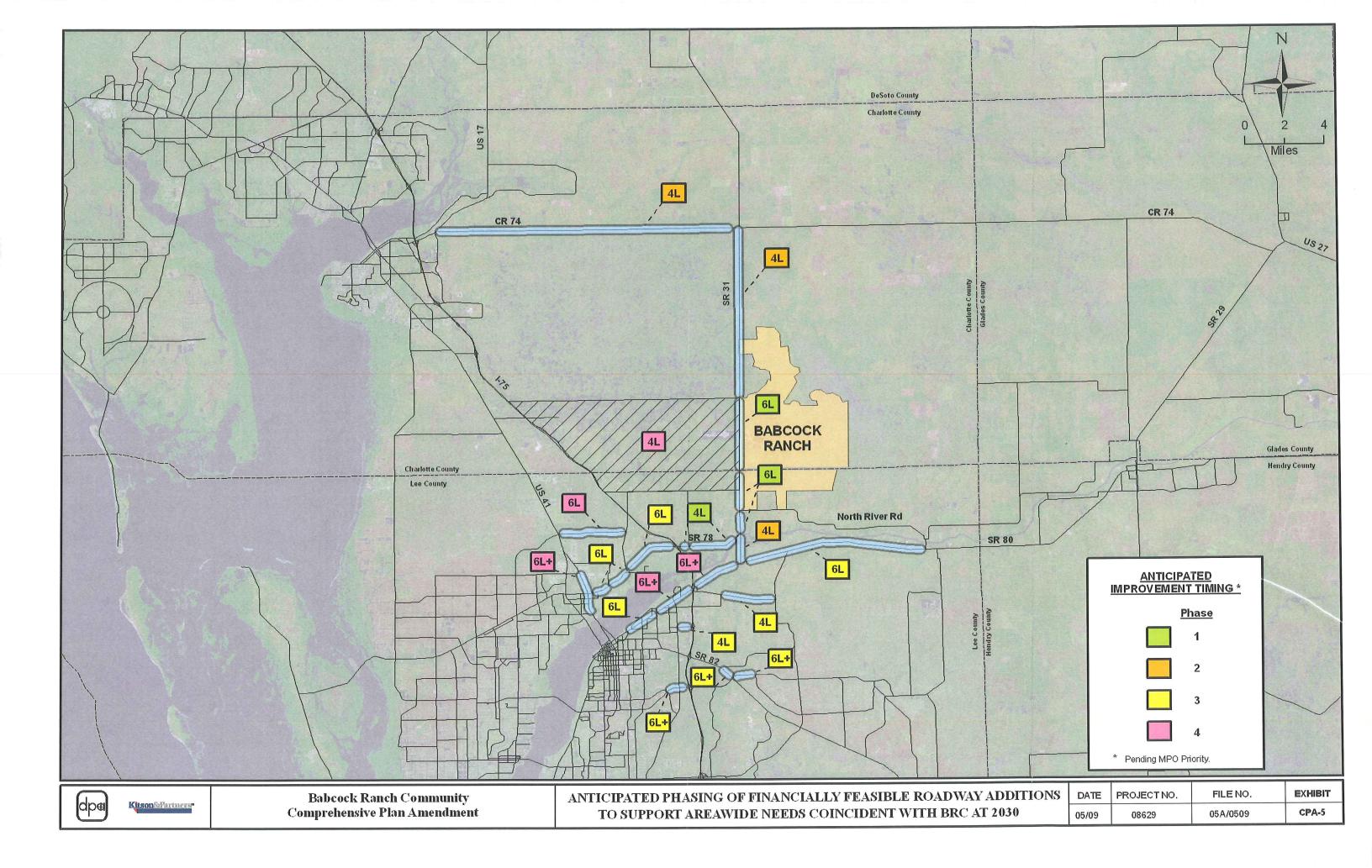
(1) For Illustrative Purposes Only. Reflects improvement needs based on total traffic at Year 2030.

Timing or phasing of improvements to be determined pending MPO priorities.

(2) Improvement based on lane capacity needs.

Actual improvement may be to a parallel facility or construction of a new corridor in lieu of improvements shown.





BABCOCK RANCH COMMUNITY (BUILDOUT) MASTER ROAD LIST (1) LEE COUNTY COMPREHENSIVE PLAN AMENDMENT (CPA2006-08) POTENTIAL ADDITIONS TO THE FINANCIALLY FEASIBLE PLAN (MAP 3A)

Road	From	То	Current Map 3A	Proposed Map 3A (1)
Bayshore Rd. (SR 78)	Business 41	I-75	4L	6L
Bayshore Rd. (SR 78)	I-75	State Rd. 31	2L	8L or 6L exp/grade separations (2)
Business 41	Pondella Rd.	Littleton Rd.	4/6L	8L or 6L exp/grade separations (2)
Colonial Blvd.	Winkler Ave.	I-75	6L	6L + 4expL (2)
Del Prado Extension	US 41	I-75	0/2L	6L
New East-West Corridor (near County Line)	US 41	State Rd. 31	0L	4L
Immokalee Rd. (SR 82)	Colonial/Lee Blvd.	Buckingham Rd.	6L	8L ⁽²⁾
Lee Blvd.	Immokalee Rd. (SR 82)	Westgate Blvd.	6L	8L ⁽²⁾
Luckett Rd.	I-75	Ortiz Ave.	4L	6L
Orange River Blvd.	Staley Rd.	Buckingham Rd.	2L	4L
Palm Beach Blvd. (SR 80)	Seaboard Ave.	Tice St.	4L	6L
Palm Beach Blvd. (SR 80)	Tice St.	State Rd. 31	6L	8L or 6L exp/grade separations (2)
Palm Beach Blvd. (SR 80)	State Rd. 31	Broadway Ave.	4L	6L
State Rd. 31	Palm Beach Blvd. (SR 80)	Bayshore Rd. (SR 78)	2L	4L
State Rd. 31	Bayshore Rd. (SR 78)	Charlotte Co. Line	2L	10L or 6L exp/grade separations (2)

Footnotes:

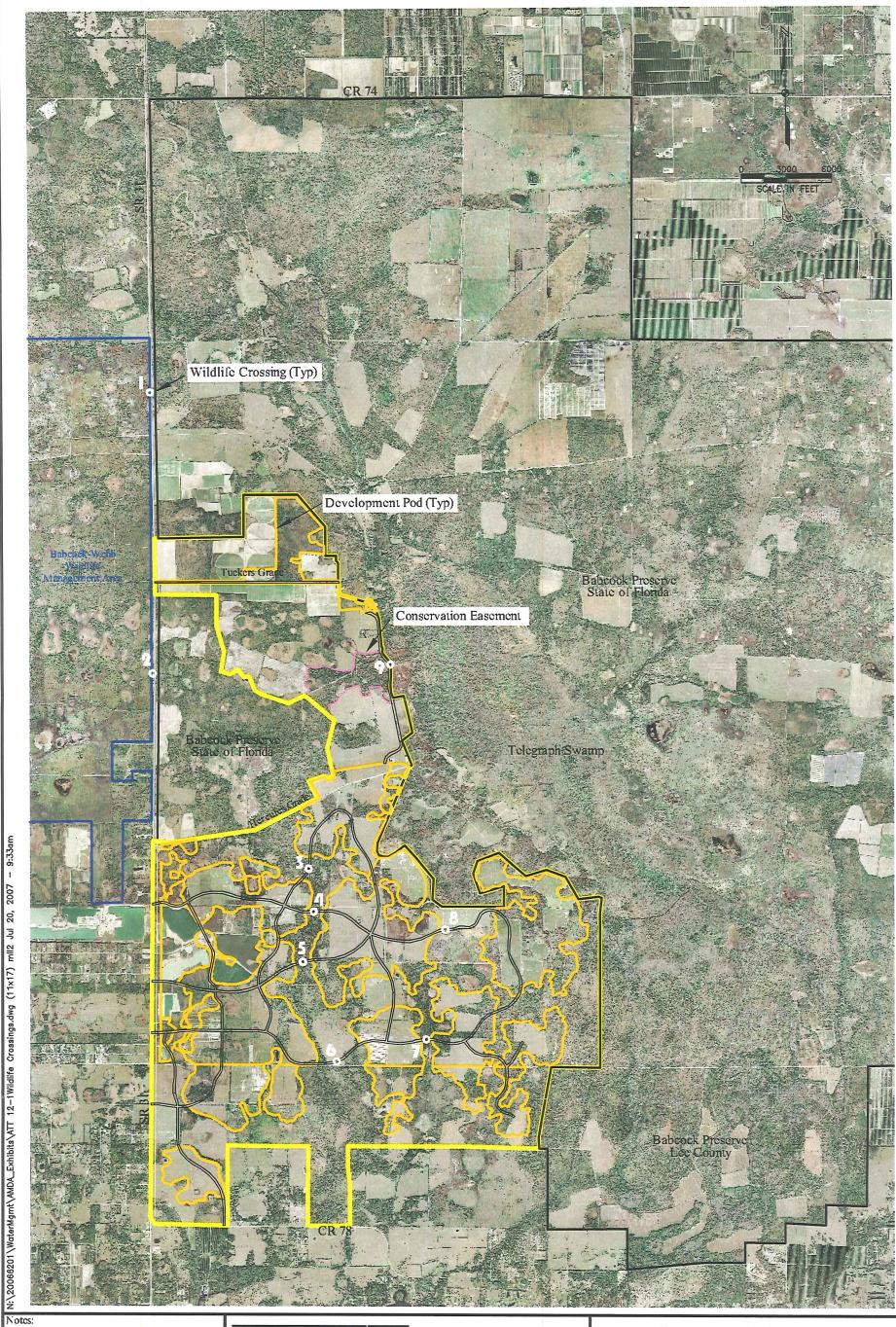
(1) For Discussion Purposes Only.

Reflects improvement needs based on total traffic, assuming buildout of BRC at Year 2030.

(2)

Improvement based on lane capacity needs.

Actual improvement may be to a parallel facility or construction of a new corridor in lieu of improvements shown.



Notes:
1. Acrial shown from Digiair dated February 2007.
2.Development pods and roads shown are from SFW MD ERP submittal.
3. Wildlife crossings shown are conceptual

locations.

ENGINEERING

2158 JOHNSON STREET P.O. BOX 1550 FORT MYERS, FLORIDA 33902-1550 PHONE (239) 334-0046 FAX (239) 334-3661 E.B. #642 & L.B. #642

Conceptual Wildlife Crossings Attachment 12-1

FILE NO. 07/17/07 20066201 00-00-00 As Shown ATT 12-1





February 11, 2009

Mr. Matt Noble, Principal Planner Division of Planning Lee County Department of Community Development P.O. Box 398 Fort Myers, FL 33902-0398

RE: Babcock Ranch Community (CPA2006-08)

Dear Mr. Noble:

On behalf of the applicant, Babcock Property Holdings, LLC, we have prepared the attached codified application for the Babcock Ranch Community Comprehensive Plan Amendment (CPA2006-08). The codified application package consists of the following elements:

- 1. An updated Lee County Application for a Comprehensive Plan Amendment form documenting the applicant, owner of record, the owner's agents, the summary of requests and related information in support of this case.
- Updated authorization forms for the applicant, the owner of record and the owner's agents.
- 3. The requested text amendment to Lee Plan Policy 36.1.1, which includes the list of road improvements anticipated to support development of the Babcock Ranch Community in Charlotte County through 2030.
- 4. The requested map amendment to Lee Plan Map 3A. (Note: For the requested map amendment, we have included the Lee County Department of Transportation memorandum, dated February 3, 2009, which documents the required amendments to Map 3A to support the Babcock Ranch Community in Charlotte County.)
- 5. The Memorandum of Understanding between the applicant and the Lee County Board of County Commissioners, which was adopted by the BOCC and executed on September 23, 2008.

We appreciate staff's support and guidance through the sufficiency review and look forward to continuing this collaborative relationship through the public hearing, transmittal and adoption process.

Please contact me if you have questions. Thank you for your consideration.

Sincerely, JOHNSON ENGINEERING

Joseph W. Grubbs, Ph.D., AICP

Principal Planner

Steve Webb, Kitson Babcock, LLC Erica Chutkan, Esq., Kitson Babcock, LLC Russell Schropp, Henderson, Franklin, Starnes & Holt, P.A. Mark Gillis, David Plummer & Associates Stephen Leung, David Plummer & Associates

> 2122 Johnson Street Post Office Box 1550 Fort Myers, Florida 33902-1550 (239) 334-0046 **Fax** (239) 334-3661



Lee County Board of County Commissioners
Department of Community Development
Division of Planning
Post Office Box 398
Fort Myers, FL 33902-0398
Telephone: (239) 479-8585
FAX: (239) 479-8519

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APPLICATION FOR A COMPREHENSIVE PLAN AMENDMENT

(To be completed	at time of intake)
DATE REC'D	REC'D BY:
APPLICATION FEE	TIDEMARK NO:
THE FOLLOWING VERIFIED: Zoning	Commissioner District
Designation on FLUM	
(To be completed	by Planning Staff)
Plan Amendment Cycle: X Normal	Small Scale DRI Emergency
Request No: CPA2006-08	
APPLICANT PLEASE NOTE: Answer all questions completely and accuadditional space is needed, number and attached sheets in your application is:	rately. Please print or type responses. If ach additional sheets. The total number of
Submit 6 copies of the complete application including maps, to the Lee County Division of the required for Local Planning Agency, Boathe Department of Community Affairs' package each hearing or mail out.	of Planning. Up to 90 additional copies will ard of County Commissioners hearings and
I, the undersigned owner or authorized rep and the attached amendment support docum provided are complete and accurate to the be	nentation. The information and documents
DATE SIGNATURE OF OWNE	R OR AUTHORIZED REPRESENTATIVE

Lee County Comprehensive Plan Amendment Application Form (05/08)

I. APPLICANT/AGENT/OWNER INFORMATION

Babcock Property Holdings, LLC, a Del	aware Limited Liability	Company
APPLICANT		· · · · · · · · · · · · · · · · · · ·
17837 Murdock Circle		
ADDRESS		
Port Charlotte	FL	33948
CITY	STATE	ZIP
(941) 235-6900		(941) 235-6919
TELEPHONE NUMBER		FAX NUMBER
Johnson Engineering, Inc., Joseph W. (AGENT* 2122 Johnson Street	Grubbs, Ph.D., AICP*	
ADDRESS		
	r:	20004
Fort Myers CITY	FL	33901
	STATE	ZIP
(239) 334-0046		(239) 334-3661
TELEPHONE NUMBER		FAX NUMBER
Babcock Property Holdings, LLC, a Del	aware Limited Liability	Company
17837 Murdock Circle		
ADDRESS		
Port Charlotte	FL	33948
CITY	STATE	ZIP
(941) 235-6900		(941) 235-6919
TELEPHONE NUMBER		FAX NUMBER

Name, address and qualification of additional planners, architects, engineers, environmental consultants, and other professionals providing information contained in this application.

David Plummer & Associates, Inc. Mark Gillis 2271 McGregor Boulevard, Suite 200 Fort Myers, FL 33901 (239) 332-2617 Henderson, Franklin, Starnes & Holt, PA Russell Schropp, Esq. 1715 Monroe Street Fort Myers, FL 33901 (239) 334-1100

^{*} This will be the person contacted for all business relative to the application.

II. REQUESTED CHANGE (Please see Item 1 for Fee Schedule)

A. TYPE: (Check appropri	ate type)
X Text Amendment	X Future Land Use Map Series Amendment (Maps 1 thru 21)
•	List Number(s) of Map(s) to be amended
	Man 3A (See attached memo from LCDOT)

1. Future Land Use Map amendments require the submittal of a complete list, map, and two sets of mailing labels of all property owners and their mailing addresses, for all property within 500 feet of the perimeter of the subject parcel. The list and mailing labels may be obtained from the Property Appraisers office. The map must reference by number or other symbol the names of the surrounding property owners list. The applicant is responsible for the accuracy of the list and map.

At least 15 days before the Local Planning Agency (LPA) hearing, the applicant will be responsible for posting signs on the subject property, supplied by the Division of Planning, indicating the action requested, the date of the LPA hearing, and the case number. An affidavit of compliance with the posting requirements must be submitted to the Division of Planning prior to the LPA hearing. The signs must be maintained until after the final Board adoption hearing when a final decision is rendered.

B. SUMMARY OF REQUEST (Brief explanation):

Amend the Transportation Element and the Future Land Use Map series to accommodate the development of the Babcock Ranch Community in Charlotte County. The requested amendments are as follows:

Text Amendment: Policy 36.1.1 (See attached requested amendment language)

Map Amendment: Map 3A (See attached memo from LCDOT, dated February 3, 2009)

III. PROPERTY SIZE AND LOCATION OF AFFECTED PROPERTY

(for amendments affecting development potential of property)

Α.	Property Location	n:	
1.	Site Address:	NA	
2.	STRAP(s):	NA	

В.	Property Information	
	Total Acreage of Property:	NA
	Total Acreage included in Request:	NA
	Total Uplands:	NA
	Total Wetlands:	NA
	Current Zoning:	NA
	Current Future Land Use Designati	on: NA
	Area of each Existing Future Land I	Use Category: NA
	Existing Land Use:	NA
C.	State if the subject property is located does the proposed change effect the a Lehigh Acres Commercial Overlay:	
	·	NA NA
	Airport Noise Zone 2 or 3:	NA
	Acquisition Area:	NA
	Joint Planning Agreement Area (adjoin	
	Community Redevelopment Area:	NA
D.	Proposed change for the Subject Proposed	erty:
		NA
Ε.	Potential development of the subject pr 1. Calculation of maximum allowable of	
	Residential Units/Density	NA
	Commercial intensity	NA
	Industrial intensity	NA
	2. Calculation of maximum allowable of	development under proposed FLUM:
	Residential Units/Density	NA
		A1 A
	Commercial intensity	NA

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IV. AMENDMENT SUPPORT DOCUMENTATION

At a minimum, the application shall include the following support data and analysis. These items are based on comprehensive plan amendment submittal requirements of the State of Florida, Department of Community Affairs, and policies contained in the Lee County Comprehensive Plan. Support documentation provided by the applicant will be used by staff as a basis for evaluating this request. To assist in the preparation of amendment packets, the applicant is encouraged to provide all data and analysis electronically. (Please contact the Division of Planning for currently accepted formats) **NA**

A. General Information and Maps

NOTE: For <u>each</u> map submitted, the applicant will be required to provide a reduced map (8.5" x 11") for inclusion in public hearing packets.

The following pertains to all proposed amendments that will affect the development potential of properties (unless otherwise specified).

- 1. Provide any proposed text changes. See the Summary of Requests in Section II.B. of this application form.
- 2. Provide a current Future Land Use Map at an appropriate scale showing the boundaries of the subject property, surrounding street network, surrounding designated future land uses, and natural resources. **NA**
- 3. Provide a proposed Future Land Use Map at an appropriate scale showing the boundaries of the subject property, surrounding street network, surrounding designated future land uses, and natural resources. **NA**
- 4. Map and describe existing land *uses* (not designations) of the subject property and surrounding properties. Description should discuss consistency of current uses with the proposed changes. **NA**
- 5. Map and describe existing zoning of the subject property and surrounding properties. **NA**
- 6. The certified legal description(s) and certified sketch of the description for the property subject to the requested change. A metes and bounds legal description must be submitted specifically describing the entire perimeter boundary of the property with accurate bearings and distances for every line. The sketch must be tied to the state plane coordinate system for the Florida West Zone (North America Datum of 1983/1990 Adjustment) with two coordinates, one coordinate being the point of beginning and the other an opposing corner. If the subject property contains wetlands or the proposed amendment includes more than one land use category a metes and bounds legal description, as described above, must be submitted in addition to the perimeter boundary of the property for each wetland or future land use category. NA

7. A copy of the deed(s) for the property subject to the requested change.

NA

8. An aerial map showing the subject property and surrounding properties.

NA

9. If applicant is not the owner, a letter from the owner of the property authorizing the applicant to represent the owner.

NA

B. Public Facilities Impacts

NOTE: The applicant must calculate public facilities impacts based on a maximum development scenario (see Part II.H.).

1. Traffic Circulation Analysis

The analysis is intended to determine the effect of the land use change on the Financially Feasible Transportation Plan/Map 3A (20-year horizon) and on the Capital Improvements Element (5-year horizon). Toward that end, an applicant must submit the following information:

Long Range – 20-year Horizon:

- a. Working with Planning Division staff, identify the traffic analysis zone (TAZ) or zones that the subject property is in and the socio-economic data forecasts for that zone or zones:
- b. Determine whether the requested change requires a modification to the socio-economic data forecasts for the host zone or zones. The land uses for the proposed change should be expressed in the same format as the socio-economic forecasts (number of units by type/number of employees by type/etc.);
- c. If no modification of the forecasts is required, then no further analysis for the long range horizon is necessary. If modification is required, make the change and provide to Planning Division staff, for forwarding to DOT staff. DOT staff will rerun the FSUTMS model on the current adopted Financially Feasible Plan network and determine whether network modifications are necessary, based on a review of projected roadway conditions within a 3-mile radius of the site:
- d. If no modifications to the network are required, then no further analysis for the long range horizon is necessary. If modifications are necessary, DOT staff will determine the scope and cost of those modifications and the effect on the financial feasibility of the plan;
- e. An inability to accommodate the necessary modifications within the financially feasible limits of the plan will be a basis for denial of the requested land use change;
- f. If the proposal is based on a specific development plan, then the site plan should indicate how facilities from the current adopted Financially Feasible Plan and/or the Official Trafficways Map will be accommodated.

See Attached Traffic Analysis and Road List

Short Range - 5-year CIP horizon:

- a. Besides the 20-year analysis, for those plan amendment proposals that include a specific and immediated development plan, identify the existing roadways serving the site and within a 3-mile radius (indicate laneage, functional classification, current LOS, and LOS standard);
- b. Identify the major road improvements within the 3-mile study area funded through the construction phase in adopted CIP's (County or Cities) and the State's adopted Five-Year Work Program; Projected 2020 LOS under proposed designation (calculate anticipated number of trips and distribution on roadway network, and identify resulting changes to the projected LOS);
- c. For the five-year horizon, identify the projected roadway conditions (volumes and levels of service) on the roads within the 3-mile study area with the programmed improvements in place, with and without the proposed development project. A methodology meeting with DOT staff prior to submittal is required to reach agreement on the projection methodology;
- d. Identify the additional improvements needed on the network beyond those programmed in the five-year horizon due to the development proposal.

 See Attached Traffic Analysis and Road List
- 2. Provide an existing and future conditions analysis for:
 - a. Sanitary Sewer
 - b. Potable Water
 - c. Surface Water/Drainage Basins
 - d. Parks, Recreation, and Open Space.

NA

Analysis should include (but is not limited to) the following (see the Lee County Concurrency Management Report):

- Franchise Area, Basin, or District in which the property is located;
- Current LOS, and LOS standard of facilities serving the site;
- Projected 2020 LOS under existing designation;
- Projected 2020 LOS under proposed designation;
- Existing infrastructure, if any, in the immediate area with the potential to serve the subject property;
- Improvements/expansions currently programmed in 5 year CIP, 6-10 year CIP, and long range improvements; and
- Anticipated revisions to the Community Facilities and Services Element and/or Capital Improvements Element (state if these revisions are included in this amendment).
- Provide a letter of service availability from the appropriate utility for sanitary sewer and potable water.

NA

In addition to the above analysis for Potable Water:

- Determine the availability of water supply within the franchise area using the current water use allocation (Consumptive Use Permit) based on the annual average daily withdrawal rate.
- Include the current demand and the projected demand under the existing designation, and the projected demand under the proposed designation.
- Include the availability of treatment facilities and transmission lines for reclaimed water for irrigation.
- Include any other water conservation measures that will be applied to the site (see Goal 54).

NA

- 3. Provide a letter from the appropriate agency determining the adequacy/provision of existing/proposed support facilities, including:
 - a. Fire protection with adequate response times:
 - b. Emergency medical service (EMS) provisions;
 - c. Law enforcement;
 - c. Solid Waste:
 - d. Mass Transit; and
 - e. Schools.

NA

In reference to above, the applicant should supply the responding agency with the information from Section's II and III for their evaluation. This application should include the applicant's correspondence to the responding agency.

C. Environmental Impacts

Provide an overall analysis of the character of the subject property and surrounding properties, and assess the site's suitability for the proposed use upon the following:

1. A map of the Plant Communities as defined by the Florida Land Use Cover and Classification system (FLUCCS).

NA

2. A map and description of the soils found on the property (identify the source of the information).

NA

3. A topographic map depicting the property boundaries and 100-year flood prone areas indicated (as identified by FEMA).

NA

4. A map delineating the property boundaries on the Flood Insurance Rate Map effective August 2008.

NA

5. A map delineating wetlands, aquifer recharge areas, and rare & unique uplands.

NA

6. A table of plant communities by FLUCCS with the potential to contain species (plant and animal) listed by federal, state or local agencies as endangered, threatened or species of special concern. The table must include the listed

species by FLUCCS and the species status (same as FLUCCS map).

NA

D. Impacts on Historic Resources

List all historic resources (including structure, districts, and/or archeologically sensitive areas) and provide an analysis of the proposed change's impact on these resources. The following should be included with the analysis:

1. A map of any historic districts and/or sites, listed on the Florida Master Site File, which are located on the subject property or adjacent properties.

NA

2. A map showing the subject property location on the archeological sensitivity map for Lee County.

NA

E. Internal Consistency with the Lee Plan

1. Discuss how the proposal affects established Lee County population projections, Table 1(b) (Planning Community Year 2020 Allocations), and the total population capacity of the Lee Plan Future Land Use Map.

NA

2. List all goals and objectives of the Lee Plan that are affected by the proposed amendment. This analysis should include an evaluation of all relevant policies under each goal and objective.

NA

3. Describe how the proposal affects adjacent local governments and their comprehensive plans.

NA

4. List State Policy Plan and Regional Policy Plan goals and policies which are relevant to this plan amendment.

NA

F. Additional Requirements for Specific Future Land Use Amendments

- 1. Requests involving Industrial and/or categories targeted by the Lee Plan as employment centers (to or from)
 - a. State whether the site is accessible to arterial roadways, rail lines, and cargo airport terminals.
 - b. Provide data and analysis required by Policy 2.4.4,
 - c. The affect of the proposed change on county's industrial employment goal specifically policy 7.1.4.

NA

- 2. Requests moving lands from a Non-Urban Area to a Future Urban Area
 - a. Demonstrate why the proposed change does not constitute Urban Sprawl. Indicators of sprawl may include, but are not limited to: low-intensity, low-density, or single-use development; 'leap-frog' type development; radial, strip, isolated or ribbon pattern type development; a failure to protect or conserve natural resources or agricultural land; limited accessibility; the loss of large amounts of functional open space; and the installation of costly and duplicative infrastructure when opportunities for infill and redevelopment exist. **NA**

Lee County Comprehensive Plan Amendment Application Form (05/08)

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3. Requests involving lands in critical areas for future water supply must be evaluated based on policy 2.4.2.

NA

- 4. Requests moving lands from Density Reduction/Groundwater Resource must fully address Policy 2.4.3 of the Lee Plan Future Land Use Element.
- G. Justify the proposed amendment based upon sound planning principles. Be sure to support all conclusions made in this justification with adequate data and analysis.

 NA

Item 1: Fee Schedule

Map Amendment Flat Fee	\$2,000.00 each
Map Amendment > 20 Acres	\$2,000.00 and \$20.00 per 10 acres
Small Scale Amendment (10 acres or less)	\$1,500.00 each
Text Amendment Flat Fee	\$2,500.00 each

AFFIDAVIT

I, THOMAS J. DANAHY certify that I am the owner or authorized representative of the
property described herein, and that all answers to the questions in this application and any sketches,
data, or other supplementary matter attached to and made a part of this application, are honest and true
to the best of my knowledge and belief. I also authorize the staff of Lee County Community Development
to enter upon the property during normal working hours for the purpose of investigating and evaluating
the request made through this application. (PLEASE contact applicant before entering property).
BABCOCK PROPERTY HOLDINGS, LLC, a Delaware Limited Liability Company
4 (1 Drahl 2/12/09
Signature of owner or owner-authorized agent) Date
Thomas J. Danahy, President
Typed or printed name
STATE OF FLORIDA)
COUNTY OF LEE)
1 / 2 / 4
Sworn to (or affirmed) and subscribed before me this day of February, 2009 by Thomas J. Danahy, as President of Babcock Property Holdings, LLC, a Delaware limited liability company,
who is personally known to me or who has produced
as identification and who did (did not) take an oath.
NOTARY PUBLIC STATE OF FLORIDA AND LINE TO SE
(SEAL) JaneAnn Gifford Signature of notary public
Commission #DD848398
BONDED THRU ATLANTIC BONDING CO., INC. Printed name of notary public
Timed hame of notary public

Page 10 of 10

Lee County Comprehensive Plan Amendment Application Form (05/08)

TO LEE COUNTY COMMUNITY DEVELOPMENT

The undersigned do hereby swear or affirm that they are the property commonly known as The Babco legally described in Exhibit A attached hereto.	ne fee simple title holders and owners of record of ock Ranch Community and
The property described herein is the subject of an application designate THOMAS J. DANAHY as the individual is authorized to legally bind all owners of the proper to develop. This authority includes but is not limited to the preparation of applications, plans, surveys, and studies need on the site. This representative will remain the only entity to such time as a new or amended authorization is delivered to Legally bind all owners of the proper to develop. This authority includes but is not limited to the preparation of applications, plans, surveys, and studies need on the site. This representative will remain the only entity to such time as a new or amended authorization is delivered to Legally bind all owners of the proper to develop.	legal representative of the property and as such, this ty in the course of seeking the necessary approvals in the entiring and authorizing of agents to assist in the essary to obtain zoning and development approval authorize development activity on the property until
A Danakey	Current Authorized Desired to Asian Authorized
Owner/Authorized Representative (signature) THOMAS J. DANAHY, as President of Babcock Property Holdings, LLC, a Delaware limited liability company	Owner/Authorized Representative (signature)
Printed Name/Title	Printed Name/Title
Owner/Authorized Representative (signature)	Owner/Authorized Representative (signature)
Printed Name/Title	Printed Name/Title
Owner/Authorized Representative (signature)	Owner/Authorized Representative (signature)
Printed Name/Title	Printed Name/Title
STATE OF FLORIDA COUNTY OF LEE	7th
Sworn to (or affirmed) and subscribed before me this	
identification and who did (did not) take an oath.	as
BONDED THRU ATLANTIC BONDING CO., INC.	Public, WE TWO GIFFORD e typed, printed or stamped)

TO LEE COUNTY COMMUNITY DEVELOPMENT

The undersigned do hereby swear or affirm that property commonly known as legally described in Exhibit A attached hereto.	they are the fee simple title holders and owners of record of The Babcock Ranch Community and
designate KITSON BABCOCK, LLC individual is authorized to legally bind all owners of to develop. This authority includes but is not lipreparation of applications, plans, surveys, and statements.	as the legal representative of the property and as such, this if the property in the course of seeking the necessary approvals mitted to the hiring and authorizing of agents to assist in the studies necessary to obtain zoning and development approvally entity to authorize development activity on the property until livered to Lee County.
Marche	
Owner/Authorized Representative (signature) THOMAS J. DANAHY, as President of Babcock Property Holdings, LLC, a Delaware limited liability company	Owner/Authorized Representative (signature)
Printed Name/Title	Printed Name/Title
Owner/Authorized Representative (signature)	Owner/Authorized Representative (signature)
Printed Name/Title	Printed Name/Title
STATE OF FLORIDA COUNTY OF LEE	12th
is/personally known to me or who has produced identification and who did (did not) take an oath.	this day of February, 2009 by Thomas J. oldings, LLC, a Delaware limited liability company, who as
NOTARY PUBLIC-STATE OF FLORIDA JaneAnn Gifford (SEAL) Commission # DD848398 Expires: FEB. 11, 2013 BONDED THRU ATLANTIC BONDING CO., INC.	Notary Public, Name typed printed or stamped)

(Name typed, printed or stamped)

Rev. 2/09

TO LEE COUNTY DEPARTMENT OF COMMUNITY DEVELOPMENT

_	ned does hereby swear or affirm that perty commonly known as	it is the authorized repres The Babcock Ranch C	• •
authorized rej	described herein is the subject of an a presentative, we hereby designate <u>John</u> ecessary approvals, as required. This au	nson Engineering, Inc. a	as our consultant authorized
Owner/Autho	rized Representative (signature)		
Babcock Pro	DANAHY, as President of perty Holdings, LLC, a Delaware		
limited liabilit			
Printed Name	e/Title		
STATE OF F COUNTY OF		, - 	
Danahy, as	affirmed) and subscribed before me this President of Babcock Property Holonally known to me/or who has produced	lings, LLC, a Delaware I	uary, 2009 by Thomas J. limited liability company,
as identificati	on and who did (did not) take an oath.		
(SEAL)	NOTARY PUBLIC-STATE OF FLORIDA JaneAnn Gifford Commission # DD848398 Expires: FEB. 11, 2013 BONDED THRU ATLANTIC BONDING CO., INC.	Motary Public JANE HUN (Name typed, printed or s	GIFFORD DECEMBER
	•	(Harrie typea, printed of s	ampea)

Rev. 2/09

TO LEE COUNTY DEPARTMENT OF COMMUNITY DEVELOPMENT

The undersigned does hereby swear or affirm that it is the authorized representative of the owner(s) of record of property commonly known as The Babcock Ranch Community
The property described herein is the subject of an application for comprehensive plan amendment. As the authorized representative, we hereby designate authorized to seek the necessary approvals, as required. This authority is limited to this Lee County Comprehensive Plan Amendment.
Owner/AutHorfzed Representative (signature)
THOMAS J. DANAHY, as President of Babcock Property Holdings, LLC, a Delaware limited liability company
Printed Name/Title
STATE OF FLORIDA COUNTY OF LEE
Sworn to (or affirmed) and subscribed before me this
as identification and who did (did not) take an oath.
(SEAL) NOTARY PUBLIC-STATE OF FLORIDA JaneAnn Gifford Commission # DD848398 Expires: FEB. 11, 2013 BONDED THRU ATLANTIC BONDING CO., INC. (Name typed, printed or stamped)

Rev. 2/09

TO LEE COUNTY DEPARTMENT OF COMMUNITY DEVELOPMENT

	igned does hereby swear or affirm tha operty commonly known as	t it is the authorized representative of the owner(s) of The Babcock Ranch Community
authorized re as our cons	epresentative, we hereby designate	application for comprehensive plan amendment. As the Henderson, Franklin, Starnes & Hold, PA pprovals, as required. This authority is limited to this Lee
Owner/Auth	orizéd Réprésentative (signature)	
THOMAS J.	DANAHY, as President of	
	operty Holdings, LLC, a Delaware	
limited liabil	ity company	
Printed Nan	ne/Title	
STATE OF		
COUNTY O	r LEE	1A.
Danahy, as who is perso	onally known to me/or who has produce	ldings, LLC, a Delaware limited liability company,
as identifica	tion and who did (did not) take an oath.	
		Jan On Stepher
(SEAL)	NOTARY PUBLIC-STATE OF FLORIDA JaneAnn Gifford Commission # DD848398	Notary Public
	BONDED THRU ATLANTIC BONDING CO., INC.	(Name typed, printed or stamped)

Rev. 2/09

THE BABCOCK RANCH COMMUNITY LEE COUNTY COMPREHENSIVE PLAN AMNEDMENT PROPOSED TEXT AMENDMENT

POLICY 36.1.1: The Lee County Metropolitan Planning Organization's 2030 Financially Feasible Plan Map series is hereby incorporated as part of the Transportation Map series for this Lee Plan comprehensive plan element. The MPO 2030 Financially Feasible Highway Plan Map, as adopted December 7, 2005 and as amended through March 17, 2006, is incorporated as Map 3A of the Transportation Map series, with the following additions anticipated to be needed to support the development of the Babcock Ranch Community DRI in Charlotte County and all area development through 2030:

D 10	. (1)
Road Segment	Improvements ⁽¹⁾
Bayshore Rd. (SR 78) from Business 41 to I-75	Six Lanes
Bayshore Rd. (SR 78) from I-75 to SR 31	Eight Lanes or Six Lanes with Exp/Grade Separations ⁽²⁾
Business 41 from Pondella Rd.to Littleton Rd.	Eight Lanes or Six Lanes with Exp/Grade Separations ⁽²⁾
Colonial Blvd. from Winkler Ave. to I-75	Six Lanes plus Four Exp Lanes ⁽²⁾
Del Prado Extension from US 41 to I-75	Six Lanes
New East-West Corridor (near County Line) from US 41 to SR 31	Four Lanes
Immokalee Rd. (SR 78) from Colonial/Lee Blvd.to Buckingham Rd.	Eight Lanes ⁽²⁾
Lee Blvd. from Immokalee Rd. (SR 78) to Westgate Blvd.	Eight Lanes ⁽²⁾
Luckett Rd. from I-75 to Ortiz Ave.	Six Lanes
Orange River Blvd. from Staley Rd.to Buckingham Rd.	Four Lanes
Palm Beach Blvd. (SR 80) from Seaboard Ave.to Tice St.	Six Lanes
Palm Beach Blvd. (SR 80) from Tice St. to SR 31	Eight Lanes or Six Lanes with Exp/Grade Separations ⁽²⁾

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Road Segment	<u>Improvements</u>
Palm Beach Blvd. (SR 80) from SR 31 to Broadway Ave.	Six Lanes
SR 31 from Palm Beach Blvd. (SR 80) to Bayshore Rd. (SR 78)	Four Lanes
SR 31 from Bayshore Rd. (SR 78) to Charlotte County Line	Ten Lanes or Six Lanes with Exp/Grade Separations ⁽²⁾
Footpotes:	

Reflects improvement needs based on total traffic.

Improvement based on lane capacity needs.

Actual improvement may be to a parallel facility or construction of a new corridor in lieu of improvements shown.

Funding sources and actual funding for the above listed improvements will be identified and programmed at the point they are required based on the DRI incremental development approvals. It is anticipated that the funding source for the cost of the above listed road improvements being added to Map 3A is the Babcock Ranch Community Independent Special District.

Also, the comprehensive plan amendment analysis for the Simon Suncoast (Coconut Point) DRI identified the need for improvements at key intersections on US 41 from Estero Parkway to Alico Road to address the added impacts from the project for year 2020, and a mitigation payment has been required as part of the DRI development order. Lee County considers the following intersection improvements to be part of Map 3A and will program the necessary funds to make these improvements at the point they are required to maintain adopted level of service standards on US 41 if they have not been addressed by FDOT;

Intersection	Improvements
US 41/Constitution Boulevard	Southbound Dual Left Turn Lanes
US 41/B & F Parcel Northbound,	Southbound, Eastbound, and Westbound Dual Left Turn Lanes
US 41/Sanibel Boulevard	Southbound Dual Left Turn Lanes
US 41/ Estero Parkway	Southbound and Westbound Dual Left Turn Lanes

(Amended by Ordinance No. 98-09, 99-15, 02-02, 02-29, 03-19, 07-11)

2



DEPARTMENT OF TRANSPORTATION

Memo

To:

Matt Noble

Principal Planner

From:

Andrew Getch P.E. Engineering Manager I

Date:

February 3, 2009

Subject:

Babcock Ranch Community CPA2006-00008

December 1, 2008 transmittal

LCDOT has received a set of e-mail transmittals dated October 31, November 24, and December 1, 2008 from the applicant's consultant, David Plummer & Associates, in response to the October 10, 2008 LCDOT memo. The e-mails contain further analyses as a supplement to the referenced application. LCDOT has found the submittals to be sufficient for review and provides the following comments:

Summary

Map 3A (Attachment "A") of the Lee Plan will require significant additional transportation infrastructure improvements in the northeast part of Lee County to meet traffic demands created by the nearly 20,000 dwelling units and 6 million square feet of development in the Babcock Ranch Community. The anticipated roadway improvements by the year 2030 are in the Alva, Bayshore, North Fort Myers, Fort Myers Shores, and Buckingham communities.

The recommended additions for a revision to Map 3A (Attachment "B"), the Financially Feasible Plan, to meet traffic demands from the Babcock Ranch Community are in Table 1 below:

Table 1

Recommended Additions to the Financially Feasible Plan with Babcock Ranch Community

Road	From	То	Current Map 3A	Proposed Map 3A (Exhibit "B")
			(Exhibit "A")	
Bayshore Rd (SR 78)	Business 41	I-75	4L	6L
Bayshore Rd (SR 78)	I-75	State Rd 31	2L	8L or 6L exp/grade separations
Business 41	Pondella Rd	Littleton Rd	4/6L	8L or 6L exp/grade separations

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Colonial Blvd	Winkler Ave	I-75	6L	6L + 4expL
Del Prado ext	US 41	I-75	0/2L	6L
New East-West Corridor near county line	US 41	State Road 31	OL	4L
Immokalee Rd (SR 78)	Colonial/Lee Blvd	Buckingham Rd	6L	8L
Lee Blvd	Immokalee Rd (SR 78)	Westgate Blvd	6L	8L
Luckett Rd	I-75	Ortiz Ave	4L	6L
Orange River Blvd	Staley Rd	Buckingham Rd	2L	4L
Palm Beach Blvd (SR 80)	Seaboard	Tice St	4L	6L
Palm Beach Blvd (SR 80)	Tice St	State Road 31	6L	8L or 6L exp/grade separations
Palm Beach Blvd (SR 80)	State Road 31	Broadway	4L	6L
State Road 31	Palm Beach Blvd (SR 80)	Bayshore Rd (SR 78)	2L	4L
State Road 31	Bayshore Rd (SR 78)	Charlotte Co.	2L	10L or 6L exp/grade separations

Lee County Staff will be negotiating a series of development agreements with the applicant at each increment to address the financial responsibilities, but for the purposes of this amendment, the funding source for all these additions to Map 3A will be identified as the Babcock Ranch Independent Special District (ISD).

Introduction

LCDOT review and analysis is based on identification of potential additional roadway improvements to those identified on Map 3A of the Lee Plan resulting from the Babcock Ranch Community Area Master Development Application (AMDA) within Charlotte County. The analysis included the entire AMDA with an assumed buildout of 2030. The analysis compared various travel models with roadway improvements. The recommendations below are primarily based on a travel model that included six-laning of State Road 31 and State Road 78 east of I-75.

Transportation models without the project

The transportation modeling computer program used in the submittal is the Florida Standard Urban Transportation Modeling Structure (FSUTMS). FSUTMS is developed by the Florida Department of Transportation (FDOT) for estimation of future traffic demands. Lee County and the Lee County Metropolitan Planning Organization (MPO) utilize a local version, or model, of FSUTMS with local roadway and socioeconomic data as the basis to develop the Capital Improvement Program and the Financially Feasible plan.

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The analyses include two different models for the year 2030. The first model is the adopted Lee County model. The adopted model is the basis for Map 3A in the Lee Plan. The adopted Lee County FSUTMS model includes Lee and Collier County data utilized by the Lee County MPO in development of the long range transportation plan. The FDOT model is the District wide FSUTMS model developed for use by FDOT District 1. The District wide model covers all of FDOT District One. FDOT District One includes Lee, Collier, Charlotte, Sarasota, Manatee, Desoto, Hardee, Highlands, Polk, Glades, Hendry, and Okeechobee counties.

The applicant's consultant requested to use the FDOT District wide model rather than the adopted Lee County model for CPA 2006-00008. The bases for the request are that the adopted Lee County model does not include Charlotte County. Babcock Ranch Community is near the boundary of several other different MPO model areas, and the AMDA traffic distribution would not be well replicated by the Lee County model. The FDOT District wide model includes all of the areas and generally reflects the long range transportation plan network for each MPO. In discussions with the applicant's consultant LCDOT staff agreed that the FDOT District wide model would be the better tool, but as with any model, judgment must be applied in the analysis and interpretation of the model outputs.

Transportation models with the project

The analyses of the project included the socioeconomic data for the Babcock Ranch Community. The socioeconomic data is based on the approved AMDA. The development parameters for the AMDA include 19,918 dwelling units, 5,490,000 square feet of retail commercial, 270,000 square feet of government and church facilities, along with a hospital, parks, schools and golf course uses as community support. In Lee County, the FSUTMS model runs show 203 single-family dwelling units, and approximately 20,000 square feet of commercial and internal roadway network connections to North River Road and State Road 31. The balance of the proposed development is within Charlotte County.

The size of the Babcock Ranch Community adds substantial traffic to the area in the vicinity of the project. Staff requested analysis of additional roadway improvements as part of the resubmittal. The applicant's consultant submitted a total of eight FSUTMS model runs based on the FDOT District wide model to test the future roadway network with the project. Seven of the model runs tested additional roadway improvements in the area of the project. The roadway improvements included various combinations of additional capacity on State Road 31 (up to 6L expressway capacity), State Road 78 (up to 6L expressway capacity east of I-75), Charlotte County roadways and a new interchange connection to I-75. The improvement scenarios were as follows:

Table 2
Summary of FSUTMS model scenarios

Scenario	Improvements beyond current 2030 Financially Feasible Plan (Map 3A)
Adopted MPO FSUTMS without BRC	None
FDOT District wide FSUTMS without BRC	None
FDOT District wide FSUTMS with BRC	None
FDOT District wide FSUTMS with BRC	4L SR 31 & 4L SR 78
FDOT District wide FSUTMS with BRC	6L SR 31
FDOT District wide FSUTMS with BRC	6L SR 31 & 4L SR 78



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FDOT District wide FSUTMS with BRC	6L SR 31 & 6L SR 78 (east of I-75)
FDOT District wide FSUTMS with BRC	6L SR 31, 6L SR 78 (east of I-75) in Lee County, 4L CR 74 & 4L SR 31 in Charlotte County
FDOT District wide FSUTMS with BRC	6L SR 31, 6L SR 78 (east of I-75), 4L internal road connection to N. River Rd. in Lee County, 4L CR 74 & 4L SR 31 in Charlotte County
FDOT District wide FSUTMS with BRC	6L SR 31, 6L SR 78 (east of I-75), E-W corridor connection to I-75 & 4L internal road connection to N. River Rd. in Lee County, 4L CR 74, 4L SR 31 in Charlotte County

Applicant's consultant analysis

The applicant's consultant provided analysis of the output from the model to estimate the future level of service and compare it to the adopted level of service standard on each road segment in the study area. The output from the model is in Peak Season Weekday Traffic (PSWDT). The adopted level of service standard in Lee County is the average pm peak season. The peak hour volume in the peak direction is considered to be equivalent to the hundredth highest hour volume of the year. The applicant's consultant identified the following additional improvements to the financially feasible plan. The staff recommendation is identified for comparison.

Table 3

Comparison of Staff and Applicant Recommended Additions to the Financially Feasible Plan with Babcock Ranch Community

Road	From	То	Current Map 3A	Proposed w/BRC Applicant	Proposed w/BRC Staff
Bayshore Rd (SR 78)	Business 41	Hart Rd	4L	6L	6L
Bayshore Rd (SR 78)	Hart Rd	Slater Rd	4L	4L	6L
Bayshore Rd (SR 78)	Slater Rd	I-75	4L	6L	6L
Bayshore Rd (SR 78)	1-75	State Rd 31	2L	8L	8L or 6L exp/grade separations
Business 41	Pondella Rd	Bayshore Rd (SR 78)	6L	8L	8L or 6L exp/grade separations
Business 41	Bayshore Rd (SR 78)	Littleton Rd	41.	6L	6L exp/grade separations

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Colonial Blvd	Winkler Ave	Ortiz Ave	6L	8L	6L + 4expL
Colonial Blvd	Ortiz Ave	I-75	6L	10L	6L + 4expL
Del Prado ext	Slater Rd.	US 41	2L	6L	6L
New East-West Corridor near county line	State Road 31	1-75	0L	2L	4L
New East-West Corridor near county line	1-75	US 41	OL	OL	4L
Immokalee Rd (SR 78)	Buckingham Rd	Colonial/Lee Blvd	6L	8L	8L
Lee Blvd	Immokalee Rd (SR 78)	Westgate Blvd	6L	8L	8L
Luckett Rd	Ortiz Ave	I-75	4L	6L	6L
Marsh Ave	Michigan Ave.	Palm Beach Blvd (SR 80)	2L	4L	2L
Orange River Blvd	Staley Rd	Neal Rd	2L	2L	4L
Orange River Blvd	Neal Rd	Buckingham Rd	2L	4L	4L
Palm Beach Blvd (SR 80)	Seaboard	Tice St	4L	6L	6L
Palm Beach Blvd (SR 80)	Tice St	State Road 31	6L	8L	8L or 6L exp/grade separations
Palm Beach Blvd (SR 80)	State Road 31	Broadway	4L	6L	6L
Rich Rd.	Slater Rd	Pritchett Pkwy	2L	n/a	East-West Corridor
Slater Rd.	Mello Rd.	Rich Rd.	2L	n/a	East-West Corridor
Staley Rd.	Tice St.	Orange River Blvd.	2L	n/a	East-West Corridor
State Road 31	Palm Beach Blvd (SR 80)	Bayshore Rd (SR 78)	2L	4L	4L
State Road 31	Bayshore Rd (SR 78)	Charlotte Co.	2L	10L or 6L exp/grade separations	10L or 6L exp/grade separations

LCDOT analysis

The Babcock Ranch Community AMDA residential parameters include 12,852 single-family dwelling units, 6,648 multi-family dwelling units and 418 assisted living facility dwelling units. The

February 3, 2009

Babcock Ranch Community CPA2006-00008

commercial parameters include 600 hotel rooms, 664,000 square feet of industrial, 2,920,000 square feet of retail, and 1,900,000 square feet of office. In addition the project includes 54 golf course holes, a 177 bed hospital, 120,000 square feet of church, schools for 4,400 students, 300 acres of parks and 150,000 square feet of government buildings. In order to obtain specific development approvals Incremental Developments of Regional Impact must be submitted for review.

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A comprehensive plan analysis typically evaluates a change in land use and utilizes the FSUTMS modules for trip generation, trip distribution, trip assignment and the mode of transportation. The methodology is different from a DRI or Zoning analysis where the development parameters are more precise and often the buildout year is well within the long range horizon. In the subject application, FSUTMS kept approximately 65 percent of the trips generated by project TAZ's, which is now being called "community capture", within the project boundaries. LCDOT has concerns with the amount of community capture that may actually be realized. A lower percentage of capture has the potential to require greater public roadway needs. This may require more additional lanes on roadways that may carry primarily project traffic such as State Road 31, State Road 78, State Road 80 and North River Road. A higher percentage of community capture has the potential to reduce the magnitude of roadway improvements. LCDOT is working with FDOT, other review agencies, and the applicant's team to develop a methodology to estimate community capture as part of the DRI process.

The seven model runs with the project showed varying traffic demands that appeared to be a result of FSUTMS rerouting traffic destined for Lee County through Charlotte County. During sufficiency review, LCDOT's concerns were addressed by model runs with sufficient capacity to handle the demand volumes on State Road 31 and State Road 78. The model runs that included six laning of State Road 31 and State Road 78 with sufficient capacity best addressed the concerns.

The introduction of this intensity of development in the northeast portion of the county has a dramatic effect on traffic volume projections. A direct comparison of model runs with or without the project shows an increase of up to approximately 80,000 PSWDT in this area of Lee County.

Generally LCDOT is in agreement with the facility recommendations by the applicant's consultant. However, there are a few differences. The differences are in developing additional capacity by expressway facilities with grade separated interchanges on existing or planned six-lane roads, and developing a new east-west corridor to offset the additional traffic on certain county roads.

Bayshore Road (State Road 78), Business 41 (State Road 739), Colonial Boulevard (State Road 884), and State Road 31 all exceed six-lane capacity in the analyses. The FSUTMS model scenarios with six lanes on State Road 31 and State Road 78 used a facility coding for an expressway. An expressway has approximately 75 percent more capacity than a roadway with signalized intersections. LCDOT recommends identifying a six lane expressway facility with grade separated intersections on State Roads 31 and State Road 78 for consistency with the modeling. LCDOT recommends 6-laning with grade separated intersections as an alternative to 8-laning on Business 41 due to right-of-way restrictions. The expressway facility on Colonial Boulevard is already a contingent facility in long range plans. The applicant has also initiated preliminary engineering studies on State Road 31 and State Road 78.

LCDOT recommends 6 laning on Bayshore Road (State Road 78) between Slater Road and Hart Road for system continuity purposes. Similarly LCDOT recommends 4 laning on Orange River Road between Staley Road and Neal Road.

The applicant's consultant identified additional lane widths on Marsh Avenue. The model volume exceeds capacity on Del Prado Boulevard, Rich Road, Slater Road and Staley Road. Rather than identifying individual widening of those roadways, this appears to indicate a need for a new east-west corridor with a southern limit at the Del Prado extension and a northern limit in southern Charlotte County.

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February 3, 2009
Babcock Ranch Community CPA2006-00008

Conclusion

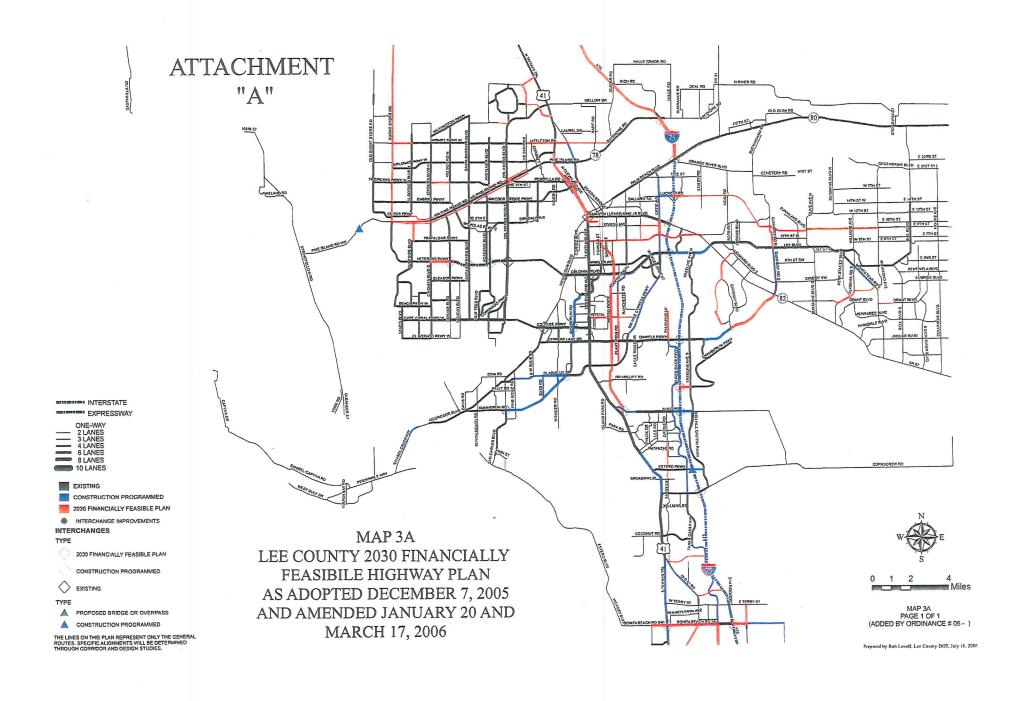
In order to support additional traffic generated by the Babcock Ranch Community, LCDOT recommends amending Map 3A of the Lee Plan to include improvements to Bayshore Road, Business 41, Colonial Boulevard, Del Prado Extension, Immokalee Road, Lee Boulevard, Littleton Road, Luckett Road, Orange River Road, Palm Beach Boulevard and State Road 31. The Babcock Ranch Community will be identified as the funding source for the improvements initially, subject to later development agreements between the applicant, the Florida Department of Transportation, Lee County and Charlotte County.

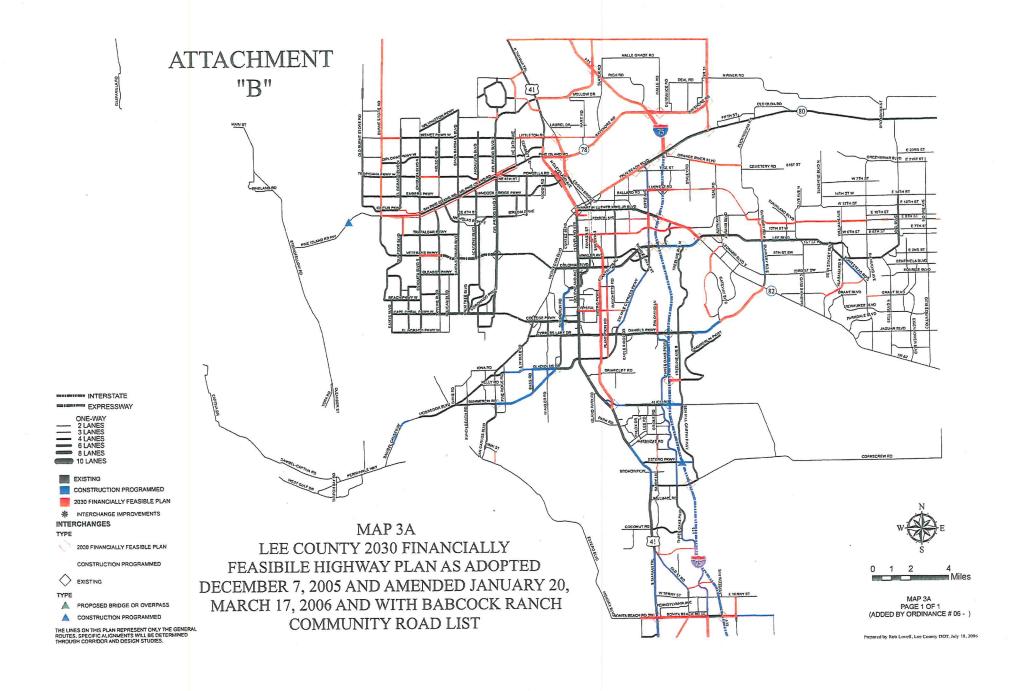
AJG/db

cc.

David Loveland
Alvin "Chip" Block
Donna Marie Collins
Wayne Daltry
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Roland Ottolini

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David M. Owen County Attorney

County Hearing Examiner

September 30, 2008

Russell Schropp, Esq.

Fort Myers, FL 33902-0280

Re: Babcock Ranch Memorandum of Understanding LU-08-09-2187.G.3.

Dear Russell:

The BOCC approved the Babcock Ranch Memorandum of Understanding between Lee County and Babcock Property Holdings and Babcock Ranch Community Independent Special District on Tuesday, September 23, 2008.

Enclosed please find a fully executed original document for your records.

It was my pleasure to participate in the preparation of the MOU with County staff and the Babcock team. I look forward to working together again in the future.

Kind regards,

Donna Marie Collins

Chief Assistant County Attorney

DMC/amp Enclosure

Via e-mail only w/enclosure:

Paul O'Connor, Director, Planning Division Matt Noble, Principal Planner, Planning Division David Loveland, Manager, Public Works Operation

S:\LU\DMC\Babcock\Babcock Memorandum of Understanding - Schropp.wpd

MEMORANDUM OF UNDERSTANDING

THIS MEMORANDUM OF UNDERSTANDING ("MOU"), entered into this 23 day of September 2008, by and between: BABCOCK PROPERTY HOLDINGS, LLC (hereinafter "Developer"), a Delaware liability company, whose address for purposes of this MOU is 4500 PGA Boulevard, Suite 400, Palm Beach Gardens, Florida 33418; the BABCOCK RANCH COMMUNITY INDEPENDENT SPECIAL DISTRICT (hereinafter "ISD"), an independent special district of the State of Florida created pursuant to Chapter 2007-306, Laws of Florida, whose address for purposes of this MOU is 12051 Corporate Boulevard, Orlando, FL 32817; and LEE COUNTY, a political subdivision of the State of Florida (hereinafter, "County"), whose mailing address for purposes of this MOU is P.O. Box 398, Fort Myers, FL 33902-0398 (Developer, ISD and County being hereinafter referred to as "the Parties").

RECITALS

WHEREAS, Developer received Master Development Order ("MDO") approval pursuant to Section 380.06(21), Fla. Stat., from Charlotte County on December 13, 2007, for a Master Development of Regional Impact known as Babcock Ranch Community ("BRC DRI"); and

WHEREAS, the BRC DRI provides for the development at buildout of a maximum of 17,870 dwelling units and 6,000,000 square feet of non-residential uses, along with various ancillary, institutional, and educational uses, on 13,630 acres of land, all as more particularly set forth in the MDO; and

WHEREAS, the BRC DRI is located in southeastern Charlotte County, immediately north of and adjacent to Lee County; and

WHEREAS, development of the BRC DRI is anticipated to have traffic impacts upon existing and planned roadways in Lee County; and

WHEREAS, Developer (through its predecessor-in-interest MSKP III, Inc.) and County have previously entered into that certain agreement entitled "Babcock Ranch Community Road Planning Agreement" dated May 23, 2006 (the "Community Planning

A15a 9-23-08

Agreement") in order to, among other things, (a) refine and revise a master list of roadways in Lee County that may be impacted by the BRC DRI that was initially identified in a Development Agreement between Developer and Charlotte County, such revisions to be based upon a new Bi-County Traffic Model agreed to between the Parties, and (b) provide for the necessary amendments to the Long-Range (2030) Financially Feasible Transportation Map ("Map 3A") of the Lee County Comprehensive Plan ("Lee Plan"); and

WHEREAS, the Parties have agreed that the Districtwide (D1) Travel Model developed by the Florida Department of Transportation and approved by the Technical Advisory Committee for the Joint Collier-Lee Metropolitan Planning Organization ("MPO") is acceptable for use as the Bi-County Traffic Model required by the Community Planning Agreement (said model being hereinafter referred to as the "FDOT District Model"); and

WHEREAS, Developer desires to proceed forward with its first application for incremental development approval ("First Increment") pursuant to the MDO; and

WHEREAS, the MDO requires the Developer to periodically update its Master

Traffic Study Update(s); and

WHEREAS, the ISD has been created by the Florida Legislature to, among other things, provide for the future funding of capital improvements necessary or beneficial for the BRC DRI; and

WHEREAS, the Parties desire to establish and have agreed upon a "process" for the review and acceptance of the revised buildout list of potentially impacted roadways in Lee County, the incorporation of that revised buildout list into Map 3A of the Lee Plan,

the review of the traffic impacts associated with the First Increment and future increments, and the incorporation of roadway and funding commitments made by Developer into the Capital Improvements Program ("CIP") and Capital Improvements Element ("CIE") of the Lee Plan; and

WHEREAS, the Parties desire to memorialize their understanding of the "process" upon which they have agreed;

NOW, THEREFORE, in recognition and fulfillment of the foregoing Recitals, Developer, ISD and County agree as follows:

- 1. RECITALS. The Parties agree that the above Recitals are true and correct to the best of each Party's knowledge, and said Recitals provide the foundation for this MOU and the process for addressing roadway impacts from BRC DRI on roadways within Lee County.
- 2. PROCESS FOR ADDRESSING ROADWAY IMPACTS ON LEE

 COUNTY ROADWAYS: Consistent with and in furtherance of the Community

 Planning Agreement, the MDO, Section 380.06 and Chapter 163, Fla. Stat., the Parties

 will follow the process set forth below in analyzing and addressing the traffic impacts on
 roadways within Lee County associated with the BRC DRI:
- A. Revised Buildout List: As of the date of this MOU,

 Developer has undertaken and submitted to County an updated comprehensive plan

 amendment level traffic analysis of the impacts of the BRC through buildout (year 2030)

 utilizing the FDOT District Model, and its 2030 financially feasible road network, from

 which a revised buildout list of potential road improvements within Lee County has been

 identified (hereinafter, the "Updated Preliminary Road Improvements"). The intent of

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this updated traffic analysis is to fulfill the Developer's obligations under the Community Planning Agreement and to provide a mutually acceptable list of roadway improvements which may be undertaken or funded by the Developer or the ISD as traffic mitigation for future incremental development orders.

Plan Amendments to Reflect Revised Master List. The County will use its best good faith efforts to process during the County's current round (2008-09) of plan amendments ("Current Round Amendments"): (a) a map amendment to Map 3A of the Lee Plan to reflect the Updated Preliminary Road Improvements list identified pursuant to paragraph 2.A. above, and (b) a text amendment to Policy 36.1.1.of the Lee Plan to reflect a distinction between the Updated Preliminary Road Improvements list which may be required for the BRC DRI and the remainder of Map 3A which is based on the 2030 financially feasible map adopted by the MPO. The plan amendments will reflect that the potential funding source for the Updated Preliminary Road Improvements list will be the ISD, and the ISD is joining as a party to this MOU to acknowledge and consent to being identified as such. Inclusion of the Updated Preliminary Road Improvements list on Map 3A will establish the framework and basis for identifying future roadway improvements in Lee County that may be made or funded by Developer or the ISD pursuant to incremental development orders that may be adopted for the BRC DRI. In the event that the plan amendments contemplated by this paragraph cannot be processed by the County during the Current Round Amendments despite the Parties' best good faith efforts to accomplish same within the timeframes set forth above, the County will process the amendments as expeditiously as possible during the next available opportunity to process such amendments.

- First Incremental Traffic Analysis. Developer has indicated that it intends to submit an application for incremental development approval for the First Increment for the BRC DRI in the Fall of 2008. Pursuant to the MDO, the Developer will utilize the methodology agreed to by the Developer, the County, Charlotte County, the FDOT and the Southwest Florida Regional Planning Council to assess the traffic impacts of the First Increment and to identify anticipated impacts to Lee County roadways, if any, that will need to be mitigated pursuant to Section 380.06, Fla. Stat., and rules adopted pursuant thereto. Any such mitigation required to be made by Developer will be consistent with the Updated Preliminary Road Improvements list as identified in paragraph 2.A above, as may be updated from time to time pursuant to paragraph 2.D below, and will be the subject of a future Development Agreement or Roadway Construction Agreement to be entered into between the ISD and County. The County will promptly amend its CIP to reflect commitments contained within such Development Agreements or Roadway Construction Agreements entered into between the County and the ISD. During the County's next available plan amendment cycle, the County will process amendments to the Lee Plan CIE that will reflect the amendments to the CIP made pursuant to this paragraph. It is anticipated by the Parties that these plan amendments to the CIE will occur during the 2009-10 plan amendment cycle.
- D. <u>Periodic Traffic Analysis Updates.</u> The Parties acknowledge that the MDO requires Developer to conduct an update to its Master Traffic Study within one year of the availability of the FDOT District Model and its "existing plus committed" (E+C) roadway network, with further updates required no less than every five years thereafter. These periodic updates are intended to update the Updated Preliminary Road

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Improvements list anticipated to be needed for the BRC DRI based upon consideration of the then-current E+C roadway network plans. The first periodic update is anticipated to be due from Developer on or before July 1, 2009. Upon review and acceptance of these periodic updates, the County will expeditiously process any amendments to Map 3A necessary to reflect the update to the Updated Preliminary Road Improvements list within Lee County which is anticipated to be needed as a result of the buildout level of development in the BRC DRI, unless both Developer and County agree that any such changes to Map 3A would be insignificant or of low priority. Amendments to Map 3A made necessary by these periodic updates will be processed by the County in its next regularly scheduled round of plan amendments. It is anticipated by the Parties that any amendments required after the initial periodic update due on July 1, 2009, will be processed by the County during the 2009-10 regular plan amendment cycle. The ISD will continue to be identified as the potential funding source for those improvements on Map 3A which may be deemed necessary by the incremental DRI development orders to mitigate the traffic impacts of the BRC DRI on roadways within Lee County, unless the Parties agree otherwise in writing.

E. Additional Applications for Incremental Development Approval.

Impacts on roadways within Lee County associated with future applications for incremental development approval ("Future Increments") will be processed and addressed in the same manner as set forth in paragraph 2.C. above. Mitigation for impacts to roadways within Lee County that is required for Future Increments will be consistent with the Updated Preliminary Road Improvements list as identified in paragraph 2.A and as may be updated from time to time. Required mitigation will be

addressed through a Development Agreement or Road Construction Agreement entered into between the ISD and the County, and the County will process amendments to the Lee Plan CIP in its next regularly scheduled round of plan amendments to reflect the roadway and funding commitments made by Developer pursuant to such agreements.

- REQUIREMENTS. The Parties acknowledge that one of the purposes of this MOU is to identify the process that will lead to the fulfillment of the requirements of the Community Planning Agreement. Upon completion of the initial Updated Preliminary Road Improvements list of impacted roadways within Lee County pursuant to paragraph 2.A. above and adoption of the plan amendments to Map 3A and Policy 36.1.1 pursuant to paragraph 2.B. above, the requirements of the Community Planning Agreement will be deemed fulfilled by the Parties, and neither party will have any further obligation to the other thereunder.
- substantive or procedural requirements of Florida law including but not limited to Sections 163.3184-.3189, 163.3220-.3243, and Section 380.06, Fla. Stat. Any comprehensive plan amendments identified in this MOU will be processed in accordance with the procedural and substantive requirements of Sections 163.3184-.3189, and no provision of this MOU will be interpreted or construed to require the County to approve any amendment unless it fully complies with the requirements of said statutes and rules adopted pursuant thereto. Likewise, any traffic analysis required by this MOU to assess the impacts of the BRC DRI, and mitigation required to address those impacts, will be conducted in accordance with Section 380.06 and rules adopted pursuant thereto. The

purpose of this MOU is to guide, direct, and facilitate the actions of the Parties in addressing the future impacts of the BRC DRI on roadways within Lee County, and the Parties agree to follow the process set forth above unless the Parties modify, abate or terminate the process by mutual agreement or understanding.

- 5. RECORDATION IN PUBLIC RECORDS. This MOU will not be recorded in the Public Records of Lee County, Charlotte County, or any other county in the State of Florida.
- 6. **EFFECTIVE DATE.** The effective date of this MOU is the date on which the last Party to execute this MOU has signed this MOU, as reflected by the dates signed below each Party's signature.

IN WITNESS WHEREOF, the Parties have caused the execution of this MOU by their duly authorized officials as of the day and year written below.

BABCOCK PROPERTY HOLDINGS, LLC, a Delaware limited liability company

By: Tom Danahy, President

Date: 9/7/08

Witness Name

Witness Signature

Erica S. Chutkan

Witness Name

Witness Signature H. Shier and Witness Name Witness Signature M. Motthews Sm. th II Witness Name	INDEPENDENT SPECIAL DISTRICT, an independent special district of the State of Florida By: flor blockhetto NEAL BLACKKETTER CHAIRMAN, BRAIN OF SUPERISORS (Print or Type Name and Title) Date: 9/4/2008
ATTEST: CHARLIE GREEN, CLERK By: Deputy Clerk UNRISTING P. VALENCIA	By: Ray Judah, Chairman Date: 4/23/03
(Type or Print Name) APPROVED AS TO FORM: Sennal Jane Colless Assistant Lee County Attorney	

BABCOCK RANCH COMMUNITY

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